

NOTATION

The following is a list of acronyms and abbreviations, chemical names, and units of measure used in this document. Some acronyms used only in tables may be defined only in those tables.

GENERAL ACRONYMS AND ABBREVIATIONS

10	AADT	annual average daily traffic
11	AASHTO	American Association of State Highway and Transportation Officials
12	AC	alternating current
13	ACC	air-cooled condenser
14	ACEC	Area of Critical Environmental Concern
15	ADEQ	Arizona Department of Environmental Quality
16	ACHP	Advisory Council on Historic Preservation
17	ADOT	Arizona Department of Transportation
18	ADWR	Arizona Department of Water Resources
19	AERMOD	AMS/EPA Regulatory Model
20	AFC	Application for Certification
21	AGL	above ground level
22	AIM	Assessment, Inventory and Monitoring
23	AIRFA	American Indian Religious Freedom Act
24	AMA	active management area
25	AML	animal management level
26	ANHP	Arizona National Heritage Program
27	APE	area of potential effect
28	APLIC	Avian Power Line Interaction Committee
29	APP	Avian Protection Plan
30	APS	Arizona Public Service
31	AQCR	Air Quality Control Region
32	AQRV	air quality-related value
33	ARB	Air Resources Board
34	ARRA	American Recovery and Reinvestment Act of 2009
35	ARRTIS	Arizona Renewable Resource and Transmission Identification Subcommittee
36	ARS	Agricultural Research Service
37	ARZC	Arizona and California
38	ATSDR	Agency for Toxic Substances and Disease Registry
39	AUM	animal unit month
40	AVSE	Arlington Valley Solar Energy
41	AVWS	Audio Visual Warning System
42	AWBA	Arizona Water Banking Authority
43	AWEA	American Wind Energy Association
44	AWRM	Active Water Resource Management
45	AZDA	Arizona Department of Agriculture
46	AZGFD	Arizona Game and Fish Department

1	AZGS	Arizona Geological Survey
2		
3	BA	biological assessment
4	BAP	base annual production
5	BEA	Bureau of Economic Analysis
6	BISON-M	Biota Information System of New Mexico
7	BLM	Bureau of Land Management
8	BLM-CA	Bureau of Land Management, California
9	BMP	best management practice
10	BNSF	Burlington Northern Santa Fe
11	BO	biological opinion
12	BOR	U.S. Bureau of Reclamation
13	BPA	Bonneville Power Administration
14	BRAC	Blue Ribbon Advisory Council on Climate Change
15	BSE	Beacon Solar Energy
16	BSEP	Beacon Solar Energy Project
17	BTS	Bureau of Transportation Statistics
18		
19	CAA	Clean Air Act
20	CAAQS	California Air Quality Standards
21	CAISO	California Independent System Operator
22	Caltrans	California Department of Transportation
23	C-AMA	California-Arizona Maneuver Area
24	CAP	Central Arizona Project
25	CARB	California Air Resources Board
26	CAReGAP	California Regional Gap Analysis Project
27	CASQA	California Stormwater Quality Association
28	CASTNET	Clean Air Status and Trends NETwork
29	CAWA	Colorado Agricultural Water Alliance
30	CCC	Civilian Conservation Corps
31	CDC	Centers for Disease Control and Prevention
32	CDCA	California Desert Conservation Area
33	CDFG	California Department of Fish and Game
34	CDNCA	California Desert National Conservation Area
35	CDOT	Colorado Department of Transportation
36	CDOW	Colorado Division of Wildlife (now Colorado Parks and Wildlife)
37	CDPHE	Colorado Department of Public Health and Environment
38	CDWR	California Department of Water Resources
39	CEC	California Energy Commission
40	CEQ	Council on Environmental Quality
41	CES	constant elasticity of substitution
42	CESA	California Endangered Species Act
43	CESF	Carrizo Energy Solar Farm
44	CFR	<i>Code of Federal Regulations</i>
45	CGE	computable general equilibrium
46	CHAT	crucial habitat assessment tool

1	CIRA	Cooperative Institute for Research in the Atmosphere
2	CLFR	compact linear Fresnel reflector
3	CNDDDB	California Natural Diversity Database
4	CNEL	community noise equivalent level
5	CNHP	Colorado National Heritage Program
6	Colorado DWR	Colorado Division of Water Resources
7	CO ₂ e	carbon dioxide equivalent
8	CPC	Center for Plant Conservation
9	CPUC	California Public Utilities Commission
10	CPV	concentrating photovoltaic
11	CRBSCF	Colorado River Basin Salinity Control Forum
12	CREZ	competitive renewable energy zone
13	CRPC	Cultural Resources Preservation Council
14	CRSCP	Colorado River Salinity Control Program
15	CSA	Candidate Study Area
16	CSC	Coastal Services Center
17	CSFG	carbon-sequestration fossil generation
18	CSP	concentrating solar power
19	CSQA	California Stormwater Quality Association
20	CSRI	Cultural Systems Research, Incorporated
21	CTG	combustion turbine generator
22	CTPG	California Transmission Planning Group
23	CTSR	Cumbres & Toltec Scenic Railroad
24	CUP	Conditional Use Permit
25	CVP	Central Valley Project
26	CWA	Clean Water Act
27	CWCB	Colorado Water Conservation Board
28	CWHR	California Wildlife Habitat Relationship System
29		
30	DC	direct current
31	DEM	digital elevation model
32	DHS	U.S. Department of Homeland Security
33	DIMA	Database for Inventory, Monitoring and Assessment
34	DLT	dedicated-line transmission
35	DNA	Determination of NEPA Adequacy
36	DNI	direct normal insulation
37	DNL	day-night average sound level
38	DoD	U.S. Department of Defense
39	DOE	U.S. Department of Energy
40	DOI	U.S. Department of the Interior
41	DOL	U.S. Department of Labor
42	DOT	U.S. Department of Transportation
43	DRECP	California Desert Renewable Energy Conservation Plan
44	DSM	demand-side management
45	DSRP	Decommissioning and Site Reclamation Plan
46	DTC/C-AMA	Desert Training Center/California–Arizona Maneuver Area

