# RECOMMENDED ADDITIONAL DATA COLLECTION LOS MOGOTES EAST SOLAR ENERGY ZONE

#### Introduction

The Solar PEIS provides in-depth data collection and environmental analysis for solar energy zones (SEZs). The primary purpose of this rigorous analysis is to provide documentation from which the BLM can tier future project authorizations, thereby limiting the required scope and effort of project-specific NEPA analyses in these priority areas. As part of the Solar Energy Program, the BLM committed to collecting additional SEZ-specific data and conducting additional analysis in order to more effectively facilitate future development in SEZs. In the Supplement to the Draft Solar PEIS (BLM and DOE 2011), the BLM presented an action plan for each SEZ; that action plan, with appropriate updates, was used as the basis for recommended additional data collection for the Los Mogotes East SEZ presented below. Action plans described useful additional data for individual SEZs and proposed data sources and methods for collecting that additional data. Additional data and analyses for SEZs will be publicly released through the Solar Energy Program Implementation Web Site (http://blmsolar.anl.gov) as they become available.

The Los Mogotes East SEZ has a total area of 2,650 acres (11 km<sup>2</sup>). It is located in Conejos County in south–central Colorado, about 12 mi (19 km) north of the New Mexico border. The largest nearby town, Alamosa, is located about 22 mi (35 km) northeast of the SEZ. The town of Romeo is located about 3 mi (5 km) directly to the east of the SEZ.

## Recommended Additional Data Collection for the Los Mogotes East SEZ

## Recreation

Additional information on the potential impacts on hunting for big game species would help further characterize impacts on recreation. In addition, the San Luis Valley-wide effort to promote recreational use could warrant additional consideration. The status of off-highway vehicle use designations in the area may also warrant additional consideration.

## **Military and Civilian Aviation**

The BLM should continue to consult with the U.S. Department of Defense regarding potential issues with military training routes.

## **Minerals**

Additional information to inform the Department of the Interior's decision on a proposed 20-year withdrawal of SEZ lands has been provided through six Mineral Reports addressing each SEZ (one report for each state in the study area). The Mineral Report for Colorado addresses the status of Minerals within the Los Mogotes East SEZ (BLM 2012).

## **Water Resources**

The Final Solar PEIS provided a planning-level water resources inventory of the southern portion of the San Luis Valley, an assessment of ephemeral stream reaches sensitive to land disturbance, and a simplified one-dimensional groundwater modeling analysis of potential groundwater withdrawal impacts associated with solar development. The following additional data and actions would help further characterize potential impacts on water resources for the Los Mogotes East SEZ. A more detailed discussion of each of these activities is included in the water resources action plan (Attachment A).

- Identify additional ephemeral stream channels and wetland features for nondevelopment areas through consultation with the Colorado Division of Water Resources (CDWR) (Division 3), Colorado Department of Wildlife (CDOW), U.S. Environmental Protection Agency, and U.S. Army Corps of Engineers (USACE) with a focus on:
  - Unnamed ephemeral tributary to Romero Ditch (center of SEZ), and
  - Several unnamed ephemeral streams flowing west to east across SEZ.
- Perform field surveys and hydrologic analyses to support jurisdictional water determinations and floodplain identifications. Tasks include:
  - Surveying ephemeral channels for surface elevations, high water marks, and sediment conditions, and
  - Conducting hydrologic rainfall-runoff-routing analyses to identify 100-year floodplain areas.
- Coordinate with the USACE (Albuquerque District) regarding jurisdictional water determinations for the SEZ. Water features to be considered include:
  - Ephemeral stream channels within the SEZ.
- Identify 100-year floodplain exclusion areas for the SEZ. This task would require coordination with the Federal Emergency Management Agency and the Colorado Water Conservation Board.
- Monitoring and adaptive management for the SEZ should include the formation of a stakeholder committee to conduct long-term monitoring of water resources. This activity would entail:
  - Identifying key stakeholder agencies,
  - Discussing general features of a monitoring program, and
  - Working with the U.S. Geological Survey and CDWR (Division 3) to develop groundwater monitoring well design and numerical groundwater models. (Groundwater monitoring should coordinate with the Rio Grande Decision Support System through the CDWR [Division 3].)

