

NOTATION

The following is a list of acronyms and abbreviations, chemical names, and units of measure used in this document. Some acronyms used only in tables may be defined only in those tables.

GENERAL ACRONYMS AND ABBREVIATIONS

10	AADT	annual average daily traffic
11	AASHTO	American Association of State Highway and Transportation Officials
12	AC	alternating current
13	ACC	air-cooled condenser
14	ACEC	Area of Critical Environmental Concern
15	ADEQ	Arizona Department of Environmental Quality
16	ACHP	Advisory Council on Historic Preservation
17	ADOT	Arizona Department of Transportation
18	ADWR	Arizona Department of Water Resources
19	AERMOD	AMS/EPA Regulatory Model
20	AFC	Application for Certification
21	AGL	above ground level
22	AIM	Assessment, Inventory and Monitoring
23	AIRFA	American Indian Religious Freedom Act
24	AMA	active management area
25	AML	animal management level
26	ANHP	Arizona National Heritage Program
27	APE	area of potential effect
28	APLIC	Avian Power Line Interaction Committee
29	APP	Avian Protection Plan
30	APS	Arizona Public Service
31	AQCR	Air Quality Control Region
32	AQRV	air quality-related value
33	ARB	Air Resources Board
34	ARRA	American Recovery and Reinvestment Act of 2009
35	ARRTIS	Arizona Renewable Resource and Transmission Identification Subcommittee
36	ARS	Agricultural Research Service
37	ARZC	Arizona and California
38	ATSDR	Agency for Toxic Substances and Disease Registry
39	AUM	animal unit month
40	AVSE	Arlington Valley Solar Energy
41	AVWS	Audio Visual Warning System
42	AWBA	Arizona Water Banking Authority
43	AWEA	American Wind Energy Association
44	AWRM	Active Water Resource Management
45	AZDA	Arizona Department of Agriculture
46	AZGFD	Arizona Game and Fish Department

1	AZGS	Arizona Geological Survey
2		
3	BA	biological assessment
4	BAP	base annual production
5	BEA	Bureau of Economic Analysis
6	BISON-M	Biota Information System of New Mexico
7	BLM	Bureau of Land Management
8	BLM-CA	Bureau of Land Management, California
9	BMP	best management practice
10	BNSF	Burlington Northern Santa Fe
11	BO	biological opinion
12	BOR	U.S. Bureau of Reclamation
13	BPA	Bonneville Power Administration
14	BRAC	Blue Ribbon Advisory Council on Climate Change
15	BSE	Beacon Solar Energy
16	BSEP	Beacon Solar Energy Project
17	BTS	Bureau of Transportation Statistics
18		
19	CAA	Clean Air Act
20	CAAQS	California Air Quality Standards
21	CAISO	California Independent System Operator
22	Caltrans	California Department of Transportation
23	C-AMA	California-Arizona Maneuver Area
24	CAP	Central Arizona Project
25	CARB	California Air Resources Board
26	CAReGAP	California Regional Gap Analysis Project
27	CASQA	California Stormwater Quality Association
28	CASTNET	Clean Air Status and Trends NETwork
29	CAWA	Colorado Agricultural Water Alliance
30	CCC	Civilian Conservation Corps
31	CDC	Centers for Disease Control and Prevention
32	CDCA	California Desert Conservation Area
33	CDFG	California Department of Fish and Game
34	CDNCA	California Desert National Conservation Area
35	CDOT	Colorado Department of Transportation
36	CDOW	Colorado Division of Wildlife (now Colorado Parks and Wildlife)
37	CDPHE	Colorado Department of Public Health and Environment
38	CDWR	California Department of Water Resources
39	CEC	California Energy Commission
40	CEQ	Council on Environmental Quality
41	CES	constant elasticity of substitution
42	CESA	California Endangered Species Act
43	CESF	Carrizo Energy Solar Farm
44	CFR	<i>Code of Federal Regulations</i>
45	CGE	computable general equilibrium
46	CHAT	crucial habitat assessment tool

1	CIRA	Cooperative Institute for Research in the Atmosphere
2	CLFR	compact linear Fresnel reflector
3	CNDDDB	California Natural Diversity Database
4	CNEL	community noise equivalent level
5	CNHP	Colorado National Heritage Program
6	Colorado DWR	Colorado Division of Water Resources
7	CO ₂ e	carbon dioxide equivalent
8	CPC	Center for Plant Conservation
9	CPUC	California Public Utilities Commission
10	CPV	concentrating photovoltaic
11	CRBSCF	Colorado River Basin Salinity Control Forum
12	CREZ	competitive renewable energy zone
13	CRPC	Cultural Resources Preservation Council
14	CRSCP	Colorado River Salinity Control Program
15	CSA	Candidate Study Area
16	CSC	Coastal Services Center
17	CSFG	carbon-sequestration fossil generation
18	CSP	concentrating solar power
19	CSQA	California Stormwater Quality Association
20	CSRI	Cultural Systems Research, Incorporated
21	CTG	combustion turbine generator
22	CTPG	California Transmission Planning Group
23	CTSR	Cumbres & Toltec Scenic Railroad
24	CUP	Conditional Use Permit
25	CVP	Central Valley Project
26	CWA	Clean Water Act
27	CWCB	Colorado Water Conservation Board
28	CWHR	California Wildlife Habitat Relationship System
29		
30	DC	direct current
31	DEM	digital elevation model
32	DHS	U.S. Department of Homeland Security
33	DIMA	Database for Inventory, Monitoring and Assessment
34	DLT	dedicated-line transmission
35	DNA	Determination of NEPA Adequacy
36	DNI	direct normal insulation
37	DNL	day-night average sound level
38	DoD	U.S. Department of Defense
39	DOE	U.S. Department of Energy
40	DOI	U.S. Department of the Interior
41	DOL	U.S. Department of Labor
42	DOT	U.S. Department of Transportation
43	DRECP	California Desert Renewable Energy Conservation Plan
44	DSM	demand-side management
45	DSRP	Decommissioning and Site Reclamation Plan
46	DTC/C-AMA	Desert Training Center/California–Arizona Maneuver Area

1	DWMA	Desert Wildlife Management Area
2	DWR	Division of Water Resources
3		
4	EA	environmental assessment
5	EBID	Elephant Butte Irrigation District
6	ECAR	East Central Area Reliability Coordination Agreement
7	ECOS	Environmental Conservation Online System (USFWS)
8	EERE	Energy Efficiency and Renewable Energy (DOE)
9	Eg	band gap energy
10	EIA	Energy Information Administration (DOE)
11	EIS	environmental impact statement
12	EISA	Energy Independence and Security Act of 2007
13	EMF	electromagnetic field
14	E.O.	Executive Order
15	EPA	U.S. Environmental Protection Agency
16	EPRI	Electric Power Research Institute
17	EQIP	Environmental Quality Incentives Program
18	ERCOT	Electric Reliability Council of Texas
19	ERO	Electric Reliability Organization
20	ERS	Economic Research Service
21	ESA	Endangered Species Act of 1973
22	ESRI	Environmental Systems Research Institute
23		
24	FAA	Federal Aviation Administration
25	FBI	Federal Bureau of Investigation
26	FEMA	Federal Emergency Management Agency
27	FERC	Federal Energy Regulatory Commission
28	FHWA	Federal Highway Administration
29	FIRM	Flood Insurance Rate Map
30	FLPMA	Federal Land Policy and Management Act of 1976
31	FONSI	Finding of No Significant Impact
32	FR	<i>Federal Register</i>
33	FRCC	Florida Reliability Coordinating Council
34	FSA	Final Staff Assessment
35	FTE	full-time equivalent
36	FY	fiscal year
37		
38	G&TM	generation and transmission modeling
39	GCRP	U.S. Global Climate Research Program
40	GDA	generation development area
41	GHG	greenhouse gas
42	GIS	geographic information system
43	GMU	game management unit
44	GPS	global positioning system
45	GTM	Generation and Transmission Model
46		

1	GUAC	Groundwater Users Advisory Council
2	GWP	global warming potential
3		
4	HA	herd area
5	HAP	hazardous air pollutant
6	HAZCOM	hazard communication
7	HCE	heat collection element
8	HCP	Habitat Conservation Plan
9	HMA	herd management area
10	HMMH	Harris Miller Miller & Hanson, Inc.
11	HRSG	heat recovery steam generator
12	HSPD	Homeland Security Presidential Directive
13	HTF	heat transfer fluid
14	HUC	hydrologic unit code
15	HVAC	heating, ventilation, and air-conditioning
16		
17	I	Interstate
18	IARC	International Agency for Research on Cancer
19	IBA	important bird area
20	ICE	internal combustion engine
21	ICPDS	Imperial County Planning & Development Services
22	ICWMA	Imperial County Weed Management Area
23	IDT	interdisciplinary team
24	IEC	International Electrochemical Commission
25	IFR	instrument flight rule
26	IID	Imperial Irrigation District
27	IM	Instruction Memorandum
28	IMPS	Iron Mountain Pumping Station
29	IMS	interim mitigation strategy
30	INA	Irrigation Non-Expansion Area
31	IOP	Interagency Operating Procedure
32	IOU	investor-owned utility
33	IPCC	Intergovernmental Panel on Climate Change
34	ISA	Independent Science Advisor; Instant Study Area
35	ISB	Intermontane Seismic Belt
36	ISCC	integrated solar combined cycle
37	ISDRA	Imperial Sand Dunes Recreation Area
38	ISEGS	Ivanpah Solar Energy Generating System
39	ISO	independent system operator; iterative self-organizing
40	ITFR	Interim Temporary Final Rulemaking
41	ITP	incidental take permit
42	IUCNNR	International Union for Conservation of Nature and Natural Resources
43	IUCNP	International Union for Conservation of Nature Pakistan
44		
45	KGA	known geothermal resources area
46	KML	keyhole markup language

1	KOP	key observation point
2	KSLA	known sodium leasing area
3		
4	LCC	Landscape Conservation Cooperative
5	LCCRDA	Lincoln County Conservation, Recreation, and Development Act of 2004
6	LCOE	levelized cost of energy
7	L _{dn}	day-night average sound level
8	LDWMA	Low Desert Weed Management Area
9	L _{eq}	equivalent sound pressure level
10	LiDAR	light detection and ranging
11	LLA	limited land available
12	LLRW	low-level radioactive waste (waste classification)
13	LPN	listing priority number
14	LRG	Lower Rio Grande
15	LSA	lake and streambed alteration
16	LSE	load-serving entity
17	LTMP	long-term monitoring and adaptive management plan
18	LTVA	long-term visitor area
19		
20	MAAC	Mid-Atlantic Area Council
21	MAIN	Mid-Atlantic Interconnected Network
22	MAPP	methyl acetylene propadiene stabilizer; Mid-Continent Area Power Pool
23	MCAS	Marine Corps Air Station
24	MCL	maximum contaminant level
25	MEB	Marine Expeditionary Brigade
26	MFP	Management Framework Plan
27	MIG	Minnesota IMPLAN Group
28	MLA	maximum land available
29	MOA	military operating area
30	MOU	Memorandum of Understanding
31	MPDS	maximum potential development scenario
32	MRA	Multiple Resource Area
33	MRI	Midwest Research Institute
34	MRO	Midwest Reliability Organization
35	MSDS	Material Safety Data Sheet
36	MSL	mean sea level
37	MTR	military training route
38	MVEDA	Mesilla Valley Economic Development Alliance
39	MWA	Mojave Water Agency
40	MWD	Metropolitan Water District
41	MWMA	Mojave Weed Management Area
42	NAAQS	National Ambient Air Quality Standard(s)
43	NADP	National Atmospheric Deposition Program
44	NAGPRA	Native American Graves Protection and Repatriation Act
45	NAHC	Native American Heritage Commission (California)
46	NAIC	North American Industrial Classification System

1	NASA	National Aeronautics and Space Administration
2	NCA	National Conservation Area
3	NCCAC	Nevada Climate Change Advisory Committee
4	NCDC	National Climatic Data Center
5	NCES	National Center for Education Statistics
6	NDAA	National Defense Authorization Act
7	NDCNR	Nevada Department of Conservation and Natural Resources
8	NDEP	Nevada Division of Environmental Protection
9	NDOT	Nevada Department of Transportation
10	NDOW	Nevada Department of Wildlife
11	NDWP	Nevada Division of Water Planning
12	NDWR	Nevada Division of Water Resources
13	NEAP	Natural Events Action Plan
14	NEC	National Electric Code
15	NED	National Elevation Database
16	NEP	Natural Events Policy
17	NEPA	National Environmental Policy Act of 1969
18	NERC	North American Electricity Reliability Corporation
19	NGO	non-governmental organization
20	NHA	National Heritage Area
21	NHD	National Hydrography Dataset
22	NHNM	National Heritage New Mexico
23	NHPA	National Historic Preservation Act of 1966
24	NID	National Inventory of Dams
25	NLCS	National Landscape Conservation System
26	NMAC	<i>New Mexico Administrative Code</i>
27	NMBGMR	New Mexico Bureau of Geology and Mineral Resources
28	NMDGF	New Mexico Department of Game and Fish
29	NM DOT	New Mexico Department of Transportation
30	NMED	New Mexico Environment Department
31	NMED-AQB	New Mexico Environment Department-Air Quality Board
32	NMFS	National Marine Fisheries Service
33	NMOSE	New Mexico Office of the State Engineer
34	NMSU	New Mexico State University
35	NNHP	Nevada Natural Heritage Program
36	NNL	National Natural Landmark
37	NNSA	National Nuclear Security Administration
38	NOA	Notice of Availability
39	NOAA	National Oceanic and Atmospheric Administration
40	NOI	Notice of Intent
41	NP	National Park
42	NPDES	National Pollutant Discharge Elimination System
43	NPL	National Priorities List
44	NPS	National Park Service
45	NPV	net present value
46	NRA	National Recreation Area

1	NRCS	Natural Resources Conservation Service
2	NREL	National Renewable Energy Laboratory
3	NRHP	<i>National Register of Historic Places</i>
4	NRS	<i>Nevada Revised Statutes</i>
5	NSC	National Safety Council
6	NSO	no surface occupancy
7	NSTC	National Science and Technology Council
8	NTHP	National Trust for Historic Preservation
9	NTS	Nevada Test Site
10	NTTR	Nevada Test and Training Range
11	NVCRS	Nevada Cultural Resources Inventory System
12	NV DOT	Nevada Department of Transportation
13	NWCC	National Wind Coordinating Committee
14	NWI	National Wetlands Inventory
15	NWIS	National Water Information System (USGS)
16	NWPP	Northwest Power Pool
17	NWR	National Wildlife Refuge
18	NWSRS	National Wild and Scenic River System
19		
20	O&M	operation and maintenance
21	ODFW	Oregon Department of Fish and Wildlife
22	OHV	off-highway vehicle
23	ONA	Outstanding Natural Area
24	ORC	organic Rankine cycle
25	OSE/ISC	Office of the State Engineer/Interstate Stream Commission
26	OSHA	Occupational Safety and Health Administration
27	OTA	Office of Technology Assessment
28		
29	PA	Programmatic Agreement
30	PAD	Preliminary Application Document
31	PAH	polycyclic aromatic hydrocarbon
32	PAT	peer analysis tool
33	PCB	polychlorinated biphenyl
34	PCM	purchase change material
35	PCS	power conditioning system
36	PCU	power converting unit
37	PEIS	programmatic environmental impact statement
38	PFYC	potential fossil yield classification
39	PGH	Preliminary General Habitat
40	PIER	Public Interest Energy Research
41	P.L.	Public Law
42	PLSS	Public Land Survey System
43	PM	particulate matter
44	PM _{2.5}	particulate matter with a diameter of 2.5 µm or less
45	PM ₁₀	particulate matter with a diameter of 10 µm or less
46	PPA	Power Purchase Agreement

1	P-P-D	population-to-power density
2	PPH	Preliminary Priority Habitat
3	POD	plan of development
4	POU	publicly owned utility
5	PPA	Power Purchase Agreement
6	PPE	personal protective equipment
7	PSD	Prevention of Significant Deterioration
8	PURPA	Public Utility Regulatory Policy Act
9	PV	photovoltaic
10	PVID	Palo Verde Irrigation District
11	PWR	public water reserve
12		
13	QRA	qualified resource area
14		
15	R&I	relevance and importance
16	RAC	Resource Advisory Council
17	RCE	Reclamation Cost Estimate
18	RCI	residential, commercial, and industrial (sector)
19	RCRA	Resource Conservation and Recovery Act of 1976
20	RD&D	research, development, and demonstration; research, development, and
21		deployment
22	RDBMS	Relational Database Management System
23	RDEP	Restoration Design Energy Project
24	REA	Rapid Ecoregional Assessment
25	REAT	Renewable Energy Action Team
26	REDA	Renewable Energy Development Area
27	REDI	Renewable Energy Development Infrastructure
28	REEA	Renewable Energy Evaluation Area
29	ReEDS	Regional Energy Deployment System
30	REPG	Renewable Energy Policy Group
31	RETA	Renewable Energy Transmission Authority
32	RETAAC	Renewable Energy Transmission Access Advisory Committee
33	RETI	Renewable Energy Transmission Initiative
34	REZ	renewable energy zone
35	RF	radio frequency
36	RFC	Reliability First Corporation
37	RFDS	reasonably foreseeable development scenario
38	RGP	Rio Grande Project
39	RGWCD	Rio Grande Water Conservation District
40	RMP	Resource Management Plan
41	RMPA	Rocky Mountain Power Area
42	RMZ	Resource Management Zone
43	ROD	Record of Decision
44	ROI	region of influence
45	ROS	recreation opportunity spectrum
46	ROW	right-of-way

1	RPG	renewable portfolio goal
2	RPS	Renewable Portfolio Standard
3	RRC	Regional Reliability Council
4	RSEP	Rice Solar Energy Project
5	RSI	Renewable Systems Interconnection
6	RTO	regional transmission organization
7	RTTF	Renewable Transmission Task Force
8	RV	recreational vehicle
9		
10	SAAQS	State Ambient Air Quality Standard(s)
11	SAMHSA	Substance Abuse and Mental Health Services Administration
12	SCADA	supervisory control and data acquisition
13	SCE	Southern California Edison
14	SCRMA	Special Cultural Resource Management Area
15	SDRREG	San Diego Regional Renewable Energy Group
16	SDWA	Safe Drinking Water Act of 1974
17	SEGIS	Solar Energy Grid Integration System
18	SEGS	Solar Energy Generating System
19	SEI	Sustainable Energy Ireland
20	SEIA	Solar Energy Industrial Association
21	SES	Stirling Energy Systems
22	SETP	Solar Energy Technologies Program (DOE)
23	SEZ	solar energy zone
24	SHPO	State Historic Preservation Office(r)
25	SIP	State Implementation Plan
26	SLRG	San Luis & Rio Grande
27	SMA	Special Management Area
28	SMART	specific, measurable, achievable, relevant, and time sensitive
29	SMP	suggested management practice
30	SNWA	Southern Nevada Water Authority
31	SPP	Southwest Power Pool
32	SRMA	Special Recreation Management Area
33	SSA	Socorro Seismic Anomaly
34	SSI	self-supplied industry
35	ST	solar thermal
36	STG	steam turbine generator
37	SUA	special use airspace
38	SWAT	Southwest Area Transmission
39	SWIP	Southwest Intertie Project
40	SWPPP	Stormwater Pollution Prevention Plan
41	SWReGAP	Southwest Regional Gap Analysis Project
42		
43	TAP	toxic air pollutant
44	TCC	Transmission Corridor Committee
45	TDS	total dissolved solids
46	TEPPC	Transmission Expansion Planning Policy Committee

1	TES	thermal energy storage
2	TRACE	Transmission Routing and Configuration Estimator
3	TSA	Transportation Security Administration
4	TSCA	Toxic Substances Control Act of 1976
5	TSDF	treatment, storage, and disposal facility
6	TSP	total suspended particulates
7		
8	UACD	Utah Association of Conservation Districts
9	UBWR	Utah Board of Water Resources
10	UDA	Utah Department of Agriculture
11	UDEQ	Utah Department of Environmental Quality
12	UDNR	Utah Department of Natural Resources
13	UDOT	Utah Department of Transportation
14	UDWQ	Utah Division of Water Quality
15	UDWR	Utah Division of Wildlife Resources
16	UGS	Utah Geological Survey
17	UNEP	United Nations Environmental Programme
18	UNPS	Utah Native Plant Society
19	UP	Union Pacific
20	UREZ	Utah Renewable Energy Zone
21	USACE	U.S. Army Corps of Engineers
22	USAF	U.S. Air Force
23	USC	<i>United States Code</i>
24	USDA	U.S. Department of Agriculture
25	USFS	U.S. Forest Service
26	USFWS	U.S. Fish and Wildlife Service
27	USGS	U.S. Geological Survey
28	Utah DWR	Utah Division of Water Rights
29	UTTR	Utah Test and Training Range
30	UWS	Underground Water Storage, Savings and Replenishment Act
31		
32	VACAR	Virginia–Carolinas Subregion
33	VCRS	Visual Contrast Rating System
34	VFR	visual flight rule
35	VOC	volatile organic compound
36	VRHCRP	Virgin River Habitat Conservation & Recovery Program
37	VRI	Visual Resource Inventory
38	VRM	Visual Resource Management
39		
40	WA	Wilderness Area
41	WECC	Western Electricity Coordinating Council
42	WECC CAN	Western Electricity Coordinating Council–Canada
43	WEG	wind erodibility group
44	Western	Western Area Power Administration
45	WGA	Western Governors’ Association
46	WGFD	Wyoming Game and Fish Department

1	WHA	wildlife habitat area
2	WHO	World Health Organization
3	WIA	Wyoming Infrastructure Authority
4	WRAP	Water Resources Allocation Program; Western Regional Air Partnership
5	WRCC	Western Regional Climate Center
6	WREZ	Western Renewable Energy Zones
7	WRI	Water Resources Research Institute
8	WSA	Wilderness Study Area
9	WSC	wildlife species of special concern
10	WSMR	White Sands Missile Range
11	WSR	Wild and Scenic River
12	WSRA	Wild and Scenic Rivers Act of 1968
13	WWII	World War II
14	WWP	Western Watersheds Project
15		
16	YPG	Yuma Proving Ground
17		
18	ZITA	zone identification and technical analysis
19	ZLD	zero liquid discharge

20
21

22 **CHEMICALS**

23				
24	CH ₄	methane	NO ₂	nitrogen dioxide
25	CO	carbon monoxide	NO _x	nitrogen oxides
26	CO ₂	carbon dioxide		
27			O ₃	ozone
28	H ₂ S	hydrogen sulfide		
29	Hg	mercury	Pb	lead
30				
31	N ₂ O	nitrous oxide	SF ₆	sulfur hexafluoride
32	NH ₃	ammonia	SO ₂	sulfur dioxide
			SO _x	sulfur oxides

33
34

35 **UNITS OF MEASURE**

36				
37	ac-ft	acre-foot (feet)	dB(A)	A-weighted decibel(s)
38	bhp	brake horsepower		
39			°F	degree(s) Fahrenheit
40	°C	degree(s) Celsius	ft	foot (feet)
41	cf	cubic foot (feet)	ft ²	square foot (feet)
42	cfs	cubic foot (feet) per second	ft ³	cubic foot (feet)
43	cm	centimeter(s)		
44			g	gram(s)
45	dB	decibel(s)	gal	gallon(s)

1	GJ	gigajoule(s)	MWe	megawatt(s) electric
2	gpcd	gallon per capita per day	MWh	megawatt-hour(s)
3	gpd	gallon(s) per day		
4	gpm	gallon(s) per minute	ppm	part(s) per million
5	GW	gigawatt(s)	psi	pound(s) per square inch
6	GWh	gigawatt hour(s)	psia	pound(s) per square inch absolute
7	GWh/yr	gigawatt hour(s) per year		
8			rpm	rotation(s) per minute
9	h	hour(s)		
10	ha	hectare(s)	s	second(s)
11	Hz	hertz	scf	standard cubic foot (feet)
12				
13	in.	inch(es)	TWh	terawatt hour(s)
14				
15	J	joule(s)	VdB	vibration velocity decibel(s)
16				
17	K	degree(s) Kelvin	W	watt(s)
18	kcal	kilocalorie(s)		
19	kg	kilogram(s)	yd ²	square yard(s)
20	kHz	kilohertz	yd ³	cubic yard(s)
21	km	kilometer(s)	yr	year(s)
22	km ²	square kilometer(s)		
23	kPa	kilopascal(s)	µg	microgram(s)
24	kV	kilovolt(s)	µm	micrometer(s)
25	kVA	kilovolt-ampere(s)		
26	kW	kilowatt(s)		
27	kWh	kilowatt-hour(s)		
28	kWp	kilowatt peak		
29				
30	L	liter(s)		
31	lb	pound(s)		
32				
33	m	meter(s)		
34	m ²	square meter(s)		
35	m ³	cubic meter(s)		
36	mg	milligram(s)		
37	Mgal	million gallons		
38	mi	mile(s)		
39	mi ²	square mile(s)		
40	min	minute(s)		
41	mm	millimeter(s)		
42	MMt	million metric ton(s)		
43	MPa	megapascal(s)		
44	mph	mile(s) per hour		
45	MVA	megavolt-ampere(s)		
46	MW	megawatt(s)		

1 **10 UPDATE TO AFFECTED ENVIRONMENT AND IMPACT ASSESSMENT**
2 **FOR PROPOSED SOLAR ENERGY ZONES IN COLORADO**
3
4

5 The U.S. Department of the Interior Bureau of Land Management (BLM) has carried
6 17 solar energy zones (SEZs) forward for analysis in this Final Solar Programmatic
7 Environmental Impact Statement (PEIS). These SEZs total approximately 285,000 acres
8 (1,153 km²) of land potentially available for development. This chapter includes analyses of
9 potential environmental impacts for the proposed SEZs in Colorado—Antonito Southeast,
10 De Tilla Gulch, Fourmile East, and Los Mogotes East. The SEZ-specific analyses provide
11 documentation from which the BLM will tier future project authorizations, thereby limiting the
12 required scope and effort of project-specific National Environmental Policy Act of 1969 (NEPA)
13 analyses.
14

15 The BLM is committed to collecting additional SEZ-specific resource data and
16 conducting additional analysis in order to more efficiently facilitate future development in
17 SEZs. The BLM developed action plans for each of the 17 SEZs carried forward as part of
18 the Supplement to the Draft Solar PEIS (BLM and DOE 2011). These action plans described
19 additional data that could be collected for individual SEZs and proposed data sources and
20 methods for the collection of those data. Work is under way to collect additional data as
21 specified under these action plans (e.g., additional data collection to support evaluation of
22 cultural, visual, and water resources has begun). As the data become available, they will be
23 posted on the project Web site (<http://solareis.anl.gov>) for use by applicants and the BLM and
24 other agency staff.
25

26 To accommodate the flexibility described in the BLM’s program objectives and in light
27 of anticipated changes in technologies and environmental conditions over time, the BLM has
28 removed some of the prescriptive SEZ-specific design features presented in the Draft Solar PEIS
29 (BLM and DOE 2010) and the Supplement to the Draft (e.g., height restrictions on technologies
30 used to address visual resource impacts). Alternatively, the BLM will give full consideration to
31 any outstanding conflicts in SEZs as part of the competitive process being developed through
32 rulemaking (see Section 2.2.2.2.1).
33

34 In preparing selected parcels for competitive offer, the BLM will review all existing
35 analysis for an SEZ and consider any new or changed circumstances that may affect the
36 development of the SEZ. The BLM will also work with appropriate federal, state, and local
37 agencies, and affected tribes, as necessary, to discuss SEZ-related issues. This work would
38 ultimately inform how a parcel would be offered competitively (e.g., parcel size and
39 configuration, technology limitations, mitigation requirements, and parcel-specific competitive
40 process). Prior to issuing a notice of competitive offer, the BLM would complete appropriate
41 NEPA analysis to support the offer. This analysis would tier to the analysis for SEZs in the Solar
42 PEIS to the extent practicable.
43

44 It is the BLM’s goal to compile all data, information, and analyses for SEZs from the
45 Draft Solar PEIS, the Supplement to the Draft, and this Final PEIS into a single location

1 accessible via the project Web site (<http://solareis.anl.gov>) for ease of use by applicants and the
2 BLM and other agency staff.

3

4 This chapter is an update to the information on Colorado SEZs presented in the Draft
5 Solar PEIS. The information presented in this chapter supplements and updates, but does not
6 replace, the information provided in the corresponding Chapter 10 on proposed SEZs in
7 Colorado in the Draft Solar PEIS. Corrections to incorrect information in Sections 10.1, 10.2,
8 10.3, and 10.4 of the Draft Solar PEIS and in Sections C.3.1, C.3.2, C.3.3, and C.3.4 of the
9 Supplement to the Draft are provided in Sections 10.1.26, 10.2.26, 10.3.26, and 10.4.26 of this
10 Final Solar PEIS.

1 **10.2 DE TILLA GULCH**

2
3
4 **10.2.1 Background and Summary of Impacts**

5
6
7 **10.2.1.1 General Information**

8
9 The proposed De Tilla Gulch SEZ is located in Saguache County in south-central
10 Colorado. In 2008, the county population was 6,903, while the four-county region surrounding
11 the SEZ—Alamosa, Chafee, Saguache, and Rio Grande Counties—had a total population of
12 51,974. The largest nearby town, which is located about 50 mi (80 km) to the south, is Alamosa,
13 with a 2008 population of 8,745.

14
15 U.S. 285, a two-lane highway, passes along the northwestern border of the proposed
16 De Tilla Gulch SEZ. The SLRG Railroad also serves the area. As of October 28, 2011, there
17 were no pending solar project applications within the SEZ.

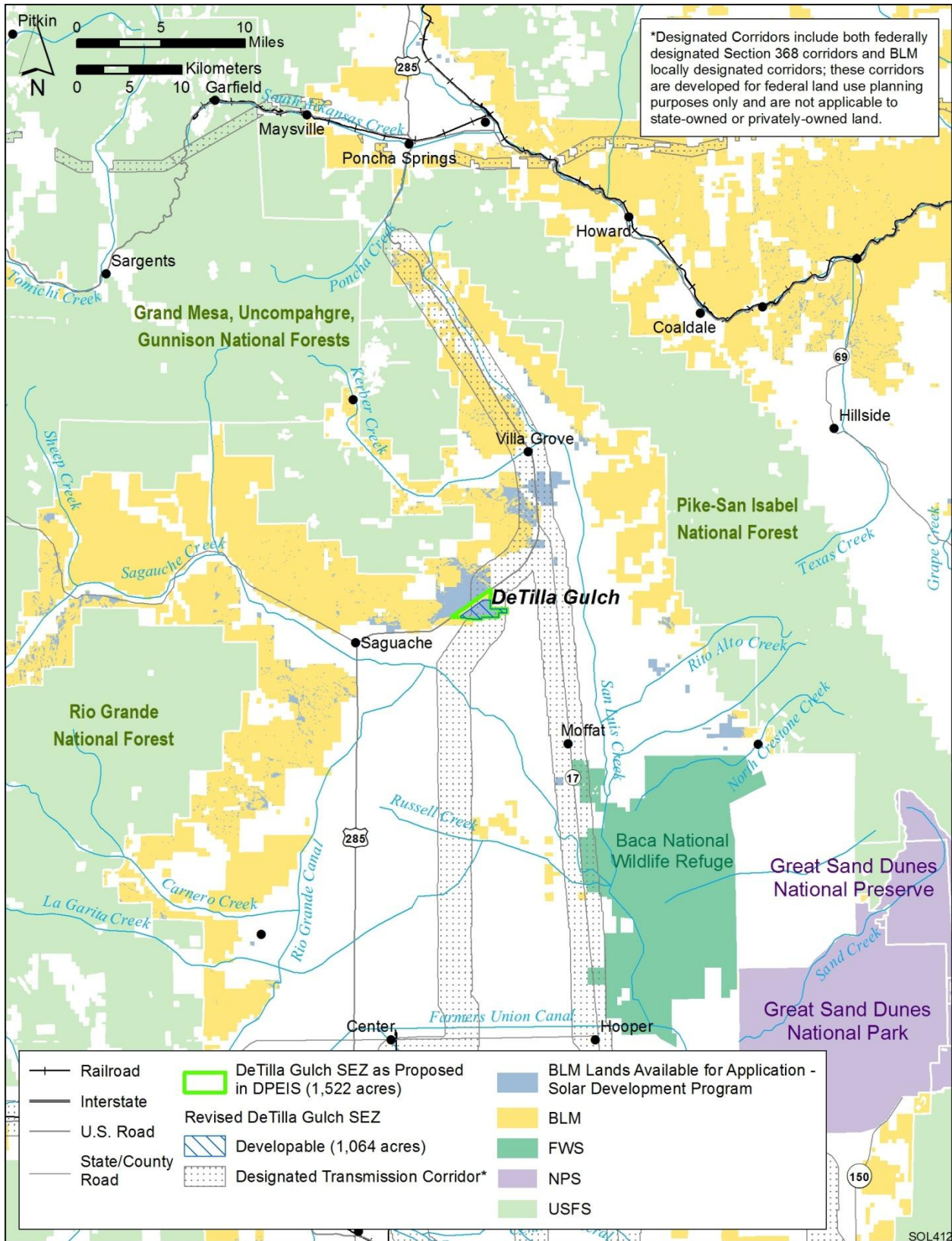
18
19 As published in the Draft Solar PEIS (BLM and DOE 2010), the proposed De Tilla
20 Gulch SEZ had a total area of 1,522 acres (6.2 km²) (see Figure 10.2.1.1-1). In the Supplement
21 to the Draft Solar PEIS (BLM and DOE 2011), the size of the SEZ was reduced, eliminating
22 458 acres (1.9 km²) along the northwest edge of the SEZ (i.e., the area that had bordered
23 U.S. 285) (see Figure 10.2.1.1-2). Eliminating this area is primarily intended to avoid impacts on
24 an active Gunnison prairie dog colony, on pronghorn winter range and winter concentration area,
25 and on the proposed Cochetopa Scenic Byway. No additional areas for non-development were
26 identified within the SEZ. The remaining developable area within the SEZ is 1,064 acres
27 (4.3 km²).

28
29 Because of the extensive potential impacts from solar development in the portion of the
30 De Tilla Gulch SEZ that has been eliminated, those lands are proposed as solar ROW exclusion
31 areas; that is, applications for solar development on those lands will not be accepted by the BLM.

32
33 The analyses in the following sections update the affected environment and potential
34 environmental, cultural, and socioeconomic impacts associated with utility-scale solar energy
35 development in the De Tilla Gulch SEZ as described in the Draft Solar PEIS.

36
37
38 **10.2.1.2 Development Assumptions for the Impact Analysis**

39
40 Maximum development of the proposed De Tilla Gulch SEZ was assumed to be 80% of
41 the developable SEZ area over a period of 20 years, a maximum of 851 acres (3.4 km²)
42 (Table 10.2.1.2-1). Full development of the De Tilla Gulch SEZ would allow development of
43 facilities with an estimated total of between 95 MW (dish engine or PV technologies,
44 9 acres/MW [0.04 km²/MW]) and 170 MW (solar trough technologies, 5 acres/MW
45 [0.09 km²/MW]) of electrical power capacity.