1	DWMA	Desert Wildlife Management Area
2	DWR	Division of Water Resources
3		
4	EA	environmental assessment
5	EBID	Elephant Butte Irrigation District
6	ECAR	East Central Area Reliability Coordination Agreement
7	ECOS	Environmental Conservation Online System (USFWS)
8	EERE	Energy Efficiency and Renewable Energy (DOE)
9	Eg	band gap energy
10	EIA	Energy Information Administration (DOE)
11	EIS	environmental impact statement
12	EISA	Energy Independence and Security Act of 2007
13	EMF	electromagnetic field
14	E.O.	Executive Order
15	EPA	U.S. Environmental Protection Agency
16	EPRI	Electric Power Research Institute
17	EQIP	Environmental Quality Incentives Program
18	ERCOT	Electric Reliability Council of Texas
19	ERO	Electric Reliability Organization
20	ERS	Economic Research Service
21	ESA	Endangered Species Act of 1973
22	ESRI	Environmental Systems Research Institute
23		
24	FAA	Federal Aviation Administration
25	FBI	Federal Bureau of Investigation
26	FEMA	Federal Emergency Management Agency
27	FERC	Federal Energy Regulatory Commission
28	FHWA	Federal Highway Administration
29	FIRM	Flood Insurance Rate Map
30	FLPMA	Federal Land Policy and Management Act of 1976
31	FONSI	Finding of No Significant Impact
32	FR	<i>Federal Register</i>
33	FRCC	Florida Reliability Coordinating Council
34	FSA	Final Staff Assessment
35	FTE	full-time equivalent
36	FY	fiscal year
37		
38	G&TM	generation and transmission modeling
39	GCRP	U.S. Global Climate Research Program
40	GDA	generation development area
41	GHG	greenhouse gas
42	GIS	geographic information system
43	GMU	game management unit
44	GPS	global positioning system
45	GTM	Generation and Transmission Model
46		

1	GUAC	Groundwater Users Advisory Council
2	GWP	global warming potential
3		
4	HA	herd area
5	HAP	hazardous air pollutant
6	HAZCOM	hazard communication
7	HCE	heat collection element
8	HCP	Habitat Conservation Plan
9	HMA	herd management area
10	HMMH	Harris Miller Miller & Hanson, Inc.
11	HRSG	heat recovery steam generator
12	HSPD	Homeland Security Presidential Directive
13	HTF	heat transfer fluid
14	HUC	hydrologic unit code
15	HVAC	heating, ventilation, and air-conditioning
16		
17	I	Interstate
18	IARC	International Agency for Research on Cancer
19	IBA	important bird area
20	ICE	internal combustion engine
21	ICPDS	Imperial County Planning & Development Services
22	ICWMA	Imperial County Weed Management Area
23	IDT	interdisciplinary team
24	IEC	International Electrochemical Commission
25	IFR	instrument flight rule
26	IID	Imperial Irrigation District
27	IM	Instruction Memorandum
28	IMPS	Iron Mountain Pumping Station
29	IMS	interim mitigation strategy
30	INA	Irrigation Non-Expansion Area
31	IOP	Interagency Operating Procedure
32	IOU	investor-owned utility
33	IPCC	Intergovernmental Panel on Climate Change
34	ISA	Independent Science Advisor; Instant Study Area
35	ISB	Intermontane Seismic Belt
36	ISCC	integrated solar combined cycle
37	ISDRA	Imperial Sand Dunes Recreation Area
38	ISEGS	Ivanpah Solar Energy Generating System
39	ISO	independent system operator; iterative self-organizing
40	ITFR	Interim Temporary Final Rulemaking
41	ITP	incidental take permit
42	IUCNNR	International Union for Conservation of Nature and Natural Resources
43	IUCNP	International Union for Conservation of Nature Pakistan
44		
45	KGA	known geothermal resources area
46	KML	keyhole markup language