## **Ecological Resources**

**Vegetation and Plant Communities.** The following additional data-gathering action would help further characterize potential impacts on vegetation and plant communities for the Los Mogotes East SEZ:

• Identify and map the location and areal extent of dry wash and greasewood flat communities within the SEZ. Identify and map the location and areal extent of these habitats, as well as riparian and wetland habitats, outside the SEZ that may be affected by hydrologic changes, including groundwater elevations, and changes in water, sediment, and contaminant inputs associated with runoff. Such efforts could help determine habitat characteristics, including water source, hydrologic regime, and dominant plant species.

*Wildlife.* The following additional data-gathering action would help further characterize potential impacts on wildlife resources for the SEZ:

• Conduct pre-disturbance surveys within the SEZ to determine the use of the SEZ as a movement/migratory corridor or as important habitat for pronghorn.

Aquatic Biota. Investigations recommended under the water resources action plan would be useful in characterizing and protecting habitat available to aquatic biota. Most washes in the SEZ are typically dry and contain water only for brief periods. They may or may not contain aquatic biota; therefore, preliminary evaluations of these surface water features could be conducted to determine the potential for aquatic communities to be present. Any aquatic biota found in these features would likely be desiccation-adapted aquatic invertebrates typical of the region, and the primary value may be as food sources to nonaquatic animals.

*Special Status Species.* The following additional data-gathering actions would be useful in further characterizing and protecting habitat available to special status species:

Conduct pre-disturbance surveys within the SEZ to determine the presence and abundance of those special status species that are (1) federally listed, proposed for listing, or candidates for listing under the Endangered Species Act (ESA); or (2) listed by the State of Colorado as threatened or endangered; or (3) designated as sensitive by the Colorado BLM State Office. These species are listed in Table 1. Surveys should focus on areas identified as potentially suitable, and the suitability of these habitats to support these special status species should be determined in the field. All field-determined suitable habitats for special status species should be mapped. Target species and survey protocols should be developed in coordination with the U.S. Fish and Wildlife Service (USFWS) and CDOW. The BLM has conducted surveys for various special status species (e.g., mountain plover, western burrowing owl, Gunnison prairie dog) within the State of Colorado. In areas where these surveys overlap with the Colorado SEZs and areas of direct effects, the BLM survey information should be used to make appropriate determinations regarding the potential occurrence of species and their habitats.

TABLE 1 Special Status Species That May Occur on the Los Mogotes East SEZ<sup>a</sup>