1

2 **FIGURE 10.2.1.1-1 Proposed De Tilla Gulch SEZ as Revised**

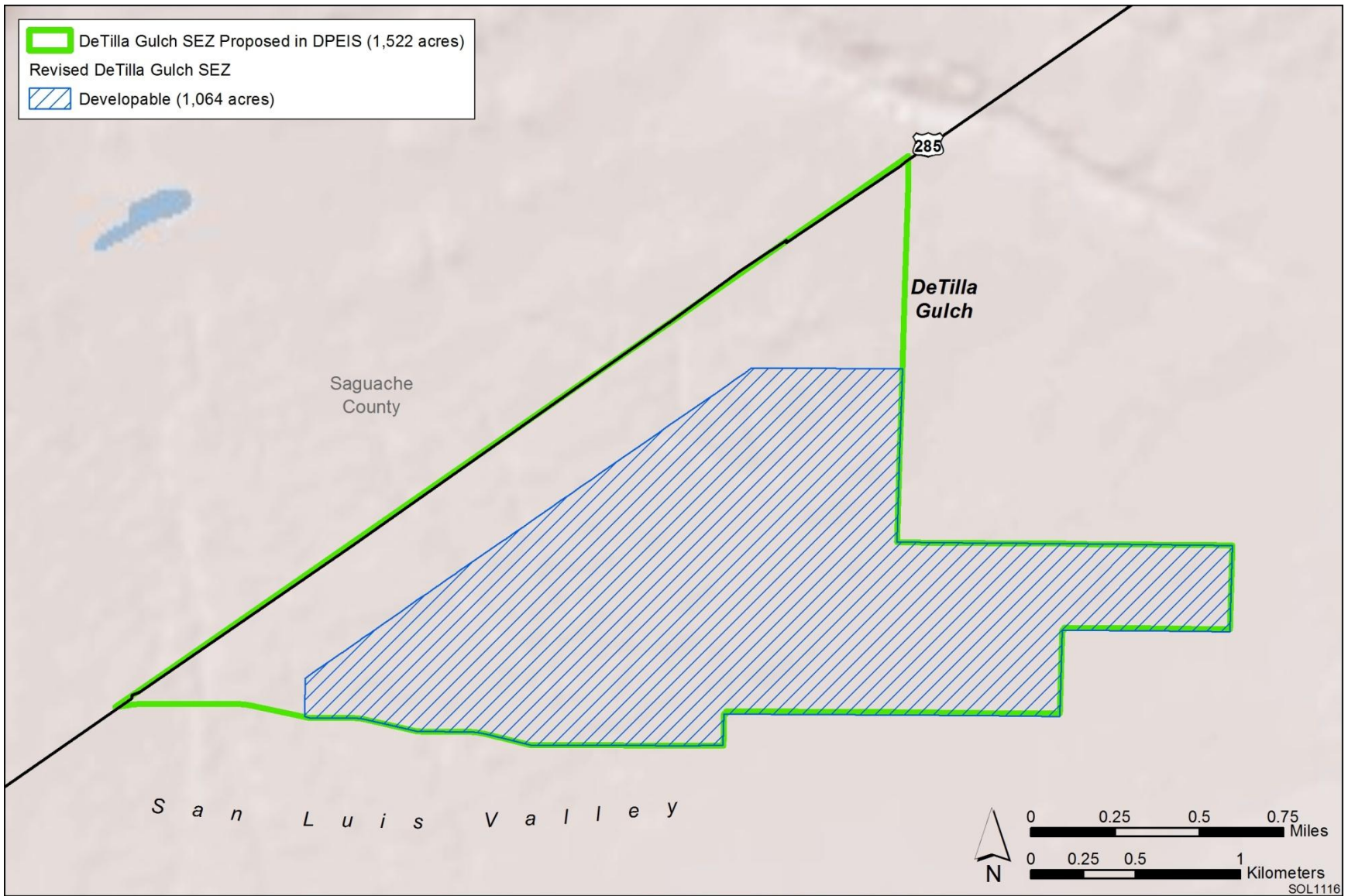


FIGURE 10.2.1.1-2 Developable Area for the Proposed De Tilla Gulch SEZ as Revised

1 **TABLE 10.2.1.2-1 Assumed Development Acreages, Solar MW Output, and Nearest Access**
 2 **Road and Transmission Line for the Proposed De Tilla Gulch SEZ as Revised**

Total Developable Acreage and Assumed Development Acreage (80% of Total)	Assumed Maximum SEZ Output for Various Solar Technologies	Distance to Nearest State, U.S., or Interstate Highway	Distance and Capacity of Nearest Existing Transmission Line	Assumed Area of Road ROW	Distance to Nearest BLM-Designated Corridor ^d
1,064 acres ^a and 851 acres	95 MW ^b 170 MW ^c	Adjacent (U.S. 285)	Adjacent and 115-kV	0 acres	Adjacent/through ^e

- a To convert acres to km², multiply by 0.004047.
- b Maximum power output if the SEZ were fully developed using power tower, dish engine, or PV technologies, assuming 9 acres/MW (0.04 km²/MW) of land required.
- c Maximum power output if the SEZ were fully developed using solar trough technologies, assuming 5 acres/MW (0.02 km²/MW) of land required.
- d BLM-designated corridors are developed for federal land use planning purposes only and are not applicable to state-owned or privately owned land.
- e A BLM locally designated corridor covers about two-thirds of the proposed De Tilla Gulch SEZ.

3
 4
 5 Availability of transmission from SEZs to load centers will be an important consideration
 6 for future development in SEZs. For the proposed De Tilla Gulch SEZ, the nearest existing
 7 transmission line as identified in the Draft Solar PEIS is a 115-kV transmission line that crosses
 8 the SEZ. It is possible that this existing line could be used to provide access from the SEZ to the
 9 transmission grid, but the 115-kV capacity of the existing line may not be adequate for 95 to
 10 170 MW of new capacity. Therefore, at full build-out capacity, new transmission lines and
 11 upgrades of existing transmission lines may be required to bring electricity from the proposed
 12 De Tilla Gulch SEZ to load centers. An assessment of the most likely load center destinations for
 13 power generated at the De Tilla Gulch SEZ and a general assessment of the impacts of
 14 constructing and operating new transmission facilities to those load centers is provided in
 15 Section 10.2.23. In addition, the generic impacts of transmission and associated infrastructure
 16 construction and of line upgrades for various resources are discussed in Chapter 5 of this Final
 17 Solar PEIS. Project-specific analyses would also be required to identify the specific impacts of
 18 new transmission construction and line upgrades for any projects proposed within the SEZ.

19
 20 Most of the De Tilla Gulch SEZ overlaps a locally designated transmission corridor. For
 21 this impact assessment, it is assumed that up to 80% of the proposed SEZ could be developed.
 22 This does not take into account the potential limitations to solar development that may result
 23 from siting constraints associated with this corridor. The development of solar facilities and the
 24 existing corridor will be dealt with by the BLM on a case-by-case basis; see Section 10.2.2.2 on
 25 impacts on lands and realty for further discussion.
 26

1 For the proposed De Tilla Gulch SEZ, U.S. 285 runs along the northwestern boundary of
2 the SEZ. Thus existing road access to the proposed De Tilla Gulch SEZ should be adequate
3 to support construction and operation of solar facilities, and no additional road construction
4 outside the SEZ is assumed to be required to support solar development of the SEZ, as
5 summarized in Table 10.2.1.2-1.
6
7

8 **10.2.1.3 Programmatic and SEZ-Specific Design Features**

9

10 The proposed programmatic design features for each resource area to be required under
11 the BLM Solar Energy Program are presented in Section A.2.2 of Appendix A of this Final Solar
12 PEIS. These programmatic design features are intended to avoid, minimize, and/or mitigate
13 adverse impacts from solar energy development and will be required for development on all
14 BLM-administered lands, including SEZ and non-SEZ lands.
15

16 The discussions below addressing potential impacts from solar energy development on
17 specific resource areas (Sections 10.2.2 through 10.2.22) also provide an assessment of the
18 effectiveness of the programmatic design features in mitigating adverse impacts from solar
19 development within the SEZ. SEZ-specific design features to address impacts specific to the
20 proposed De Tilla Gulch SEZ may be required in addition to the programmatic design features.
21 The proposed SEZ-specific design features for the De Tilla Gulch SEZ have been updated on the
22 basis of revisions to the SEZ since the Draft Solar PEIS (such as boundary changes and the
23 identification of non-development areas) and on the basis of comments received on the Draft and
24 Supplement to the Draft Solar PEIS. All applicable SEZ-specific design features identified to
25 date (including those from the Draft Solar PEIS that are still applicable) are presented in
26 Sections 10.2.2 through 10.2.22.
27
28

29 **10.2.2 Lands and Realty**

30
31

32 **10.2.2.1 Affected Environment**

33

34 The size of the proposed De Tilla Gulch SEZ has been reduced to 1,064 acres (4.3 km²)
35 with an assumed developable area (80%) of 851 acres (3.4 km²). The description of the condition
36 of the SEZ in the Draft Solar PEIS remains accurate, except that because of the boundary change
37 U.S. 285 no longer is immediately adjacent to the area. A BLM-designated transmission corridor
38 covers almost all the SEZ. The lands south and east of the SEZ are private or state-owned.
39
40

41 **10.2.2.2 Impacts**

42

43 Although the proposed SEZ has been reduced in size, solar development on the proposed
44 SEZ would still introduce a new and discordant land use into an otherwise rural area and would
45 exclude many current and future uses of the land. Because of the SEZ's location close to
46 U.S. 285, solar development within the SEZ will be highly visible to visitors as they enter the

1 northern end of the San Luis Valley. The boundary changes will isolate an area of about
2 458 acres (1.9 km²) between the proposed SEZ and the highway, fragmenting the public land in
3 the area and making the isolated public land parcel more difficult to manage.
4

5 Most of the proposed De Tilla Gulch SEZ overlaps a locally-designated transmission
6 corridor. This existing corridor will be used primarily for the siting of transmission lines and
7 other infrastructure such as pipelines. The existing corridor will be the preferred location for any
8 transmission development that is required to support solar development and future transmission
9 grid improvements related to the build-out of the De Tilla Gulch SEZ. Any use of the corridor
10 lands within the De Tilla Gulch SEZ for solar energy facilities, such as solar panels or heliostats,
11 must be compatible with the future use of the existing corridor. The BLM will assess solar
12 projects in the vicinity of existing corridor on a case-by-case basis. The BLM will review and
13 approve individual project plans of development to ensure compatible development that
14 maintains the use of the corridor.
15

16 The remaining analysis in the Draft Solar PEIS is still valid.
17
18

19 **10.2.2.3 SEZ-Specific Design Features and Design Feature Effectiveness** 20

21 Required programmatic design features that would reduce impacts on lands and realty
22 are described in Section A.2.2 of Appendix A of this Final Solar PEIS. Implementing the
23 programmatic design features will provide some mitigation for the identified impacts but will not
24 mitigate all adverse impacts. For example, impacts related to the exclusion of many existing and
25 potential uses of the public land, the visual impact of an industrial-type solar facility within an
26 otherwise rural area, and induced land use changes on state and private lands may not be fully
27 mitigated.
28

29 No SEZ-specific design features for lands and realty have been identified through this
30 Final Solar PEIS. Some SEZ-specific design features may be established for parcels within the
31 De Tilla Gulch SEZ through the process of preparing parcels for competitive offer and
32 subsequent project-specific analysis.
33
34

35 **10.2.3 Specially Designated Areas and Lands with Wilderness Characteristics** 36 37

38 **10.2.3.1 Affected Environment** 39

40 The route of the Old Spanish National Historic Trail parallels the southern border of the
41 SEZ about 0.25 mi (0.4 km) south of the proposed SEZ, and there is one USFS roadless area
42 located within 5 mi (8 km) of the SEZ. Several additional specially designated areas are within
43 the viewshed of the SEZ. A recently maintained inventory of wilderness characteristics of public
44 lands within the SEZ found that these lands do not contain wilderness characteristics. The
45 description of specially designated lands in the Draft Solar PEIS remains accurate.
46

1 **10.2.3.2 Impacts**
2

3 Because the Old Spanish National Historic Trail is within 0.25 mi (0.4 km) of the SEZ, it
4 is anticipated that solar development on the SEZ would have a major impact on the historic and
5 visual integrity of the Trail and on future management of the Trail. The magnitude of these
6 impacts would depend on the integrity and historical significance of the segment of the Trail
7 from which solar development could be seen.
8

9 There are no additional significant impacts on specially designated areas anticipated from
10 solar energy development of the SEZ. The description of impacts in the Draft Solar PEIS
11 remains valid.
12
13

14 **10.2.3.3 SEZ-Specific Design Features and Design Feature Effectiveness**
15

16 Required programmatic design features that would reduce impacts on specially
17 designated areas are described in Section A.2.2 of Appendix A of this Final Solar PEIS (design
18 features for specially designated areas, cultural resources, and visual resources would address
19 impacts).
20

21 Programmatic design features will be applied to address SEZ-specific resources and
22 conditions, for example:
23

- 24 • For projects in the De Tilla Gulch SEZ that are located within the viewshed of
25 the Old Spanish National Historic Trail, a National Trail inventory will be
26 required to determine the area of possible adverse impact to resources,
27 qualities, values, and associated settings of the Trail; to prevent substantial
28 interference; and to determine any areas unsuitable for development. Residual
29 impacts will be avoided, minimized, and/or mitigated to the extent practicable
30 according to program policy standards. Programmatic design features have
31 been included in BLM’s Solar Energy Program to address impacts on
32 National Historic Trails (see Section A.2.2.23 of Appendix A).
33

34 On the basis of impact analyses conducted for the Draft Solar PEIS, updates to those
35 analyses due to changes to the SEZ boundaries, and consideration of comments received as
36 applicable, the no SEZ-specific design features have been identified. The need for SEZ-specific
37 design features will be identified through the process of preparing parcels for competitive offer
38 and subsequent project-specific analysis.
39
40

1 **10.2.4 Rangeland Resources**

2
3
4 **10.2.4.1 Livestock Grazing**

5
6
7 ***10.2.4.1.1 Affected Environment***

8
9 One BLM grazing allotment overlaps the proposed De Tilla Gulch SEZ. The reduction in
10 the size of the proposed SEZ results in a change in the percentage of the Crow grazing allotment
11 that is within the SEZ from 55% to 38%. The allotment has not been grazed for many years.
12

13
14 ***10.2.4.1.2 Impacts***

15
16 Although there has been a reduction in the size of the SEZ, it is still anticipated that,
17 should solar development occur in the SEZ, the Crow Allotment grazing permit would be
18 cancelled. Even though there is a reduction in the percentage of the allotment that is physically in
19 the SEZ, the lands that are no longer in the SEZ are located in the strip between the SEZ and the
20 highway and would not be easily accessible to livestock. The current water source for the
21 allotment remains within the revised SEZ boundary and would become unavailable. However,
22 the fact that the allotment has not been grazed for many years because of the lack of adequate
23 fencing is still relevant, and it is not likely that the allotment would be used again even without
24 solar development in the proposed SEZ.
25

26
27 ***10.2.4.1.3 SEZ-Specific Design Features and Design Feature Effectiveness***

28
29 Required programmatic design features that would reduce impacts on livestock grazing
30 are described in Section A.2.2 of Appendix A of this Final Solar PEIS. Implementing the
31 programmatic design features will provide some mitigation for identified impacts should only a
32 portion of the grazing permit be affected, but they would not mitigate a complete loss of the
33 grazing permit, the loss of livestock AUMs, or the loss of value in ranching operations including
34 private land values.
35

36 No SEZ-specific design features to protect livestock grazing have been identified in this
37 Final Solar PEIS. Some SEZ-specific design features may be established when specific projects
38 within the SEZ are being considered.
39
40

1 **10.2.4.2 Wild Horses and Burros**

2
3
4 ***10.2.4.2.1 Affected Environment***

5
6 As presented in the Draft Solar PEIS, no wild horse or burro HMAs occur within the
7 proposed De Tilla Gulch SEZ or in proximity to it. The reduction in size of the SEZ does not
8 alter these data.

9
10
11 ***10.2.4.2.2 Impacts***

12
13 As presented in the Draft Solar PEIS, solar energy development within the proposed
14 De Tilla Gulch SEZ would not affect wild horses and burros. The reduction in size of the SEZ
15 does not affect this conclusion.

16
17
18 ***10.2.4.2.3 SEZ-Specific Design Features and Design Feature Effectiveness***

19
20 On the basis of impact analyses conducted for the Draft Solar PEIS, updates to those
21 analyses due to changes to the SEZ boundaries, and consideration of comments received as
22 applicable, no SEZ-specific design features to address wild horses and burros are required for the
23 proposed De Tilla Gulch SEZ.

24
25
26 **10.2.5 Recreation**

27
28
29 ***10.2.5.1 Affected Environment***

30
31 The area of the proposed De Tilla Gulch SEZ has been reduced by about 30%, to
32 1,064 acres (4.3 km²), by removing the area along the northwest edge of the SEZ.

33
34 Comments pointed out that most of the recreation discussion in the Draft Solar PEIS
35 focused internally within the SEZ and did not address the larger part that public and other
36 federal lands play in the landscape and tourism economy of the San Luis Valley. The better-
37 known attractions within the valley include Great Sand Dunes National Park and Preserve, the
38 Old Spanish National Historic Trail, two scenic railroads, the Los Caminos Antiguos Scenic
39 Byway, the Sangre de Cristo Mountains, three national wildlife refuges, and numerous
40 designated wilderness areas, and these are among the highlights of the recreational and tourism
41 opportunities of the area. While the land within the De Tilla Gulch SEZ is flat, plain, and not an
42 important recreational use area, it is adjacent to U.S. 285 and is highly visible to travelers
43 entering the San Luis Valley from the north. Tourism is an important part of the valley economy
44 and an important focus for future economic growth.

1 The public lands within the proposed SEZ are identified by the CDOW as habitat for both
2 deer and pronghorn antelope, and animals that use these lands likely support hunting recreational
3 opportunities in other areas of the valley. More detailed information on impacts on these species
4 can be found in Section 10.2.11.3.2 of the Draft Solar PEIS.
5
6

7 **10.2.5.2 Impacts** 8

9 Solar development of the SEZ would exclude recreational users from the public lands
10 within the SEZ, but the anticipated level of this impact is small. Visual impacts on surrounding
11 recreational areas potentially would be greater with taller solar facilities, such as power towers
12 and facilities that utilize wet-cooling technology, but the overall impacts of solar development of
13 this site are anticipated to be low. The only exception would likely be recreational visitors
14 interested in the Old Spanish National Historic Trail (described in Section 10.2.3.2 above), for
15 whom impacts might be higher.
16

17 Solar development in the SEZ will be readily visible to travelers on U.S. 285 and to
18 travelers headed to tourist attractions elsewhere in the San Luis Valley, and solar development at
19 the northern entrance to the valley may affect the overall impression of recreational visitors to
20 the area. Recreational visitors to areas at elevations higher than that of the SEZ (e.g., Sangre de
21 Cristo wilderness areas and USFS roadless areas) will see the solar development within the SEZ,
22 but the impact on these areas is anticipated to be minimal. The types of solar technologies
23 employed and the possibility of significant glint or glare from reflective surfaces of solar
24 facilities would play a large role in the extent of visibility of solar development. Because of the
25 location of the SEZ along a main highway, there may be some potential to provide interpretive
26 activities focused on solar energy and development that would be of interest to travelers.
27

28 The CDOW has identified the potential for an impact on the availability of hunting
29 opportunities for pronghorn antelope associated with development of the De Tilla Gulch SEZ.
30 While it is unlikely that hunting occurs directly within the proposed SEZ, animals that use the
31 land likely support hunting recreation elsewhere. However, the overall impact on pronghorn was
32 estimated to be small in this assessment (see Section 10.2.11.4.2 of the Draft Solar PEIS),
33 because only a small portion of the available habitat in the valley occurs within the proposed
34 SEZ.
35

36 In addition, lands that are outside of the proposed SEZ may be acquired or managed for
37 mitigation of impacts on other resources (e.g., sensitive species). Managing these lands for
38 mitigation could further exclude or restrict recreational use, potentially leading to additional
39 losses in recreational opportunities in the region. The impact of acquisition and management of
40 mitigation lands would be considered as a part of the environmental analysis of specific solar
41 energy projects.
42
43

1 **10.2.5.3 SEZ-Specific Design Features and Design Feature Effectiveness**
2

3 Required programmatic design features that would reduce impacts on recreational
4 resources are described in Section A.2.2 of Appendix A of this Final Solar PEIS (design features
5 for both specially designated areas and visual resources also would address some impacts).
6 Implementing the programmatic design features for visual impacts would help minimize impacts
7 of individual solar projects, but would not address the larger question of what level of solar
8 energy development might cause adverse impacts on tourism and recreational segments of the
9 local economy. In addition, implementing the programmatic design features for recreation would
10 not mitigate the loss of recreational access to public lands developed for solar energy production
11 or the loss of wildlife-related hunting recreation.
12

13 On the basis of impact analyses conducted for the Draft Solar PEIS, updates to those
14 analyses due to changes to the SEZ boundaries, and consideration of comments received as
15 applicable, the following SEZ-specific design feature has been identified:
16

- 17 • Tourism is an important economic growth area for the San Luis Valley, and
18 the De Tilla Gulch SEZ is located in a visible location adjacent to a principal
19 highway route into the valley. Because of its location, there is potential to
20 influence visitors’ perception of the tourism climate in the valley. As projects
21 are proposed for the SEZ, the potential impacts on tourism should be
22 considered and reviewed with local community leaders.
23

24 The need for additional SEZ-specific design features will be identified through the
25 process of preparing parcels for competitive offer and subsequent project-specific analysis.
26

27
28 **10.2.6 Military and Civilian Aviation**
29

30
31 **10.2.6.1 Affected Environment**
32

33 Although the size of the SEZ has been reduced, the remaining proposed SEZ is still
34 located under special use airspace (SUA) and is identified by the BLM as an area of required
35 consultation with DoD.
36

37
38 **10.2.6.2 Impacts**
39

40 Through comments on the Draft Solar PEIS, the military has indicated that it has no
41 concerns about potential impacts on its activities associated with solar development. There are no
42 anticipated impacts on civilian aviation.
43
44

1 **10.2.6.3 SEZ-Specific Design Features and Design Feature Effectiveness**
2

3 Required programmatic design features that would reduce impacts on military and
4 civilian aviation are described in Section A.2.2 of Appendix A of this Final Solar PEIS. The
5 programmatic design features require early coordination with the DoD to identify and avoid,
6 minimize, and/or mitigate, if possible, any potential impacts on the use of military airspace.
7

8 No SEZ-specific design features for military and civilian aviation have been identified
9 in this Final Solar PEIS. Some SEZ-specific design features may be identified through the
10 process of preparing parcels for competitive offer and subsequent project-specific analysis.
11

12
13 **10.2.7 Geologic Setting and Soil Resources**
14

15
16 **10.2.7.1 Affected Environment**
17

18
19 ***10.2.7.1.1 Geologic Setting***
20

21 Data provided in the Draft Solar PEIS remain valid, with the following update:
22

- 23 • The terrain of the proposed De Tilla Gulch SEZ is relatively flat with a very
24 gentle dip to the southeast (Figure 10.2.7.1-1). The boundaries of the De Tilla
25 Gulch SEZ have been changed to eliminate 458 acres (1.9 km²) along the
26 northwest edge of the site. Based on these changes, the elevations range from
27 7,790 ft (2,374 m) along the northwest corner of the SEZ to about 7,660 ft
28 (2,335 m) at the southeastern-most corner.
29

30
31 ***10.2.7.1.2 Soil Resources***
32

33 Data provided in the Draft Solar PEIS remain valid, with the following updates:
34

- 35 • Soils within the proposed De Tilla Gulch SEZ as revised are predominantly
36 the gravelly to gravelly sandy loams of the Rock River and Graypoint Series,
37 which now make up about 73% of the soil coverage at the site.
38
- 39 • Soil unit coverage at the proposed De Tilla Gulch SEZ as revised is shown in
40 Figure 10.2.7.1-2. The new SEZ boundaries eliminate 254 acres (1.03 km²) of
41 the Rock River gravelly loam (3 to 15% slopes), 107 acres (0.43 km²) of the
42 Graypoint gravelly sandy loam (0 to 3% slopes), 25 acres (0.10 km²) of the
43 Shawa loam (0 to 4% slopes), 70 acres (0.28 km²) of the Platoro loam (0 to
44 3% slopes), and eight acres (0.032 km²; all) of the Jodero-Lolo complex (0 to
45 6% slopes) (Table 10.2.7.1-1).
46

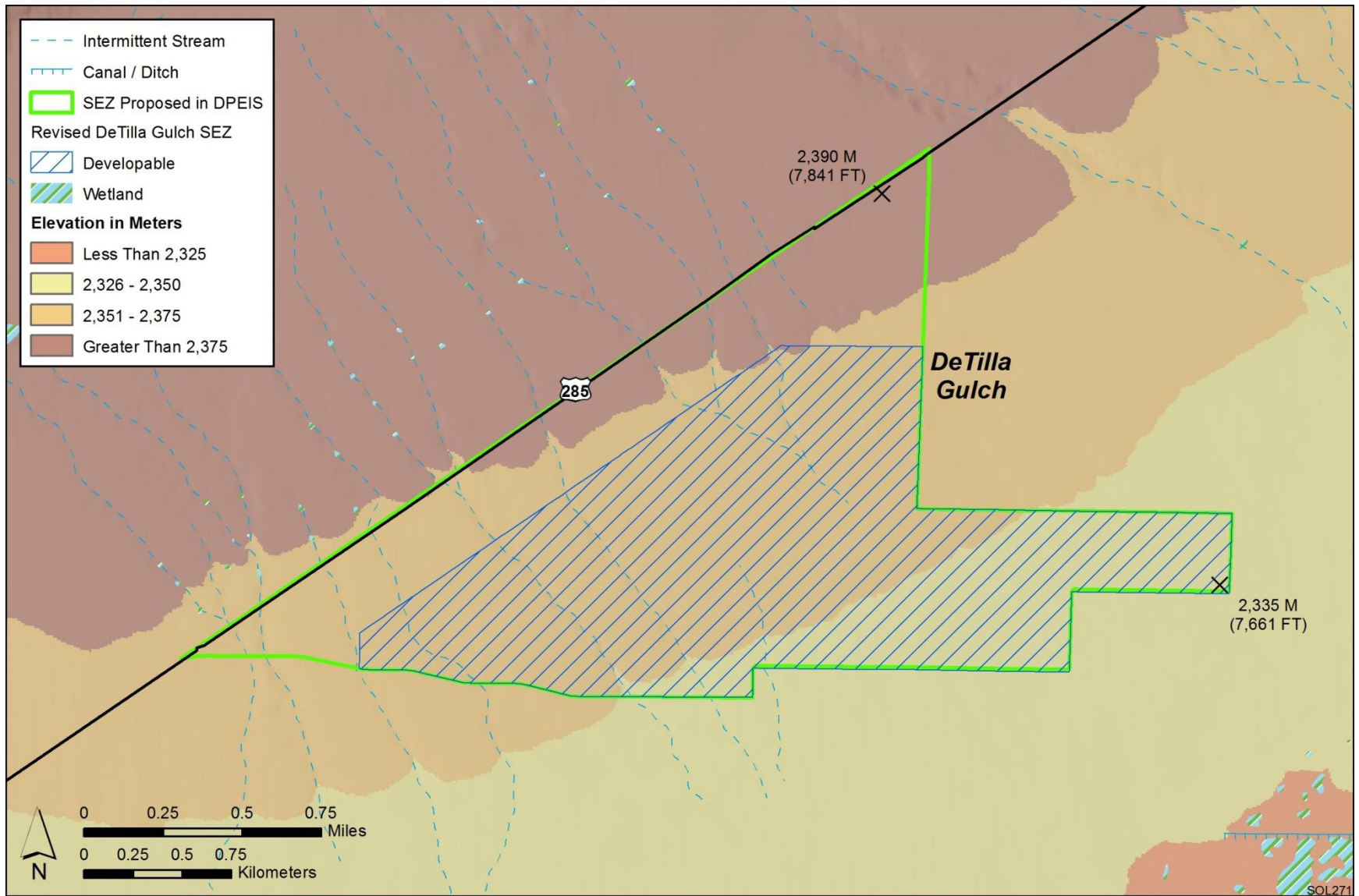


FIGURE 10.2.7.1-1 General Terrain of the Proposed De Tilla Gulch SEZ as Revised

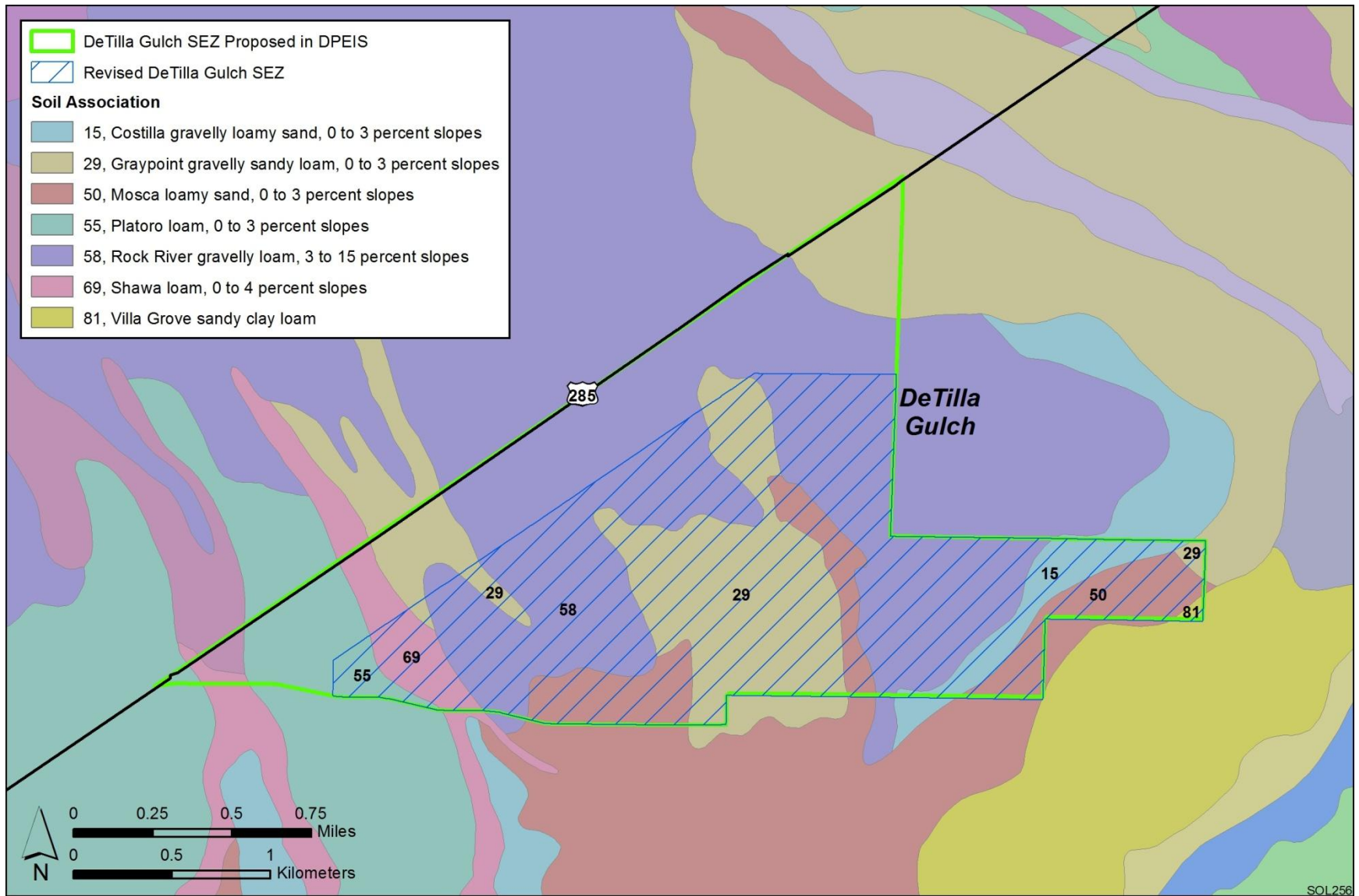


FIGURE 10.2.7.1-2 Soil Map for the Proposed De Tilla Gulch SEZ as Revised (NRCS 2008)

1 **TABLE 10.2.7.1-1 Summary of Soil Map Units within the Proposed De Tilla Gulch SEZ as Revised**

Map Unit Symbol	Map Unit Name	Erosion Potential		Description	Area in Acres ^c (Percentage of SEZ)
		Water ^a	Wind ^b		
58	Rock River gravelly loam (3 to 15% slope)	Slight	Moderate (WEG 4) ^d	Nearly level to gently sloping soils on valley side slopes and fans. Parent material consists of calcareous alluvium. Deep and well drained, with moderate surface-runoff potential and moderate permeability. Shrink-swell potential is low. Available water capacity is moderate. Used mainly as rangeland. Moderate rutting hazard.	506 (47.5)
29	Graypoint gravelly sandy loam (0 to 3% slope)	Slight	Moderate (WEG 3)	Level to nearly level soils on broad fans and terraces. Parent material consists of alluvium derived from basalt. Deep and well drained, with moderate surface-runoff potential and moderate permeability. Shrink-swell potential is low to moderate. Available water capacity is low. Caving hazard exists. Used mainly as rangeland and irrigated cropland, pasture, and hayland. Farmland of unique importance. ^e Moderate rutting hazard.	274 (25.8)
50	Mosca loamy sand (0 to 3% slope)	Slight	High (WEG 2)	Level to nearly level soils on fans and floodplains. Parent material consists of alluvium derived from basalt. Soils are deep and well drained, with moderate surface-runoff potential and moderate permeability. Shrink-swell potential is low. Available water capacity is low. Used mainly as rangeland and irrigated cropland. Farmland of unique importance. Moderate rutting hazard.	169 (15.9)
15	Costilla gravelly loamy sand (0 to 3% slope)	Slight	High (WEG 2)	Level to nearly level soils on fans and terraces. Parent material consists of sandy alluvium. Deep and somewhat excessively drained, with a low surface-runoff potential (high infiltration rate) and moderately rapid permeability. Shrink-swell potential is low. Available water capacity is low. Caving hazard exists. Used mainly as rangeland and wildlife habitat, and locally for irrigated crops. Moderate rutting hazard.	56 (5.2)

TABLE 10.2.7.1-1 (Cont.)

Map Unit Symbol	Map Unit Name	Erosion Potential		Description	Area in Acres ^c (Percentage of SEZ)
		Water ^a	Wind ^b		
69	Shawa loam (0 to 4% slope)	Slight	Moderate (WEG 6)	Level to nearly level soils on fans and low terraces adjacent to streams. Parent material consists of alluvium. Deep and moderately well drained, with moderate surface-runoff potential and moderate permeability. Shrink-swell potential is low to moderate. Available water capacity is high. Used mainly as irrigated pastureland, irrigated cropland, and rangeland. Prime farmland, if irrigated. Severe rutting hazard.	37 (3.5)
55	Platoro loam (0 to 3% slope)	Slight	Moderate (WEG 6)	Level to nearly level soils on fans and terraces. Parent material consists of alluvium derived mainly from basalt. Deep and well drained, with moderate surface-runoff potential and moderately slow permeability. Shrink-swell potential is low to moderate. Available water capacity is moderate. Used mainly as irrigated cropland, irrigated pastureland, and rangeland. Prime farmland, if irrigated. Severe rutting hazard.	19 (1.8)
81	Villa Grove sandy clay loam	Slight	Moderate (WEG 5)	Level soils on floodplains. Parent material consists of alluvium. Deep and poorly drained, with moderate surface-runoff potential and moderate permeability. Shrink-swell potential is low to moderate. Available water capacity is low. Flooding hazard during snowmelt season. Used mainly as rangeland and locally as irrigated pastureland. Prime farmland, if irrigated. Severe rutting hazard.	3 (<1)

^a Water erosion potential rates the hazard of soil loss from off-road and off-trail areas after disturbance activities that expose the soil surface. The ratings are based on slope and soil erosion factor K and represent soil loss caused by sheet or rill erosion where 50 to 75% of the surface has been exposed by ground disturbance. A rating of “slight” indicates that erosion is unlikely under ordinary climatic conditions.