1	KOP	key observation point
2	KSLA	known sodium leasing area
3		
4	LCC	Landscape Conservation Cooperative
5	LCCRDA	Lincoln County Conservation, Recreation, and Development Act of 2004
6	LCOE	levelized cost of energy
7	L _{dn}	day-night average sound level
8	LDWMA	Low Desert Weed Management Area
9	L _{eq}	equivalent sound pressure level
10	LiDAR	light detection and ranging
11	LLA	limited land available
12	LLRW	low-level radioactive waste (waste classification)
13	LPN	listing priority number
14	LRG	Lower Rio Grande
15	LSA	lake and streambed alteration
16	LSE	load-serving entity
17	LTMP	long-term monitoring and adaptive management plan
18	LTVA	long-term visitor area
19		
20	MAAC	Mid-Atlantic Area Council
21	MAIN	Mid-Atlantic Interconnected Network
22	MAPP	methyl acetylene propadiene stabilizer; Mid-Continent Area Power Pool
23	MCAS	Marine Corps Air Station
24	MCL	maximum contaminant level
25	MEB	Marine Expeditionary Brigade
26	MFP	Management Framework Plan
27	MIG	Minnesota IMPLAN Group
28	MLA	maximum land available
29	MOA	military operating area
30	MOU	Memorandum of Understanding
31	MPDS	maximum potential development scenario
32	MRA	Multiple Resource Area
33	MRI	Midwest Research Institute
34	MRO	Midwest Reliability Organization
35	MSDS	Material Safety Data Sheet
36	MSL	mean sea level
37	MTR	military training route
38	MVEDA	Mesilla Valley Economic Development Alliance
39	MWA	Mojave Water Agency
40	MWD	Metropolitan Water District
41	MWMA	Mojave Weed Management Area
42	NAAQS	National Ambient Air Quality Standard(s)
43	NADP	National Atmospheric Deposition Program
44	NAGPRA	Native American Graves Protection and Repatriation Act
45	NAHC	Native American Heritage Commission (California)
46	NAIC	North American Industrial Classification System

1	NASA	National Aeronautics and Space Administration
2	NCA	National Conservation Area
3	NCCAC	Nevada Climate Change Advisory Committee
4	NCDC	National Climatic Data Center
5	NCES	National Center for Education Statistics
6	NDAA	National Defense Authorization Act
7	NDCNR	Nevada Department of Conservation and Natural Resources
8	NDEP	Nevada Division of Environmental Protection
9	NDOT	Nevada Department of Transportation
10	NDOW	Nevada Department of Wildlife
11	NDWP	Nevada Division of Water Planning
12	NDWR	Nevada Division of Water Resources
13	NEAP	Natural Events Action Plan
14	NEC	National Electric Code
15	NED	National Elevation Database
16	NEP	Natural Events Policy
17	NEPA	National Environmental Policy Act of 1969
18	NERC	North American Electricity Reliability Corporation
19	NGO	non-governmental organization
20	NHA	National Heritage Area
21	NHD	National Hydrography Dataset
22	NHNM	National Heritage New Mexico
23	NHPA	National Historic Preservation Act of 1966
24	NID	National Inventory of Dams
25	NLCS	National Landscape Conservation System
26	NMAC	<i>New Mexico Administrative Code</i>
27	NMBGMR	New Mexico Bureau of Geology and Mineral Resources
28	NMDGF	New Mexico Department of Game and Fish
29	NM DOT	New Mexico Department of Transportation
30	NMED	New Mexico Environment Department
31	NMED-AQB	New Mexico Environment Department-Air Quality Board
32	NMFS	National Marine Fisheries Service
33	NMOSE	New Mexico Office of the State Engineer
34	NMSU	New Mexico State University
35	NNHP	Nevada Natural Heritage Program
36	NNL	National Natural Landmark
37	NNSA	National Nuclear Security Administration
38	NOA	Notice of Availability
39	NOAA	National Oceanic and Atmospheric Administration
40	NOI	Notice of Intent
41	NP	National Park
42	NPDES	National Pollutant Discharge Elimination System
43	NPL	National Priorities List
44	NPS	National Park Service
45	NPV	net present value
46	NRA	National Recreation Area

1	NRCS	Natural Resources Conservation Service
2	NREL	National Renewable Energy Laboratory
3	NRHP	<i>National Register of Historic Places</i>
4	NRS	<i>Nevada Revised Statutes</i>
5	NSC	National Safety Council
6	NSO	no surface occupancy
7	NSTC	National Science and Technology Council
8	NTHP	National Trust for Historic Preservation
9	NTS	Nevada Test Site
10	NTTR	Nevada Test and Training Range
11	NVCRS	Nevada Cultural Resources Inventory System
12	NV DOT	Nevada Department of Transportation
13	NWCC	National Wind Coordinating Committee
14	NWI	National Wetlands Inventory
15	NWIS	National Water Information System (USGS)
16	NWPP	Northwest Power Pool
17	NWR	National Wildlife Refuge
18	NWSRS	National Wild and Scenic River System
19		
20	O&M	operation and maintenance
21	ODFW	Oregon Department of Fish and Wildlife
22	OHV	off-highway vehicle
23	ONA	Outstanding Natural Area
24	ORC	organic Rankine cycle
25	OSE/ISC	Office of the State Engineer/Interstate Stream Commission
26	OSHA	Occupational Safety and Health Administration
27	OTA	Office of Technology Assessment
28		
29	PA	Programmatic Agreement
30	PAD	Preliminary Application Document
31	PAH	polycyclic aromatic hydrocarbon
32	PAT	peer analysis tool
33	PCB	polychlorinated biphenyl
34	PCM	purchase change material
35	PCS	power conditioning system
36	PCU	power converting unit
37	PEIS	programmatic environmental impact statement
38	PFYC	potential fossil yield classification
39	PGH	Preliminary General Habitat
40	PIER	Public Interest Energy Research
41	P.L.	Public Law
42	PLSS	Public Land Survey System
43	PM	particulate matter
44	PM _{2.5}	particulate matter with a diameter of 2.5 µm or less
45	PM ₁₀	particulate matter with a diameter of 10 µm or less
46	PPA	Power Purchase Agreement