| Common Name                                    | Scientific<br>Name              | Listing<br>Status <sup>b</sup> | Habitat <sup>c</sup>  |  |  |
|--|---------------------------------|--------------------------------|---|--|--|
|  |                                 |                                |   |  |  |
| Plants<br>Brandegee's<br>milkvetch             | Astragalus<br>brandegeei        | BLM-S                          | Sandy or gravelly banks, flats, and stony meadows within pinyon-juniper woodlands. Substrates are usually sandstone with granite or occasional basalt. Elevation ranges between 5,400 and 8,800 ft. <sup>d</sup> Nearest occurrences are located 8 mi <sup>e</sup> southwest of the SEZ. About 769,336 acres <sup>f</sup> of potentially suitable habitat occurs within the SEZ region.         |  |  |
| Ripley's<br>milkvetch                          | Astragalus<br>ripleyi           | BLM-S                          | Mixed conifer and shrubland habitats on rocky substrates at elevations above 8,000 ft. The nearest known occurrences are located 9 mi to the west of the SEZ. About 375,332 acres of potentially suitable habitat occurs within the SEZ region in the San Juan Mountains.   |  |  |
| Rock-loving aletes <sup>g</sup>                | Neoparrya<br>lithophila         | BLM-S                          | Endemic to south-central Colorado on igneous rock outcrops on north-facing cliffs and ledges. Found within pinyon-juniper woodlands at elevations greater than 7,000 ft. Quad-level occurrences intersect the affected area approximately 5 mi west of the SEZ. About 366,037 acres of potentially suitable habitat occurs within the SEZ region.   |  |  |
| Invertebrates Great Basin silverspot butterfly | Speyeria<br>nokomis<br>nokomis  | BLM-S                          | Streamside meadows and open seepage areas associated with violets ( <i>Viola</i> spp.). Nearest potentially suitable habitat is located on BLM lands in the La Jara Front Range approximately 9 mi northwest of the SEZ. About 502,789 acres of potentially suitable habitat occurs within the SEZ region.  |  |  |
| Birds American peregrine falcon                | Falco<br>peregrinus<br>anatum   | BLM-S                          | Year-round resident in the SEZ region. Open spaces associated with high, near-vertical cliffs and bluffs above 200 ft in height overlooking rivers. Nearest occurrences are from the Rio Grande National Forest approximately 17 mi northwest of the SEZ. About 3,653,800 acres of potentially suitable habitat occurs within the SEZ region.   |  |  |
| Bald eagle                                     | Haliaeetus<br>leucocephalus     | СО-Т                           | Year-round resident in the SEZ region. Seldom seen far from water, especially larger rivers, lakes, and reservoirs. Occurs locally in semiarid shrubland habitats where there is an abundance of small mammal prey. Quad-level occurrences intersect the affected area approximately 5 mi east of the SEZ. About 1,645,504 acres of potentially suitable habitat occurs within the SEZ region.  |  |  |
| Ferruginous<br>hawk                            | Buteo regalis                   | BLM-S                          | Summer resident in the affected area, but year-round resident in the SEZ region. Grasslands, sagebrush, and saltbrush habitats, as well as the periphery of pinyon-juniper woodlands throughout the San Luis Valley. Quad-level occurrences intersect the affected area approximately 5 mi west of the SEZ. About 1,388,420 acres of potentially suitable habitat occurs within the SEZ region. |  |  |
| Mexican<br>spotted owl                         | Strix<br>occidentalis<br>lucida | ESA-T;<br>CO-T;<br>CO-S1       | Inhabits deep, sheer-walled canyons in old-age, mixed coniferous forests. Known to occur in Conejos County, Colorado. About 679,500 acres of potentially suitable habitat occurs in the SEZ region.   |  |  |
| Mountain<br>plover                             | Charadrius<br>montanus          | BLM-S                          | Summer resident in the SEZ region. Prairie grasslands and arid plains and fields. Nests in shortgrass prairies associated with prairie dogs, bison, and cattle. Known to occur within 5 mi southeast of the SEZ. About 1,344,723 acres of potentially suitable habitat occurs within the SEZ region.  |  |  |

TABLE 1 (Cont.)

| Common Name                         | Scientific<br>Name                     | Listing<br>Status <sup>b</sup> | Habitat <sup>c</sup>   |  |
|-------------------------------------|--|--------------------------------|--|--|
| Birds (Cont.) Western burrowing owl | Athene<br>cunicularia<br>hypugaea      | BLM-S                          | Open grasslands and prairies as well as disturbed sites such as golf courses, cemeteries, and airports throughout the SEZ region. Nests in burrows constructed by mammals (prairie dog, badger, etc.). Known to occur in Conejos County, Colorado. About 2,036,700 acres of potentially suitable habitat occurs in the SEZ region.             |  |
| Western<br>yellow-billed<br>cuckoo  | Coccyzus<br>americanus<br>occidentalis | ESA-C                          | Breeds in scattered areas along the lower Colorado River and larger bodies of water in the southwestern United States. Primarily associated with riparian cottonwood and willow forests with dense understory foliage. Known to occur in Conejos County, Colorado. About 2,500 acres of potentially suitable habitat occurs in the SEZ region. |  |
| Mammals<br>Fringed<br>myotis        | Myotis<br>thysanodes                   | BLM-S;<br>FWS-SC               | Summer or year-round resident in wide range of habitats, including woodland, riparian, and shrubland habitats. Roosts in caves, crevices, and buildings. About 3,484,000 acres of potentially suitable habitat occurs within the SEZ region.   |  |
| Gunnison's prairie dog              | Cynomys<br>gunnisoni                   | ESA-C                          | Mountain valleys, plateaus, and open brush habitats in the project area at elevations between 6,000 and 12,000 ft. Known to occur in the San Luis Valley about 5 mi south and west of the SEZ. About 1,831,120 acres of potentially suitable habitat occurs within the SEZ region.   |  |

<sup>&</sup>lt;sup>a</sup> The listings for (1) federally listed, proposed for listing, or candidates for listing under the ESA, and (2) Colorado BLM State Office sensitive species have been updated since the release of the Draft Solar PEIS.