^b Wind erosion potential here is based on the wind erodibility group (WEG) designation: groups 1 and 2, high; groups 3 through 6, moderate; and groups 7 and 8, low (see footnote d for further explanation).

^c To convert acres to km², multiply by 0.004047.

Footnotes continued on next page.

TABLE 10.2.7.1-1 (Cont.)

- ^d WEGs are based on soil texture, content of organic matter, effervescence of carbonates, content of rock fragments, and mineralogy, and also take into account soil moisture, surface cover, soil surface roughness, wind velocity and direction, and the length of unsheltered distance (USDA 2004). Groups range in value from 1 (most susceptible to wind erosion) to 8 (least susceptible to wind erosion). The NRCS provides a wind erodibility index, expressed as an erosion rate in tons per acre (4,000 m²) per year, for each of the wind erodibility groups: WEG 1, 220 tons (200 metric tons) per acre (4,000 m²) per year (average); WEG 2, 134 tons (122 metric tons) per acre per year; WEGs 3 and 4 (and 4L), 86 tons (78 metric tons) per acre (4,000 m²) per year; WEG 5, 56 tons (51 metric tons) per acre (4,000 m²) per year; WEG 6, 48 tons (44 metric tons) per acre (4,000 m²) per year; WEG 7, 38 tons (34 metric tons) per acre (4,000 m²) per year; and WEG 8, 0 tons (0 metric tons) per acre (4,000 m²) per year.
- ^e Farmland is of unique importance for the production of food, feed, fiber, forage, or oilseed crops. Prime farmland is land that has the best combination of physical and chemical characteristics for producing food, feed, forage, fiber, and oilseed crops and that is available for these uses.

Sources: NRCS (2009); USDA (1984).

- 1 • Re-evaluation of the soil coverage indicates an increase of 4 acres (0.016 km²)
2 for the Mosca loamy sand, and a 1-acre (0.0040-km²) increase for both the
3 Costilla gravelly loamy sand and the Villa Grove sandy clay loam relative to
4 what was reported in the Draft Solar PEIS (Table 10.2.7.1-1).
5
6

7 **10.2.7.2 Impacts**

8
9 Impacts on soil resources would occur mainly as a result of ground-disturbing activities
10 (e.g., grading, excavating, and drilling), especially during the construction phase of a solar
11 project. The assessment provided in the Draft Solar PEIS remains valid, with the following
12 update:
13

- 14 • Impacts related to wind erodibility are reduced because the new SEZ
15 boundaries eliminate 464 acres (1.9 km²) of moderately erodible soils from
16 development.
17
18

19 **10.2.7.3 SEZ-Specific Design Features and Design Feature Effectiveness**

20
21 Required programmatic design features that would reduce impacts on soils are described
22 in Section A.2.2 of Appendix A of this Final Solar PEIS. Implementing the programmatic design
23 features will reduce the potential for soil impacts during all project phases.
24

25 On the basis of impact analyses conducted for the Draft Solar PEIS, updates to those
26 analyses due to changes to the SEZ boundaries, and consideration of comments received as
27 applicable, no SEZ-specific design features were identified for soil resources at the proposed
28 De Tilla Gulch SEZ. Some SEZ-specific design features may be identified through the process of
29 preparing parcels for competitive offer and subsequent project-specific analysis.
30
31

32 **10.2.8 Minerals (Fluids, Solids, and Geothermal Resources)**

33
34 A mineral potential assessment for the proposed De Tilla Gulch SEZ has been prepared
35 and reviewed by BLM mineral specialists knowledgeable about the region where the SEZ is
36 located (BLM 2012). The BLM is proposing to withdraw the SEZ from settlement, sale, location,
37 or entry under the general land laws, including the mining laws, for a period of 20 years (see
38 Section 2.2.2.2.4 of the Final Solar PEIS). The potential impacts of this withdrawal are discussed
39 in Section 10.2.24.
40
41

42 **10.2.8.1 Affected Environment**

43
44 There are no oil and gas leases, mining claims, or geothermal leases located in the
45 proposed SEZ. The description in the Draft Solar PEIS remains valid.
46

1 **10.2.8.2 Impacts**

2
3 There are no anticipated impacts on mineral resources from the development of solar
4 energy facilities in the proposed SEZ. The analysis of impacts on mineral resources in the Draft
5 Solar PEIS remains valid.
6

7
8 **10.2.8.3 SEZ-Specific Design Features and Design Feature Effectiveness**

9
10 Required programmatic design features that would reduce impacts on mineral resources
11 are described in Section A.2.2 of Appendix A of this Final Solar PEIS. Implementing the
12 programmatic design features will provide adequate protection of mineral resources.
13

14 On the basis of impact analyses conducted for the Draft Solar PEIS, updates to those
15 analyses due to changes to the SEZ boundaries, and consideration of comments received as
16 applicable, no SEZ-specific design features for mineral resources have been identified. Some
17 SEZ-specific design features may be identified through the process of preparing parcels for
18 competitive offer and subsequent project-specific analysis.
19

20
21 **10.2.9 Water Resources**

22
23 **10.2.9.1 Affected Environment**

24
25 The overall size of the De Tilla Gulch SEZ has been reduced by 31% from the area
26 described in the Draft Solar PEIS, resulting in a total area of 1,064 acres (4.3 km²). The
27 description of the affected environment given in the Draft Solar PEIS relevant to water resources
28 at the De Tilla Gulch SEZ remains valid and is summarized in the following paragraphs.
29
30

31 The De Tilla Gulch SEZ is within the Rio Grande Headwaters subbasin of the
32 Rio Grande hydrologic region. The SEZ is located in the northern part of the San Luis Valley
33 bounded by the San Juan Mountains to the west and the Sangre de Cristo Mountains to the east.
34 Precipitation and snowfall in the valley is around 8 in./yr (20 cm/yr) and 24 in./yr (61 cm),
35 respectively, with much greater amounts in the surrounding mountains. Pan evaporation rates are
36 estimated to be on the order of 54 in./yr (137 cm/yr). No permanent surface water bodies, flood
37 hazards, or wetlands have been identified within the SEZ. Several intermittent/ephemeral
38 drainages cross the area from the northwest to the southeast and may be subject to intermittent
39 flooding. Groundwater in the San Luis Valley is primarily in basin-fill deposits with an upper
40 unconfined aquifer and a lower confined aquifer, which are separated by a series of confining
41 clay layers and unfractured volcanic rocks. The SEZ sits on an alluvial fan deposit at the base of
42 the San Juan Mountains over unconfined groundwater. A groundwater monitoring well within
43 the site has reported a depth to groundwater of 136 ft (41 m) and indicates a groundwater flow
44 from north to south. Water quality in the northern San Luis Valley varies, with small areas of
45 TDS values of up to 1,000 mg/L near the SEZ; much smaller concentrations (250 to 500 mg/L)
46 generally surround the area.

1 The De Tilla Gulch SEZ is located in the Colorado Division 3 management zone
2 (Rio Grande Basin) of the Colorado DWR, where both surface water and groundwater rights are
3 overappropriated. The Rio Grande Compact of 1938 obligates Colorado to meet water delivery
4 schedules to New Mexico and governs much of the water management decision making in the
5 San Luis Valley. In order to balance water uses within the San Luis Valley and to meet treaty
6 obligations, several water management mechanisms have been developed that affect existing
7 water rights and water right transfers. The two primary water management considerations
8 affecting solar energy development are the need for an augmentation water plan, and the rules set
9 by the recently formed Special Improvement District Number 1 (Subdistrict #1). Augmentation
10 water plans were described in the Draft Solar PEIS (Section 10.2.9.1.3) and essentially require
11 junior water right holders to have additional water reserves to ensure that more senior water
12 rights are not hindered. The water management plan for Subdistrict #1 was ruled on in June of
13 2010, putting restrictions on groundwater withdrawals in an effort to restore groundwater levels
14 in the unconfined aquifer. None of the Colorado SEZs are located within the boundaries of
15 Subdistrict #1, which primarily includes central portions of the San Luis Valley that are currently
16 used for agriculture. However, given that water rights are overappropriated in the San Luis
17 Valley and largely clustered within Subdistrict #1, it is likely that any new water diversions and
18 water right transfers would involve these new groundwater management considerations.
19

20 In addition to the water resources information provided in the Draft Solar PEIS, this
21 section provides a planning-level inventory of available climate, surface water, and groundwater
22 monitoring stations within the immediate vicinity of the De Tilla Gulch SEZ and surrounding
23 basin. Additional data regarding climate, surface water, and groundwater conditions are
24 presented in Tables 10.2.9.1-1 through 10.2.9.1-7 and in Figures 10.2.9.1-1 and 10.2.9.1-2.
25 Fieldwork and hydrologic analyses needed to determine 100-year floodplains and jurisdictional
26 water bodies would need to be coordinated with appropriate federal, state, and local agencies.
27 Areas within the De Tilla Gulch SEZ that are found to be within a 100-year floodplain will be
28 identified as non-development areas. Any water features within the De Tilla Gulch SEZ
29 determined to be jurisdictional will be subject to the permitting process described in the CWA.
30

31 **10.2.9.2 Impacts**

32 ***10.2.9.2.1 Land Disturbance Impacts on Water Resources***

33
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35
36
37 The discussion of land disturbance effects on water resources in the Draft Solar PEIS
38 remains valid. As stated in the Draft Solar PEIS, land disturbance impacts in the vicinity of the
39 proposed De Tilla Gulch SEZ could potentially affect drainage patterns and groundwater
40 recharge. The alteration of natural drainage pathways during construction can lead to impacts
41 related to flooding, loss of water delivery to downstream regions, and alterations to riparian
42 vegetation and habitats. The alteration of the SEZ boundaries removes several
43 intermittent/ephemeral stream reaches, which reduces the potential for adverse impacts
44 associated with land disturbance activities.
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TABLE 10.2.9.1-1 Watershed and Water Management Basin Information Relevant to the Proposed De Tilla Gulch SEZ as Revised

Basin	Name	Area (acres) ^b
Subregion (HUC4) ^a	Rio Grande Headwaters (1301)	4,871,764
Cataloging unit (HUC8)	Sagauche (13010004)	864,210
Groundwater basin	San Luis Valley	2,000,000
SEZ	De Tilla Gulch	1,064

^a HUC = Hydrologic Unit Code; a USGS system for characterizing nested watersheds that includes large-scale subregions (HUC4) and small-scale cataloging units (HUC8).

^b To convert acres to km², multiply by 0.004047.

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TABLE 10.2.9.1-2 Climate Station Information Relevant to the Proposed De Tilla Gulch SEZ as Revised

Climate Station (COOP ID ^a)	Elevation ^b (ft) ^c	Distance to SEZ (mi) ^d	Period of Record	Mean Annual Precipitation (in.) ^e	Mean Annual Snowfall (in.)
Center 4 SSW, Colorado (051458)	7,673	30	1941–2011	7.00	25.00
Crestone 1 SE, Colorado (051964)	8,004	19	1982–2011	13.00	62.40
Sagauche, Colorado (057337)	7,701	8	1894–2009	8.27	23.50
Sargents, Colorado (057460)	8,470	30	1899–2011	14.17	105.60

^a National Weather Service’s Cooperative Station Network station identification code.

^b Surface elevations for the proposed De Tilla Gulch SEZ range from 7,670 to 7,835 ft.

^c To convert ft to m, multiply by 0.3048.

^d To convert mi to km, multiply by 1.6093.

^e To convert in. to cm, multiply by 2.540.

Source: NOAA (2012).

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TABLE 10.2.9.1-3 Total Lengths of Selected Streams at the Subregion, Cataloging Unit, and SEZ Scale Relevant to the Proposed De Tilla Gulch SEZ as Revised

Water Feature	Subregion, HUC4 (ft) ^a	Cataloging Unit, HUC8 (ft)	SEZ (ft)
Unclassified streams	19,502	0	0
Perennial streams	14,694,407	2,430,527	0
Intermittent/ephemeral streams	94,288,163	18,660,065	17,354
Canals	12,151,458	1,770,862	0

^a To convert ft to m, multiply by 0.3048.

Source: USGS (2012a).

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TABLE 10.2.9.1-4 Stream Discharge Information Relevant to the Proposed De Tilla Gulch SEZ as Revised

Parameter	Station (USGS ID)
	Saguache Creek near Saguache, Colorado (08227000)
Period of record	1911–2007
No. of observations	88
Discharge, median (ft ³ /s) ^a	293
Discharge, range (ft ³ /s)	67–1220
Discharge, most recent observation (ft ³ /s)	250
Distance to SEZ (mi) ^b	16

^a To convert ft³ to m³, multiply by 0.0283.

^b To convert mi to km, multiply by 1.6093.

Source: USGS (2012b).

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TABLE 10.2.9.1-5 Surface Water Quality Data Relevant to the Proposed De Tilla Gulch SEZ as Revised

Parameter	Station (USGS ID) ^a	
	08227000	381004105552000
Period of record	1967–2004	1975–1976
No. of records	126	4
Temperature (°C) ^b	8.4 (0–22.5)	60 (59–60)
Total dissolved solids (mg/L)	107.5 (82–124)	661 (648–690)
Dissolved oxygen (mg/L)	9.1 (7.1–11.3)	NA ^c
pH	7.5 (7.1–8.9)	6.5 (6.5–7.3)
Total nitrogen (mg/L)	NA	NA
Phosphorus (mg/L as P)	0.0815 (0.061–0.088)	NA
Organic carbon (mg/L)	NA	NA
Calcium (mg/L)	17 (12.1–21)	57 (55–59)
Magnesium (mg/L)	2.7 (1.84–5.1)	13
Sodium (mg/L)	5.9 (4.04–9.5)	140 (140–150)
Chloride (mg/L)	1.505 (0.64–3.6)	39.5 (38–40)
Sulfate (mg/L)	5.17 (2.68–12)	170 (160–190)
Arsenic (µg/L)	NA	31 (26–36)
Cadmium (µg/L)	NA	<2 (–)
Copper (µg/L)	NA	<2 (–)

^a Median values are listed; the range in values is shown in parentheses.

^b To convert °C to °F, multiply by 1.8, then add 32.

^c NA = no data collected for this parameter

Source: USGS (2012b).

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Land clearing, land leveling, and vegetation removal during the development of the SEZ have the potential to disrupt intermittent/ephemeral stream channels. Several programmatic design features described in Section A.2.2 of Appendix A of this Final Solar PEIS would avoid, minimize, and/or mitigate impacts associated with the disruption of intermittent/ephemeral water features. Additional analyses of intermittent/ephemeral streams are presented in this update, including an evaluation of functional aspects of stream channels with respect to groundwater recharge, flood conveyance, sediment transport, geomorphology, and ecological habitats. Only a summary of the results from these surface water analyses is presented in this section; more information on methods and results is presented in Appendix O.

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The study region considered for the intermittent/ephemeral stream evaluation relevant to the De Tilla Gulch SEZ is a subset of the Sagauche watershed (HUC8), for which information regarding stream channels is presented in Tables 10.2.9.1-3 and 10.2.9.1-4 of this Final Solar PEIS. The results of the intermittent/ephemeral stream evaluation are shown in Figure 10.2.9.2-1, which depicts flow lines from the National Hydrography Dataset (USGS 2012a) labeled as low, moderate, and high sensitivity to land disturbance. Within the study area, 28% of the intermittent/ephemeral stream channels had low sensitivity and 72% had

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TABLE 10.2.9.1-6 Water Quality Data from Groundwater Samples Relevant to the Proposed De Tilla Gulch SEZ as Revised

Parameter	Station (USGS ID) ^a		
	380515106080501	380605106002501	380955105550301
Period of record	1968	1968	1968
No. of records	1	1	1
Temperature (°C) ^b	11.7	14	12
Total dissolved solids (mg/L)	NA ^c	172	NA
Dissolved oxygen (mg/L)	NA	NA	NA
pH	NA	7.2	NA
Nitrate + nitrite (mg/L as N)	NA	NA	NA
Phosphate (mg/L)	NA	0.01	NA
Organic carbon (mg/L)	NA	NA	NA
Calcium (mg/L)	NA	29	NA
Magnesium (mg/L)	NA	3.9	NA
Sodium (mg/L)	NA	20	NA
Chloride (mg/L)	NA	5.1	NA
Sulfate (mg/L)	NA	26	NA
Arsenic (µg/L)	NA	NA	NA

^a Median values are listed.

^b To convert °C to °F, multiply by 1.8, then add 32.

^c NA = no data collected for this parameter.

Source: USGS (2012b).

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TABLE 10.2.9.1-7 Groundwater Surface Elevations Relevant to the Proposed De Tilla Gulch SEZ as Revised

Parameter	Station (USGS ID)		
	380651106004501	380421106033001	380512106004901
Period of record	1989–2011	1979–2011	1979–2011
No. of observations	18	384	375
Surface elevation (ft) ^a	7,748	7,625	7,628
Well depth (ft)	194	63.3	86
Depth to water, median (ft)	130.16	6.2	23.38
Depth to water, range (ft)	127.35–144.83	2.02–11.95	21.41–27.96
Depth to water, most recent observation (ft)	144.83	9.48	27.75
Distance to SEZ (mi) ^b	1	4	2

^a To convert ft to m, multiply by 0.3048.

^b To convert mi to km, multiply by 1.6093.

Source: USGS (2012b).

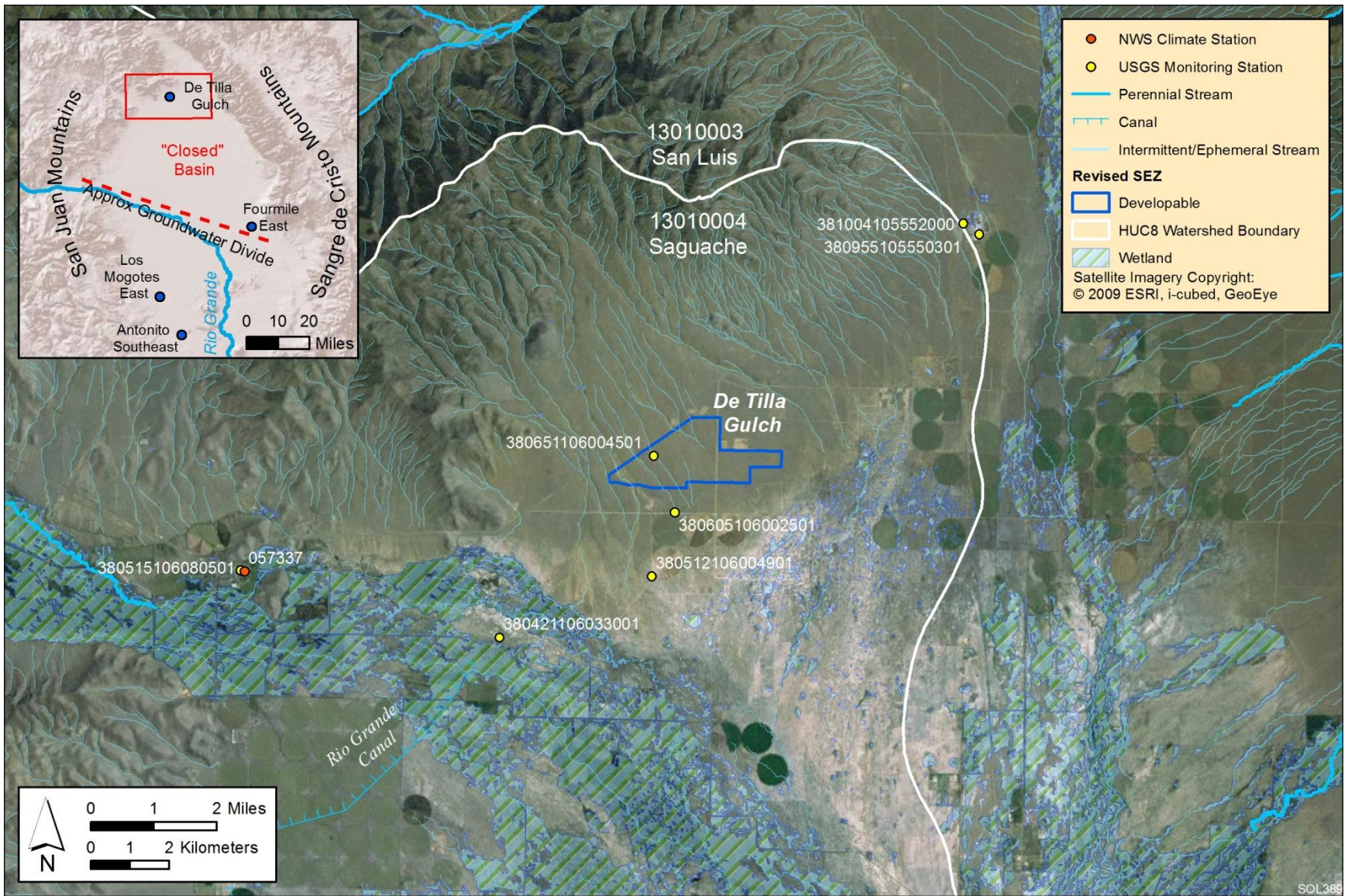


FIGURE 10.2.9.1-1 Water Features near the Proposed De Tilla Gulch SEZ as Revised

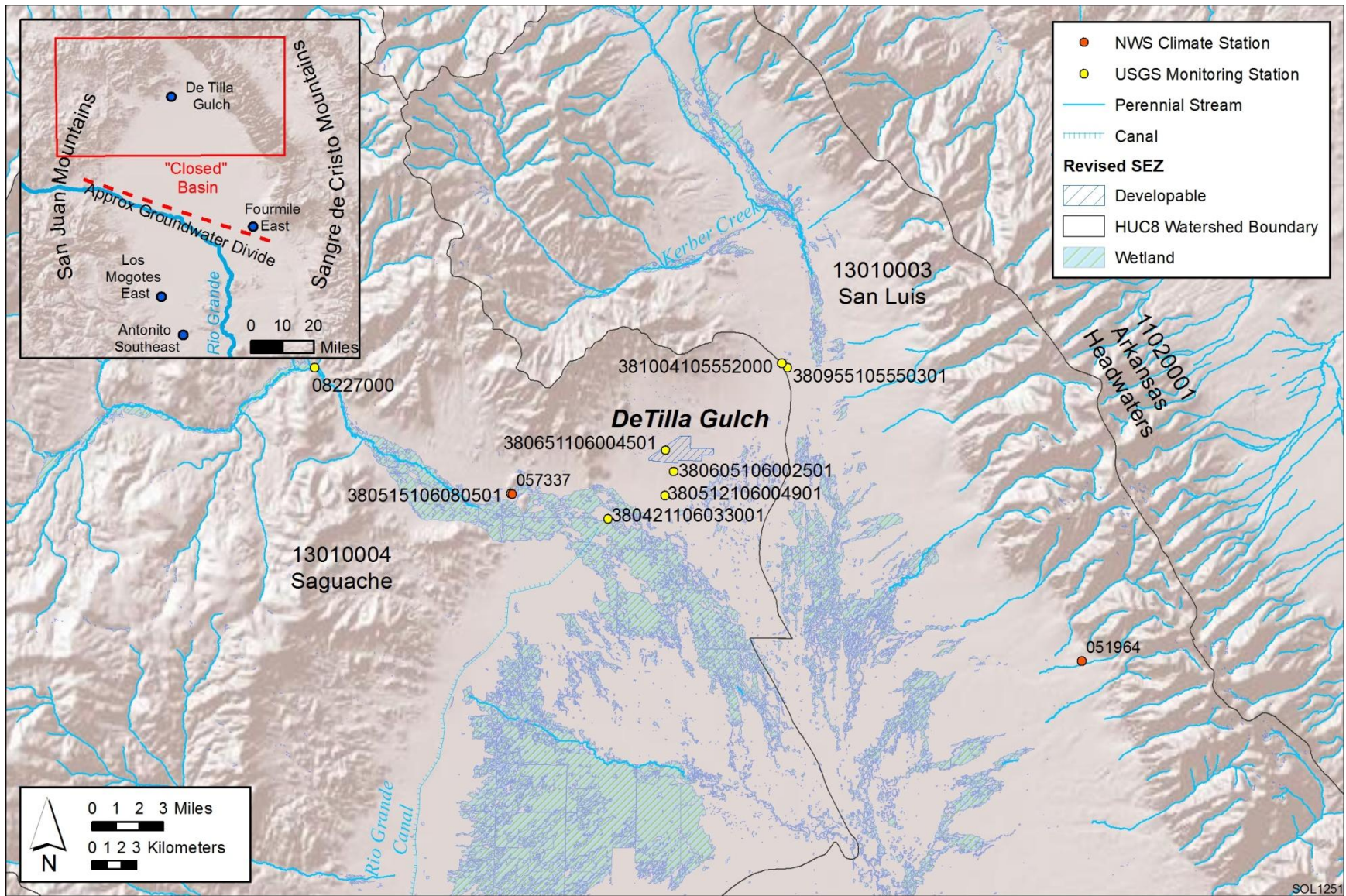


FIGURE 10.2.9.1-2 Water Features within the Sagauche Watershed, Which Includes the Proposed De Tilla Gulch SEZ as Revised

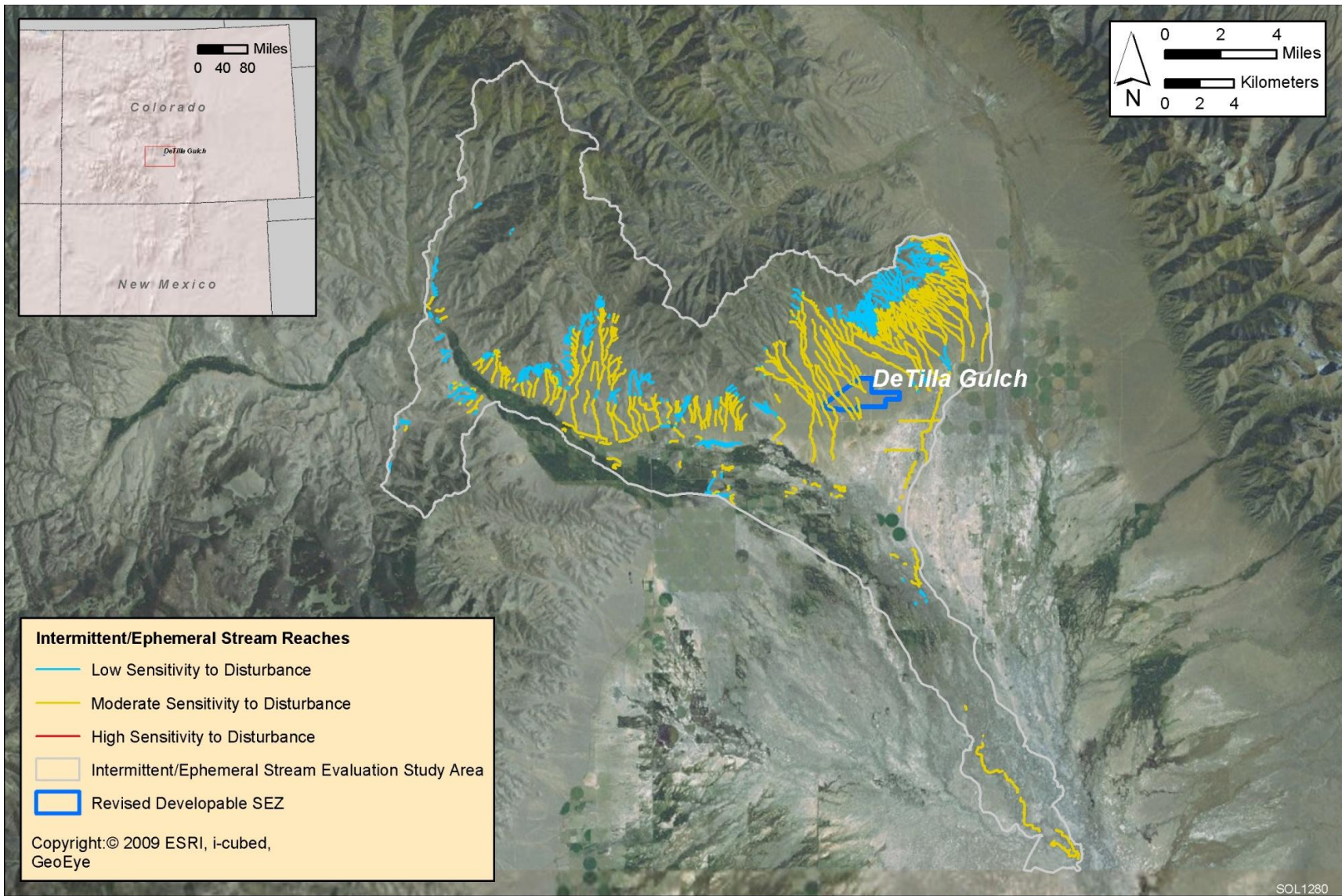


FIGURE 10.2.9.2-1 Intermittent/Ephemeral Stream Channel Sensitivity to Surface Disturbances in the Vicinity of the Proposed De Tilla Gulch SEZ as Revised

1 **TABLE 10.2.9.2-1 Estimated Water Requirements for the Proposed De Tilla Gulch SEZ as**
 2 **Revised^a**

Activity	Parabolic Trough	Power Tower	Dish Engine	PV
Construction—Peak Year				
<i>Water use requirements</i>				
Fugitive dust control (ac-ft) ^b	261	261	261	261
Potable supply for workforce (ac-ft)	31	13	5	3
Total water use requirements (ac-ft)	292	274	266	264
<i>Wastewater generated</i>				
Sanitary wastewater (ac-ft)	31	13	5	3
Operations				
<i>Water use requirements</i>				
Mirror/panel washing (ac-ft/yr)	85	47	47	5
Potable supply for workforce (ac-ft/yr)	2	1	1	<1
Dry cooling (ac-ft/yr)	34–170	19–95	NA ^c	NA
Wet cooling (ac-ft/yr)	766–2,468	426–1,371	NA	NA
<i>Total water use requirements</i>				
Non-cooled technologies (ac-ft/yr)	NA	NA	48	5
Dry-cooled technologies (ac-ft/yr)	121–257	67–143	NA	NA
Wet-cooled technologies (ac-ft/yr)	853–2,555	474–1,419	NA	NA
<i>Wastewater generated</i>				
Blowdown (ac-ft/yr)	48	27	NA	NA
Sanitary wastewater (ac-ft/yr)	2	1	1	<1

^a See Section M.9.2 of Appendix M of the Draft Solar PEIS for methods used in estimating water use requirements.

^b To convert ac-ft to m³, multiply by 1,234.

^c NA = not applicable.

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 5 moderate sensitivity to land disturbance. All the intermittent/ephemeral channel reaches within
 6 the De Tilla Gulch SEZ were classified as having moderate sensitivity to land disturbance.

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 9 **10.2.9.2.2 Water Use Requirements for Solar Energy Technologies**

10
 11 Changes in the De Tilla Gulch SEZ boundaries resulted in changes to the estimated water
 12 use requirements and a reduction in the land affected by surface disturbances. This section
 13 presents changes in water use estimates for the reduced SEZ area and additional analyses
 14 pertaining to groundwater. The additional analyses of groundwater include a basin-scale water
 15 budget and a simplified, one-dimensional groundwater model of potential groundwater
 16 drawdown. Only a summary of the results from these groundwater analyses is presented in this

1 section; more information on methods and results is presented in Appendix O. Table 10.2.9.2-1
2 presents the revised estimates of water requirements for both construction and operation of solar
3 facilities at the De Tilla Gulch SEZ assuming full build-out of the SEZ and accounting for its
4 decreased size.

5
6 The De Tilla Gulch SEZ is located in the San Luis Valley, where both surface waters
7 and groundwater are managed conjunctively. Previous studies on water resources in the
8 San Luis Valley typically present a basin-scale water balance, which considers inputs and
9 outputs of water via precipitation, surface water flows, and groundwater (e.g., Mayo et al. 2007).
10 Table 10.1.9.2-2 presents an example water balance for the San Luis Valley that considers all
11 water inputs and outputs from the valley. As noted by Mayo et al. (2007), it is difficult to
12 reconcile some of the historical water budget presented for the San Luis Valley; however, it can
13 be generally stated that the water budget is predominately a balance of precipitation and
14 streamflow inputs, with output dominated by evapotranspiration by agricultural lands, riparian
15 areas, and meadows.

16
17 The estimated total water use requirements during the peak construction year are as high
18 as 292 ac-ft/yr (360,200 m³/yr), which does not constitute a significant amount given the short
19 duration of this water demand relative to water resources within the region. The long duration of
20 groundwater pumping during operations (20 years) poses a greater threat to groundwater
21 resources. This analysis considered low, medium, and high groundwater pumping scenarios that
22 represent full build-out of the SEZ, assuming PV, dry-cooled parabolic trough, and wet-cooled
23 parabolic trough, respectively (a 30% operational time was considered for all solar facility types
24 on the basis of operations estimates for proposed utility-scale solar energy facilities). The low,
25 medium, and high pumping scenarios result in groundwater withdrawals that range from 5 to
26 854 ac-ft/yr (6,200 to 1.1 million m³/yr) or 100 to 17,080 ac-ft (123,400 to 21.1 million m³) over
27 the 20-year operational period. From a groundwater budgeting perspective, all pumping
28 scenarios over the 20-year operational period represent less than 1% of the groundwater storage.

29
30 Examining groundwater withdrawals with respect to a basin-scale water budget allows
31 for an assessment of potential impacts only to an order of magnitude approximation of basin-
32 scale estimates of complex groundwater processes. In addition, a water budget approach ignores
33 the temporal and spatial components of how groundwater withdrawals affect groundwater
34 surface elevations, groundwater flow rates, and connectivity to surface water features such as
35 streams, wetlands, playas, and riparian vegetation. A one-dimensional groundwater modeling
36 analysis was performed to present a simplified depiction of the spatial and temporal effects of
37 groundwater withdrawals by examining groundwater drawdown in a radial direction around the
38 center of the SEZ for the low, medium, and high pumping scenarios considering pumping from
39 the upper unconfined aquifer only. As stated in the Draft Solar PEIS, the De Tilla Gulch SEZ is
40 located in a region of the San Luis Valley where confining clay and volcanic rock layers are
41 absent. A detailed discussion of the groundwater modeling analysis is presented in Appendix O.
42 It should be noted, however, that the aquifer parameters used for the one-dimensional
43 groundwater model (Table 10.2.9.2-3) represent available literature data, and that the model
44 aggregates these value ranges into a simplistic representation of the aquifers.