1	P-P-D	population-to-power density
2	PPH	Preliminary Priority Habitat
3	POD	plan of development
4	POU	publicly owned utility
5	PPA	Power Purchase Agreement
6	PPE	personal protective equipment
7	PSD	Prevention of Significant Deterioration
8	PURPA	Public Utility Regulatory Policy Act
9	PV	photovoltaic
10	PVID	Palo Verde Irrigation District
11	PWR	public water reserve
12		
13	QRA	qualified resource area
14		
15	R&I	relevance and importance
16	RAC	Resource Advisory Council
17	RCE	Reclamation Cost Estimate
18	RCI	residential, commercial, and industrial (sector)
19	RCRA	Resource Conservation and Recovery Act of 1976
20	RD&D	research, development, and demonstration; research, development, and
21		deployment
22	RDBMS	Relational Database Management System
23	RDEP	Restoration Design Energy Project
24	REA	Rapid Ecoregional Assessment
25	REAT	Renewable Energy Action Team
26	REDA	Renewable Energy Development Area
27	REDI	Renewable Energy Development Infrastructure
28	REEA	Renewable Energy Evaluation Area
29	ReEDS	Regional Energy Deployment System
30	REPG	Renewable Energy Policy Group
31	RETA	Renewable Energy Transmission Authority
32	RETAAC	Renewable Energy Transmission Access Advisory Committee
33	RETI	Renewable Energy Transmission Initiative
34	REZ	renewable energy zone
35	RF	radio frequency
36	RFC	Reliability First Corporation
37	RFDS	reasonably foreseeable development scenario
38	RGP	Rio Grande Project
39	RGWCD	Rio Grande Water Conservation District
40	RMP	Resource Management Plan
41	RMPA	Rocky Mountain Power Area
42	RMZ	Resource Management Zone
43	ROD	Record of Decision
44	ROI	region of influence
45	ROS	recreation opportunity spectrum
46	ROW	right-of-way

1	RPG	renewable portfolio goal
2	RPS	Renewable Portfolio Standard
3	RRC	Regional Reliability Council
4	RSEP	Rice Solar Energy Project
5	RSI	Renewable Systems Interconnection
6	RTO	regional transmission organization
7	RTTF	Renewable Transmission Task Force
8	RV	recreational vehicle
9		
10	SAAQS	State Ambient Air Quality Standard(s)
11	SAMHSA	Substance Abuse and Mental Health Services Administration
12	SCADA	supervisory control and data acquisition
13	SCE	Southern California Edison
14	SCRMA	Special Cultural Resource Management Area
15	SDRREG	San Diego Regional Renewable Energy Group
16	SDWA	Safe Drinking Water Act of 1974
17	SEGIS	Solar Energy Grid Integration System
18	SEGS	Solar Energy Generating System
19	SEI	Sustainable Energy Ireland
20	SEIA	Solar Energy Industrial Association
21	SES	Stirling Energy Systems
22	SETP	Solar Energy Technologies Program (DOE)
23	SEZ	solar energy zone
24	SHPO	State Historic Preservation Office(r)
25	SIP	State Implementation Plan
26	SLRG	San Luis & Rio Grande
27	SMA	Special Management Area
28	SMART	specific, measurable, achievable, relevant, and time sensitive
29	SMP	suggested management practice
30	SNWA	Southern Nevada Water Authority
31	SPP	Southwest Power Pool
32	SRMA	Special Recreation Management Area
33	SSA	Socorro Seismic Anomaly
34	SSI	self-supplied industry
35	ST	solar thermal
36	STG	steam turbine generator
37	SUA	special use airspace
38	SWAT	Southwest Area Transmission
39	SWIP	Southwest Intertie Project
40	SWPPP	Stormwater Pollution Prevention Plan
41	SWReGAP	Southwest Regional Gap Analysis Project
42		
43	TAP	toxic air pollutant
44	TCC	Transmission Corridor Committee
45	TDS	total dissolved solids
46	TEPPC	Transmission Expansion Planning Policy Committee

1	TES	thermal energy storage
2	TRACE	Transmission Routing and Configuration Estimator
3	TSA	Transportation Security Administration
4	TSCA	Toxic Substances Control Act of 1976
5	TSDF	treatment, storage, and disposal facility
6	TSP	total suspended particulates
7		
8	UACD	Utah Association of Conservation Districts
9	UBWR	Utah Board of Water Resources
10	UDA	Utah Department of Agriculture
11	UDEQ	Utah Department of Environmental Quality
12	UDNR	Utah Department of Natural Resources
13	UDOT	Utah Department of Transportation
14	UDWQ	Utah Division of Water Quality
15	UDWR	Utah Division of Wildlife Resources
16	UGS	Utah Geological Survey
17	UNEP	United Nations Environmental Programme
18	UNPS	Utah Native Plant Society
19	UP	Union Pacific
20	UREZ	Utah Renewable Energy Zone
21	USACE	U.S. Army Corps of Engineers
22	USAF	U.S. Air Force
23	USC	<i>United States Code</i>
24	USDA	U.S. Department of Agriculture
25	USFS	U.S. Forest Service
26	USFWS	U.S. Fish and Wildlife Service
27	USGS	U.S. Geological Survey
28	Utah DWR	Utah Division of Water Rights
29	UTTR	Utah Test and Training Range
30	UWS	Underground Water Storage, Savings and Replenishment Act
31		
32	VACAR	Virginia–Carolinas Subregion
33	VCRS	Visual Contrast Rating System
34	VFR	visual flight rule
35	VOC	volatile organic compound
36	VRHCRP	Virgin River Habitat Conservation & Recovery Program
37	VRI	Visual Resource Inventory
38	VRM	Visual Resource Management
39		
40	WA	Wilderness Area
41	WECC	Western Electricity Coordinating Council
42	WECC CAN	Western Electricity Coordinating Council–Canada
43	WEG	wind erodibility group
44	Western	Western Area Power Administration
45	WGA	Western Governors’ Association
46	WGFD	Wyoming Game and Fish Department