• The Draft Solar PEIS presents a table of special status species for which potential impacts need to be evaluated prior to development in the Los Mogotes East SEZ. The list of species presented in Table 10.4.12.1-1 of the Draft Solar PEIS also includes species listed by the State of Colorado and species ranked by the State of Colorado as S1 or S2 or species of concern. No additional special status species were identified as potentially present in the SEZ in the Final Solar PEIS. On the basis of design features presented in the

b BLM-S = listed as a sensitive species by the BLM; CO-T = listed as threatened by the State of Colorado; ESA-C = candidate for listing under the ESA.

For plant species, potentially suitable habitat was determined by using Southwest Regional Gap Analysis Project (SWReGAP) land cover types (USGS 2005). For terrestrial vertebrate species, potentially suitable habitat was determined by using SWReGAP habitat suitability and land cover models. Area of potentially suitable habitat for each species is presented for the SEZ region, which is defined as the area within 50 mi (80 km) of the SEZ center.

d To convert ft to m, multiply by 0.3048.

e To convert mi to km, multiply by 1.609.

f To convert acres to km<sup>2</sup>, multiply by 0.004047.

Species in bold text have been recorded or have designated critical habitat in the affected area.

Final Solar PEIS, the potential for impacts on these additional species will also need to be addressed before development could occur in the SEZ.

- Identify and map the location and areal extent of grassland habitat within the SEZ. The suitability of this habitat for special status species should be determined. Species potentially associated with grassland habitat include the mountain plover, ferruginous hawk, and western burrowing owl.
- Identify and map the location and areal extent of wetland habitats within the SEZ. The suitability of these habitats for special status species should be determined. Species potentially associated with wetland habitats include the Brandegee's milkvetch and Great Basin silverspot butterfly.
- Identify and map the location and areal extent of woodland habitats within the SEZ. The suitability of these habitats for special status species should be determined. Species potentially associated with woodland habitats include the Brandegee's milkvetch, Ripley's milkvetch, rock-loving aletes, and ferruginous hawk.
- Identify and map the location and areal extent of active Gunnison prairie dog colonies within the SEZ should be determined and mapped. Associated burrows also could be used by western burrowing owls.

#### **Visual Resources**

A summary of the Final Solar PEIS visual contrast analysis for the Los Mogotes East SEZ is provided in Table 2. This table includes only the sensitive visual resource areas (SVRAs) and sensitive viewing locations (SVLs) that would be subject to moderate or strong visual contrast from solar energy development in the Los Mogotes East SEZ, which are the following:

- San Luis Hills Wilderness Study Area (WSA)
- Los Caminos Antiguos Scenic Highway

San Luis Hills Area of Critical Environmental Concern (ACEC)

In addition, the following other lands and resource areas would be subject to moderate or strong visual contrasts from solar development:

- Communities of La Jara, Romeo, Sanford, and Manassa
- West Fork of the North Branch of the Old Spanish Trail

The following steps could be taken to better understand potential impacts on these areas from solar development in the Los Mogotes East SEZ:

- Identify key observation points (KOPs) within these areas through working with the management agency or other local stakeholders.
- Conduct viewshed analyses from the KOPs to determine how much of the SEZ would be in view from each KOP.
- As deemed necessary, based on viewshed analysis results, prepare wireframe Google Earth<sup>TM</sup> visualizations of hypothetical solar facilities in the SEZ depicting the 80% development scenario to better estimate potential impacts.

TABLE 2 Summary of Potential Visual Impacts on SVRAs and SVLs within the 25-mi (40 km) Viewshed of the Los Mogotes East SEZ<sup>a</sup>

|  |  | Feature Area or Linear Distance <sup>d</sup> |                    |              |  |
|--|--|--|--------------------|--------------|--|
|  | Feature Name                                       |  | Visible Between    |              |  |
| Feature Type                                   | (Total Acreage/<br>Linear Distance) <sup>b,c</sup> | Visible within 5 mi                          | 0 and 15 mi        | 0 and 25 mi  |  |
| WSAs   | San Luis Hills<br>(10,896 acres)                   | 0 acres                                      | 3,245 acres (30%)  | 0 acres      |  |
| ACECs designated for outstanding scenic values | San Luis Hills (39,421 acres)                      | 0 acres                                      | 15,475 acres (39%) | 0 acres (0%) |  |
| Scenic Highway/<br>Byway                       | Los Caminos Antiguos<br>(129 mi) <sup>e</sup>      | 8.3 mi (6%)                                  | 15.0 mi (11%)      | 8.2 mi (6%)  |  |

<sup>&</sup>lt;sup>a</sup> As revised for the Final PEIS, assuming a target height of 650 ft (198.1 m).