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TABLE 10.2.9.2-2 Water Budget for the San Luis Valley, Which Includes the Proposed De Tilla Gulch SEZ as Revised

Process	Amount
<i>Inputs</i>	
Precipitation (ac-ft/yr) ^a	1,086,356
Streams draining Sangre de Cristo Mts. (ac-ft/yr)	214,839
Streams draining San Juan Mts. (ac-ft/yr)	1,321,463
Groundwater underflow (ac-ft/yr)	721,535
<i>Outputs</i>	
Evapotranspiration (ac-ft/yr)	2,245,676
Rio Grande discharge (ac-ft/yr)	332,392
Groundwater underflow (ac-ft/yr)	72,964
Groundwater pumping (ac-ft/yr) ^b	641,214
<i>Groundwater storage</i>	
Storage (ac-ft)	2,026,783

^a To convert ac-ft to m³, multiply by 1,234.

^b Colorado DWR (2004).

Source: Mayo et al. (2007).

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TABLE 10.2.9.2-3 Aquifer Characteristics and Assumptions Used in the One-Dimensional Groundwater Model for the Proposed De Tilla Gulch SEZ as Revised

Parameter	Value
Aquifer type/conditions	Unconfined/basin fill
Aquifer thickness (ft) ^{a,b}	100
Hydraulic conductivity (ft/day)	10
Transmissivity (ft ² /day)	1,000
Specific yield	0.24
Analysis period (yr)	20
High pumping scenario (ac-ft/yr) ^c	854
Medium pumping scenario (ac-ft/yr)	122
Low pumping scenario (ac-ft/yr)	5

^a Mayo et al. (2007).

^b To convert ft to m, multiply by 0.3048.

^c To convert ac-ft to m³, multiply by 1,234.

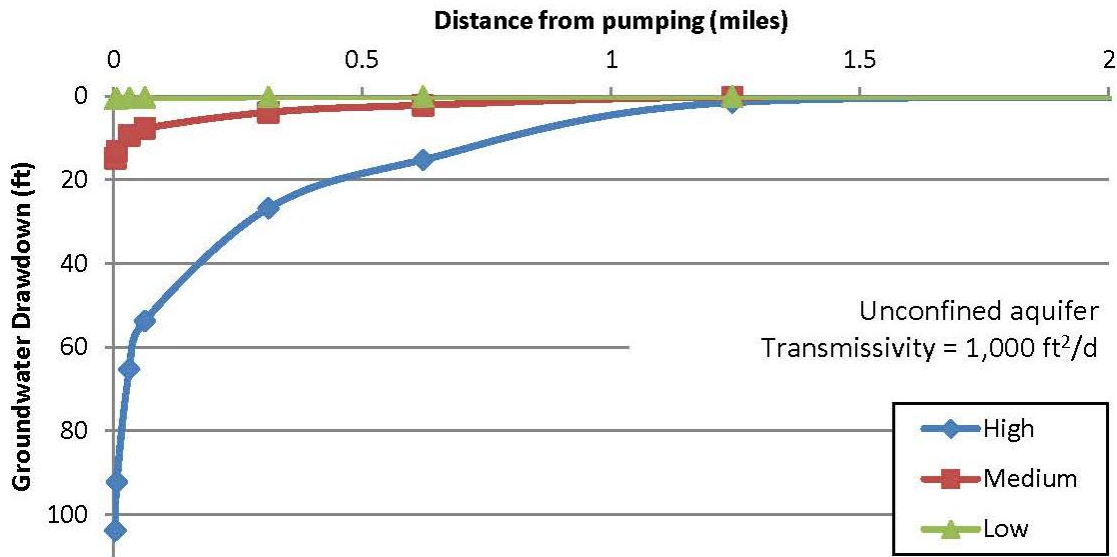
Source: Colorado DWR (2004).

10

1 Depth to groundwater is typically 100 to 200 ft (30 to 61 m) below the surface in the
 2 vicinity of the De Tilla Gulch SEZ. The one-dimensional groundwater modeling results for
 3 the unconfined aquifer suggest that groundwater drawdown in the vicinity of the SEZ
 4 (approximately a 1-mi [1.6-km] radius) ranges from up to 110 ft (34 m) for the high pumping
 5 scenario, up to 15 ft (5 m) for the medium pumping scenario, and less than 1 ft (0.3 m) for the
 6 low pumping scenario (Figure 10.2.9.2-2). The groundwater drawdown associated with the high
 7 pumping scenario is on the order of the saturated thickness of the aquifer assumed for the model
 8 (Table 10.2.9.2-3) at the center of pumping, which represents a significant, but localized,
 9 groundwater impact. The extent of groundwater drawdown is primarily restricted to the vicinity
 10 of the SEZ for all pumping scenarios.

11
 12 The comparison of water use requirements to the basin-scale water budget and the
 13 one dimensional groundwater modeling suggests that groundwater withdrawal would only have a
 14 local impact on groundwater resources. From a groundwater budgeting perspective, the three
 15 pumping scenarios considered are not significant relative to the amounts of water moved
 16 through the San Luis Valley. Groundwater modeling results suggest that the high pumping
 17 scenario would have a localized groundwater drawdown effect in the unconfined aquifer.
 18 As stated in Section 10.2.9.1, water management of the San Luis Valley is restrictive given
 19 its overappropriated water rights and its obligations to maintain flows in the Rio Grande.
 20 Ultimately, any proposed groundwater withdrawals for solar energy facilities would be reviewed
 21 for impacts by the Colorado DWR and would be subject to the rules and court decisions outlined
 22 in Case Numbers 06CV64 and 07CW52 (Colorado District Court 2010).

23
 24



25

26 **FIGURE 10.2.9.2-2 Estimated One-Dimensional Groundwater Drawdown Resulting from**
 27 **High, Medium, and Low Groundwater Pumping Scenarios over the 20-Year Operational**
 28 **Period at the Proposed De Tilla Gulch SEZ as Revised**

29
 30

1 **10.2.9.2.3 Off- Site Impacts: Roads and Transmission Lines**
2

3 As stated in the Draft Solar PEIS, impacts associated with the construction of roads and
4 transmission lines primarily deal with water use demands for construction, water quality
5 concerns relating to potential chemical spills, and land disturbance effects on the natural
6 hydrology. Water needed for transmission line construction activities (e.g., for soil compaction,
7 dust suppression, and potable supply for workers) could be trucked to the construction area from
8 an off-site source. If this occurred, water use impacts at the SEZ would be negligible. The Draft
9 Solar PEIS assessment of impacts on water resources from road and transmission line
10 construction remains valid.
11

12
13 **10.2.9.2.4 Summary of Impacts on Water Resources**
14

15 The additional information and analyses of water resources presented in this update agree
16 with the information provided in the Draft Solar PEIS, which indicates that the San Luis Valley
17 is a high-elevation basin, with predominately agricultural land use, and is the headwaters of the
18 Rio Grande, where surface water and groundwater processes are coupled and managed jointly.
19 Groundwater in the San Luis Valley is found both in the upper unconfined aquifer and lower
20 confined aquifer, and historical diversions of both surface water and groundwater for irrigation
21 have affected streamflows and groundwater levels. Water management plays a significant role
22 in the San Luis Valley because it pertains to ensuring river flows in the Rio Grande according to
23 the Rio Grande Compact, which is the primary responsibility of the Colorado DWR.
24

25 Disturbance to intermittent/ephemeral stream channels within the De Tilla Gulch SEZ
26 could potentially affect groundwater recharge, as this portion of the San Luis Valley is an
27 important recharge area (see Figure O.1-3 in Appendix O). The intermittent/ephemeral stream
28 evaluation suggests that all the intermittent/ephemeral streams crossing the SEZ have a moderate
29 sensitivity to land disturbances. Several design features described in Section A.2.2 of
30 Appendix A of this Final Solar PEIS specify measures to reduce impacts regarding
31 intermittent/ephemeral water features, and drainage alterations associated with stormwater
32 management should focus on maintaining groundwater recharge functionality.
33

34 Groundwater withdrawals associated with solar energy facilities typically pose the
35 greatest threat to water resources in arid and semiarid regions; however, water budgeting and
36 groundwater modeling analyses suggest that only localized groundwater drawdown occurs in the
37 unconfined aquifer for all pumping scenarios at the De Tilla Gulch SEZ. The high pumping
38 scenario has the potential for a significant groundwater drawdown within the SEZ, but not the
39 surrounding area. Ultimately, the process of transferring water rights established by the Colorado
40 DWR will determine how much water can be used by proposed solar facilities. As stated in the
41 Draft Solar PEIS, given the restrictive nature of water rights and the need for augmentation
42 water reserves, it would be difficult for any projects seeking an amount of water more than
43 1,000 ac-ft/yr (1.2 million m³/yr) to be successful in obtaining the needed water rights
44 (McDermott 2010). The only scenario where this level of groundwater withdrawals is exceeded
45 is for a full build-out scenario of wet-cooled facilities that have an operating period of greater
46 than 30%, which is highly unlikely.

1 Predicting impacts associated with groundwater withdrawals is often difficult, given the
2 heterogeneity of aquifer characteristics, the long time period between the onset of pumping and
3 its effects, and limited data. Another consideration relevant to the San Luis Valley is that the
4 transfer of water rights will likely come from the purchase of existing irrigation water rights,
5 which will result in a change in the location of the point of diversion and a change in land use
6 patterns in the basin, both of which can affect groundwater processes. One of the primary
7 mitigation measures to protect water resources is the implementation of long-term monitoring
8 and adaptive management (see Section A.2.4 of Appendix A). For groundwater, this requires a
9 combination of monitoring and modeling to fully identify the temporal and spatial extent of
10 potential impacts. Water management in the San Luis Valley relies on several water monitoring
11 and modeling tools developed by the Colorado DWR and the CWCB that are a part of the
12 Colorado's Decision Support Systems (available at [http://cdss.state.co.us/Pages/](http://cdss.state.co.us/Pages/CDSSHome.aspx)
13 [CDSSHome.aspx](http://cdss.state.co.us/Pages/CDSSHome.aspx)), and these tools should be implemented with respect to long-term monitoring
14 and adaptive management strategies for solar energy development occurring within the San Luis
15 Valley.

16 17 18 **10.2.9.3 SEZ-Specific Design Features and Design Feature Effectiveness**

19
20 Required programmatic design features that would reduce impacts on surface water
21 and groundwater are described in Section A.2.2 of Appendix A of this Final Solar PEIS.
22 Implementing the programmatic design features would provide some protection of and reduce
23 impacts on water resources.

24
25 On the basis of impact analyses conducted for the Draft Solar PEIS, updates to those
26 analyses due to changes to the SEZ boundaries, and consideration of comments received as
27 applicable, the following SEZ-specific design feature has been identified:

- 28
29 • Application of the design features regarding intermittent/ephemeral water
30 bodies and storm water management should emphasize the need to maintain
31 groundwater recharge for disturbed surface water features within the De Tilla
32 Gulch SEZ.

33
34 The need for additional SEZ-specific design features will be identified through the process
35 of preparing parcels for competitive offer and subsequent project specific analysis.

36 37 38 **10.2.10 Vegetation**

39 40 41 **10.2.10.1 Affected Environment**

42
43 As presented in the Draft Solar PEIS, 4 cover types were identified within the area of the
44 proposed De Tilla Gulch SEZ, while 34 cover types were identified within 5 mi (8 km) of the
45 SEZ boundary (the indirect effects area). Sensitive habitats on the SEZ include ephemeral dry
46 washes. Because of the changes to the SEZ boundaries that exclude lands along the northwest

1 margin, Inter-Mountain Basins Aspen-Mixed Conifer Forest and Woodland Complex and
2 Recently Logged Areas cover types no longer occur within 5 mi (8 km) of the SEZ boundary.
3 Figure 10.2.10-1 shows the cover types within the affected area of the De Tilla Gulch SEZ as
4 revised.

7 **10.2.10.2 Impacts**

8
9 As presented the Draft Solar PEIS, the construction of solar energy facilities within the
10 proposed De Tilla Gulch SEZ would result in direct impacts on plant communities because of
11 the removal of vegetation within the facility footprint during land-clearing and land-grading
12 operations. Approximately 80% of the SEZ would be expected to be cleared with full
13 development of the SEZ. Considering the reduced size of the SEZ, approximately 851 acres
14 (3.4 km²) would be cleared.

15
16 Overall impact magnitude categories were based on professional judgment and include
17 (1) *small*: a relatively small proportion ($\leq 1\%$) of the cover type within the SEZ region would be
18 lost; (2) *moderate*: an intermediate proportion (> 1 but $\leq 10\%$) of a cover type would be lost; and
19 (3) *large*: $> 10\%$ of a cover type would be lost.

21 **10.2.10.2.1 Impacts on Native Species**

22
23
24 The analysis presented in the Draft Solar PEIS for the original De Tilla Gulch SEZ
25 developable area indicated that development would result in a small impact on all land cover
26 types occurring within the SEZ (Table 10.2.11.1-1 in the Draft Solar PEIS). Development within
27 the De Tilla Gulch SEZ could still directly affect all the cover types evaluated in the Draft Solar
28 PEIS; indirect impacts on the Inter-Mountain Basins Aspen-Mixed Conifer Forest and Woodland
29 Complex and Recently Logged Areas cover types would not occur. The reduction in the
30 developable area would result in reduced (and still small) impact levels on all cover types in the
31 affected area, compared to original estimates in the Draft Solar PEIS.

32
33 Direct impacts could still occur on unmapped wetlands within the remaining areas of the
34 SEZ. In addition, indirect impacts on wetlands within or near the SEZ, as described in the Draft
35 Solar PEIS, could occur.

37 **10.2.10.2.2 Impacts from Noxious Weeds and Invasive Plant Species**

38
39
40 As presented the Draft Solar PEIS, land disturbance from project activities and indirect
41 effects of construction and operation within the De Tilla Gulch SEZ could potentially result in
42 the establishment or expansion of noxious weeds and invasive species populations, potentially
43 including those species listed in Section 10.2.10.1 of the Draft Solar PEIS. Impacts such as
44 reduced restoration success and possible widespread habitat degradation could still occur;
45 however, a small reduction in the potential for such impacts would result from the reduced
46 developable area of the SEZ.

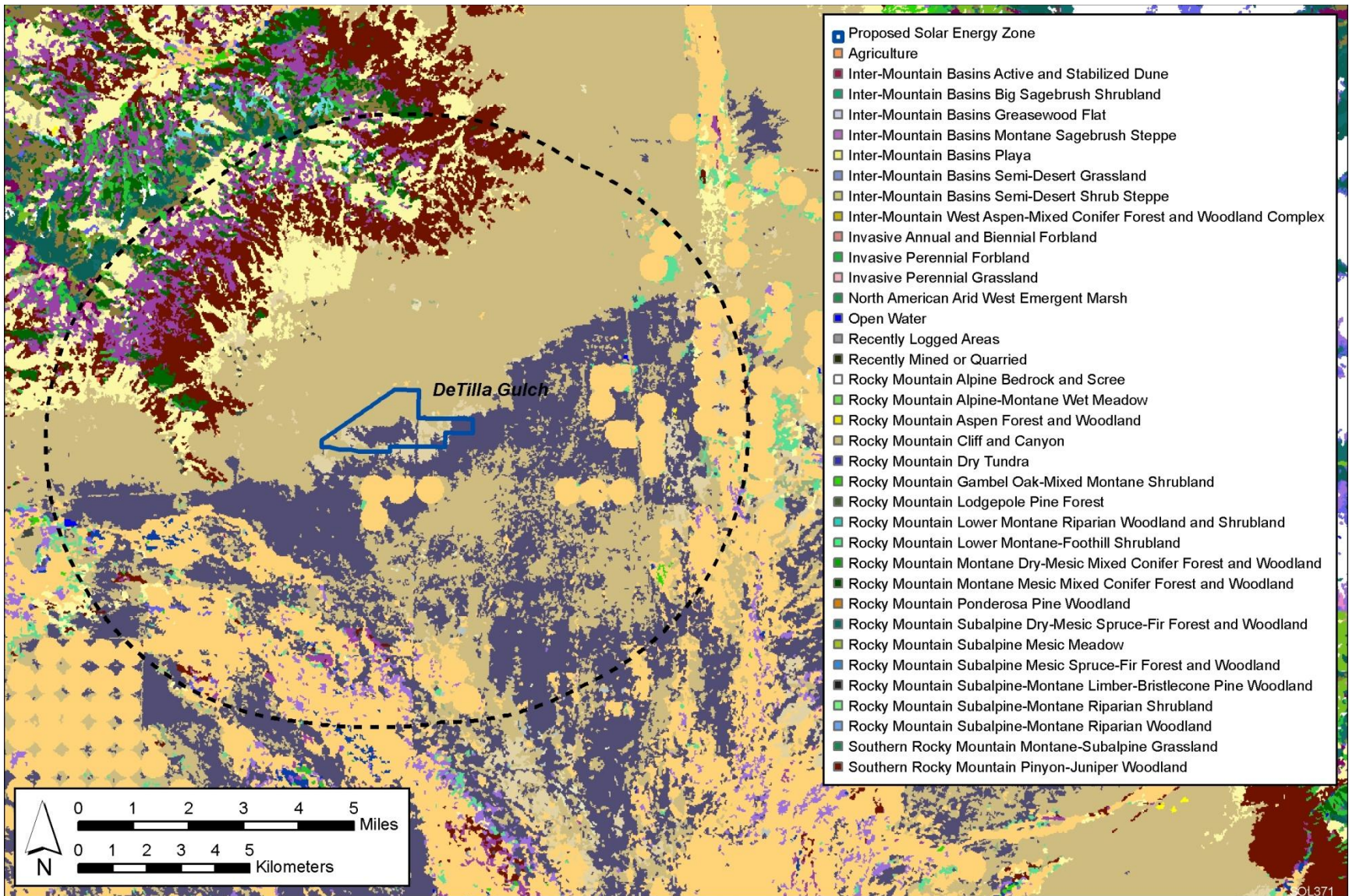


FIGURE 10.2.10.1-1 Land Cover Types within the Proposed De Tilla Gulch SEZ as Revised

1 **10.2.10.3 SEZ-Specific Design Features and Design Feature Effectiveness**
2

3 Required programmatic design features that would reduce impacts on vegetation are
4 described in Section A.2.2 of Appendix A of this Final Solar PEIS. SEZ-specific species and
5 habitats will determine how programmatic design features are applied, for example:
6

- 7 • All ephemeral dry wash habitats within the SEZ shall be avoided to the extent
8 practicable, and any impacts minimized and mitigated in consultation with
9 appropriate agencies. A buffer area shall be maintained around dry washes to
10 reduce the potential for impacts on these habitats on or near the SEZ.
11
- 12 • Appropriate engineering controls shall be used to minimize impacts on
13 wetland, dry wash, and riparian habitats, including downstream occurrences,
14 such as those associated with Saguache Creek or San Luis Creek, resulting
15 from surface water runoff, erosion, sedimentation, altered hydrology,
16 accidental spills, or fugitive dust deposition to these habitats. Appropriate
17 buffers and engineering controls will be determined through agency
18 consultation.
19
- 20 • Groundwater withdrawals shall be limited to reduce the potential for indirect
21 impacts on wetland habitats, such as many of those south, southwest, or
22 southeast of the De Tilla Gulch SEZ, including the wetland complexes
23 associated with Saguache and San Luis Creeks, which are associated with
24 groundwater discharge.
25

26 It is anticipated that implementation of the programmatic design features will reduce a
27 high potential for impacts from invasive species and impacts on wetlands, dry washes, and
28 riparian habitats to a minimal potential for impact. Residual impacts on wetlands could result
29 from remaining groundwater withdrawal and so forth; however, it is anticipated that these
30 impacts would be avoided in the majority of instances.
31

32 On the basis of impact analyses conducted for the Draft Solar PEIS, updates to those
33 analyses due to changes to the SEZ boundaries, and consideration of comments received as
34 applicable, no SEZ-specific design features have been identified. Some SEZ-specific design
35 features may be identified through the process of preparing parcels for competitive offer and
36 subsequent project-specific analysis.
37
38

39 **10.2.11 Wildlife and Aquatic Biota**
40

41 For the assessment of potential impacts on wildlife and aquatic biota, overall impact
42 magnitude categories were based on professional judgment and include (1) *small*: a relatively
43 small proportion ($\leq 1\%$) of the species' habitat within the SEZ region would be lost;
44 (2) *moderate*: an intermediate proportion (> 1 but $\leq 10\%$) of the species' habitat would be lost;
45 and (3) *large*: $> 10\%$ of the species' habitat would be lost.
46

1 **10.2.11.1 Amphibians and Reptiles**
2
3

4 ***10.2.11.1.1 Affected Environment***
5

6 As presented in the Draft Solar PEIS, representative amphibian and reptile species
7 expected to occur within the SEZ include the Great Plains toad (*Bufo cognatus*), Woodhouse’s
8 toad (*Bufo woodhousii*), fence lizard (*Sceloporus undulatus*), gopher snake (*Pituophis catenifer*),
9 many-lined skink (*Eumeces multivirgatus*), western rattlesnake (*Crotalus viridis*), short-horned
10 lizard (*Phrynosoma hernandesi*), and western terrestrial garter snake (*Thamnophis elegans*). The
11 reduction in the size of the De Tilla Gulch SEZ does not alter the potential for these species to
12 occur in the affected area.
13

14
15 ***10.2.11.1.2 Impacts***
16

17 As presented the Draft Solar PEIS, solar energy development within the proposed
18 De Tilla Gulch SEZ could affect potentially suitable habitats for amphibian and reptile species.
19 The analysis presented in the Draft Solar PEIS for the original De Tilla Gulch SEZ indicated that
20 development would result in a small overall impact on representative amphibian and reptile
21 species (Table 10.2.11.1-1 in the Draft Solar PEIS). Development within the revised De Tilla
22 Gulch SEZ could still affect the same species evaluated in the Draft Solar PEIS; however, the
23 changes to the SEZ boundaries would result in reduced (and still small) impact levels compared
24 to original estimates in the Draft Solar PEIS.
25
26

27 ***10.2.11.1.3 SEZ-Specific Design Features and Design Feature Effectiveness***
28

29 Required programmatic design features that will reduce impacts on amphibian and reptile
30 species are described in Section A.2.2 of Appendix A of this Final Solar PEIS. SEZ-specific
31 conditions will be considered when programmatic design features are applied, for example:
32

- 33 • Ephemeral drainages within the SEZ shall be avoided to the extent
34 practicable.
- 35
36 • Appropriate engineering controls shall be used to minimize impacts resulting
37 from surface water runoff, erosion, sedimentation, accidental spills, or fugitive
38 dust deposition on aquatic, riparian, and wetland habitats associated with
39 Saguache Creek, San Luis Creek, Rio Grande Canal, and wetland areas
40 located within the area of indirect effects.
41

42 With the implementation of required programmatic design features, impacts on
43 amphibian and reptile species would be small.
44

45 On the basis of impact analyses conducted for the Draft Solar PEIS, updates to those
46 analyses due to changes to the SEZ boundaries, and consideration of comments received as

1 applicable, no SEZ-specific design features for amphibian and reptile species have been
2 identified. Some SEZ-specific design features may be identified through the process of preparing
3 parcels for competitive offer and subsequent project-specific analysis.
4
5

6 **10.2.11.2 Birds**

7
8

9 **10.2.11.2.1 Affected Environment**

10

11 As presented in the Draft Solar PEIS, a large number of bird species could occur or
12 have potentially suitable habitat within the affected area of the proposed De Tilla Gulch SEZ.
13 Representative bird species identified in the Draft Solar PEIS included Brewer’s blackbird
14 (*Euphagus cyanocephalus*), Brewer’s sparrow (*Spizella breweri*), common nighthawk
15 (*Chordeiles minor*), horned lark (*Eremophila alpestris*), northern rough-winged swallow
16 (*Stelgidopteryx serripennis*), vesper sparrow (*Pooecetes gramineus*), western meadowlark
17 (*Sturnella neglecta*), American kestrel (*Falco sparverius*), ferruginous hawk (*Buteo regalis*),
18 golden eagle (*Aquila chrysaetos*), red-tailed hawk (*Buteo jamaicensis*), short-eared owl (*Asio*
19 *flammeus*), Swainson’s hawk (*Buteo swainsoni*), turkey vulture (*Cathartes aura*), and the
20 mourning dove (*Zenaida macroura*). The reduction in the size of the De Tilla Gulch SEZ does
21 not alter the potential for these species or other bird species to occur in the affected area.
22
23

24 **10.2.11.2.2 Impacts**

25

26 As presented in the Draft Solar PEIS, solar energy development within the De Tilla
27 Gulch SEZ could affect potentially suitable habitats of bird species. The analysis presented in the
28 Draft Solar PEIS for the original De Tilla Gulch SEZ indicated that development would result in
29 a small overall impact on the representative bird species (Table 10.2.11.2-1 in the Draft Solar
30 PEIS). Development within the revised De Tilla Gulch SEZ could still affect the same species
31 evaluated in the Draft Solar PEIS; however, the reduction in the size of the SEZ would result in
32 reduced (and still small) impact levels compared to original estimates in the Draft Solar PEIS.
33
34

35 **10.2.11.2.3 SEZ-Specific Design Features and Design Feature Effectiveness**

36

37 Required programmatic design features that will reduce impacts on bird species are
38 described in Section A.2.2 of Appendix A of this Final Solar PEIS. SEZ-specific species and
39 habitats will determine how programmatic design features are applied, for example:
40

- 41 • Appropriate engineering controls shall be used to minimize impacts resulting
42 from surface water runoff, erosion, sedimentation, accidental spills, or fugitive
43 dust deposition on aquatic, riparian, and wetland habitats associated with
44 Saguache Creek, San Luis Creek, Rio Grande Canal, and wetland areas.
45

1 With the implementation of required programmatic design features, impacts on bird
2 species will be reduced.

3
4 On the basis of impact analyses conducted for the Draft Solar PEIS, updates to those
5 analyses due to changes to the SEZ boundaries, and consideration of comments received as
6 applicable, the following SEZ-specific design feature has been identified:

- 7
8 • Prairie dog colonies (which could provide habitat or food resources for
9 some bird species) should be avoided to the extent practicable. An active
10 Gunnison's prairie dog colony has been eliminated from potential
11 development because of the reduction in size of the SEZ (see Section 10.2.12
12 for more discussion of the prairie dog).

13
14 If SEZ-specific design features are implemented in addition to required programmatic
15 design features, it is anticipated that impacts on bird species would be small. The need for
16 additional SEZ-specific design features will be identified through the process of preparing
17 parcels for competitive offer and subsequent project-specific analysis.

18 19 20 **10.2.11.3 Mammals**

21 22 ***10.2.11.3.1 Affected Environment***

23
24
25 As presented in the Draft Solar PEIS, a large number of mammal species were identified
26 that could occur or have potentially suitable habitat within the affected area of the proposed
27 De Tilla Gulch SEZ. Representative mammal species identified in the Draft Solar PEIS included
28 (1) big game species: the American black bear (*Ursus americanus*), bighorn sheep (*Ovis*
29 *canadensis*), cougar (*Puma concolor*), elk (*Cervus canadensis*), mule deer (*Odocoileus*
30 *hemionus*), and pronghorn (*Antilocapra americana*); (2) furbearers and small game species: the
31 American badger (*Taxidea taxus*), coyote (*Canis latrans*), desert cottontail (*Sylvilagus*
32 *audubonii*), red fox (*Vulpes vulpes*), striped skunk (*Mephitis mephitis*), and white-tailed
33 jackrabbit (*Lepus townsendii*); and (3) small nongame species: the big brown bat (*Eptesicus*
34 *fuscus*), deer mouse (*Peromyscus maniculatus*), least chipmunk (*Tamias minimus*), little brown
35 myotis (*Myotis lucifugus*), northern pocket gopher (*Thomomys talpoides*), Ord's kangaroo rat
36 (*Dipodomys ordii*), thirteen-lined ground squirrel (*Spermophilus tridecemlineatus*), and western
37 small-footed myotis (*Myotis ciliolabrum*). The reduction in the size of the De Tilla Gulch SEZ
38 does not alter the potential for these species or any additional mammal species to occur in the
39 affected area.

40 41 42 ***10.2.11.3.2 Impacts***

43
44 As presented in the Draft Solar PEIS, solar energy development within the De Tilla
45 Gulch SEZ could affect potentially suitable habitats of mammal species. The analysis presented
46 in the Draft Solar PEIS for the original De Tilla Gulch SEZ indicated that development would

1 result in no impacts on elk and a small overall impact on all other representative mammal species
2 analyzed (Table 10.2.11.3-1 in the Draft Solar PEIS). Development within the revised De Tilla
3 Gulch SEZ could still affect the same representative mammal species evaluated in the Draft
4 Solar PEIS; however, the reduction in the size of the SEZ would result in reduced (and still
5 small) impact levels compared to original estimates in the Draft Solar PEIS. The 213-acre
6 (0.9-km²) portion of the SEZ that overlapped elk summer range for the original De Tilla Gulch
7 SEZ is largely excluded from the revised SEZ.
8

9 Overall range for elk, overall range and winter range for mule deer, and overall range and
10 winter range for pronghorn would be reduced from 1,217 acres (4.9 km²) to 851 acres (3.4 km²)
11 or less for the De Tilla Gulch SEZ as revised. Impact levels for these activity areas would still be
12 small. The 497 acres (2.0 km²) of elk winter range and severe winter range would be largely
13 excluded from direct impacts because these ranges fall within the 458 acres (1.9 km²) excluded
14 from the revised SEZ. Most of the 609 acres (2.5 km²) of pronghorn winter concentration area
15 could still be directly affected by solar energy development within the revised De Tilla Gulch
16 SEZ. The overall impact level would still be small.
17
18

19 ***10.2.11.3.3 SEZ-Specific Design Features and Design Feature Effectiveness***

20
21 Required programmatic design features are described in Section A.2.2 of Appendix A of
22 this Final Solar PEIS. SEZ-specific conditions will be considered when programmatic design
23 features are applied, for example:
24

- 25 • Prairie dog colonies shall be avoided to the extent practicable to reduce
26 impacts on species such as desert cottontail and thirteen-lined ground squirrel.
27 An active Gunnison's prairie dog colony has been eliminated from potential
28 development because of the changed in the boundaries of the SEZ
29 (see Section 10.2.12 for more discussion of the prairie dog).
30

31 If the programmatic design features are implemented, impacts on mammal species will be
32 reduced. On the basis of impact analyses conducted for the Draft Solar PEIS, updates to those
33 analyses due to changes to the SEZ boundaries, and consideration of comments received as
34 applicable, the following SEZ-specific design features have been identified:
35

- 36 • The extent of habitat disturbance should be minimized within the elk severe
37 winter range and pronghorn winter concentration area. Most of the elk severe
38 winter range occurs within the area removed from the SEZ.
39
- 40 • Construction should be curtailed during winter when big game species are
41 present.
42
- 43 • Where big game winter ranges intersect or are within close proximity to the
44 SEZ, motorized vehicles and other human disturbances should be controlled
45 (e.g., through road closures).
46

1 If these SEZ-specific design features are implemented in addition to the required
2 programmatic design features, it is anticipated that impacts on mammal species would be small.
3 The need for additional SEZ-specific design features will be identified through the process of
4 preparing parcels for competitive offer and subsequent project-specific analysis.
5
6

7 **10.2.11.4 Aquatic Biota**

8
9

10 ***10.2.11.4.1 Affected Environment***

11

12 No perennial surface water bodies, seeps, or springs are present on the proposed De Tilla
13 Gulch SEZ. Several intermittent drainages do cross the site, but they are not known to support
14 aquatic communities. The boundaries of the De Tilla Gulch SEZ have been reduced compared to
15 the boundaries given in the Draft Solar PEIS. Based on these changes, an update to the Draft
16 Solar PEIS is as follows:
17

- 18 • Approximately 5 mi (8 km) of the perennial Saguache Creek and 4 mi (6 km)
19 of the San Luis Creek are located within the area of indirect effects within
20 5 mi (8 km) of the SEZ. In addition, 1 mi (2 km) of the Rio Grande canal is
21 located within the area of potential indirect effects.
22

23 Aquatic biota present in the surface water features in the De Tilla Gulch SEZ have not
24 been characterized. As stated in Appendix C of the Supplement to the Draft Solar PEIS, site
25 surveys can be conducted at the project-specific level to characterize the aquatic biota, if present,
26 within the De Tilla Gulch SEZ.
27

28 ***10.2.11.4.2 Impacts***

29
30

31 The types of impacts on aquatic habitats and biota that could occur from development of
32 utility-scale solar energy facilities are identified in Section 5.10.3 of the Draft Final PEIS and
33 this Final Solar PEIS. Aquatic habitats present on or near the De Tilla Gulch SEZ could be
34 affected by solar energy development in a number of ways, including (1) direct disturbance,
35 (2) deposition of sediments, (3) changes in water quantity, and (4) degradation of water quality.
36 The impact assessment provided in the Draft Solar PEIS remains valid, with the following
37 update:
38

- 39 • The amount of surface water features within the SEZ and in the area of
40 indirect effects that could potentially be affected by solar energy development
41 is less because the size of the SEZ has been reduced.
42
43

1 **10.2.11.4.3 SEZ-Specific Design Features and Design Feature Effectiveness**
2

3 Required programmatic design features applicable to aquatic biota are described in
4 Section A.2.2 of Appendix A of this Final Solar PEIS. SEZ-specific resources and conditions
5 will determine how programmatic design features are applied, for example:
6

- 7 • Sediment and erosion controls shall be implemented along intermittent
8 drainages that drain toward Saguache or San Luis Creeks and the wetlands in
9 the vicinity of the SEZ.
10

11 It is anticipated that implementation of the programmatic design features will reduce
12 impacts on aquatic biota, and if the utilization of water from groundwater or surface water
13 sources is adequately controlled to maintain sufficient water levels in nearby aquatic habitats, the
14 potential impacts on aquatic biota from solar energy development at the De Tilla Gulch SEZ
15 would be small.
16

17 On the basis of impact analyses conducted for the Draft Solar PEIS, updates to those
18 analyses due to changes to the SEZ boundaries, and consideration of comments received as
19 applicable, no SEZ-specific design features for aquatic biota have been identified. Some SEZ-
20 specific design features may be identified through the process of preparing parcels for
21 competitive offer and subsequent project-specific analysis.
22
23

24 **10.2.12 Special Status Species**
25
26

27 **10.2.12.1 Affected Environment**
28

29 Thirty-three special status species that could occur or have potentially suitable habitat
30 within the affected area of the proposed De Tilla Gulch SEZ were identified in the Draft Solar
31 PEIS. The reduction in the size of the De Tilla Gulch SEZ does not alter the potential for these
32 special status species to occur in the affected area. However, field surveys conducted for the
33 BLM following the publication of the Draft Solar PEIS have indicated that two additional
34 special status bat species are known to occur in the SEZ affected area—the big free-tailed bat
35 (*Nyctinomops macrotis*) and the fringed myotis (*Myotis thysanodes*). Figure 10.2.12.1-1 shows
36 the known or potential occurrences of species in the affected area of the revised De Tilla Gulch
37 SEZ that are listed, proposed, or candidates for listing under the ESA.
38

39 Following the publication of the Draft Solar PEIS, the BLM conducted field surveys for
40 special status bat species, as well as Gunnison prairie dog (*Cynomys gunnisoni*) and western
41 burrowing owl (*Athene cunicularia*), in the De Tilla Gulch SEZ. Surveys for bat species were
42 conducted in the SEZ using passive and active acoustic monitoring techniques at various times
43 between June 16, 2011, and October 15, 2011 (Rodriguez 2011). Survey results indicated high
44 bat activity during night hours within the SEZ. The big free-tailed bat and the fringed myotis
45 were the only special status bat species recorded on the SEZ. No roosting habitat for these