1	WHA	wildlife habitat area
2	WHO	World Health Organization
3	WIA	Wyoming Infrastructure Authority
4	WRAP	Water Resources Allocation Program; Western Regional Air Partnership
5	WRCC	Western Regional Climate Center
6	WREZ	Western Renewable Energy Zones
7	WRI	Water Resources Research Institute
8	WSA	Wilderness Study Area
9	WSC	wildlife species of special concern
10	WSMR	White Sands Missile Range
11	WSR	Wild and Scenic River
12	WSRA	Wild and Scenic Rivers Act of 1968
13	WWII	World War II
14	WWP	Western Watersheds Project
15		
16	YPG	Yuma Proving Ground
17		
18	ZITA	zone identification and technical analysis
19	ZLD	zero liquid discharge

20
21

22 **CHEMICALS**

23				
24	CH ₄	methane	NO ₂	nitrogen dioxide
25	CO	carbon monoxide	NO _x	nitrogen oxides
26	CO ₂	carbon dioxide		
27			O ₃	ozone
28	H ₂ S	hydrogen sulfide		
29	Hg	mercury	Pb	lead
30				
31	N ₂ O	nitrous oxide	SF ₆	sulfur hexafluoride
32	NH ₃	ammonia	SO ₂	sulfur dioxide
			SO _x	sulfur oxides

33
34

35 **UNITS OF MEASURE**

36				
37	ac-ft	acre-foot (feet)	dB	A-weighted decibel(s)
38	bhp	brake horsepower		
39			°F	degree(s) Fahrenheit
40	°C	degree(s) Celsius	ft	foot (feet)
41	cf	cubic foot (feet)	ft ²	square foot (feet)
42	cfs	cubic foot (feet) per second	ft ³	cubic foot (feet)
43	cm	centimeter(s)		
44			g	gram(s)
45	dB	decibel(s)	gal	gallon(s)

1	GJ	gigajoule(s)	MWe	megawatt(s) electric
2	gpcd	gallon per capita per day	MWh	megawatt-hour(s)
3	gpd	gallon(s) per day		
4	gpm	gallon(s) per minute	ppm	part(s) per million
5	GW	gigawatt(s)	psi	pound(s) per square inch
6	GWh	gigawatt hour(s)	psia	pound(s) per square inch absolute
7	GWh/yr	gigawatt hour(s) per year		
8			rpm	rotation(s) per minute
9	h	hour(s)		
10	ha	hectare(s)	s	second(s)
11	Hz	hertz	scf	standard cubic foot (feet)
12				
13	in.	inch(es)	TWh	terawatt hour(s)
14				
15	J	joule(s)	VdB	vibration velocity decibel(s)
16				
17	K	degree(s) Kelvin	W	watt(s)
18	kcal	kilocalorie(s)		
19	kg	kilogram(s)	yd ²	square yard(s)
20	kHz	kilohertz	yd ³	cubic yard(s)
21	km	kilometer(s)	yr	year(s)
22	km ²	square kilometer(s)		
23	kPa	kilopascal(s)	µg	microgram(s)
24	kV	kilovolt(s)	µm	micrometer(s)
25	kVA	kilovolt-ampere(s)		
26	kW	kilowatt(s)		
27	kWh	kilowatt-hour(s)		
28	kWp	kilowatt peak		
29				
30	L	liter(s)		
31	lb	pound(s)		
32				
33	m	meter(s)		
34	m ²	square meter(s)		
35	m ³	cubic meter(s)		
36	mg	milligram(s)		
37	Mgal	million gallons		
38	mi	mile(s)		
39	mi ²	square mile(s)		
40	min	minute(s)		
41	mm	millimeter(s)		
42	MMt	million metric ton(s)		
43	MPa	megapascal(s)		
44	mph	mile(s) per hour		
45	MVA	megavolt-ampere(s)		
46	MW	megawatt(s)		

1 **13 UPDATE TO AFFECTED ENVIRONMENT AND IMPACT ASSESSMENT FOR**
2 **PROPOSED SOLAR ENERGY ZONES IN UTAH**
3
4

5 The U.S. Department of the Interior Bureau of Land Management (BLM) has
6 carried 17 solar energy zones (SEZs) forward for analysis in this Final Solar Programmatic
7 Environmental Impact Statement (PEIS). These SEZs total approximately 285,000 acres
8 (1,153 km²) of land potentially available for development. This chapter includes analyses of
9 potential environmental impacts for the proposed SEZs in Utah. The SEZ-specific analyses
10 provide documentation from which the BLM will tier future project authorizations, thereby
11 limiting the required scope and effort of project-specific National Environmental Policy Act of
12 1969 (NEPA) analyses.
13