This additional analysis may help judge potential visual contrast more accurately for most KOPs. For KOPs of particularly high sensitivity, a site visit with photography and superimposition of the wireframe models onto the photos might be required or desired.

## **Paleontological Resources**

The BLM Regional Paleontologist may have additional information regarding the paleontological potential of the SEZ. The depth of the Alamosa Formation would need to be determined in approximately 27% (718 acres [2.9 km²]) of the SEZ, along the eastern edge which has been identified as Potential Fossil Yield Classification (PFYC) Class 4/5.in the Draft Solar PEIS, and the remainder of the SEZ would need to be field-checked to verify the PFYC designation of Class 1.

<sup>&</sup>lt;sup>b</sup> To convert acres to km<sup>2</sup>, multiply by 0.004047.

<sup>&</sup>lt;sup>c</sup> To convert mi to km, multiply by 1.609.

d Percentage of total feature acreage or road length viewable.

e Source: America's Byways (2011).

#### **Cultural Resources and Native American Concerns**

The following additional data collection efforts could reduce the uncertainty about potential impacts on cultural resources:

- Conduct a Class I literature file search to better understand (1) the site distribution pattern in the vicinity of the SEZ, (2) trail networks through existing ethnographic reports, and (3) overall cultural sensitivity of the landscape
- Conduct a Class II Stratified Random Sample Survey of the SEZ to obtain a 10% sample (roughly 265 acres [1.1 km<sup>2</sup>]). Areas of interest, as determined through a Class I review, should also be identified prior to establishing the survey design and sampling strategy.
- Prepare a cultural sensitivity map based on the results of the Class II survey and Class I review.
- Identify the integrity and historical significance of the portion of the West Fork of the North Branch of the Old Spanish Trail in the vicinity of the SEZ, and conduct viewshed analyses from key points along the trail. If this portion of the trail is determined significant, a mitigation strategy would need to be developed to address unavoidable impacts on the trail.
- Continue with government-to-government consultation, including follow-up to recent ethnographic studies covering some SEZs in Nevada and Utah with Tribes not included in the original studies to determine whether those Tribes have similar concerns. The Los Mogotes East SEZ area was used by Tribes historically for hunting and trading rather than long-term settlement. The Ute, Jicarilla Apache, Navajo, Kiowa, Comanche, Arapaho, Pueblo groups and Cheyenne may all have traditional interests in the valley. Potentially significant sites and landscapes for the Navajo, Upper Rio Grande Pueblo (Tewa), and Taos Pueblo are present in the San Luis Valley (Blanca Peak, Great Sand Dunes, and San Luis Lakes). Potential topics to be discussed during consultation include the above mentioned places, trail systems, mountain springs and other water sources, mineral resources, burial sites, ceremonial areas, and plant and animal resources. An ethnographic study of the SEZs in the San Luis Valley is currently proposed; results of the study will be incorporated into the BLM Solar Energy Program Web site (http://blmsolar.anl.gov) to the extent they can be made publicly available.

## References

BLM and DOE, 2011, Supplement to the Draft Programmatic Environmental Impact Statement for Solar Energy Development in Six Southwestern States, DES 11-49, DOE/EIS-0403D-S, Oct.

## Los Mogotes East SEZ Data Needs

BLM, 2012, Assessment of the Mineral Potential of Public Lands Located within Proposed Solar Energy Zones in Colorado, prepared by Argonne National Laboratory, Argonne, Ill., July. Available at http://solareis.anl.gov/documents/index.cfm.

#### ATTACHMENT A: WATER RESOURCES ACTION PLAN

As part of the Solar Energy Program, the BLM committed to collecting additional SEZ-specific data and conducting additional analysis in order to more effectively facilitate future development in SEZs. In the Supplement to the Draft Solar PEIS (BLM and DOE 2011), the BLM presented a water resources action plan applicable for each SEZ; that action plan is presented below with appropriate updates. Additional data and analyses obtained on the basis of recommendations in this water resources action plan will be publicly released through the Solar Energy Program Implementation Web Site (<a href="http://blmsolar.anl.gov">http://blmsolar.anl.gov</a>) as they become available.