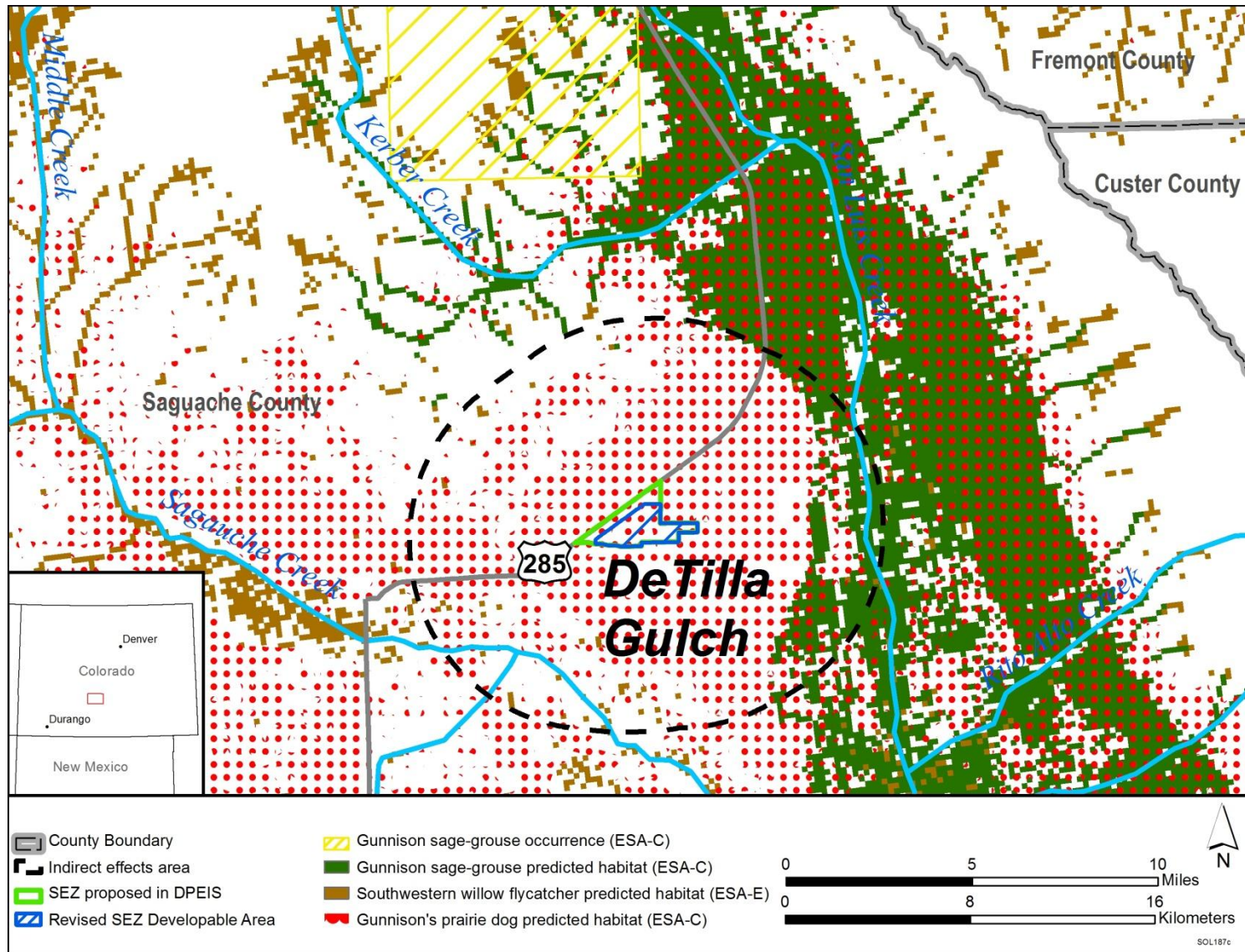


FIGURE 10.2.12.1-1 Developable Area for the Proposed De Tilla Gulch SEZ as Revised and Known or Potential Occurrences of Species Listed as Threatened or Endangered, Proposed, or Candidates for Listing under the ESA

1 species was observed on the SEZ (Rodriguez 2011). Additional life ecological and natural
2 history information for these two species is provided below.
3

4 Field surveys for Gunnison prairie dog and western burrowing owl were conducted
5 June 6, July 18, and September 22, 2011 (Garcia and Harvey 2011). Gunnison prairie dog
6 activity was noted in five distinct areas in the western portion of the De Tilla Gulch SEZ within a
7 total approximate area of 104.3 acres (0.4 km²). Although the size of the De Tilla Gulch SEZ has
8 been reduced since the field surveys were conducted, some Gunnison prairie dog colonies are
9 likely to occur in the revised area of the De Tilla Gulch SEZ. Burrowing owls were not recorded
10 on the SEZ during the field surveys. However, burrowing owls may be associated with prairie
11 dog colonies west and north of the SEZ and may utilize the SEZ for nesting and/or foraging
12 (Garcia and Harvey 2011).
13
14

15 **Big Free-Tailed Bat.** The big free-tailed bat is a year-round resident in western Colorado
16 where it forages in a variety of habitats including coniferous forests and desert shrublands. This
17 species was not evaluated for the De Tilla Gulch SEZ in the Draft Solar PEIS. The species roosts
18 in rock crevices or in buildings. The species is known to occur in the San Luis Valley of southern
19 Colorado, and field surveys conducted in 2011 documented the presence of this species on the
20 De Tilla Gulch SEZ. According to the SWReGAP habitat suitability model, potentially suitable
21 foraging habitat for the big free-tailed bat occurs on the SEZ and in portions of the area of
22 indirect effects (Table 10.2.12.1-1). On the basis of an evaluation of SWReGAP land cover
23 types, there is no potentially suitable roosting habitat (rocky cliffs and outcrops) in the area of
24 direct effects. Results of the field survey conducted in 2011 concluded that although roost habitat
25 does not occur on the SEZ, individual big free-tailed bats may roost in nearby habitats within the
26 area of indirect effects (Rodriguez 2011).
27
28

29 **Fringed Myotis.** The fringed myotis is a year-round resident in western Colorado where
30 it forages in a variety of habitats including ponderosa pine woodlands, greasewood flats,
31 oakbrush, and shrublands. This species was not evaluated for the De Tilla Gulch SEZ in the
32 Draft Solar PEIS. The species roosts in caves, rock crevices, or in buildings. Field surveys
33 conducted in 2011 documented the presence of this species on the De Tilla Gulch SEZ.
34 According to the SWReGAP habitat suitability model, potentially suitable foraging habitat for
35 the fringed myotis does not occur on the SEZ. However, the species may use portions of the SEZ
36 as foraging habitat. Foraging and roosting may also occur outside the SEZ in the area of indirect
37 effects (Table 10.2.12.1-1). On the basis of an evaluation of SWReGAP land cover types, there is
38 no potentially suitable roosting habitat (rocky cliffs and outcrops) in the area of direct effects.
39 Results of the field survey conducted in 2011 concluded that although roost habitat does not
40 occur on the SEZ, individuals may roost in nearby habitats within the area of indirect effects
41 (Rodriguez 2011).
42
43

1 **TABLE 10.2.12.1-1 Habitats, Potential Impacts, and Potential Mitigation for Special Status Species That Could Be Affected by Solar**
 2 **Energy Development on the Proposed De Tilla Gulch SEZ as Revised^a**

Common Name	Scientific Name	Listing Status ^b	Habitat ^c	Maximum Area of Potential Habitat Affected ^d		Overall Impact Magnitude ^e and Species-Specific Mitigation ^h
				Within SEZ (Direct Effects) ^e	Outside SEZ (Indirect Effects) ^f	
Mammals						
Big free-tailed bat	<i>Nyctinomops macrotis</i>	BLM-S; CO-S1; FWS-SC	Roosts in rock crevices on cliff faces or in buildings. Forages primarily in coniferous forests and arid shrublands. Known to occur in within the SEZ. About 1,258,000 acres ⁱ of potentially suitable habitat occurs in the affected area.	0 acres; however, potentially suitable foraging habitat may occur throughout the SEZ.	9,700 acres of potentially suitable habitat (0.7% of available potentially suitable habitat)	Small overall impact; direct impact on foraging habitat only. Avoidance of direct impacts on foraging habitat is not feasible because suitable foraging habitat is widespread in the area of direct effects.
Fringed myotis	<i>Myotis thysanodes</i>	BLM-S; FWS-SC	Summer or year-round resident in wide range of habitats, including woodland, riparian, and shrubland habitats. Roosts in caves, crevices, and buildings. Known to occur in within the SEZ. About 3,166,000 acres of potentially suitable habitat occurs within the SEZ region.	1,000 acres of potentially suitable habitat lost (<0.1% of available potentially suitable habitat)	68,600 acres of potentially suitable habitat (2.2% of available potentially suitable habitat)	Small overall impact; direct impact on foraging habitat only. Avoidance of direct impacts on foraging habitat is not feasible because suitable foraging habitat is widespread in the area of direct effects.

^a The species presented in this table represent new species identified following publication of the Draft Solar PEIS or a re-evaluation of those species that were determined to have moderate or large impacts in the Draft Solar PEIS. The other special status species for this SEZ are identified in Table 10.2.12.1-1 of the Draft Solar PEIS.

^b BLM-S = listed as a sensitive species by the BLM; CO-S1 = ranked as S1 in the state of Colorado; FWS-SC = USFWS species of concern.

^c Potentially suitable habitat was determined by using SWReGAP habitat suitability models (USGS 2007). Area of potentially suitable habitat for each species is presented for the SEZ region, which is defined as the area within 50 mi (80 km) of the SEZ center.

Footnotes continued on next page.

TABLE 10.2.12.1-1 (Cont.)

-
- ^d Maximum area of potential habitat that could be affected relative to availability within the analysis area. Habitat availability for each species within the analysis area was determined by using SWReGAP habitat suitability models (USGS 2007). This approach probably overestimates the amount of suitable habitat in the project area.
- ^e Direct effects within the SEZ consist of the ground-disturbing activities associated with construction and the maintenance of an altered environment associated with operations.
- ^f Area of indirect effects was assumed to be the area adjacent to the SEZ and within 5 mi (8 km) of the SEZ boundary. Indirect effects include effects from surface runoff or dust from the SEZ, but do not include ground-disturbing activities. The potential degree of indirect effects would decrease with increasing distance away from the SEZ.
- ^g Overall impact magnitude categories were based on professional judgment and include (1) *small*: $\leq 1\%$ of the population or its habitat would be lost, and the activity would not result in a measurable change in carrying capacity or population size in the affected area; (2) *moderate*: >1 but $\leq 10\%$ of the population or its habitat, would be lost and the activity would result in a measurable but moderate (not destabilizing) change in carrying capacity or population size in the affected area; and (3) *large*: $>10\%$ of a population or its habitat would be lost and the activity would result in a large, measurable, and destabilizing change in carrying capacity or population size in the affected area. Note that much greater weight was given to the magnitude of direct effects because those effects would be difficult to mitigate. Design features would reduce most indirect effects to negligible levels.
- ^h Species-specific mitigations are suggested here, but final mitigations should be developed in consultation with state and federal agencies and should be based on pre-disturbance surveys.
- ⁱ To convert acres to km^2 , multiply by 0.004047.

1 **10.2.12.2 Impacts**
2

3 Overall impact magnitude categories were based on professional judgment and include
4 (1) *small*: a relatively small proportion ($\leq 1\%$) of the special status species' habitat within the
5 SEZ region would be lost; (2) *moderate*: an intermediate proportion (>1 but $\leq 10\%$) of the special
6 status species' habitat would be lost; and (3) *large*: $>10\%$ of the special status species' habitat
7 would be lost.
8

9 As presented in the Draft Solar PEIS, solar energy development within the De Tilla
10 Gulch SEZ could affect potentially suitable habitats of special status species. The analysis
11 presented in the Draft Solar PEIS for the original area of the De Tilla Gulch SEZ indicated that
12 development would result in no impact or a small overall impact on all special status species
13 (Table 10.2.12.1-1 in the Draft Solar PEIS). Development within the revised De Tilla Gulch SEZ
14 could still affect the same 33 species evaluated in the Draft Solar PEIS; however, the reduction
15 in the developable area would result in reduced (and still small) impact levels compared to
16 original estimates in the Draft Solar PEIS.
17

18 Field surveys were conducted for the BLM following the publication of the Draft Solar
19 PEIS to determine the potential occurrence of Gunnison prairie dog, western burrowing owl, and
20 special status bat species in the Colorado SEZs (Garcia and Harvey 2011; Rodriguez 2011).
21 Results of these surveys have documented the presence of the Gunnison prairie dog in the
22 western portion of the De Tilla Gulch SEZ within an area of approximately 104.3 acres
23 (0.4 km^2) (Garcia and Harvey 2011). It is likely that some of these prairie dog colonies occur in
24 the revised area of the De Tilla Gulch SEZ. In the Draft Solar PEIS, it was determined that as
25 much as 1,289 acres (5 km^2) of potentially suitable habitat for the Gunnison prairie dog could be
26 directly affected by solar energy development within the original De Tilla Gulch SEZ, resulting
27 in a small overall impact magnitude compared to available habitat in the SEZ region.
28 Development within the revised area of the De Tilla Gulch SEZ will affect less potentially
29 suitable habitat than that presented in the Draft Solar PEIS; therefore, the overall impact
30 magnitude for the Gunnison prairie dog remains small.
31

32 The western burrowing owl was not observed on the De Tilla Gulch SEZ during field
33 surveys in 2011 (Garcia and Harvey 2011). However, this species may be associated with prairie
34 dog colonies in close proximity to the SEZ and may utilize the SEZ for nesting and/or foraging.
35 In the Draft Solar PEIS, it was determined that as much as 1,200 acres (5 km^2) of potentially
36 suitable habitat for the western burrowing owl could be directly affected by solar energy
37 development within the original De Tilla Gulch SEZ, resulting in a small overall impact
38 magnitude compared to available habitat in the SEZ region. Development within the revised area
39 of the De Tilla Gulch SEZ will not affect any more potentially suitable habitat than that
40 presented in the Draft Solar PEIS; therefore, the overall impact magnitude for the western
41 burrowing owl remains small.
42

43 Field surveys for special status bat species indicated that two additional special status bat
44 species are known to occur in the SEZ affected area—the big free-tailed bat and the fringed
45 myotis (Rodriguez 2011). Impacts on these two species are provided below.
46

1 **Big Free-Tailed Bat.** The big free-tailed bat is a year-round resident in southwestern
2 Colorado and is known to occur within the De Tilla Gulch SEZ. According to the SWReGAP
3 habitat suitability model, suitable foraging habitat for this species does not occur on the SEZ.
4 However, it is possible for this species to forage throughout the entire revised area of the
5 De Tilla Gulch SEZ (1,064 acres [4.3 km²]) (Table 10.2.12.1-1). This direct effects area
6 represents less than 0.1% of potentially suitable habitat in the SEZ region. About 9,700 acres
7 (39 km²) of potentially suitable habitat occurs in the area of indirect effects; this area represents
8 about 0.7% of the available suitable habitat in the region (Table 10.2.12.1-1). Most of the
9 potentially suitable habitat in the affected area is foraging habitat represented by desert
10 shrubland. On the basis of an evaluation of SWReGAP land cover types, there is no potentially
11 suitable roosting habitat (rocky cliffs and outcrops) in the area of direct effects. Results of the
12 field survey conducted in 2011 concluded that although roost habitat does not occur on the SEZ,
13 individual big free-tailed bats may roost in nearby habitats within the area of indirect effects
14 (Rodriguez 2011).

15
16 The overall impact on the big free-tailed bat from construction, operation, and
17 decommissioning of utility-scale solar energy facilities within the revised area of the De Tilla
18 Gulch SEZ is considered small, because the amount of potentially suitable foraging habitat for
19 this species in the area of direct effects represents less than 1% of potentially suitable foraging
20 habitat in the SEZ region. The implementation of design features is expected to be sufficient to
21 reduce indirect impacts on this species to negligible levels. Avoidance of all potentially suitable
22 foraging habitats is not feasible, because potentially suitable habitat is widespread throughout the
23 area of direct effect and readily available in other portions of the SEZ region.

24
25
26 **Fringed Myotis.** The fringed myotis is a year-round resident in southwestern Colorado
27 and is known to occur within the De Tilla Gulch SEZ. According to the SWReGAP habitat
28 suitability model, approximately 1,000 acres (4 km²) of suitable foraging habitat on the revised
29 area of the De Tilla Gulch SEZ may be directly affected by construction and operations
30 (Table 10.2.12.1-1). This direct effects area represents less than 0.1% of potentially suitable
31 habitat in the SEZ region. About 68,600 acres (278 km²) of potentially suitable habitat occurs in
32 the area of indirect effects; this area represents about 2.2% of the available suitable habitat in the
33 region (Table 10.2.12.1-1). Most of the potentially suitable habitat in the affected area is foraging
34 habitat represented by desert shrubland. On the basis of an evaluation of SWReGAP land cover
35 types, there is no potentially suitable roosting habitat (rocky cliffs and outcrops) in the area of
36 direct effects. Results of the field survey conducted in 2011 concluded that although roost habitat
37 does not occur on the SEZ, individuals may roost in nearby habitats within the area of indirect
38 effects (Rodriguez 2011).

39
40 The overall impact on the fringed myotis from construction, operation, and
41 decommissioning of utility-scale solar energy facilities within the revised area of the De Tilla
42 Gulch SEZ is considered small, because the amount of potentially suitable foraging habitat for
43 this species in the area of direct effects represents less than 1% of potentially suitable foraging
44 habitat in the SEZ region. The implementation of design features is expected to be sufficient to
45 reduce indirect impacts on this species to negligible levels. Avoidance of all potentially suitable

1 foraging habitats is not feasible, because potentially suitable habitat is widespread throughout the
2 area of direct effects and readily available in other portions of the SEZ region.
3
4

5 **10.2.12.3 SEZ-Specific Design Features and Design Feature Effectiveness** 6

7 Required programmatic design features are described in Section A.2.2 of Appendix A of
8 this Final Solar PEIS. SEZ-specific resources and conditions will determine how programmatic
9 design features are applied, for example:
10

- 11 • Pre-disturbance surveys shall be conducted within the SEZ to determine the
12 presence and abundance of special status species, including those identified in
13 Table 10.2.12.1-1 of the Draft Solar PEIS, as well as those mentioned in
14 Table 10.2.12.1-1 of this Final Solar PEIS. Disturbance to occupied habitats
15 for these species shall be avoided or minimized to the extent practicable. If
16 avoiding or minimizing impacts on occupied habitats is not possible,
17 translocation of individuals from areas of direct effects or compensatory
18 mitigation of direct effects on occupied habitats may be used to reduce
19 impacts. A comprehensive mitigation strategy for special status species that
20 uses one or more of these options to offset the impacts of development shall
21 be developed in coordination with the appropriate federal and state agencies.
22
- 23 • Avoiding or limiting groundwater withdrawals for solar energy development
24 on the SEZ shall be employed to reduce impacts on groundwater-dependent
25 special status species, including those species that may occur in riparian or
26 aquatic habitats supported by groundwater. These species include the
27 southwestern willow flycatcher.
28
- 29 • Coordination with the USFWS and CDOW shall be conducted to address the
30 potential for impacts on the Gunnison's prairie dog, a candidate for listing
31 under the ESA. Coordination would identify an appropriate survey protocol,
32 avoidance measures, and, potentially, translocation or compensatory
33 mitigation.
34

35 If the programmatic design features are implemented, it is anticipated that the majority of
36 impacts on the special status species from habitat disturbance and groundwater use will be
37 reduced.
38

39 On the basis of impact analyses conducted for the Draft Solar PEIS, updates to those
40 analyses due to changes to the SEZ boundaries, and consideration of comments received as
41 applicable, no SEZ-specific design features for special status species have been identified. Some
42 SEZ-specific design features may be identified through the process of preparing parcels for
43 competitive offer and subsequent project-specific analysis. Projects will comply with terms and
44 conditions set forth by the USFWS Biological Opinion resulting from the programmatic
45 consultation and any necessary project-specific ESA Section 7 consultations.
46

1 **10.2.13 Air Quality and Climate**

2
3
4 **10.2.13.1 Affected Environment**

5
6 Except as noted below, the information for air quality and climate presented in the
7 affected environment section of the Draft Solar PEIS remains essentially unchanged.
8

9
10 **10.2.13.1.1 Existing Air Emissions**

11
12 The Draft Solar PEIS presented Saguache County emissions data for 2002. More recent
13 data for 2008 (CDPHE 2011) were reviewed. The two emissions inventories are from different
14 sources and make different assumptions. Emissions of SO₂ were the same in both inventories.
15 Emissions of NO_x, CO, and VOCs were lower in the more recent data, while PM₁₀ and PM_{2.5}
16 emissions were lower in the 2002 data. These changes would not affect modeled air quality
17 impacts presented in this Final Solar PEIS.
18

19
20 **10.2.13.1.2 Air Quality**

21
22 The calendar quarterly average NAAQS of 1.5 µg/m³ for lead (Pb) presented in
23 Table 10.2.13.1-2 of the Draft Solar PEIS has been replaced by the rolling 3-month standard
24 (0.15 µg/m³). The federal 24-hour and annual SO₂, 1-hour O₃, and annual PM₁₀ standards have
25 been revoked as well (EPA 2011). All Colorado SAAQS, except the 3-hour SO₂ standard of
26 700 µg/m³, have been revoked since the Draft Solar PEIS. These changes will not affect the
27 modeled air quality impacts presented in this Final Solar PEIS.
28

29 The size of the proposed De Tilla Gulch SEZ was reduced by about 30% from
30 1,522 acres (6.2 km²) to 1,064 acres (4.3 km²) by removing a strip along U.S. 285. With this
31 change in boundaries, the distance to Great Sand Dunes WA remains the same as in the Draft
32 Solar PEIS, the distance to Weminuche WA increases by about 0.5 mi (0.8 km), and the distance
33 to La Garita WA increases by about 1 mi (1.6 km).
34

35
36 **10.2.13.2 Impacts**

37
38
39 **10.2.13.2.1 Construction**

40
41
42 **Methods and Assumptions**

43
44 Except for the area disturbed at any one time during construction, the methods and
45 modeling assumptions have not changed from those presented in the Draft Solar PEIS. Based on
46 the reduction in the area of the proposed De Tilla Gulch SEZ, air quality for this Final Solar

1 PEIS was remodeled assuming that 851 acres (3.4 km²), 80% of the updated developable area,
2 would be disturbed at any one time. The Draft Solar PEIS assumed disturbance of an area of
3 1,218 acres (4.9 km²).
4
5

6 **Results**

7

8 Since the annual PM₁₀ standard has been rescinded, the discussion of annual PM₁₀
9 impacts in the Draft Solar PEIS is no longer applicable, and Table 10.2.13.2-1 has been updated
10 for this Final Solar PEIS. The concentration values in the table are based on updated air quality
11 modeling reflecting the revised boundaries of the proposed SEZ.
12

13 Given the reduced area of the proposed SEZ, the concentrations predicted for this Final
14 Solar PEIS are less than or equal to those predicted in the Draft Solar PEIS, but the conclusions
15 presented in the Draft remain valid.¹ Predicted 24-hour PM₁₀ and 24-hour PM_{2.5} concentration
16 levels could exceed NAAQS levels used for comparison at the SEZ boundaries and in the
17 immediately surrounding area during the construction phase of a solar development. These high
18 particulate levels would be limited to the immediate area surrounding the SEZ boundary and
19 would decrease quickly with distance. Predicted total concentrations for annual PM_{2.5} would be
20 below the standard level used for comparison.
21

22 At the two nearest residences about 0.3 mi (0.5 km) east of the proposed SEZ and 0.45 mi
23 (0.7 km) to the south and at the nearby communities of Saguache, Moffat, and Crestone, the
24 conclusion of the Draft Solar PEIS that total particulate levels (background plus the increment
25 due to construction activities) would not exceed standard levels remains valid.
26

27 Consistent with the conclusions in the Draft Solar PEIS, the updated 24-hour and annual
28 PM₁₀ concentration increments at the nearest Class I area—the Great Sand Dunes WA—would
29 be about 112% and 6%, respectively, of the PSD increment levels for Class I areas. Given the
30 distances and prevailing winds, concentration increments at the other two Class I areas
31 (La Garita WA and Weminuche WA) would be much lower than those at the Great Sand
32 Dunes WA.
33

34 The conclusion of the Draft Solar PEIS that construction emissions from the proposed
35 De Tilla Gulch SEZ would contribute minimally to PM₁₀ concentrations in the Canon City PM₁₀
36 maintenance area about 45 mi (72 km) east-northeast of the proposed SEZ and thus would not
37 affect its attainment status remains valid.
38

¹ At this programmatic level, detailed information on construction activities, such as facility size, type of solar technology, heavy equipment fleet, activity level, work schedule, and so on, is not known; thus air quality modeling cannot be conducted. It has been assumed that 80% of the developable area of 1,064 acres (3.4 km²) would be disturbed continuously; thus the modeling results and discussion here should be interpreted in that context. During the site-specific project phase, more detailed information would be available and more realistic air quality modeling analysis could be conducted. It is likely that impacts on ambient air quality predicted for specific projects would be much lower than those in this Final Solar PEIS.

1 **TABLE 10.2.13.2-1 Maximum Air Quality Impacts from Emissions Associated with**
 2 **Construction Activities for the Proposed De Tilla Gulch SEZ as Revised**

Pollutant ^a	Averaging Time	Rank ^b	Concentration ($\mu\text{g}/\text{m}^3$)				Percentage of NAAQS	
			Maximum Increment ^b	Background	Total	NAAQS	Increment	Total
PM ₁₀	24 hours	H3H	430	27.0	457	150	287	305
PM _{2.5}	24 hours	H8H	26.3	16.0	42.3	35	75	121
	Annual	- ^c	6.5	4.0	10.5	15	43	70

^a PM_{2.5} = particulate matter with a diameter of $\leq 2.5 \mu\text{m}$; PM₁₀ = particulate matter with a diameter of $\leq 10 \mu\text{m}$.

^b Concentrations for attainment demonstration are presented. H3H = highest of the third-highest concentrations at each receptor over the 2-year period. H8H = highest of the multiyear average of the eighth-highest concentrations at each receptor over the 2-year period. For the annual average, multiyear averages of annual means over the 2-year period are presented. Maximum concentrations are predicted to occur at the site boundaries.

^c A dash indicates not applicable.

Source: Chick (2009) for background concentration data.

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Overall, predicted 24-hour PM₁₀ and 24-hour PM_{2.5} concentration levels could exceed standard levels used for comparison at the SEZ boundaries and in the immediately surrounding areas during the construction phase of a solar development project. To reduce potential impacts on ambient air quality and in compliance with required programmatic design features, aggressive dust control measures would be used. Potential impacts on the air quality of neighboring communities would be much lower. Predicted total concentrations for annual PM_{2.5} would be below the standard level. Construction activities could result in concentrations above Class I PSD PM₁₀ increment levels at the nearest federal Class I area, the Great Sand Dunes WA. However, construction activities are not subject to the PSD program; the comparison is made as an indicator of possible dust levels in the WA during the limited construction period and as a screen to gauge the size of the potential impact. Therefore, it is anticipated that the potential impacts of construction activities on ambient air quality would be moderate and temporary.

With the reduced size of the SEZ, emissions from construction equipment and vehicles would be less than those discussed in the Draft Solar PEIS. Any potential impacts on AQRVs at nearby federal Class I areas would be less. The conclusions in the Draft Solar PEIS remain valid. Emissions from construction-related equipment and vehicles are temporary and could cause some unavoidable but short-term impacts.

1 **10.2.13.2.2 Operations**
2

3 The reduction in the size of the proposed De Tilla Gulch SEZ by about 30%, from
4 1,522 acres (6.2 km²) to 1,064 acres (4.3 km²), reduces the generating capacity and annual
5 power generation and thus reduces the potentially avoided emissions presented in the Draft Solar
6 PEIS. Total revised power generation capacity ranging from 95 to 170 MW is estimated for the
7 De Tilla Gulch SEZ for various solar technologies. Updated estimates for emissions potentially
8 avoided by a solar facility can be obtained from the table in the Draft Solar PEIS by reducing the
9 tabulated estimates by about 30%, as shown in the revised Table 10.2.13.2-2. For example, for
10 power tower, dish engine, and PV technologies, up to 253 tons per year (= 69.92% × [the low-
11 end value of 361 tons per year tabulated in the Draft Solar PEIS]) of NO_x could be avoided by
12 full solar development of the proposed De Tilla Gulch SEZ as revised for this Final Solar PEIS.
13 Although the total emissions avoided by full solar development of the proposed SEZ are
14 considerably reduced from those presented in the Draft Solar PEIS, the conclusions of the Draft
15 remain valid. Solar facilities built in the De Tilla Gulch SEZ could avoid relatively more fossil
16 fuel emissions than those built in other states that rely less on fossil fuel-generated power.
17
18

19 **10.2.13.2.3 Decommissioning and Reclamation**
20

21 The discussion in the Draft Solar PEIS remains valid. Decommissioning and reclamation
22 activities would be of short duration, and their potential air impacts would be moderate and
23 temporary.
24
25

26 **10.2.13.3 SEZ-Specific Design Features and Design Feature Effectiveness**
27

28 Required programmatic design features that would reduce air quality impacts are
29 described in Section A.2.2 of Appendix A of this Final Solar PEIS. Limiting dust generation
30 during construction and operations is a required programmatic design feature under the BLM
31 Solar Energy Program. These extensive fugitive dust control measures will keep off-site PM
32 levels as low as possible during construction.
33

34 On the basis of impact analyses conducted for the Draft Solar PEIS, updates to those
35 analyses due to changes to the SEZ boundaries, and consideration of comments received as
36 applicable, no SEZ-specific design features for air quality have been identified for the proposed
37 De Tilla Gulch SEZ. Some SEZ-specific design features may be identified through the process of
38 preparing parcels for competitive offer and subsequent project-specific analysis.
39
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1 **TABLE 10.2.13.2-2 Annual Emissions from Combustion-Related Power Generation Avoided by**
 2 **Full Solar Development of the Proposed De Tilla Gulch SEZ as Revised**

Area Size (acres) ^a	Capacity (MW) ^b	Power Generation (GWh/yr) ^c	Emissions Avoided (tons/yr; 10 ³ tons/yr for CO ₂) ^d			
			SO ₂	NO _x	Hg	CO ₂
1,064	95–170	166–298	219–394	253–455	0.001–0.003	164–295
Percentage of total emissions from electric power systems in the state of Colorado ^e			0.35–0.63%	0.35–0.63%	0.35–0.63%	0.35–0.63%
Percentage of total emissions from all source categories in the state of Colorado ^f			0.19–0.33%	0.06–0.11%	– ^g	0.16–0.28%
Percentage of total emissions from electric power systems in the six-state study area ^e			0.09–0.16%	0.07–0.12%	0.05–0.09%	0.06–0.11%
Percentage of total emissions from all source categories in the six-state study area ^f			0.05–0.08%	0.01–0.02%	–	0.02–0.04%

a To convert acres to km², multiply by 0.004047.

b It is assumed that the SEZ would eventually have development on 80% of the lands and that a range of 5 acres (0.020 km²) per MW (for parabolic trough technology) to 9 acres (0.036 km²) per MW (power tower, dish engine, and PV technologies) would be required.

c Assumed a capacity factor of 20%.

d Composite combustion-related emission factors for SO₂, NO_x, Hg, and CO₂ of 2.64, 3.05, 1.7 × 10⁻⁵, and 1,976 lb/MWh, respectively, were used for the state of Colorado.

e Emission data for all air pollutants are for 2005.

f Emission data for SO₂ and NO_x are for 2002, while those for CO₂ are for 2005.

g A dash indicates not estimated.

Sources: EPA (2009a,b); WRAP (2009).

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10.2.14 Visual Resources

10.2.14.1 Affected Environment

10 The proposed De Tilla Gulch SEZ, as revised, extends approximately 1.0 mi (1.6 km)
 11 north to south (at its greatest extent) and 2.2 mi (3.5 km) east to west (at its greatest extent). The
 12 SEZ has been revised to eliminate 458 acres (1.9 km²) along the northwest edge of the SEZ. The
 13 proposed SEZ now occupies an area of 1,064 acres (4.3 km²). Because of the reduction in size of
 14 the De Tilla Gulch SEZ, the total acreage of the lands visible within the 25-mi (40-km) viewshed
 15 of the SEZ also has decreased.