14 The BLM is committed to collecting additional SEZ-specific resource data and
15 conducting additional analysis in order to more efficiently facilitate future development in
16 SEZs. The BLM developed action plans for each of the 17 SEZs carried forward as part of the
17 Supplement to the Draft Solar PEIS (BLM and DOE 2011). These action plans described
18 additional data that could be collected for individual SEZs and proposed data sources and
19 methods for the collection of those data. Work is under way to collect additional data as
20 specified under these action plans (e.g., additional data collection to support evaluation of
21 cultural, visual, and water resources has begun). As the data become available, they will be
22 posted on the project Web site (<http://solareis.anl.gov>) for use by applicants and the BLM and
23 other agency staff.
24

25 To accommodate the flexibility described in the BLM's program objectives and in light
26 of anticipated changes in technologies and environmental conditions over time, the BLM has
27 removed some of the prescriptive SEZ-specific design features presented in the Draft Solar PEIS
28 (BLM and DOE 2010) and the Supplement to the Draft (e.g., height restrictions on technologies
29 used to address visual resource impacts). Alternatively, the BLM will give full consideration to
30 any outstanding conflicts in SEZs as part of the competitive process being developed through
31 rulemaking (see Section 2.2.2.2.1).
32

33 In preparing selected parcels for competitive offer, the BLM will review all existing
34 analysis for an SEZ and consider any new or changed circumstances that may affect the
35 development of the SEZ. The BLM will also work with appropriate federal, state, and local
36 agencies, and affected tribes, as necessary, to discuss SEZ-related issues. This work would
37 ultimately inform how a affected parcel would be offered competitively (e.g., parcel size and
38 configuration, technology limitations, mitigation requirements, and parcel-specific competitive
39 process). Prior to issuing a notice of competitive offer, the BLM would complete appropriate
40 NEPA analysis to support the offer. This analysis would tier to the analysis for SEZs in the Solar
41 PEIS to the extent practicable.
42

43 It is the BLM's goal to compile all data, information, and analyses for SEZs from the
44 Draft Solar PEIS, the Supplement to the Draft, and this Final PEIS into a single location
45 accessible via the project Web site (<http://solareis.anl.gov>) for ease of use by applicants and the
46 BLM and other agency staff.

1 This chapter is an update to the information on Utah SEZs presented in the Draft Solar
2 PEIS. The information presented supplements and updates, but does not replace, the information
3 provided in the corresponding Chapter 13 on proposed SEZs in Utah in the Draft Solar PEIS.
4 Corrections to incorrect information in Sections 13.1, 13.2, and 13.3 of the Draft Solar PEIS
5 and in Sections C.6.1, C.6.2, and C.6.3 of the Supplement to the Draft are provided in
6 Sections 13.1.26, 13.2.26, and 13.3.26 of this Final Solar PEIS.

1 **13.2 MILFORD FLATS SOUTH**

2
3
4 **13.2.1 Background and Summary of Impacts**

5
6
7 **13.2.1.1 General Information**

8
9 The proposed Milford Flats South SEZ is located in Beaver County in southwestern
10 Utah about 21 mi (34 km) northeast of the proposed Escalante Valley SEZ. In 2008, the county
11 population was 7,265, while adjacent Iron County to the south had a population of 45,833. The
12 largest nearby city is Cedar City, about 30 mi (48 km) south–southeast in Iron County. Several
13 small towns are located closer to the SEZ; Minersville is about 5 mi (8 km) east, and Milford is
14 about 13 mi (21 km) north–northeast.