The main action plan items relating to water resources applicable for all SEZs were discussed in the water resources action plan presented in the Supplement to the Draft Solar PEIS. The following sections explain each action plan item, identify items that were completed as part of the Final Solar PEIS, and provide some additional consideration for consultation with other federal, state, and local agencies and feasible timelines for the additional work.

## 1 Planning-Level Inventory of Water Resources

The Draft Solar PEIS summarized surface water and groundwater resources for individual SEZs at the programmatic level, but a more in depth or planning-level inventory was needed to provide a common resource for developers of individual SEZs. The following planning-level inventory data was provided in the Final Solar PEIS for all of the SEZs (sources in parentheses):

- Maps of basin valley and surrounding mountain ranges
  - All canals and perennial, intermittent, ephemeral streams (U.S. Geological Survey [USGS] National Hydrography Dataset [NHD])
  - HUC8 (8-digit, 4th-level hydrologic unit code) watersheds (USGS NHD)
  - Groundwater wells (USGS National Water Information System [NWIS] and Water Science Centers, National Resources Conservation Service [NRCS])
  - Springs (USGS NWIS)
  - Groundwater basin(s) (state water agency)
  - Wetlands (USFWS National Wetlands Inventory [NWI] or state agency)
  - Playas and dry lakes (USGS NHD or state agency)
  - Meteorological station locations (USGS NWIS, Western Regional Climate Center [WRCC], state agency climate stations, e.g., California Irrigation Management Information System [CIMIS] in California)

#### • Tabular information

- Canals and perennial and intermittent streams (USGS NHD)
- Total length of ephemeral stream channels (USGS NHD)
- Total length of stream channels by stream order (USGS NHD)
- Annual, seasonal, peak discharge values (USGS NWIS and Water Science Centers)
- HUC8 watershed areas (USGS NHD)

- Groundwater basins—area, generic properties (state water agency, PEIS, USGS NWIS and Water Science Centers, NRCS)
- Wetlands—areas, types (USFWS NWI or state agency)
- Springs—names, elevations, flows (USGS NWIS or state agency)
- Climate—precipitation, snowfall, evapotranspiration (USGS NWIS, WRCC, state agencies)

The following planning-level inventory data were not provided in the Final Solar PEIS, but would be useful to assemble prior to solar development in any SEZ:

- Google Earth<sup>TM</sup>/geographic information system (GIS) data files, providing links to datasets (USGS NWIS)
  - Stream gages—flows and water quality
  - Groundwater wells—depth to groundwater and water quality
  - Meteorological stations—temperatures, precipitation, snowfall, etc.

## **2 Floodplain Determinations**

In May 27, 1977, the President signed Executive Order 11988 "Floodplain Management," which states that federal agencies should avoid surface disturbance activities within identified 100-year floodplains (*Federal Register*, Volume 42, page 117, May 27, 1977). Only a few SEZs (Afton, Dry Lake, Imperial East, and Gillespie) have prior floodplain analyses available to map exclusion floodplain areas. Identifying 100-year floodplain areas must be performed in order to define non-development areas within SEZs. Given the episodic and sometimes catastrophic nature of rainfall-runoff events in the desert southwest, floodplain analyses could extend beyond the 100-year floodplain to regions susceptible to extreme flooding events (e.g. alluvial fans, high gradient areas).

Except for the SEZs listed above, floodplain determinations had not been completed at the time of publication of the Final Solar PEIS and are still needed. Floodplain determinations require field surveys, consultations with the Federal Emergency Management Agency (FEMA) and state/local flood control agencies, and hydrologic analyses. The primary steps to identifying floodplain areas include the following:

- Identifying of main surface drainage pathways within and adjacent to SEZs
- Consulting with FEMA and state/local flood control agencies regarding floodplain mapping protocols
- Conducting field surveys
  - Channel geometries
  - High-water-mark indicator maps
  - Ground-truthing NHD channel networks
- Performing hydrologic analyses
  - Analysis of flood frequency
  - Hydraulic modeling of runoff routing

- Determination of inundation areas
- Obtaining approvals (BLM-coordinated)
  - FEMA/agency for floodplains

## 3 Jurisdictional Waters Determinations

Section 404 of the Clean Water Act (CWA) requires a permitting process for dredging and filling activities affecting "jurisdictional waters" of the United States. The U.S. Army Corps of Engineers (USACE) and EPA oversee the permitting process and make determinations on what constitutes jurisdictional water on a case-by-case basis. Jurisdictional water determinations can be made by using a variety of techniques, including topographic maps and aerial photographs, field surveys, and hydrologic analyses. The appropriate method for jurisdictional water determinations must be coordinated with the appropriate offices of the USACE and EPA. If field surveys are required, coordination with field surveys for floodplain determinations should be made. Jurisdictional water determinations for the SEZs had not been completed at the time of publication of the Final Solar PEIS and are still needed. Jurisdictional water determinations will not define non-development areas within SEZs but will determine where CWA Section 404 permitting will be required.