1 U.S. 285 no longer is the northwestern boundary of the SEZ. A portion of this highway
2 is locally referred to as the Cochetopa Scenic Byway, which runs south from Poncha Pass on
3 U.S. 285 to Saguache, along Highway 114 to Highway 50, and back east to Poncha Springs.
4 The road has been nominated for an official scenic byway designation by a citizen proposal
5 (BLM 2011a; Gunnison County Board of Commissioners 2011).
6

7 An updated VRI map for the SEZ and surrounding lands is shown in Figure 10.2.14.1-1;
8 it provides information from the BLM's 2009 VRI, which was finalized in October 2011
9 (BLM 2011b). As shown, the VRI value for the SEZ still is VRI Class III, indicating moderate
10 relative visual values.
11

12 Lands in the Saguache Field Office within the 25-mi (40-km), 650-ft (198-m) viewshed
13 of the revised SEZ include 22,633 acres (91.6 km²) of VRI Class II areas; 22,996 acres
14 (93.1 km²) of VRI Class III areas; and 12,757 acres (51.6 km²) of VRI Class IV areas.
15

16 **10.2.14.2 Impacts**

17 The reduction in size of the SEZ would reduce the total visual impacts associated with
18 solar energy development in the SEZ. It would limit the total amount of solar facility
19 infrastructure that would be visible and reduce the geographic extent of the visible infrastructure.
20
21

22 The reduction in size of the SEZ proposed in the Supplement to the Draft Solar PEIS
23 eliminated approximately 30% of the original SEZ. The resulting visual contrast reduction for
24 any given point within view of the SEZ would vary greatly depending on the viewpoint's
25 distance and direction from the SEZ. In general, contrast reduction would be greatest for
26 viewpoints closest to the portions of the SEZ that were eliminated and especially for those that
27 had broad wide-angle views of these areas. Contrast reductions also would be larger for elevated
28 viewpoints relative to non-elevated viewpoints, because the reduction in area of the solar
29 facilities would be more apparent when looking down at the SEZ than when looking across it.
30
31

32 ***10.2.14.2.1 Impacts on the Proposed De Tilla Gulch SEZ***

33 Although the reduction in size of the SEZ would reduce visual contrasts associated with
34 solar development, solar development within the SEZ still would involve major modification of
35 the existing character of the landscape and would likely dominate the views from most locations
36 within the SEZ. Additional impacts would occur as a result of the construction, operation, and
37 decommissioning of related facilities, such as access roads and electric transmission lines. In
38 general, strong visual contrasts from solar development still would be expected for viewing
39 locations within the SEZ.
40
41

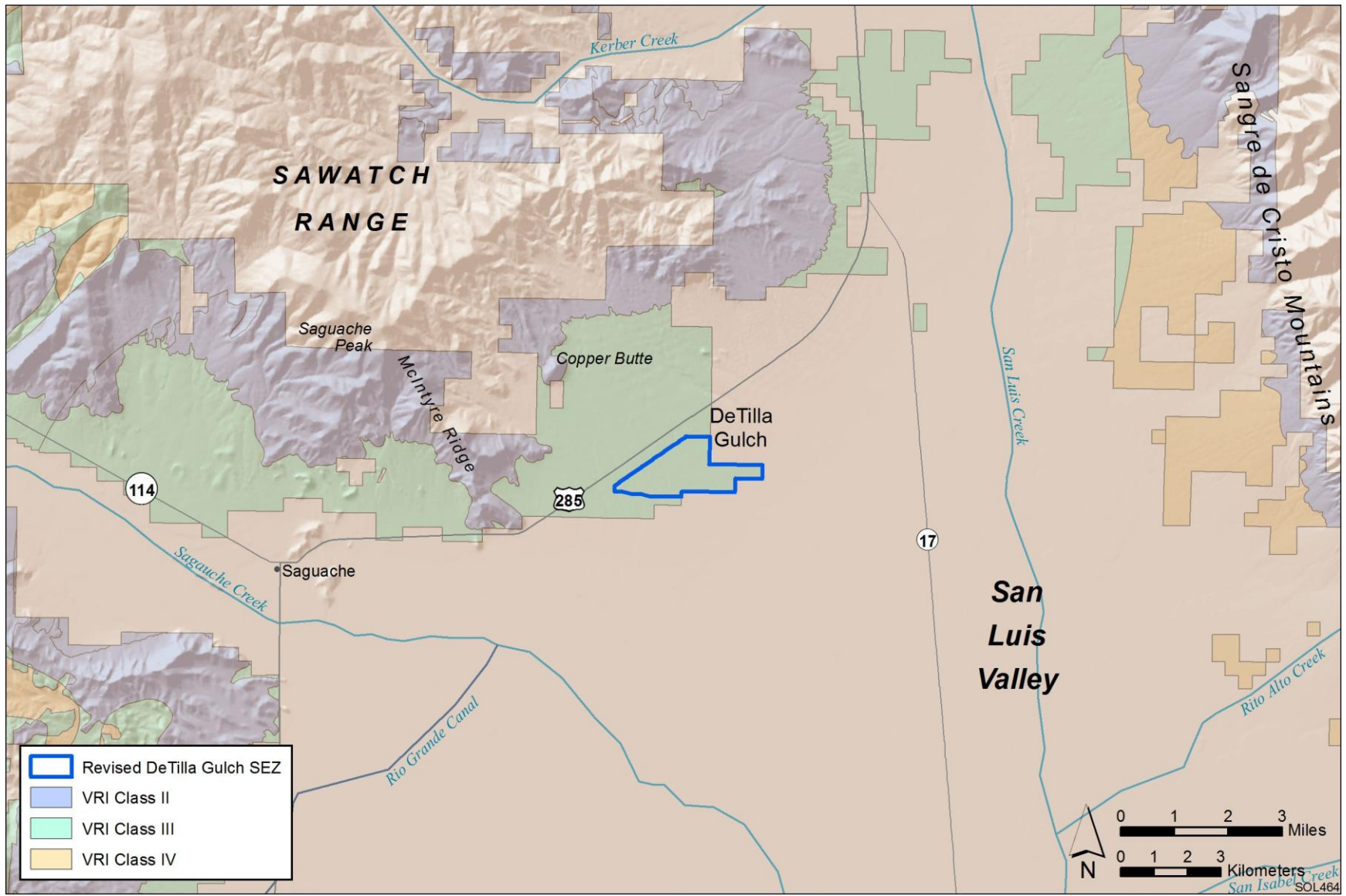


FIGURE 10.2.14.1-1 Visual Resource Inventory Values for the Proposed De Tilla Gulch SEZ as Revised

1 **10.2.14.2.2 Impacts on Lands Surrounding the Proposed De Tilla Gulch SEZ**
2

3 For the Draft Solar PEIS, preliminary viewshed analyses were conducted to identify
4 which lands surrounding the proposed SEZ could have views of solar facilities in at least some
5 portion of the SEZ (see Appendixes M and N of the Draft Solar PEIS for important information
6 on assumptions and limitations of the methods used). Four viewshed analyses were conducted,
7 assuming four different heights representative of project elements associated with potential solar
8 energy technologies: PV and parabolic trough arrays, 24.6 ft (7.5 m); solar dishes and power
9 blocks for CSP technologies, 38 ft (11.6 m); transmission towers and short solar power towers,
10 150 ft (45.7 m); and tall solar power towers, 650 ft (198.1 m).
11

12 These same viewsheds were recalculated in order to account for the boundary changes
13 described in the Supplement to the Draft Solar PEIS. Figure 10.2.14.2-1 shows the combined
14 results of the viewshed analyses for all four solar technologies. The colored segments indicate
15 areas with clear lines of sight to one or more areas within the SEZ and from which solar facilities
16 within these areas of the SEZ would be expected to be visible, assuming the absence of screening
17 vegetation or structures and adequate lighting and other atmospheric conditions. The light brown
18 areas are locations from which PV and parabolic trough arrays located in the SEZ could be
19 visible. Solar dishes and power blocks for CSP technologies would be visible from the areas
20 shaded in light brown and the additional areas shaded in light purple. Transmission towers and
21 short solar power towers would be visible from the areas shaded light brown, light purple, and
22 the additional areas shaded in dark purple. Power tower facilities located in the SEZ could be
23 visible from areas shaded light brown, light purple, and dark purple, and at least the upper
24 portions of power tower receivers could be visible from the additional areas shaded in medium
25 brown.
26

27
28 **10.2.14.2.3 Impacts on Selected Federal-, State-, and BLM-Designated Sensitive**
29 **Visual Resource Areas and Other Lands and Resources**
30

31 Figure 10.2.14.2-2 shows the results of a geographic information system (GIS) analysis
32 that overlays selected federal-, state-, and BLM-designated sensitive visual resource areas onto
33 the combined tall solar power tower (650 ft [198.1 m]) and PV and parabolic trough array
34 (24.6 ft [7.5 m]) viewsheds, in order to illustrate which of these sensitive visual resource areas
35 would have views of solar facilities within the SEZ and therefore potentially would be subject to
36 visual impacts from those facilities. Distance zones that correspond with BLM's VRM system-
37 specified foreground-middleground distance (5 mi [8 km]), background distance (15 mi
38 [24.1 km]), and a 25-mi (40.2-km) distance zone are shown as well, in order to indicate the effect
39 of distance from the SEZ on impact levels, which are highly dependent on distance. A similar
40 analysis was conducted for the Draft Solar PEIS.
41

42 The scenic resources included in the analysis were as follows:
43

- 44 • National Parks, National Monuments, National Recreation Areas, National
45 Preserves, National Wildlife Refuges, National Reserves, National
46 Conservation Areas, National Historic Sites;

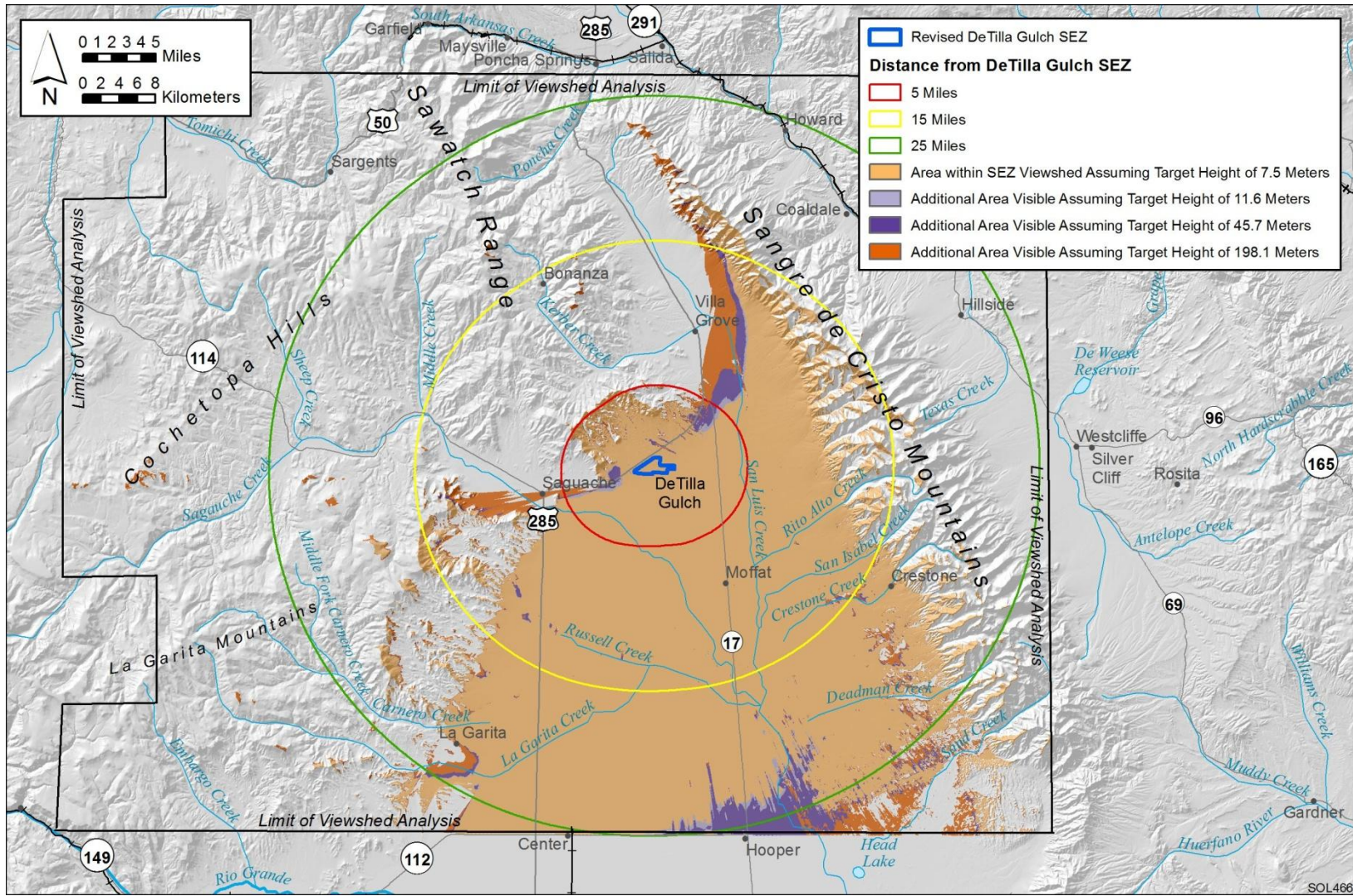


FIGURE 10.2.14.2-1 Viewshed Analyses for the Proposed De Tilla Gulch SEZ as Revised and Surrounding Lands, Assuming Viewshed Heights of 24.6 ft (7.5 m), 38 ft (11.6 m), 150 ft (45.7 m), and 650 ft (198.1 m) (shaded areas indicate lands from which solar development and/or associated structures within the SEZ could be visible)

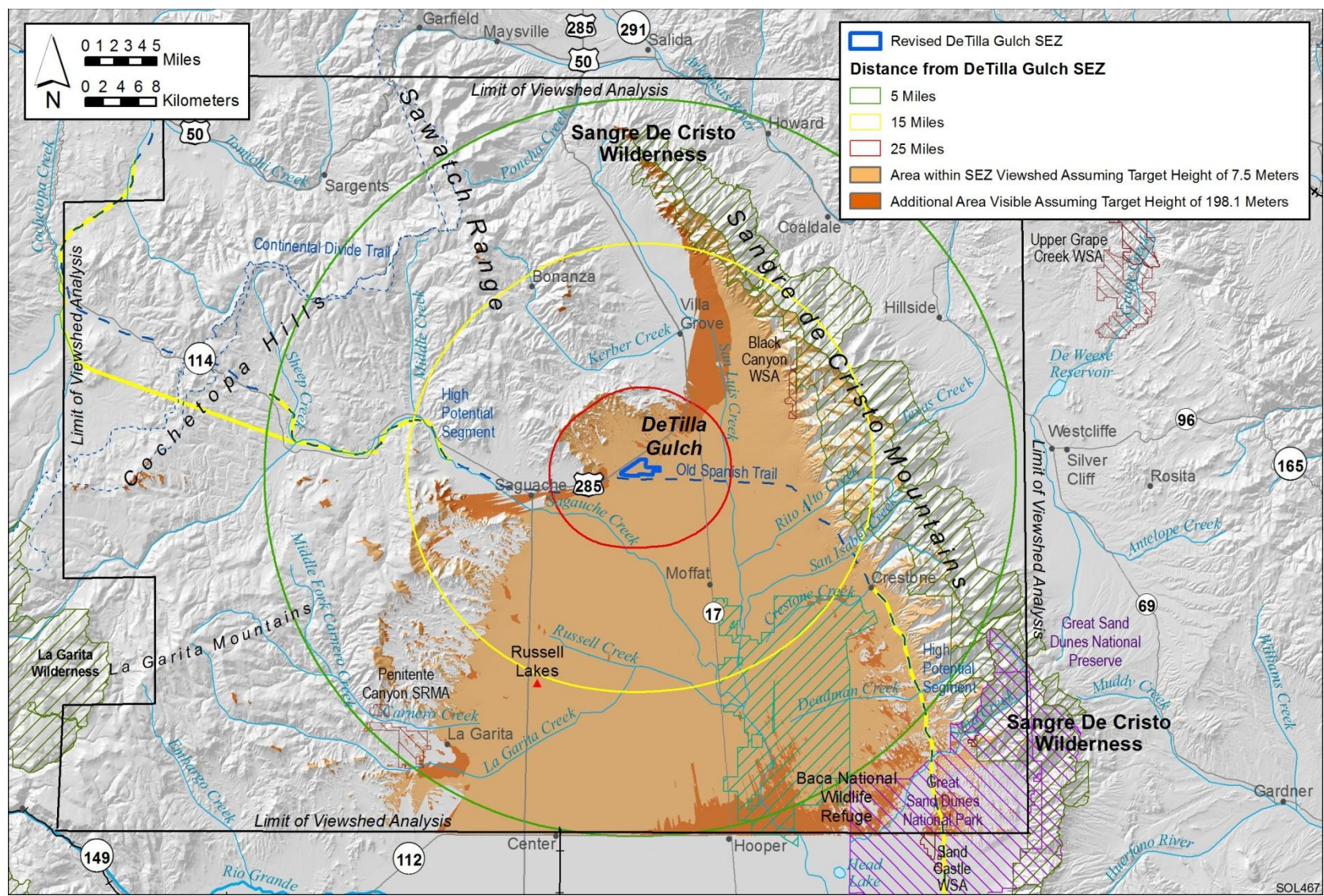


FIGURE 10.2.14.2-2 Overlay of Selected Sensitive Visual Resource Areas onto Combined 650-ft (198.1-m) and 24.6-ft (7.5-m) Viewsheds for the Proposed De Tilla Gulch SEZ as Revised

- 1 • Congressionally authorized Wilderness Areas;
- 2
- 3 • Wilderness Study Areas;
- 4
- 5 • National Wild and Scenic Rivers;
- 6
- 7 • Congressionally authorized Wild and Scenic Study Rivers;
- 8
- 9 • National Scenic Trails and National Historic Trails;
- 10
- 11 • National Historic Landmarks and National Natural Landmarks;
- 12
- 13 • All-American Roads, National Scenic Byways, State Scenic Highways, and
- 14 BLM- and USFS-designated scenic highways/byways;
- 15
- 16 • BLM-designated Special Recreation Management Areas; and
- 17
- 18 • ACECs designated because of outstanding scenic qualities.
- 19

20 The results of the GIS analyses are summarized in Table 10.2.14.2-1. The change in size
21 of the SEZ alters the viewshed of the SEZ, such that the visibility of the SEZ and solar facilities
22 within the SEZ from the surrounding lands would be reduced. With the reduction in size of the
23 SEZ, solar energy development within the SEZ would be expected to create minimal or weak
24 visual contrasts for viewers within most of the surrounding scenic resource areas listed in
25 Table 10.2.14.2-1. An exception is the Old Spanish National Historic Trail; in this resource area,
26 strong visual contrasts still would be expected.

27
28 In addition to these areas, impacts on other lands and resource areas also were evaluated.
29 These areas include the surrounding communities of Saguache and Moffat and U.S. 285, a
30 portion of which coincides with the proposed Cochetopa Scenic Byway, as described in
31 Section 10.2.14.1.

32 33 34 ***10.2.14.2.4 Summary of Visual Resource Impacts for the Proposed De Tilla Gulch*** 35 ***SEZ*** 36

37 The visual contrast analysis in the Draft Solar PEIS determined that because there could
38 be multiple solar facilities within the De Tilla Gulch SEZ, a variety of technologies employed,
39 and a range of supporting facilities required, solar development would make the SEZ essentially
40 industrial in appearance and would contrast strongly with the surrounding mostly natural-
41 appearing landscape.

42
43 The elimination of acreage within the SEZ would reduce the visual contrast associated
44 with solar facilities as seen both within the SEZ and from surrounding lands in both daytime and
45 nighttime views. The reductions in visual contrast can be summarized as follows:
46

1
2
3

TABLE 10.2.14.2-1 Selected Potentially Affected Sensitive Visual Resources within a 25-mi (40-km) Viewshed of the Proposed De Tilla Gulch SEZ as Revised, Assuming a Target Height of 650 ft (198.1 m)

Feature Type	Feature Name (Total Acreage) ^a	Feature Area or Linear Distance ^{b,c}		
		Visible within 5 mi	Visible Between	
			5 and 15 mi	15 and 25 mi
National Historic Trail	Old Spanish (2,700 mi) ^d	12.6 mi (0%)	10.7 mi (0%)	10.7 mi (0%)
WA	Sangre de Cristo (217,695 acres)	0 acres	10,607 acres (5%)	7,459 acres (3%)
WSA	Black Canyon (16,699 acres)	0 acres	1,032 acres (6%)	0 acres
NNL	Russell Lakes (3,860 acres)	0 acres	0 acres	3,860 acres (100%)
NWR	Baca (92,596 acres)	0 acres	13,755 acres (15%)	61,964 acres (67%)
SRMA	Penitente Canyon (4,173 acres)	0 acres	0 acres	297 acres (7%)

- ^a To convert acres to km², multiply by 0.004047.
- ^b To convert mi to km, multiply by 1.609.
- ^c Percentage of total feature acreage or road length viewable.
- ^d Source: BLM (2011c).

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- Within the De Tilla Gulch SEZ: Contrasts experienced by viewers along the northwest edge of the SEZ would be reduced due to the elimination of 458 acres (1.9 km²) along U.S. 285. However, strong contrasts still would be expected in the remaining developable area.
- Old Spanish National Historic Trail: A very slight reduction in contrasts would be anticipated due to the elimination of acreage within the western portion of the SEZ; however, with the proximity of the Trail to the southern boundary of the SEZ, solar development within the SEZ still would cause strong contrasts for those portions of the Trail in close proximity to the SEZ, with lower contrasts for more distant portions of the Trail.

- 1 • Sangre De Cristo WA: A very slight reduction in contrasts would be
2 anticipated; however, solar development within the SEZ still would cause
3 weak visual contrasts.
- 4
- 5 • Black Canyon WSA: A very slight reduction in contrasts would be
6 anticipated; however, solar development within the SEZ still would cause
7 weak visual contrasts.
- 8
- 9 • Russell Lakes NNL: No reduction in contrasts would be anticipated; solar
10 development within the SEZ still would cause weak visual contrasts.
- 11
- 12 • Baca NWR: A reduction in contrasts would be anticipated; however, solar
13 development within the SEZ still would cause minimal to weak visual
14 contrasts.
- 15
- 16 • Penitente Canyon SRMA: A very slight reduction in contrasts would be
17 anticipated; solar development within the SEZ would cause minimal visual
18 contrasts.
- 19
- 20 • Saguache: A very slight reduction in contrasts would be anticipated; solar
21 development within the SEZ still would cause minimal contrasts.
- 22
- 23 • Moffat: No reduction in contrasts would be anticipated; solar development
24 within the SEZ still would cause weak visual contrasts.
- 25
- 26 • U.S. 285: U.S. 285 was the border of the SEZ as it was originally proposed in
27 the Draft Solar PEIS. Approximately 458 acres (1.9 km²) of the SEZ were
28 eliminated along this roadway. A substantial reduction in contrasts would be
29 anticipated, since solar development would no longer be adjacent to U.S. 285.
30 However, solar development still would cause strong contrasts, especially for
31 viewers travelling along portions of the roadway located within 0.25 mi
32 (0.40 km) of the boundary of the SEZ and immediately to the east of the SEZ.
33 Contrasts would be lower for viewpoints on U.S. 285 farther from the SEZ.
- 34
- 35 • Cochetopa Scenic Byway (proposed): Portions of this roadway that are
36 located within the 650-ft (198.1-m), 25-mi (40-km) viewshed coincide with
37 U.S. 285 between Saguache and just north of the intersection of U.S. 285 and
38 State Route 17. Contrasts resulting from solar development within the SEZ
39 would be similar to that described for U.S. 285.
- 40
- 41

42 **10.2.14.3 SEZ-Specific Design Features and Design Feature Effectiveness**

43
44 Required programmatic design features that would reduce impacts on visual resources are
45 described in Section A.2.2 of Appendix A of this Final Solar PEIS. While application of the
46 programmatic design features will reduce potential visual impacts somewhat, the degree of

1 effectiveness of these design features could be assessed only at the site- and project-specific
2 level. Given the large scale, reflective surfaces, and strong regular geometry of utility-scale solar
3 energy facilities and the lack of screening vegetation and landforms within the SEZ viewshed,
4 siting the facilities away from sensitive visual resource areas and other sensitive viewing areas
5 would be the primary means of mitigating visual impacts. The effectiveness of other visual
6 impact mitigation measures generally would be limited. Utility-scale solar energy development
7 using any of the solar technologies analyzed in this Final Solar PEIS and at the scale analyzed
8 would be expected to result in large adverse visual impacts that could not be mitigated.
9

10 On the basis of impact analyses conducted for the Draft Solar PEIS, updates to those
11 analyses due to changes to the SEZ boundaries, and consideration of comments received as
12 applicable, a proposed SEZ-specific design feature for the SEZ is as follows:
13

- 14 • The development of power tower facilities should be prohibited within the
15 SEZ. The San Luis Valley is a regionally important tourist destination and is
16 an area with many small communities and numerous important historic,
17 cultural, and recreational resources. The valley contains numerous historic
18 sites, two scenic railways, two scenic highways, several wildlife refuges,
19 Great Sand Dunes NP and Preserve, the Rio Grande WSR, congressionally
20 designated WAs, the Sangre de Cristo NHA, and various other attractions that
21 draw tourists to the region. A number of these areas overlook the San Luis
22 Valley from the surrounding mountains and include elevated viewpoints that
23 would have clear views of power tower facilities in the Valley. The height of
24 solar power tower receiver structures, combined with the intense light
25 generated by the receivers atop the towers, would be expected to create strong
26 visual contrasts that could not be effectively screened from view for most
27 areas surrounding the SEZ. The effective area of impact from power tower
28 structures is much larger than that for comparably rated lower height facilities,
29 which makes it more likely that they would conflict with the growing tourism
30 focus of the Valley. In addition, for power towers exceeding 200 ft (61 m) in
31 height, hazard navigation lighting that could be visible for very long distances
32 would likely be required. Prohibiting the development of power tower
33 facilities would remove this source of impacts, thus substantially reducing
34 potential visual impacts on the Old Spanish National Historic Trail, the
35 community of Saguache, and other residents of and visitors to the San Luis
36 Valley, a regionally important tourist destination.
37

38 The need for additional SEZ-specific design features may be identified through the
39 process of preparing parcels for competitive offer and subsequent project-specific analysis.
40
41

1 **10.2.15 Acoustic Environment**

2
3
4 **10.2.15.1 Affected Environment**

5
6 The size of the proposed De Tilla Gulch SEZ was reduced by about 30%, from
7 1,522 acres (6.2 km²) to 1,064 acres (4.3 km²) by removing a strip along U.S. 285. However,
8 this reduction in the size of the SEZ did not substantially change the distances to some of the
9 sensitive receptors at which noise was modeled for the Draft Solar PEIS. The affected
10 environment presented in the Draft Solar PEIS remains valid.
11

12
13 **10.2.15.2 Impacts**

14
15 On the basis of the boundary changes and reduced size of the proposed De Tilla Gulch
16 SEZ, noise impacts were remodeled for this Final Solar PEIS. The distance to the nearest
17 residence remained the same as in the Draft Solar PEIS.
18

19
20 **10.2.15.2.1 Construction**

21
22 Estimated noise levels from construction activities in the proposed SEZ at the nearest
23 residence about 0.3 mi (0.5 km) away would be about 56 dBA, which is higher than a typical
24 daytime mean rural background level of 40 dBA. Estimated day-night average noise levels at this
25 residence would be 52 dBA L_{dn}, which is below the EPA guideline of 55 dBA L_{dn} for residential
26 areas.
27

28 Noise levels from construction activities occurring near the southern SEZ boundary, at
29 the Old Spanish National Historic Trail (as close as 0.25 mi [0.4 km] to the south), would be
30 about 58 dBA, which is well above the typical daytime mean rural background level of 40 dBA.
31 The conclusion in the Draft Solar PEIS that construction occurring near the southern SEZ
32 boundary could result in noise impacts on the Old Spanish Historic Trail remains valid, but these
33 impacts would be temporary.
34

35 Overall, construction would cause some unavoidable but localized short-term impacts on
36 neighboring communities, particularly for activities occurring near the eastern proposed SEZ
37 boundary, close to nearby residences.
38

39 No adverse vibration impacts are anticipated from construction activities, including pile
40 driving for dish engines.
41

42
43 **10.2.15.2.2 Operations**

44
45 The conclusions presented in the Draft Solar PEIS remain valid, except as noted below
46 for impacts from TES and dish engine facilities near residences or in specially designated areas.

1 **Parabolic Trough and Power Tower**
2

3 If TES were not used for parabolic trough and power tower technologies (12 hours of
4 daytime operations only), estimated noise levels at the nearest residence about 0.3 mi (0.5 km)
5 away from the SEZ boundary would be about 47 dBA, which exceeds the typical daytime mean
6 rural background of 40 dBA. The day-night average noise level of 45 dBA L_{dn} would be below
7 the EPA guideline of 55 dBA L_{dn} for residential areas. If TES were used, the estimated nighttime
8 noise level at the nearest residence would be about 57 dBA, which is higher than the typical
9 nighttime mean rural background level of 30 dBA. The day-night average noise level is
10 estimated to be about 58 dBA L_{dn} , which is a little higher than the EPA guideline of 55 dBA L_{dn}
11 for residential areas. The assumptions are conservative in terms of operating hours, and no credit
12 was given to other attenuation mechanisms. Thus it is likely that noise levels would be lower
13 than 58 dBA L_{dn} at the nearest residence, even if TES were used at a solar facility. Nonetheless,
14 operating parabolic trough or power tower facilities using TES and located near the eastern SEZ
15 boundary could result in potential noise impacts on the nearest residence, depending on
16 background noise levels and meteorological conditions.
17

18 For operations of a parabolic trough or power tower facility equipped with TES occurring
19 near the southern SEZ boundary, the estimated daytime and nighttime noise levels at the Old
20 Spanish National Historic Trail would be about 48 and 58 dBA, respectively, which are higher
21 than the typical daytime and nighttime mean rural background levels of 40 and 30 dBA. The
22 conclusion in the Draft Solar PEIS that operation of a solar facility near the southern SEZ
23 boundary could result in noise impacts on the Old Spanish National Historic Trail remains valid.
24
25

26 **Dish Engines**
27

28 The reduced size of the proposed SEZ would reduce the maximum potential number of
29 25-kW dish engines to 3,800 covering 851 acres (3.4 km²); the Draft Solar PEIS modeled
30 5,400 dish engines covering 1,217 acres (4.9 km²). The estimated noise level at the nearest
31 residence about 0.3 mi (0.5 km) from the SEZ boundary would be about 50 dBA, which is higher
32 than the typical daytime mean rural background level of 40 dBA. The estimated day-night
33 average noise level of 48 dBA L_{dn} at this residence is below the EPA guideline of 55 dBA L_{dn}
34 for residential areas. The conclusion of the Draft Solar PEIS that noise from dish engines could
35 cause adverse noise impacts on the nearest residences, depending on background noise levels and
36 meteorological conditions, remains valid.
37

38 The estimated noise level from an operating dish engine facility would be about 51 dBA
39 at the Old Spanish National Historic Trail (about 0.25 mi [0.4 km] to the south), which is higher
40 than the typical daytime mean rural background level of 40 dBA. Thus, the conclusion in the
41 Draft Solar PEIS that noise from an operating dish engine facility in the De Tilla Gulch SEZ
42 could result in adverse impacts on the Old Spanish National Historic Trail remains valid.
43

44 The discussions of vibration, transformer and switchyard noise, and transmission line
45 corona discharge presented in the Draft Solar PEIS remain valid. Noise impacts from vibration

1 and transformer and switchyard noise would be minimal. Noise impacts from transmission line
2 corona discharge would be negligible.

3 4 5 **10.2.15.2.3 Decommissioning and Reclamation**

6
7 The conclusions on decommissioning and reclamation in the proposed De Tilla Gulch
8 SEZ as presented in the Draft Solar PEIS remain valid. Decommissioning and reclamation
9 activities would be of short duration, and their potential noise impacts would be minor and
10 temporary. Potential noise and vibration impacts on surrounding communities would be minimal.

11 12 13 **10.2.15.3 SEZ-Specific Design Features and Design Feature Effectiveness**

14
15 Required programmatic design features that would reduce noise impacts are described in
16 Section A.2.2 of Appendix A of this Final Solar PEIS. Implementing the programmatic design
17 features will provide some protection from noise impacts.

18
19 On the basis of impact analyses conducted for the Draft Solar PEIS, updates to those
20 analyses due to changes to the SEZ boundaries, and consideration of comments received as
21 applicable, no SEZ-specific design features for the proposed De Tilla Gulch SEZ have been
22 identified. Some SEZ-specific design features may be identified through the process of preparing
23 parcels for competitive offer and subsequent project-specific analysis.

24 25 26 **10.2.16 Paleontological Resources**

27 28 29 **10.2.16.1 Affected Environment**

30
31 Data provided in the Draft Solar PEIS remain valid, with the following update:

- 32
33 • The BLM Regional Paleontologist may have additional information regarding
34 the paleontological potential of the SEZ and be able to verify the PFYC of the
35 SEZ as Class 3b as used in the Draft Solar PEIS.

36 37 38 **10.2.16.2 Impacts**

39
40 The assessment provided in the Draft Solar PEIS remains valid. Impacts on significant
41 paleontological resources are unknown, and a more detailed look at the geological deposits and
42 their depth is needed to determine whether a paleontological survey is warranted.

1 **10.2.16.3 SEZ-Specific Design Features and Design Feature Effectiveness**
2

3 Required programmatic design features are described in Section A.2.2 of Appendix A of
4 this Final Solar PEIS. Impacts would be minimized through the implementation of the required
5 programmatic design features, including a stop-work stipulation in the event that paleontological
6 resources are encountered during construction, as described in Section A.2.2 of Appendix A.
7

8 On the basis of impact analyses conducted for the Draft Solar PEIS, updates to those
9 analyses due to changes in the SEZ boundaries, and consideration of comments received as
10 applicable, no SEZ-specific design features for paleontological resources have been identified for
11 the proposed De Tilla Gulch SEZ. Because the PFYC of the proposed SEZ is Class 3b (unknown
12 potential), paleontological surveys would be needed to identify those areas that may have
13 significant paleontological resources; therefore, the need for and nature of any SEZ-specific
14 design features would depend on the findings of future paleontological investigations. Some
15 SEZ-specific design features may be identified through the process of preparing parcels for
16 competitive offer and subsequent project-specific analysis.
17

18 As additional information on paleontological resources (e.g., from regional
19 paleontologists or from new surveys) becomes available, the BLM will post the data to a public
20 Web site for use by applicants, the BLM, and other stakeholders.
21

22
23 **10.2.17 Cultural Resources**
24

25
26 **10.2.17.1 Affected Environment**
27

28 Data provided in the Draft Solar PEIS remain valid, with the following updates:
29

- 30 • Because the footprint of the proposed De Tilla Gulch SEZ has changed, the
31 amount of the SEZ that has been surveyed has been reduced from two surveys
32 of 51 acres (0.2 km²) covering 3.8% of the SEZ, to one survey of about
33 17 acres (0.06 km²), covering approximately 1.6% of the proposed De Tilla
34 Gulch SEZ.
35
- 36 • Additional information may be available to characterize the SEZ and its
37 surrounding area in the future (after the Final Solar PEIS has been completed),
38 as follows:
 - 39 – A Class III inventory of linear features in close proximity to the SEZ that
40 were previously identified using light detection and ranging (LiDAR);
 - 41 – Results of an ethnographic study currently being conducted by TRC
42 Solutions, which focuses on Native American use of lands being analyzed
43 for solar development within the San Luis Valley. The study will discuss
44 sensitive and traditional use areas. Interviews with tribal members and
45 field visits will facilitate the identification of resources and sites of
46 traditional and religious importance to tribes. Results of a Class II sample

1 survey of the SEZ designed to obtain a statistically valid sample of
2 archeological properties and their distribution within the SEZ. Results
3 from the ethnographic study and the sample inventory can be combined to
4 project cultural sensitivity zones as an aid in planning future solar
5 developments.

- 6 – Identification of the location of the Old Spanish National Historic Trail in
7 the vicinity of the SEZ and viewshed analyses from key points along the
8 Trail. High-potential segments of the Trail have been identified to the east
9 between Crestone, Colorado, and the Fourmile East SEZ and to the west
10 of Saguache, Colorado. The Trail segment to the east would be within the
11 viewshed at about 16 mi (26 km) regardless of solar technology type. Also
12 within the viewshed at about 6 mi (10 km) would be the West Fork of the
13 North Branch of the Old Spanish Trail, not currently part of the National
14 Historic Trail system, but still an important trail and significant cultural
15 resource that would be visually affected along an approximately 20-mi
16 (32-km) stretch of the Trail.
- 17 – Continuation of government-to-government consultation as described in
18 Section 2.4.3 of the Supplement to the Draft Solar PEIS and IM 2012-032
19 (BLM 2011d), including follow-up to recent ethnographic studies
20 covering some SEZs in Nevada and Utah with tribes not included in the
21 original studies to determine whether those tribes have similar concerns.

22 23 24 **10.2.17.2 Impacts**

25
26 The assessment provided in the Draft Solar PEIS remains valid. Impacts on significant
27 cultural resources are possible; however, a cultural resource survey of the area of potential affect
28 would be needed to determine whether any resources are present. An inventory of the location,
29 integrity, and significance of portions of the Old Spanish Trail from which future development in
30 the SEZ could be viewed would need to occur to determine whether adverse impacts on the Trail
31 would occur with solar energy development. The assessment provided in the Draft Solar PEIS
32 remains valid with the following update:

- 33
34 • Impacts on significant cultural resources and cultural landscapes associated
35 with American Latino heritage are possible throughout the San Luis Valley.