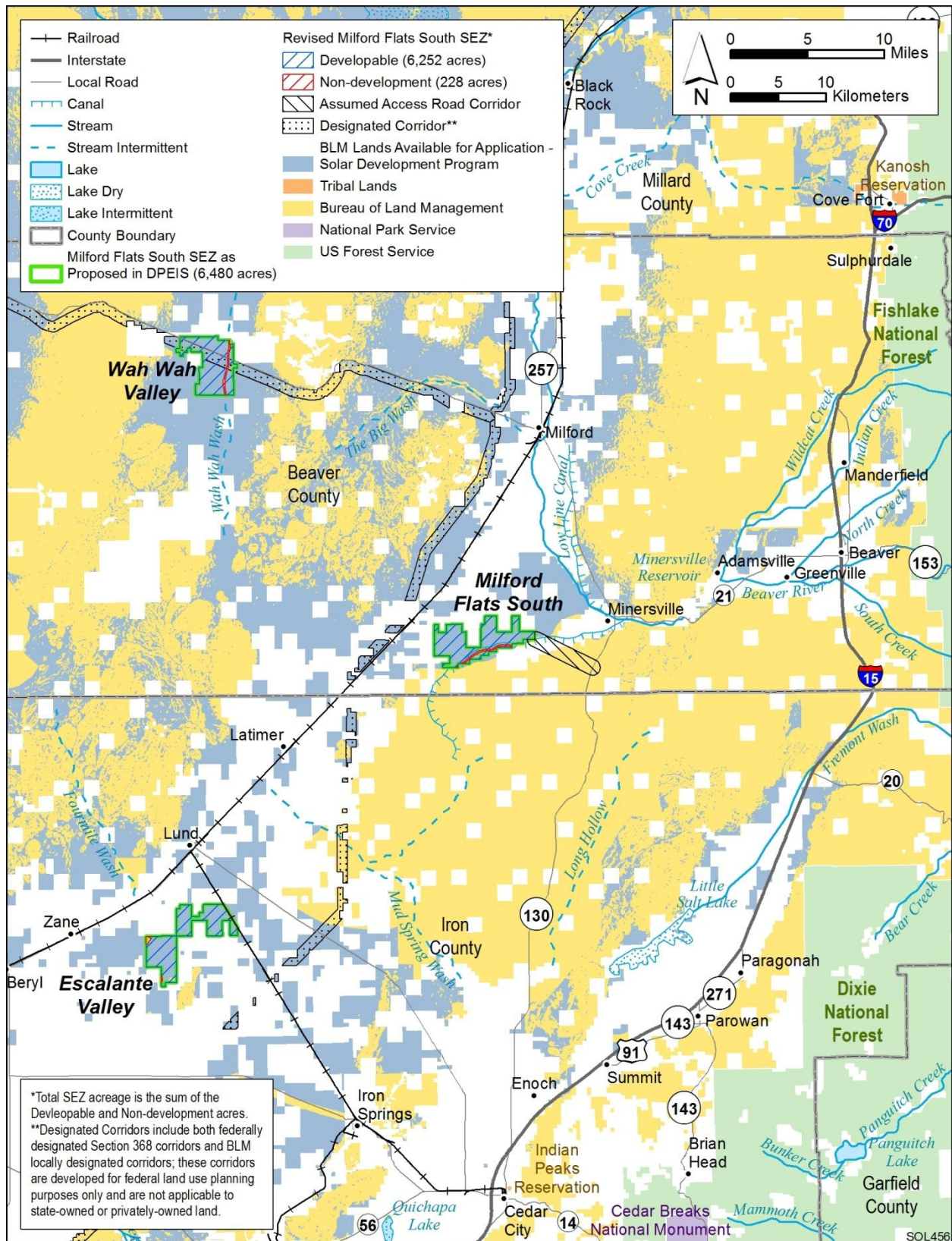
15
16 The nearest major road is State Route 21/130, about 5 mi (8 km) east in Minersville. A
17 smaller spur of State Route 129 is about 3 mi (5 km) northwest of the SEZ. Access to the Milford
18 Flats South SEZ is by county and local roads. Access to the interior of the SEZ is by dirt roads.
19 The UP Railroad passes 2 mi (3 km) to the west of the SEZ and has a rail stop in Lund, 20 mi
20 (32 km) southwest, and in Milford. As of October 28, 2011, there were no pending ROW
21 applications for solar projects within the SEZ.

22
23 As published in the Draft Solar PEIS (BLM and DOE 2010), the proposed Milford Flats
24 South SEZ had a total area of 6,480 acres (26 km²) (see Figure 13.2.1.1-1). In the Supplement
25 to the Draft Solar PEIS (BLM and DOE 2011), no boundary revisions were identified for the
26 proposed SEZ. However, areas specified for non-development were mapped, where data were
27 available (see Figure 13.2.1.1-2). For the proposed Milford Flats South SEZ, the 228 acres
28 (0.9 km²) composing the Minersville Canal was identified as a non-development area
29 (see Figure C.6.2-2). The remaining developable area within the SEZ is 6,252 acres (25.3 km²).

30
31 The analyses in the following sections update the affected environment and potential
32 environmental, cultural, and socioeconomic impacts associated with utility-scale solar energy
33 development in the proposed Milford Flats South East SEZ as described in the Draft Solar PEIS.

34
35
36 **13.2.1.2 Development Assumptions for the Impact Analysis**

37
38 Maximum solar development of the proposed Milford Flats South SEZ was assumed to
39 be 80% of the SEZ area over a period of 20 years, a maximum of 5,002 acres (20 km²). Full
40 development of the proposed Milford Flats South SEZ would allow development of facilities
41 with an estimated total of between 556 MW (power tower, dish engine, or PV technologies),
42 9 acres/MW [0.04 km²/MW]) and 1,000 MW (solar trough technologies, 5 acres/MW
43 [0.02 km²/MW]) of electrical power capacity (Table 13.2.1.2-1).