## 4 Significant Ephemeral Waters Determinations

In addition to floodplains and jurisdictional waters, several commenters and cooperators on the Draft Solar PEIS had concerns regarding the loss of ephemeral stream networks because of their importance to hydrology, geomorphology, and habitat. The Draft Solar PEIS identified significant washes to be excluded from development that showed physical evidence of conveying substantial flood flows (these areas will likely overlap with 100-year floodplain mapping). The Final Solar PEIS identified sensitive stream reaches for each SEZ on the basis of available geospatial datasets and professional judgment. Further analyses should be performed to identify dense ephemeral stream networks that overlap with critical habitat, provide significant groundwater connectivity, or constitute critical geomorphic features necessary for maintaining connected features (e.g., dunes, eolian transport corridors, and active alluvial fans). These additional analyses should use high-resolution imagery to identify stream reaches not accounted for in FPEIS analysis, as well as include consultation with local BLM offices, cooperating federal agencies, and state agencies regarding critical ephemeral stream networks for habitat, hydrologic, and geomorphic value.

## 5 Monitoring and Adaptive Management Programs

Careful siting and planning of solar facilities can reduce adverse impacts on surface water and groundwater resources, but there are many unknowns regarding both surface water and groundwater processes. Establishing a robust monitoring program and analysis tools for SEZs would gain important information on whether surface water or groundwater resources are being affected by solar facilities. Monitoring programs would need to incorporate stakeholder involvement including appropriate federal/state/local agencies (e.g., local BLM offices, USGS Water Science Centers, USFWS, National Park Service [NPS], state water resources agencies)

that conduct water resources monitoring. The Final Solar PEIS recommended a process and methods and tools for developing SEZ monitoring programs for water resources. The process should include identifying a stakeholder monitoring committee including agencies involved with water rights and resources. The committee should oversee the development and implementation of a monitoring program. The basic components of surface water and groundwater monitoring programs should include recommended monitoring parameters, measuring frequency, a plan for stakeholder involvement. The monitoring program could also include new or modified design features for the SEZ, such as a requirement to have water flow meters on groundwater pumps to accurately measure extractions (to be used in groundwater models and analyses to support long, term monitoring programs).

## **6** Groundwater Analyses

Utility-scale solar energy facilities have the potential to affect groundwater. For the Final Solar PEIS, an analysis of potential groundwater impacts for each SEZ was done quantitatively using a simple one-dimensional groundwater modeling approach (BLM and DOE 2012, Appendix O) and qualitatively by summarizing available information relative to groundwater processes and comparing that information to estimates of potential groundwater extractions for the four main solar energy technologies evaluated. The level of groundwater analysis needed for each SEZ will vary depending on the proposed level of water use (e.g., less detailed analyses may be needed for photovoltaic [PV] facilities than for higher water use facilities such as parabolic trough).

Seven SEZs were identified in the Final PEIS that would benefit from a more quantitative analysis: Afton, Amargosa Valley, Brenda, Dry Lake, Dry Lake Valley North, Imperial East, and Riverside East. At these seven SEZs, numerical groundwater models are being used to better address two major concerns: potential drawdown impacts on surface water features (e.g., loss of springs, change in river discharge) and drawdown impacts on other groundwater users and groundwater processes. Where there are existing groundwater models, the following will be added:

- Groundwater model refinements for SEZ analysis, and
- Analyses of full build-out pumping scenarios.

Where there are not existing groundwater models, the following will be provided:

- Simplified, superposition-based, groundwater modeling; and
- Analyses of full build-out pumping scenarios.

The groundwater models and reports for these SEZ will be released through the SEZ pages of the Solar Energy Program Implementation Web Site (<a href="http://blmsolar.anl.gov/sez">http://blmsolar.anl.gov/sez</a>) as they become available.