36 37 38 **10.2.17.3 SEZ-Specific Design Features and Design Feature Effectiveness**

39
40 Required programmatic design features that would reduce impacts on cultural resources
41 are described in Section A.2.2 of Appendix A of this Final Solar PEIS. Programmatic design
42 features will be applied to address SEZ-specific resources and conditions, for example:

- 43
44 • For projects in the De Tilla Gulch SEZ that are located within the viewshed of
45 the Old Spanish National Historic Trail and/or the West Fork of the North
46 Branch of the Old Spanish Trail, a National Trail inventory will be required to

1 determine the area of possible adverse effect on resources, qualities, values,
2 and associated settings of the trail; to prevent substantial interference; and to
3 determine any areas unsuitable for development. Residual impacts will be
4 avoided, minimized, and/or mitigated to the extent practicable according to
5 program policy standards. Programmatic design features have been included
6 in BLM's Solar Energy Program to address impacts on National Historic
7 Trails (see Section A.2.2.23 of Appendix A).
8

9 Programmatic design features also assume that the necessary surveys, evaluations, and
10 consultations will occur. Ongoing consultations with the Colorado SHPO and the appropriate
11 Native American governments would be conducted during the development of the De Tilla
12 Gulch SEZ. It is likely that most adverse effects on significant resources in the valley could be
13 mitigated to some degree through such efforts, although not enough to eliminate the adverse
14 effects unless a significant resource is avoided entirely.
15

16 On the basis of impact analyses conducted for the Draft Solar PEIS, updates to those
17 analyses due to changes to the SEZ boundaries, and consideration of comments received as
18 applicable, the following SEZ-specific design feature has been identified:
19

- 20 • Development of an MOA may be needed among the BLM, Colorado SHPO,
21 and other parties, such as the ACHP, to address the adverse effects of solar
22 energy development on historic properties. The agreement may specify
23 avoidance, minimization, or mitigation measures. Should an MOA be
24 developed to resolve adverse effects on the Old Spanish National Historic
25 Trail and/or the West Fork of the North Branch of the Old Spanish Trail, the
26 Trail Administration for the Old Spanish Trail (BLM-NMSO and NPS
27 Intermountain Trails Office, Santa Fe) should be included in the development
28 of that MOA.
29

30 The need for and nature of additional SEZ-specific design features will depend on the
31 results of future investigations. Some additional SEZ-specific design features may be established
32 through the process of preparing parcels for competitive offer and subsequent project-specific
33 analysis.
34
35

36 **10.2.18 Native American Concerns**

37
38

39 **10.2.18.1 Affected Environment**

40

41 Data provided in the Draft Solar PEIS remain valid but will be supplemented in the
42 future by the results of the ethnographic study being completed in the San Luis Valley
43 (see Section 10.1.17.1).
44
45

1 **10.2.18.2 Impacts**
2

3 The description of potential concerns provided in the Draft Solar PEIS remains valid. No
4 direct impacts from solar energy development are likely to occur on culturally significant areas
5 (i.e., San Luis Lakes, the Great Sand Dunes, and Blanca Peak); however, indirect visual and
6 auditory impacts are possible. It is likely that traditional plant resources and animal habitats
7 would be directly affected by solar energy development in the proposed De Tilla Gulch SEZ.
8

9
10 **10.2.18.3 SEZ-Specific Design Features and Design Feature Effectiveness**
11

12 Required programmatic design features that would reduce impacts on Native American
13 concerns are described in Section A.2.2 of Appendix A of this Final Solar PEIS. For example,
14 impacts would be minimized through the avoidance of sacred sites, water sources, and tribally
15 important plant and animal species. Programmatic design features require that the necessary
16 surveys, evaluations, and consultations would occur. The tribes would be notified regarding the
17 results of archaeological surveys, and they would be contacted immediately upon any discovery
18 of Native American human remains and associated cultural items.
19

20 On the basis of impact analyses conducted for the Draft Solar PEIS, updates to those
21 analyses due to changes in the SEZ boundaries, and consideration of comments received as
22 applicable, no SEZ-specific design features to address Native American concerns have been
23 identified for the proposed De Tilla Gulch SEZ. The need for and nature of SEZ-specific design
24 features would be determined during government-to-government consultation with affected
25 tribes as part of the process of preparing parcels for competitive offer and subsequent project-
26 specific analysis. Potentially significant sites and landscapes in the vicinity of the SEZ associated
27 with Blanca Peak, Great Sand Dunes, and San Luis Lakes, as well as trail systems, mountain
28 springs, mineral resources, burial sites, ceremonial areas, water resources, and plant and animal
29 resources, should be considered and discussed during consultation.
30

31
32 **10.2.19 Socioeconomics**
33

34 **10.2.19.1 Affected Environment**
35

36
37 Although the boundaries of the De Tilla Gulch SEZ have been reduced compared to the
38 boundaries given in the Draft Solar PEIS, the socioeconomic ROI, the area in which site
39 employees would live and spend their wages and salaries, and into which any in-migration would
40 occur, includes the same counties and communities as described in the Draft Solar PEIS; that is,
41 no updates to the affected environment information given in the Draft Solar PEIS are required.
42
43

1 **10.2.19.2 Impacts**
2

3 Socioeconomic resources in the ROI around the SEZ could be affected by solar energy
4 development through the creation of direct and indirect employment and income, the generation
5 of direct sales and income taxes, SEZ acreage rental and capacity payments to BLM, the in-
6 migration of solar facility workers and their families, impacts on local housing markets, and on
7 local community service employment. The impact assessment provided in the Draft Solar PEIS
8 remains valid, with the following updates:
9

10 **10.2.19.2.1 Solar Trough**
11

12
13 **Construction**
14

15
16 Total construction employment impacts in the ROI (including direct and indirect impacts)
17 from the use of solar trough technologies would be 789 jobs (Table 10.2.19.2-1). Construction
18 activities would constitute 2.4% of total ROI employment. A solar development would also
19 produce \$43.2 million in income. Direct sales taxes would be less than \$0.1 million;
20 direct income taxes, \$1.7 million.
21

22 Given the scale of construction activities and the low likelihood that the entire
23 construction workforce in the required occupational categories would be available within the
24 ROI, construction of a solar facility would mean that some in-migration of workers and their
25 families from outside the ROI would be required, with up to 518 persons in-migrating to the
26 ROI. Although in-migration may potentially affect local housing markets, the relatively small
27 number of in-migrants and the availability of temporary accommodations (hotels, motels, and
28 mobile home parks) would mean that the impact of solar facility construction on the number of
29 vacant rental housing units is not expected to be large, with up to 179 rental units expected to be
30 occupied in the ROI. This occupancy rate would represent 8.5% of the vacant rental units
31 expected to be available in the ROI.
32

33 In addition to the potential impact on housing markets, in-migration would affect
34 community service (education, health, and public safety) employment. An increase in such
35 employment would be required to meet existing levels of service in the ROI. Accordingly, up to
36 six new teachers, one physician, and one public safety employee (career firefighters and
37 uniformed police officers) would be required in the ROI. These increases would represent 0.8%
38 of total ROI employment expected in these occupations.
39

40 **Operations**
41

42
43 Total operations employment impacts in the ROI (including direct and indirect impacts)
44 of a full build-out of the SEZ using solar trough technologies would be 55 jobs
45 (Table 10.2.19.2-1). Such a solar development would also produce \$1.8 million in income.
46 Direct sales taxes would be less than \$0.1 million; direct income taxes, \$0.1 million. On the basis

1
2
3

TABLE 10.2.19.2-1 ROI Socioeconomic Impacts Assuming Full Build-out of the Proposed De Tilla Gulch SEZ as Revised with Trough Facilities

Parameter	Maximum Annual Construction Impacts ^a	Annual Operations Impacts ^b
Employment (no.)		
Direct	466	37
Total	789	55
Income ^c		
Total	43.2	1.8
Direct state taxes ^c		
Sales	<0.1	<0.1
Income	1.7	0.1
BLM payments ^c		
Rental	NA ^d	0.1
Capacity ^e	NA	1.1
In-migrants (no.)	518	24
Vacant housing ^f (no.)	179	15
Local community service employment		
Teachers (no.)	6	0
Physicians (no.)	1	0
Public safety (no.)	1	0

^a Construction impacts are based on the development at the site in a single year; it was assumed that several facilities with a combined capacity of up to 170 MW (corresponding to 851 acres [3 km²] of land disturbance) could be built.

^b Operations impacts were based on full build-out of the site, producing a total output of 170 MW.

^c Values are reported in \$ million 2008.

^d NA = not applicable.

^e The BLM annual capacity payment was based on a fee of \$6,570/MW, established by the BLM in its Solar Energy Interim Rental Policy (BLM 2010), assuming a solar facility with no storage capability, and full build-out of the site. Projects with three or more hours of storage would generate higher payments, based on a fee of \$7,884/MW.

^f Construction activities would affect vacant rental housing; operations activities would affect vacant owner-occupied housing.

1 of fees established by the BLM (BLM 2010), acreage rental payments would be \$0.1 million,
2 and solar generating capacity payments, at least \$1.1 million.

3
4 As for the construction workforce, operation of a solar facility likely would require some
5 in-migration of workers and their families from outside the ROI, with up to 24 persons in-
6 migrating into the ROI. Although in-migration may potentially affect local housing markets, the
7 relatively small number of in-migrants and the availability of temporary accommodations
8 (hotels, motels, and mobile home parks) would mean that the impact of solar facility operation
9 on the number of vacant owner-occupied housing units is not expected to be large, with up to
10 15 owner-occupied units expected to be occupied in the ROI.

11
12 No new community service employment would be required to meet existing levels of
13 service in the ROI.

14 15 16 ***10.2.19.2.2 Power Tower***

17 18 19 **Construction**

20
21 Total construction employment impacts in the ROI (including direct and indirect impacts)
22 from the use of power tower technologies would be 314 jobs (Table 10.2.19.2-2). Construction
23 activities would constitute 1.0 % of total ROI employment. Such a solar development would
24 also produce \$17.2 million in income. Direct sales taxes would be less than \$0.1 million; direct
25 income taxes of \$0.7 million.

26
27 Given the scale of construction activities and the low likelihood that the entire
28 construction workforce in the required occupational categories would be available within the
29 ROI, construction of a solar facility would mean that some in-migration of workers and their
30 families from outside the ROI would be required, with up to 206 persons in-migrating to the
31 ROI. Although in-migration may potentially affect local housing markets, the relatively small
32 number of in-migrants and the availability of temporary accommodations (hotels, motels, and
33 mobile home parks) would mean that the impact of solar facility construction on the number of
34 vacant rental housing units is not expected to be large, with up to 71 rental units expected to be
35 occupied in the ROI. This occupancy rate would represent 3.4% of the vacant rental units
36 expected to be available in the ROI.

37
38 In addition to the potential impact on housing markets, in-migration would affect
39 community service (education, health, and public safety) employment. An increase in such
40 employment would be required to meet existing levels of service in the ROI. Accordingly, up to
41 two new teachers and one physician would be required in the ROI. These increases would
42 represent 0.3% of total ROI employment expected in these occupations.

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TABLE 10.2.19.2-2 ROI Socioeconomic Impacts Assuming Full Build-out of the Proposed De Tilla Gulch SEZ as Revised with Power Tower Facilities

Parameter	Maximum Annual Construction Impacts ^a	Annual Operations Impacts ^b
Employment (no.)		
Direct	185	19
Total	314	26
Income ^c		
Total	17.2	0.8
Direct state taxes ^c		
Sales	<0.1	<0.1
Income	0.7	<0.1
BLM payments ^c		
Rental	NA ^d	0.1
Capacity ^e	NA	0.6
In-migrants (no.)	206	12
Vacant housing ^f (no.)	71	8
Local community service employment		
Teachers (no.)	2	0
Physicians (no.)	1	0
Public safety (no.)	0	0

^a Construction impacts are based on the development at the site in a single year; it was assumed that several facilities with a combined capacity of up to 95 MW (corresponding to 851 acres [3 km²] of land disturbance) could be built.

^b Operations impacts were based on full build-out of the site, producing a total output of 95 MW.

^c Values are reported in \$ million 2008.

^d NA = not applicable.

^e The BLM annual capacity payment was based on a fee of \$6,570/MW, established by the BLM in its Solar Energy Interim Rental Policy (BLM 2010), assuming a solar facility with no storage capability, and full build-out of the site. Projects with three or more hours of storage would generate higher payments, based on a fee of \$7,884/MW.

^f Construction activities would affect vacant rental housing; operations activities would affect vacant owner-occupied housing.

1 **Operation**

2
3 Total operations employment impacts in the ROI (including direct and indirect
4 impacts) of a full build-out of the SEZ using power tower technologies would be 26 jobs
5 (Table 10.2.19.2-2). Such a solar development would also produce \$0.8 million in income.
6 Direct sales taxes would be less than \$0.1 million; direct income taxes, less than \$0.1 million.
7 On the basis of fees established by the BLM (BLM 2010), acreage rental payments would be
8 \$0.1 million, and solar generating capacity payments, at least \$0.6 million.
9

10 As for the construction workforce, operation of a solar facility likely would require some
11 in-migration of workers and their families from outside the ROI, with up to 12 persons in-
12 migrating to the ROI. Although in-migration may potentially affect local housing markets, the
13 relatively small number of in-migrants and the availability of temporary accommodations
14 (hotels, motels, and mobile home parks) would mean that the impact of solar facility operation
15 on the number of vacant owner-occupied housing units is not expected to be large, with up to
16 8 owner-occupied units expected to be required in the ROI.
17

18 No new community service employment would be required to meet existing levels of
19 service in the ROI.
20

21
22 ***10.2.19.2.3 Dish Engine***

23
24
25 **Construction**

26
27 Total construction employment impacts in the ROI (including direct and indirect impacts)
28 from the use of dish engine technologies would be 128 jobs (Table 10.2.19.2-3). Construction
29 activities would constitute 0.4% of total ROI employment. Such a solar development would
30 also produce \$7.0 million in income. Direct sales taxes would be less than \$0.1 million; direct
31 income taxes, \$0.3 million.
32

33 Given the scale of construction activities and the low likelihood that the entire
34 construction workforce in the required occupational categories would be available within the
35 ROI, construction of a solar facility would mean that some in-migration of workers and their
36 families from outside the ROI would be required, with up to 84 persons in-migrating into the
37 ROI. Although in-migration may potentially affect local housing markets, the relatively small
38 number of in-migrants and the availability of temporary accommodations (hotels, motels, and
39 mobile home parks) would mean that the impact of solar facility construction on the number of
40 vacant rental housing units is not expected to be large, with up to 29 rental units expected to be
41 occupied in the ROI. This occupancy rate would represent 1.4% of the vacant rental units
42 expected to be available in the ROI.
43

44 In addition to the potential impact on housing markets, in-migration would affect
45 community service (education, health, and public safety) employment. An increase in such
46 employment would be required to meet existing levels of service in the ROI. Accordingly,

1
2
3

TABLE 10.2.19.2-3 ROI Socioeconomic Impacts Assuming Full Build-out of the Proposed De Tilla Gulch SEZ as Revised with Dish Engine Facilities

Parameter	Maximum Annual Construction Impacts ^a	Annual Operations Impacts ^b
Employment (no.)		
Direct	75	19
Total	128	26
Income ^c		
Total	7.0	0.8
Direct state taxes ^c		
Sales	<0.1	<0.1
Income	0.3	<0.1
BLM payments ^c		
Rental	NA ^d	0.1
Capacity ^e	NA	0.6
In-migrants (no.)	84	12
Vacant housing ^f (no.)	29	7
Local community service employment		
Teachers (no.)	1	0
Physicians (no.)	0	0
Public safety (no.)	0	0

^a Construction impacts are based on the development at the site in a single year; it was assumed that several facilities with a combined capacity of up to 95 MW (corresponding to 851 acres [3 km²] of land disturbance) could be built.

^a Operations impacts were based on full build-out of the site, producing a total output of 1,557 MW.

^c Values are reported in \$ million 2008.

^d NA = not applicable.

^e The BLM annual capacity payment was based on a fee of \$6,570/MW, established by the BLM in its Solar Energy Interim Rental Policy (BLM 2010), assuming a solar facility with no storage capability, and full build-out of the site. Projects with three or more hours of storage would generate higher payments, based on a fee of \$7,884/MW.

^f Construction activities would affect vacant rental housing; operations activities would affect vacant owner-occupied housing.

1 one new teacher would be required in the ROI. This increase would represent 0.1% of total
2 ROI employment expected in this occupation.

3 4 5 **Operations**

6
7 Total operations employment impacts in the ROI (including direct and indirect impacts)
8 of a full build-out of the SEZ using dish engine technologies would be 26 jobs
9 (Table 10.2.19.2-3). Such a solar development would also produce \$0.8 million in income.
10 Direct sales taxes would be less than \$0.1 million; direct income taxes, less than \$0.1 million. On
11 the basis of fees established by the BLM (BLM 2010), acreage rental payments would be
12 \$0.1 million, and solar generating capacity payments, at least \$0.6 million.

13
14 As for the construction workforce, operation of a solar facility likely would require some
15 in-migration of workers and their families from outside the ROI, with up to 12 persons in-
16 migrating to the ROI. Although in-migration may potentially affect local housing markets, the
17 relatively small number of in-migrants and the availability of temporary accommodations
18 (hotels, motels, and mobile home parks) would mean that the impact of solar facility operation
19 on the number of vacant owner-occupied housing units is not expected to be large, with up to
20 seven owner-occupied units expected to be required in the ROI.

21
22 No new community service employment would be required to meet existing levels of
23 service in the ROI.

24 25 26 **10.2.19.2.4 Photovoltaic**

27 28 29 **Construction**

30
31 Total construction employment impacts in the ROI (including direct and indirect impacts)
32 from the use of PV technologies would be 60 jobs (Table 10.2.19.2-4). Construction activities
33 would constitute 0.2% of total ROI employment. Such a solar development would also produce
34 \$3.3 million in income. Direct sales taxes would be less than \$0.1 million; direct income taxes,
35 \$0.1 million.

36
37 Given the scale of construction activities and the low likelihood that the entire
38 construction workforce in the required occupational categories would be available within the
39 ROI, construction of a solar facility would mean that some in-migration of workers and their
40 families from outside the ROI would be required, with up to 39 persons in-migrating to the ROI.
41 Although in-migration may potentially affect local housing markets, the relatively small number
42 of in-migrants and the availability of temporary accommodations (hotels, motels, and mobile
43 home parks) would mean that the impact of solar facility construction on the number of vacant
44 rental housing units is not expected to be large, with up to 14 rental units expected to be
45 occupied in the ROI. This occupancy rate would represent 0.6% of the vacant rental units
46 expected to be available in the ROI.

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TABLE 10.2.19.2-4 ROI Socioeconomic Impacts Assuming Full Build-out of the Proposed De Tilla Gulch SEZ as Revised with PV Facilities^a

Parameter	Maximum Annual Construction Impacts ^a	Annual Operations Impacts ^b
Employment (no.)		
Direct	35	2
Total	60	3
Income ^c		
Total	3.3	0.1
Direct state taxes ^c		
Sales	<0.1	<0.1
Income	0.1	<0.1
BLM payments ^c		
Rental	NA ^d	0.1
Capacity ^e	NA	0.5
In-migrants (no.)	39	1
Vacant housing ^f (no.)	14	1
Local community service employment		
Teachers (no.)	0	0
Physicians (no.)	0	0
Public safety (no.)	0	0

^a Construction impacts are based on the development at the site in a single year; it was assumed that several facilities with a combined capacity of up to 95 MW (corresponding to 851 acres [12 km²] of land disturbance) could be built.

^b Operations impacts were based on full build-out of the site, producing a total output of 95 MW.

^c Values are reported in \$ million 2008.

^d NA = not applicable.

^e The BLM annual capacity payment was based on a fee of \$5,256/MW, established by the BLM in its Solar Energy Interim Rental Policy (BLM 2010), assuming full build-out of the site.

^f Construction activities would affect vacant rental housing; operations activities would affect vacant owner-occupied housing.

4
5

1 No new community service employment would be required to meet existing levels of
2 service in the ROI.

3 4 5 **Operations**

6
7 Total operations employment impacts in the ROI (including direct and indirect impacts)
8 of a full build-out of the SEZ using PV technologies would be three jobs (Table 10.2.19.2-4).
9 Such a solar development would also produce \$0.1 million in income. Direct sales taxes would
10 be less than \$0.1 million; direct income taxes, less than \$0.1 million. Based on fees established
11 by the BLM (BLM 2010), acreage rental payments would be \$0.1 million, and solar generating
12 capacity payments, at least \$0.5 million.

13
14 As for the construction workforce, operation of a solar facility likely would require some
15 in-migration of workers and their families from outside the ROI, with one person in-migrating to
16 the ROI. Although in-migration may potentially affect local housing markets, the relatively small
17 number of in-migrants and the availability of temporary accommodations (hotels, motels, and
18 mobile home parks) would mean that the impact of solar facility operation on the number of
19 vacant owner-occupied housing units is not expected to be large, with one owner-occupied unit
20 expected to be required in the ROI.

21
22 No new community service employment would be required to meet existing levels of
23 service in the ROI.

24 25 26 **10.2.19.3 SEZ-Specific Design Features and Design Feature Effectiveness**

27
28 Required programmatic design features that would reduce socioeconomic impacts are
29 described in Section A.2.2 of Appendix A of this Final Solar PEIS. Implementing the
30 programmatic design features will reduce the potential for socioeconomic impacts during all
31 project phases.

32
33 On the basis of impact analyses conducted for the Draft Solar PEIS, updates to those
34 analyses due to changes to the SEZ boundaries, and consideration of comments received as
35 applicable, no SEZ-specific design features to address socioeconomic impacts have been
36 identified. Some SEZ-specific design features may be identified through the process of preparing
37 parcels for competitive offer and subsequent project-specific analysis.

38 39 40 **10.2.20 Environmental Justice**

41 42 43 **10.2.20.1 Affected Environment**

44
45 The data presented in the Draft Solar PEIS have changed due to the change in boundaries
46 of the proposed De Tilla Gulch SEZ. The affected environment information for environmental

1 justice presented in the Draft Solar PEIS has also changed, as reflected in the following
2 discussion.

3
4 The data in Table 10.2.20.1-1 show the minority and low-income composition of the total
5 population located within a 50-mi (80-km) radius of the proposed SEZ based on 2000 Census
6 data and CEQ guidelines (CEQ 1997) (see Section 10.2.20.1 of the Draft Solar PEIS).
7 Individuals identifying themselves as Hispanic or Latino are included in the table as a separate
8 entry. However, because Hispanics can be of any race, this number also includes individuals also
9 identifying themselves as being part of one or more of the population groups listed in the table.

10
11 A large number of minority and low-income individuals are located in the 50-mi (80-km)
12 area around the boundary of the SEZ. Within the 50-mi (80-km) radius, 27.9% of the population
13 is classified as minority, while 14.6% is classified as low-income. However, the number of
14 minority or low-income individuals does not exceed the state average by 20 percentage points
15 or more, and does not exceed 50% of the total population in the area; that is, there are no
16 minority or low-income populations in the 50-mi (80-km) radius of the SEZ based on
17 2000 Census data and CEQ guidelines.

18
19 A small number of block groups in the 50-mi (80-km) radius have minority populations
20 that make up more than 50% of the total population. These are located in Conejos and Costilla
21 Counties and in the cities of Alamosa (Alamosa County), Monte Vista and Del Norte (both in
22 Rio Grande County), and Center (Saguache County) and in the vicinity of Canon City (Freemont
23 County).

24
25 Low-income populations in the 50-mi (80-km) radius are limited to one block group, in
26 the City of Alamosa, which has a low-income population share that is more than 20 percentage
27 points higher than the state average.

28
29 Figures 10.2.20.1-1 and 10.2.20.1-2 show the locations of the minority and low-income
30 population groups in the 50-mi (80-km) radius around the boundary of the SEZ.

31 32 33 **10.2.20.2 Impacts**

34
35 Environmental justice concerns common to all utility-scale solar energy development are
36 described in detail in Section 5.18 of the Draft Solar PEIS. The potentially relevant
37 environmental impacts associated with solar development within the proposed SEZ include noise
38 and dust generation during the construction of solar facilities; noise and EMF effects associated
39 with solar project operations; the visual impacts of solar generation and auxiliary facilities,
40 including transmission lines; access to land used for economic, cultural, or religious purposes;
41 and effects on property values as areas of concern that might potentially affect minority and low-
42 income populations.

43
44 Potential impacts on low-income and minority populations could be incurred as a result
45 of the construction and operation of solar facilities involving each of the four technologies.
46 Although impacts are likely to be small, there are no minority populations, as defined by CEQ

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TABLE 10.2.20.1-1 Minority and Low-Income Populations within the 50-mi (80-km) Radius Surrounding the Proposed De Tilla Gulch SEZ as Revised

Parameter	Colorado
Total population	100,258
White, non-Hispanic	72,336
Hispanic or Latino	22,009
Non-Hispanic or Latino minorities	5,913
One race	4,630
Black or African American	2,838
American Indian or Alaskan Native	1,147
Asian	493
Native Hawaiian or other Pacific Islander	35
Some other race	117
Two or more races	1,283
Total minority	27,922
Low-income	12,905
Percentage minority	27.9
State percent minority	25.5
Percentage low-income	14.6
State percent low-income	9.3

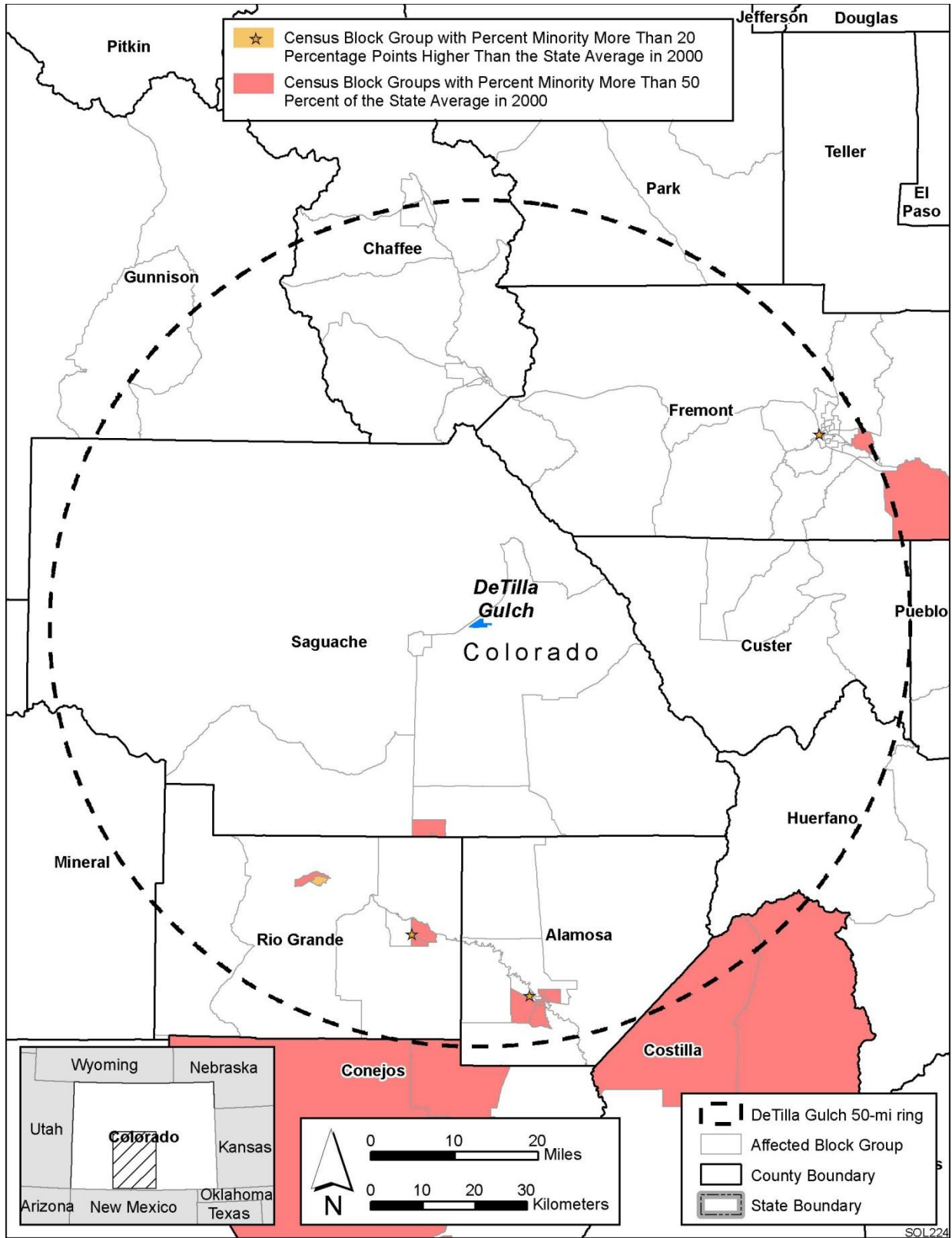
Sources: U.S. Bureau of the Census (2009a,b).

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guidelines (CEQ 1997) (see Section 10.2.20.1 of the Draft Solar PEIS), within the 50-mi (80-km) radius around the boundary of the SEZ; that is, any adverse impacts of solar projects would not disproportionately affect minority populations. Because there are no low-income populations within the 50-mi (80-km) radius, there would be no impacts on low-income populations. Further analysis of any impacts that could occur would be included in subsequent NEPA reviews of individual solar projects.

10.2.20.3 SEZ-Specific Design Features and Design Feature Effectiveness

Required programmatic design features that would reduce potential environmental justice impacts are described in Section A.2.2 of Appendix A of this Final Solar PEIS. Implementing the programmatic design features will reduce the potential for environmental justice impacts.



1

2 **FIGURE 10.2.20.1-1 Minority Population Groups within the 50-mi (80-km) Radius Surrounding**

3 **the Proposed De Tilla Gulch SEZ as Revised**

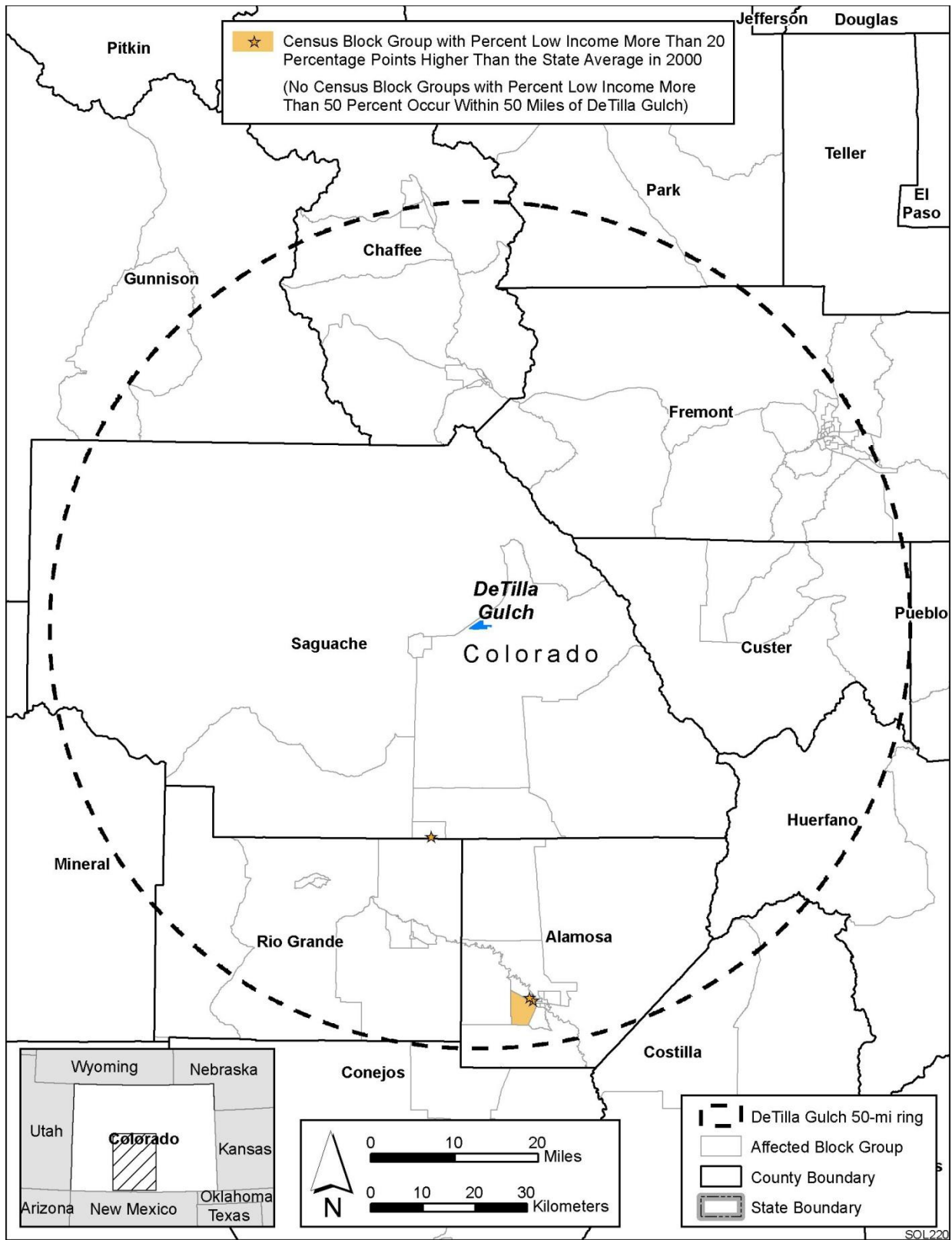


FIGURE 10.2.20.1-2 Low-Income Population Groups within the 50-mi (80-km) Radius Surrounding the Proposed De Tilla Gulch SEZ as Revised

1 On the basis of impact analyses conducted for the Draft Solar PEIS, updates to those
2 analyses due to changes to the SEZ boundaries, and consideration of comments received as
3 applicable, no SEZ-specific design features for environmental justice have been identified. Some
4 SEZ-specific design features may be identified through the process of preparing parcels for
5 competitive offer and subsequent project-specific analysis.
6
7

8 **10.2.21 Transportation**

10 **10.2.21.1 Affected Environment**

11 The reduction in size of the SEZ does not change the information on affected
12 environment for transportation presented in the Draft Solar PEIS.
13
14

15 **10.2.21.2 Impacts**

16 As stated in the Draft Solar PEIS, the primary transportation impacts are anticipated to be
17 from commuting worker traffic. U.S. 285 provides a regional traffic corridor that could
18 experience moderate impacts for single projects that may have up to 1,000 daily workers, with an
19 additional 2,000 vehicle trips per day (maximum). This would represent up to approximately two
20 times the current AADT values for U.S. 285, or up to approximately three times the amount of
21 traffic currently using State Highway 17, depending on the distribution of new worker traffic
22 between these two routes. Local road improvements would be necessary in any portion of the
23 SEZ along U.S. 285 that might be developed so as not to overwhelm the local roads near any site
24 access point(s). CR 55 and any other access roads connected to it would require road
25 improvements to handle the additional traffic.
26
27
28
29

30 Solar development within the SEZ would affect public access along OHV routes that are
31 designated open and available for public use. Although open routes crossing areas granted
32 ROWs for solar facilities could be redesignated as closed (see Section 5.5.1 of the Draft Solar
33 PEIS), a programmatic design feature has been included under Recreation (Section A.2.2.6.1 of
34 Appendix A) that requires consideration of replacement of lost OHV route acreage and of access
35 across and to public lands.
36
37

38 **10.2.21.3 SEZ-Specific Design Features and Design Feature Effectiveness**

39 Required programmatic design features that would reduce transportation impacts are
40 described in Section A.2.2 of Appendix A of this Final Solar PEIS. The programmatic design
41 features, including local road improvements, multiple site access locations, staggered work
42 schedules, and ride-sharing, will all provide some relief to traffic congestion on local roads
43 leading to the SEZ. Depending on the location of solar facilities within the SEZ, more specific
44 access locations and local road improvements could be implemented.
45
46

1 On the basis of impact analyses conducted for the Draft Solar PEIS, updates to these
2 analyses due to changes to the SEZ boundaries, and consideration of comments received as
3 applicable, no SEZ-specific design features to address transportation impacts in the proposed
4 De Tilla Gulch SEZ have been identified. Some SEZ-specific design features may be identified
5 through the process of preparing parcels for competitive offer and subsequent project-specific
6 analysis.
7
8

9 **10.2.22 Cumulative Impacts**

10
11 The analysis of potential impacts in the vicinity of the proposed De Tilla Gulch SEZ
12 presented in the Draft Solar PEIS is still generally applicable for this Final Solar PEIS, although
13 the impacts would be decreased because the size of the proposed SEZ has been reduced to
14 1,064 acres (4.3 km²). The following sections include an update to the information presented in
15 the Draft Solar PEIS regarding cumulative effects for the proposed De Tilla Gulch SEZ.
16
17

18 **10.2.22.1 Geographic Extent of the Cumulative Impact Analysis**

19
20 The geographic extent of the cumulative impact analysis has not changed. The extent
21 varies on the basis of the nature of the resource being evaluated and the distance at which
22 an impact may occur (thus, e.g., air quality impacts may have a greater regional extent than
23 cultural resources impacts). Lands around the SEZ are privately owned or administered by the
24 USFS, NPS, or the BLM. The BLM administers approximately 16% of the lands within a 50-mi
25 (80-km) radius of the De Tilla Gulch SEZ.
26
27

28 **10.2.22.2 Overview of Ongoing and Reasonably Foreseeable Future Actions**

29
30 The proposed De Tilla Gulch SEZ decreased from 1,522 acres (6.2 km²) to 1,064 acres
31 (4.3 km²). The Draft Solar PEIS included three other proposed SEZs in Colorado: Antonito
32 Southeast, Fourmile East, and Los Mogotes East. All of these SEZs are being carried forward to
33 the Final Solar PEIS; the areas of the Fourmile East and Los Mogotes East SEZs have been
34 decreased.
35

36 The ongoing and reasonably foreseeable future actions described below are grouped into
37 two categories: (1) actions that relate to energy production and distribution and (2) other ongoing
38 and reasonably foreseeable actions, including those related to electric power generation and
39 distribution, wildlife management, and military facility improvement (Section 10.2.22.2.2).
40 Together, these actions and trends have the potential to affect human and environmental
41 receptors within the geographic range of potential impacts over the next 20 years.
42
43

1 **10.2.22.2.1 Energy Production and Distribution**

2
3 The list of reasonably foreseeable future actions near the proposed De Tilla Gulch SEZ
4 has been updated and is presented in Table 10.2.22.2-1. Projects listed in the table are shown in
5 Figure 10.2.22.2-1.

6
7 Xcel Energy (Public Service Company of Colorado) has submitted a transmission
8 planning report to the Colorado Public Utility Commission stating that it intends to end its
9 involvement in the proposed San Luis Valley–Calumet–Comanche Transmission project
10 (Heide 2011). The project itself has not been cancelled.

11
12
13 **10.2.22.2.2 Other Actions**

14
15 None of the major ongoing and foreseeable actions within 50 mi (80 km) of the proposed
16 De Tilla Gulch SEZ listed in Table 10.2.22.2-3 of the Draft Solar PEIS have had a change in
17 their status.

18
19
20 **10.2.22.3 General Trends**

21
22 The information on general trends presented in the Draft Solar PEIS remains valid.

23
24
25 **10.2.22.4 Cumulative Impacts on Resources**

26
27 Total disturbance over 20 years in the proposed De Tilla Gulch SEZ is assumed to be
28 about 851 acres (3.4 km²) (80% of the entire proposed SEZ). This development would contribute
29 incrementally to the impacts from other past, present, and reasonably foreseeable future actions
30 in the region as described in the Draft Solar PEIS. Primary impacts from development in the
31 De Tilla Gulch SEZ may include impacts on water quantity and quality, air quality, ecological
32 resources such as habitat and species, cultural and visual resources, and specially designated
33 lands.

34
35 No additional major actions have been identified within 50 mi (80 km) of the SEZ. As a
36 result of the reduction in the developable area of the SEZ, the incremental cumulative impacts
37 associated with development in the proposed De Tilla Gulch SEZ during construction, operation,
38 and decommissioning are expected to be the same or less than those discussed in the Draft Solar
39 PEIS.

40
41 On the basis of comments received on the Draft Solar PEIS, cumulative impacts on
42 recreation in the San Luis Valley have been reconsidered. While it is unlikely that the proposed
43 De Tilla Gulch SEZ would have a large impact on recreational use or tourism throughout the
44 valley, cumulative impacts could occur because it is one of four proposed SEZs totaling about
45 16,300 acres (66 km²) on public lands, and there are additional solar energy developments on
46 private lands. Because most of the land on the valley floor of the San Luis Valley is private and

1 **TABLE 10.2.22.2-1 Ongoing and Reasonably Foreseeable Future Actions Related to Energy**
 2 **Development and Distribution near the Proposed De Tilla Gulch SEZ as Revised and in the**
 3 **San Luis Valley^a**

Description	Status	Resources Affected	Primary Impact Location
<i>Renewable Energy Development</i>			
San Luis Valley Generation Development Area (GDA) (Solar) Designation	Ongoing	Land use	San Luis Valley
Xcel Energy/SunEdison Project, 8.2-MW PV	Operating	Land use, ecological resources, visual	San Luis Valley GDA
San Luis Valley Solar Ranch (formerly Alamosa Solar Generating Project), 30-MW PV	Operating^b	Land use, ecological resources, visual	San Luis Valley GDA
Greater Sandhill Solar Project, 19-MW PV	Operating^b	Land use, ecological resources, visual	San Luis Valley GDA
San Luis Valley Solar Project, Tessera Solar, 200-MW dish engine changed to 145 MW, 1,500 acres^c	New proposal^d	Land use, ecological resources, visual, cultural	San Luis Valley GDA
Solar Reserve, 200-MW solar tower	Application submitted for land use permit^e	Land use, ecological resources, visual	San Luis Valley GDA (Saguache)
Alamosa Solar Generating Project (formerly Cogentrix Solar Services), 30-MW high concentration PV	Under construction	Land use, ecological resources, visual	San Luis Valley GDA
Lincoln Renewables, 37-MW PV	County permit approved	Land use, ecological resources, visual	San Luis Valley GDA
NextEra, 30-MW PV	County permit approved	Land use, ecological resources, visual	San Luis Valley GDA
<i>Transmission and Distribution Systems</i>			
San Luis Valley–Calumet–Comanche Transmission Project	Proposed^f	Land use, ecological resources, visual, cultural	San Luis Valley (select counties)

^a Projects with status changed from that given in the Draft Solar PEIS are shown in bold text.

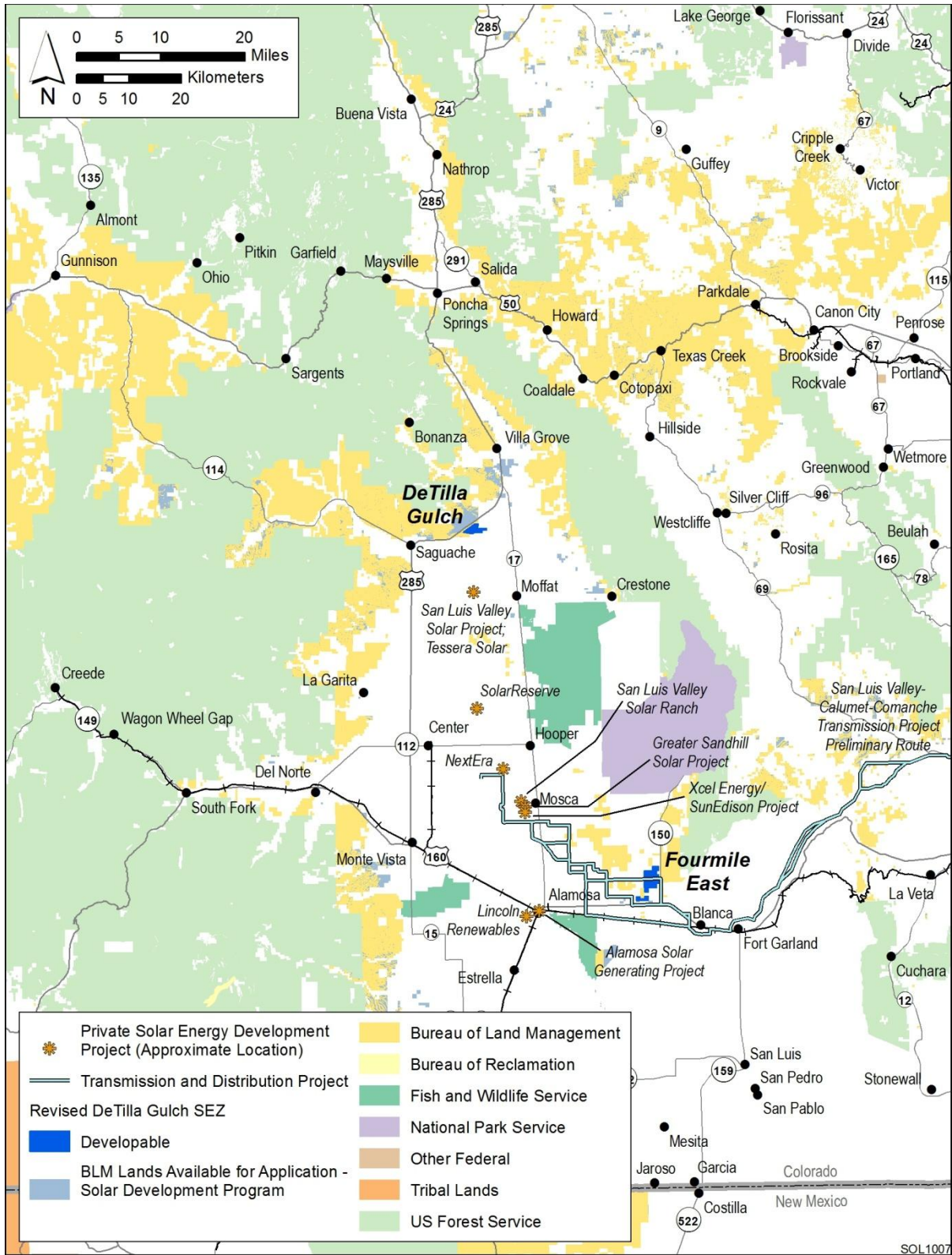
^b See SEIA (2012) for details.

^c To convert acres to km², multiply by 0.004047.

^d See Solar Feeds (2012) for details.

^e See Tetra Tech EC, Inc. (2011), for details.

^f See Heide (2011) for details.



1
 2 **FIGURE 10.22.2-1 Locations of Existing and Reasonably Foreseeable Renewable Energy**
 3 **Projects on Public Land within a 50-mi (80-km) Radius of the Proposed De Tilla Gulch SEZ**
 4 **as Revised**

1 is heavily developed for agricultural use, undeveloped public lands around the valley provide
2 accessible areas for public recreation. Although it is believed the recreational use of the proposed
3 SEZ is low, the loss of public access to such areas cumulatively leads to an overall reduction in
4 the availability of recreation that can become significant.

5
6 The CDOW has identified the potential for an impact on the availability of hunting
7 opportunities for pronghorn antelope associated with development of the De Tilla Gulch SEZ.
8 While it is unlikely that hunting occurs directly within the proposed SEZ, animals that use the
9 land likely support hunting recreation elsewhere. The relatively small potential impact on the
10 De Tilla Gulch SEZ is probably better considered in the context of the potential cumulative loss
11 of about 16,000 acres to solar development on public lands from potential development of all
12 four SEZs. Permits to hunt pronghorn in the San Luis Valley are very scarce, and impacts
13 associated with incremental habitat loss on public lands that are open to hunting may be reflected
14 in a further reduction of available hunting permits.

15 16 17 **10.2.23 Transmission Analysis** 18

19 The methodology for this transmission analysis is described in Appendix G of this Final
20 Solar PEIS. This section presents the results of the transmission analysis for the De Tilla Gulch
21 SEZ, including the identification of potential load areas to be served by power generated at the
22 SEZ and the results of the DLT analysis. Unlike Sections 10.2.2 through 10.2.22, this section is
23 not an update of previous analysis for the De Tilla Gulch SEZ; this analysis was not presented in
24 the Draft Solar PEIS. However, the methodology and a test case analysis were presented in the
25 Supplement to the Draft Solar PEIS. Comments received on the material presented in the
26 Supplement were used to improve the methodology for the assessment presented in this Final
27 Solar PEIS.

28
29 On the basis of its size, the assumption of a minimum of 5 acres (0.02 km²) of land
30 required per MW, and the assumption of a maximum of 80% of the land area developed, the
31 De Tilla Gulch SEZ is estimated to have the potential to generate 170 MW of marketable solar
32 power at full build-out.

33 34 35 **10.2.23.1 Identification and Characterization of Load Areas** 36

37 The primary candidates for De Tilla Gulch SEZ load areas are the major surrounding
38 cities. Figure 10.2.23.1-1 shows the possible load areas for the De Tilla Gulch SEZ and the
39 estimated portion of their market that could be served by solar generation. Possible load areas for
40 the De Tilla Gulch SEZ include Pueblo, Colorado Springs, and Denver, Colorado; Farmington,
41 Albuquerque, and Santa Fe, New Mexico; Salt Lake City, Utah; Phoenix, Arizona; and
42 Las Vegas, Nevada.
43



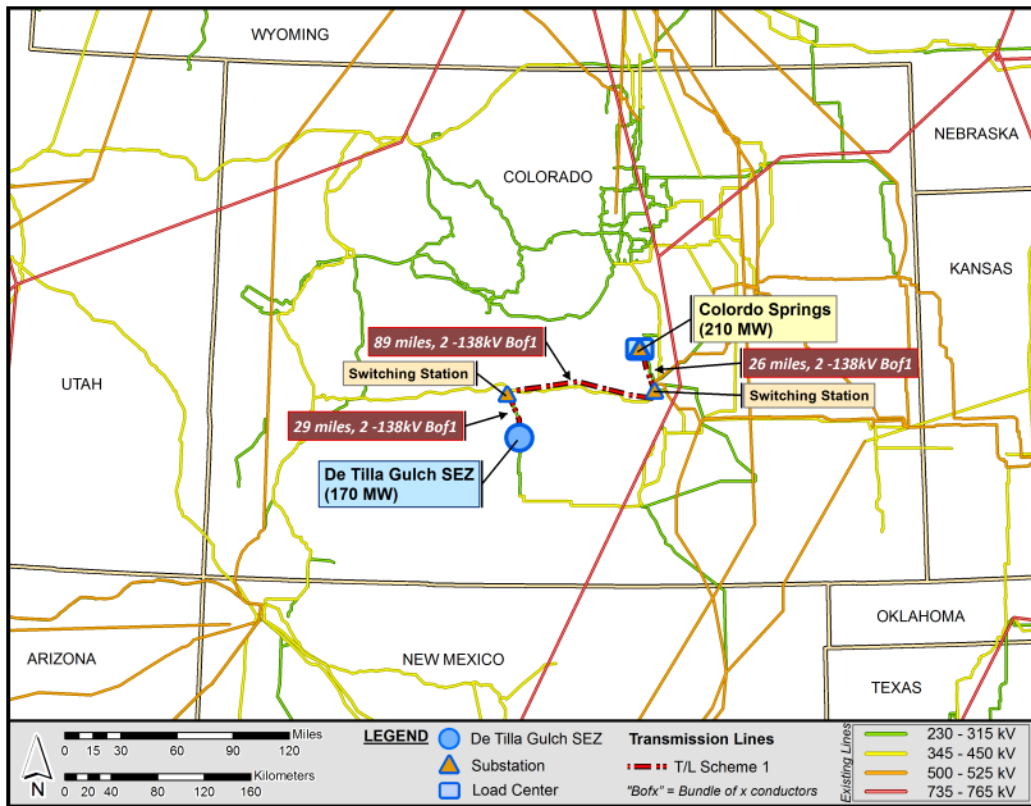
FIGURE 10.2.23.1-1 Location of the Proposed De Tilla Gulch SEZ and Possible Load Areas (Source for background map: Platts 2011)

The two load area groups examined for the De Tilla Gulch SEZ are as follows:

1. Colorado Springs, Colorado, and
2. Denver, Colorado.

Figure 10.2.23.1-2 shows the most economically viable transmission scheme for the De Tilla Gulch SEZ (transmission scheme 1) and Figure 10.2.23.1-3 shows an alternative transmission scheme (transmission scheme 2) that represents a logical choice should transmission scheme 1 be infeasible. As described in Appendix G, the alternative shown in transmission scheme 2 represents the optimum choice if one or more of the primary linkages in transmission scheme 1 are excluded from consideration. The groups provide for linking loads along alternative routes so that the SEZ's output of 170 MW could be fully allocated.

Table 10.2.23.1-1 summarizes and groups the load areas according to their associated transmission scheme and provides details on how the megawatt load for each area was estimated.



1

2 **FIGURE 10.2.23.1-2 Transmission Scheme 1 for the Proposed De Tilla Gulch**
 3 **SEZ (Source for background map: Platts 2011)**

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6 **10.2.23.2 Findings for the DLT Analysis**

7

8

8 The DLT analysis approach assumes that the De Tilla Gulch SEZ will require all new
 9 construction for transmission lines (i.e., dedicated lines) and substations. The new transmission
 10 lines(s) would directly convey the 170-MW output of the De Tilla Gulch SEZ to the prospective
 11 load areas for each possible transmission scheme. The approach also assumes that all existing
 12 transmission lines in the WECC region are saturated and have little or no available capacity to
 13 accommodate the SEZ’s output throughout the entire 10-year study horizon.

14

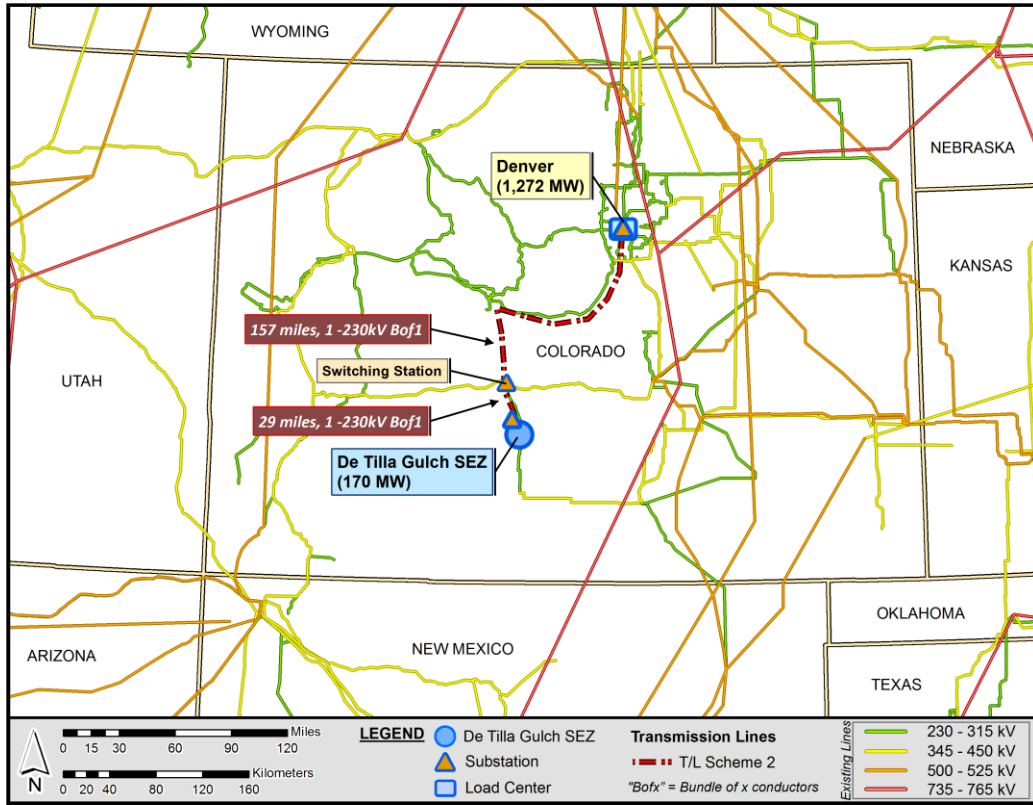
15

15 Figures 10.2.23.1-2 and 10.2.23.1-3 display the pathways that new dedicated lines might
 16 follow to distribute solar power generated at the De Tilla Gulch SEZ via the two identified
 17 transmission schemes described in Table 10.2.23.1-1. These pathways parallel existing 500-,
 18 345-, 230-kV, and/or lower voltage lines. The intent of following existing lines is to avoid
 19 pathways that may be infeasible due to topographical limitations or other concerns.

20

21

21 For transmission scheme 1, serving a load center to the north, a new line would be
 22 constructed to connect with Colorado Springs (210 MW), so that the 170-MW output of the
 23 De Tilla Gulch SEZ could be fully utilized (Figure 10.2.23.1-2). This particular scheme has three
 24 segments. The first segment stretches from the SEZ, running about 29 mi (47 km) north, to the



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FIGURE 10.2.23.1-3 Transmission Scheme 2 for the Proposed De Tilla Gulch SEZ (Source for background map: Platts 2011)

TABLE 10.2.23.1-1 Candidate Load Area Characteristics for the Proposed De Tilla Gulch SEZ

Transmission Scheme	City/Load Area Name	Position Relative to SEZ	2010 Population ^c	Estimated Total Peak Load (MW)	Estimated Peak Solar Market (MW)
1	Colorado Springs, Colorado ^a	North	420,000	1,050	210
2	Denver, Colorado ^b	North	2,543,000	6,358	1,272

^a The load area represents the city named.

^b The load area represents the metropolitan area of Denver (i.e., the identified city plus adjacent communities).

^c City and metropolitan area population data are from 2010 Census data (U.S. Bureau of the Census 2010).

8
9

1 first switching or junction substation. The second segment extends about 89 mi (143 km) from
2 the first switching station to a second switching substation. The third leg extends 26 mi (42 km)
3 north to Colorado Springs. The transmission configuration options were determined by using the
4 line “loadability” curve provided in American Electric Power’s *Transmission Facts* (AEP 2010).
5 Appendix G documents the line options used for this analysis and describes how the load area
6 groupings were determined.
7

8 For transmission scheme 2 serving Denver to the northeast, Figure 10.2.23.1-3 shows that
9 a new line would need to be constructed to connect from the SEZ directly to Denver
10 (1,272 MW). The line comprises two segments and has a total length of about 186 mi (301 km).
11 On the basis of engineering and operational considerations, this line would require a single-
12 circuit 230-kV bundle of one conductor (Bof1) design. The design of the transmission lines takes
13 into account the thermal, voltage drop, and steady-state stability limits associated with the
14 operation of the lines.
15

16 Table 10.2.23.2-1 summarizes the distances to the various load areas over which new
17 transmission lines would need to be constructed, as well as the assumed number of substations
18 that would be required. One substation is assumed to be installed at each load area and an
19 additional one at the SEZ. Thus, in general, the total number of substations per scheme is simply
20 equal to the number of load areas associated with the scheme plus one. Substations at the load
21 areas would consist of one or more step-down transformers, while the originating substation at
22 the SEZ would consist of several step-up transformers. The originating substation would have a
23 combined substation rating of at least 170 MW (to match the plant’s output), while the combined
24 load substations would have a similar total rating of 170 MW. For both schemes 1 and 2, note
25 that several intervening substations or booster stations (also called switching stations) are
26 installed. These substations are installed at junction points where future possible branching could
27 be made. The primary purposes for this specific design are to strengthen the line segments and to
28 provide a voltage-boosting mechanism so that a lower transmission voltage can be utilized to
29 drive the cost down. In general, switching stations carry no local load but are assumed to be
30 equipped with switching gears (e.g., circuit breakers and connecting switches) to reroute power
31 as well as, in some cases, with additional equipment to regulate voltage.
32

33 Table 10.2.23.2-2 provides an estimate of the total land area disturbed for construction of
34 new transmission facilities under each of the schemes evaluated. The most favorable
35 transmission scheme with respect to minimizing the costs and area disturbed would be scheme 1,
36 which would serve Colorado Springs and for which the construction of new transmission lines
37 and substations is estimated to disturb about 1,409 acres (5.7 km²) of land. The second most
38 favorable transmission scheme with respect to minimizing the costs and area disturbed would be
39 scheme 2 (serving Denver). For this scheme, the construction of new transmission lines and
40 substations is estimated to disturb a land area on the order of 3,390 acres (13.7 km²).
41

42 Table 10.2.23.2-3 shows the estimated NPV of both transmission schemes and takes into
43 account the cost of constructing the lines and the substations and the projected revenue stream
44 over the 10-year horizon. A positive NPV indicates that revenues more than offset investments.
45 This calculation does not include the cost of producing electricity.
46

1 **TABLE 10.2.23.2-1 Potential Transmission Schemes, Estimated Solar Markets, and Distances to**
 2 **Load Areas for the Proposed De Tilla Gulch SEZ**

Transmission Scheme	City/Load Area Name	Estimated Peak Solar Market (MW) ^c	Total Solar Market (MW)	Sequential Distance (mi) ^d	Total Distance (mi) ^d	Line Voltage (kV)	No. of Substations
1	Colorado Springs, Colorado ^a	210	210	144	144	138	4
2	Denver, Colorado ^b	1,272	1,272	186	186	230	3

a The load area represents the city named.

b The load area represents the metropolitan area of Denver (i.e., the identified city plus adjacent communities).

c From Table 10.2.23.1-1.

d To convert mi to km, multiply by 1.6093.

3
4
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6

TABLE 10.2.23.2-2 Comparison of the Various Transmission Line Configurations with Respect to Land Use Requirements for the Proposed De Tilla Gulch SEZ

Transmission Scheme	City/Load Area Name	Total Distance (mi) ^c	No. of Substations	Land Use (acres) ^d		
				Transmission Line	Substation	Total
1	Colorado Springs, Colorado ^a	144	4	1,396.4	12.2	1,408.6
2	Denver, Colorado ^b	186	2	3,381.8	8.1	3,389.9

a The load area represents the city named.

b The load area represents the metropolitan area of Denver (i.e., the identified city plus adjacent communities).

c To convert mi to km, multiply by 1.6093.

d To convert acres to km², multiply by 0.004047.

7
8
9

1 **TABLE 10.2.23.2-3 Comparison of Potential Transmission Lines with Respect to NPV (Base Case)**
 2 **for the Proposed De Tilla Gulch SEZ**

Transmission Scheme	City/Load Area Name	Present Value Transmission Line Cost (\$ million)	Present Value Substation Cost (\$ million)	Annual Sales Revenue (\$ million)	Present Worth of Revenue Stream (\$ million)	NPV (\$ million)
1	Colorado Springs, Colorado ^a	110.0	11.2	29.8	230.0	108.8
2	Denver, Colorado ^b	204.6	11.2	29.8	230.0	14.2

^a The load area represents the city named.

^b The load area represents the metropolitan area of Denver (i.e., the identified city plus adjacent communities).

3
 4
 5 The most economically attractive configuration (transmission scheme 1) has the highest
 6 positive NPV and serves Colorado Springs. The secondary case (transmission scheme 2), which
 7 excludes one or more of the primary pathways used in scheme 1, is less economically attractive
 8 and focuses on delivering power to Denver. Scheme 2 exhibits a positive but substantially lower
 9 NPV than scheme 1 for the assumed utilization factor of 20%.

10
 11 Table 10.2.23.2-4 shows the effect of varying the value of the utilization factor on the
 12 NPV of the transmission schemes. It also shows that as the utilization factor is increased, the
 13 economic viability of the lines also increases. Utilization factors can be raised by allowing the
 14 new dedicated lines to market other power generation outputs in the region in addition to that of
 15 its associated SEZ.

16
 17 The findings of the DLT analysis for the proposed De Tilla Gulch SEZ are as follows:

- 18 • Transmission scheme 1, which identifies Colorado Springs as the primary
 19 market, represents the most favorable option based on NPV and land use
 20 requirements. This scheme would result in new land disturbance of about
 21 1,409 acres (5.7 km²).
 22
 23
- 24 • Transmission scheme 2, which represents an alternative configuration, serves
 25 Denver. In terms of defining potential upper-bound impacts of new
 26 transmission infrastructure development, this configuration would result in
 27 new land disturbance of about 3,390 acres (13.7 km²).
 28
- 29 • Other load area configurations are possible but would be less favorable than
 30 scheme 1 in terms of NPV and, in most cases, also in terms of land use
 31 requirements. If new electricity generation at the proposed De Tilla Gulch
 32 SEZ is not sent to either of the two markets identified above, the potential
 33 upper-bound impacts in terms of cost would be greater.

1 **TABLE 10.2.23.2-4 Effect of Varying the Utilization Factor on the NPV of the Transmission**
 2 **Schemes for the Proposed De Tilla Gulch SEZ**

Transmission Scheme	City/Load Area Name	NPV (\$ million) at Different Utilization Factors					
		20%	30%	40%	50%	60%	70%
1	Colorado Springs, Colorado ^a	108.8	223.8	338.8	453.8	568.8	683.7
2	Denver, Colorado ^b	14.2	129.2	244.2	359.2	474.2	589.1

^a The load area represents the city named.

^b The load area represents the metropolitan area of Denver (i.e., the identified city plus adjacent communities).

- The analysis of transmission requirements for the proposed De Tilla Gulch SEZ indicates no reduction of impacts from increasing the solar-eligible load assumption for either transmission scheme 1, which brings power to Colorado Springs, or transmission scheme 2, which brings power to Denver. Increasing the solar-eligible percentage would have no effect, because an adequate load area was identified under the 20% assumption that would accommodate all of the SEZ’s capacity. Thus, line distances and voltages would not be affected by increasing the solar-eligible load assumption, and, similarly, the associated costs and land disturbance would not be affected.

10.2.24 Impacts of the Withdrawal

The BLM is proposing to withdraw 1,064 acres (4.3 km²) of public land comprising the proposed De Tilla Gulch SEZ from settlement, sale, location, or entry under the general land laws, including the mining laws, for a period of 20 years (see Section 2.2.2.2.4 of the Final Solar PEIS. The public lands would be withdrawn, subject to valid existing rights, from settlement, sale, location, or entry under the general land laws, including the mining laws. This means that the lands could not be appropriated, sold, or exchanged during the term of the withdrawal, and new mining claims could not be filed on the withdrawn lands. Mining claims filed prior to the segregation or withdrawal of the identified lands would take precedence over future solar energy development. The withdrawn lands would remain open to the mineral leasing, geothermal leasing, and mineral material laws, and the BLM could elect to lease the oil, gas, coal, or geothermal steam resources, or to sell common variety-mineral materials, such as sand and gravel, contained in the withdrawn lands. In addition, the BLM would retain the discretion to authorize linear and renewable energy ROWs on the withdrawn lands.

The purpose of the proposed land withdrawal is to minimize the potential for conflicts between mineral development and solar energy development for the proposed 20-year withdrawal period. Under the land withdrawal, there would be no mining-related surface

1 development, such as the establishment of open pit mining, construction of roads for hauling
2 materials, extraction of ores from tunnels or adits, or construction of facilities to process the
3 material mined, that could preclude use of the SEZ for solar energy development. For the
4 De Tilla Gulch SEZ, the impacts of the proposed withdrawal on mineral resources and related
5 economic activity and employment are expected to be negligible because the mineral potential of
6 the lands within the SEZ is low (BLM 2012). There has been no documented mining within the
7 SEZ, and there are no known locatable mineral deposits within the land withdrawal area.
8 According to the LR2000 (accessed in May 2012), there are no recorded mining claims within
9 the land withdrawal area.

10
11 Although the mineral potential of the lands within the De Tilla Gulch SEZ is low, the
12 proposed withdrawal of lands within the SEZ could preclude many types of mining activity over
13 a 20-year period, resulting in the avoidance of potential mining-related adverse impacts. Impacts
14 commonly related to mining development include increased soil erosion and sedimentation,
15 water use, generation of contaminated water in need of treatment, creation of lagoons and ponds
16 (hazardous to wildlife), toxic runoff, air pollution, establishment of noxious weeds and invasive
17 species, habitat destruction or fragmentation, disturbance of wildlife, blockage of migration
18 corridors, increased visual contrast, noise, destruction of cultural artifacts and fossils and/or their
19 context, disruption of landscapes and sacred places of interest to tribes, increased traffic and
20 related emissions, and conflicts with other land uses (e.g., recreational).

21 22 23 **10.2.25 References**

24
25 *Note to Reader:* This list of references identifies Web pages and associated URLs where
26 reference data were obtained for the analyses presented in this Final Solar PEIS. It is likely that
27 at the time of publication of this Final Solar PEIS, some of these Web pages may no longer be
28 available or the URL addresses may have changed. The original information has been retained
29 and is available through the Public Information Docket for this Final Solar PEIS.

30
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44 [front_range_rac.Par.57463.File.dat/FR%20RAC%20Mtg%20%20Notes%20July%202011__GS](http://www.blm.gov/pgdata/etc/medialib/blm/co/resources/resource_advisory/front_range_rac.Par.57463.File.dat/FR%20RAC%20Mtg%20%20Notes%20July%202011__GS%20comments%2010182011.pdf)
45 [%20comments%2010182011.pdf](http://www.blm.gov/pgdata/etc/medialib/blm/co/resources/resource_advisory/front_range_rac.Par.57463.File.dat/FR%20RAC%20Mtg%20%20Notes%20July%202011__GS%20comments%2010182011.pdf). Accessed Nov. 28, 2011.

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1 **10.2.26 Errata for the Proposed De Tilla Gulch SEZ**
2

3 This section presents corrections to material presented in the Draft Solar PEIS and the
4 Supplement to the Draft. The need for these corrections was identified in several ways: through
5 comments received on the Draft Solar PEIS and the Supplement to the Draft (and verified by the
6 authors), through new information obtained by the authors subsequent to publication of the Draft
7 and Supplement, or through additional review of the original material by the authors.
8 Table 10.2.26-1 provides corrections to information presented in the Draft Solar PEIS and the
9 Supplement to the Draft Solar PEIS.
10

TABLE 10.2.26-1 Errata for the Proposed De Tilla Gulch SEZ (Section 10.2 of the Draft Solar PEIS and Section C.3.2 of the Supplement to the Draft Solar PEIS)

Section No.	Page No.	Line No.	Figure No.	Table No.	Correction
10.2.1.3	10.2-13			10.2.1.3-1	“Weak to moderate contrasts could be observed from the northern portions of the [Baca] NWR,” should read “Weak contrasts could be observed from the northern portions of the NWR.”
10.2.11.2	10.2-202				All uses of the term “neotropical migrants” in the text and tables of this section should be replaced with the term “passerines.”
10.2.15.2.1	10.2-202	31			“If a 10.2-hour daytime...” should read “If a 10-hour daytime...”