1

2 **FIGURE 13.2.1.1-1 Proposed Milford Flats South SEZ as Revised**

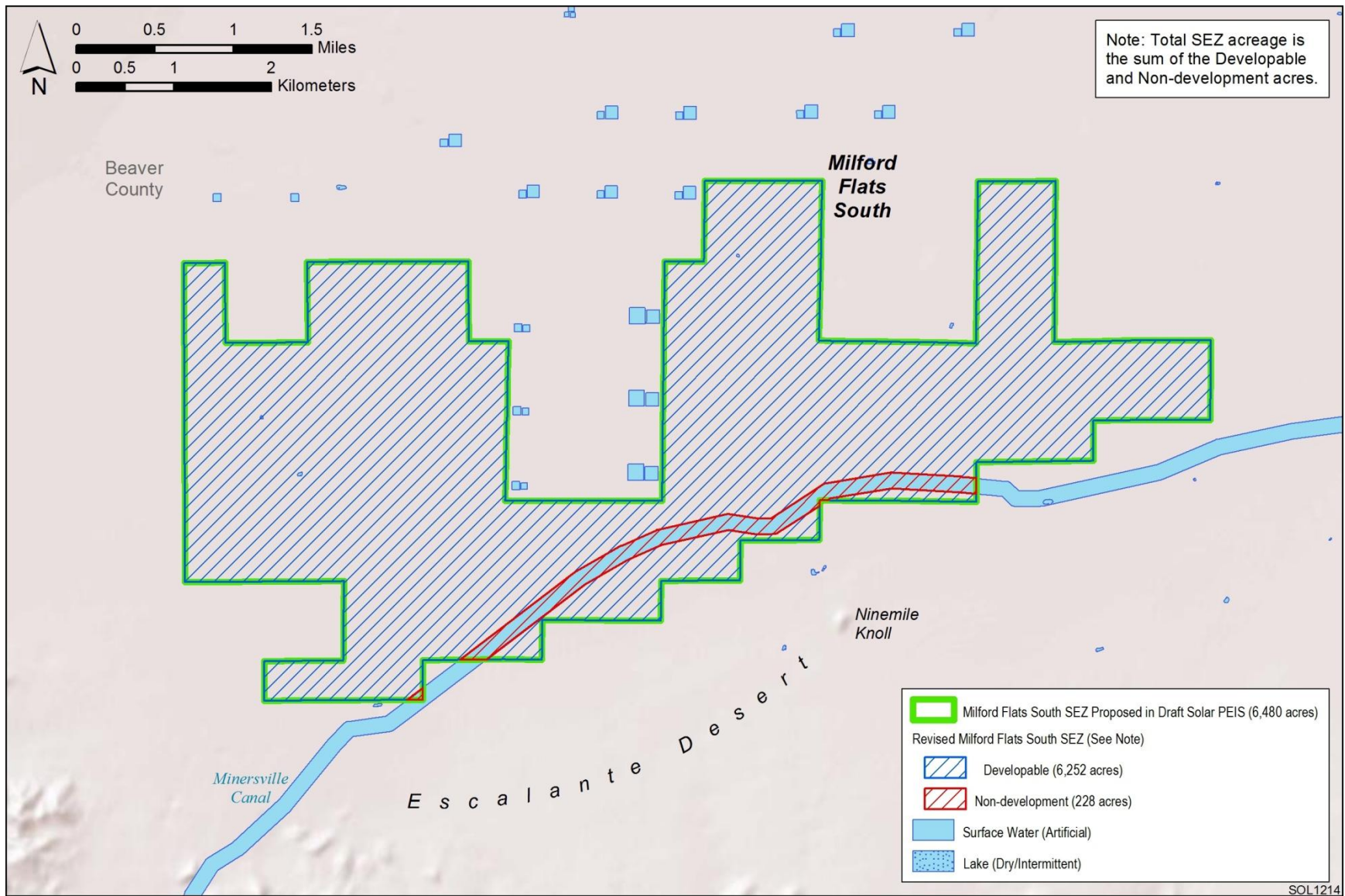


FIGURE 13.2.1.1-2 Developable and Non-development Areas for the Proposed Milford Flats South SEZ as Revised

1 **TABLE 13.2.1.2-1 Assumed Development Acreages, Solar MW Output, and Nearest Major**
 2 **Access Road and Transmission Line for the Proposed Milford Flats South SEZ as Revised**

Total Developable Acreage and Assumed Development Acreage (80% of Total)	Assumed Maximum SEZ Output for Various Solar Technologies	Distance to Nearest State, U.S., or Interstate Highway	Distance and Capacity of Nearest Existing Transmission Line	Assumed Area of Road ROW	Distance to Nearest Designated Corridor ^e
6,252 acres ^a and 5,002 acres	556 MW ^b 1,000 MW ^c	State Route 21/130: 5 mi ^d	19 mi and 345 kV	36 acres	2 mi (3 km)

- a To convert acres to km², multiply by 0.004047.
- b Maximum power output if the SEZ were fully developed using power tower, dish engine, or PV technologies, assuming 9 acres/MW (0.04 km²/MW) of land required.
- c Maximum power output if the SEZ were fully developed using solar trough technologies, assuming 5 acres/MW (0.02 km²/MW) of land required.
- d To convert mi to km, multiply by 1.609.
- e BLM-designated corridors are developed for federal land use planning purposes only and are not applicable to state-owned or privately owned land.

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Availability of transmission from SEZs to load centers will be an important consideration for future development in SEZs. For the proposed Milford Flats South SEZ, the nearest existing transmission line, as identified in the Draft Solar PEIS, is a 345-kV line 19 mi (31 km) southeast of the SEZ.¹ It is possible that a new transmission line could be constructed from the SEZ to this existing line, but the capacity of the line would be inadequate for the possible 556 to 1,000 MW of new capacity. Therefore, at full build-out capacity, new transmission lines and possibly also upgrades of existing transmission lines would be required to bring electricity from the proposed Milford Flats South SEZ to load centers. An assessment of the most likely load center destinations for power generated at the Milford Flats South SEZ and a general assessment of the impacts of constructing and operating new transmission facilities to those load centers is provided in Section 13.2.23. In addition, the generic impacts of transmission and associated infrastructure construction and of line upgrades for various resources are discussed in Chapter 5 of this Final Solar PEIS. Project-specific analyses would also be required to identify the specific impacts of new transmission construction and line upgrades for any projects proposed within the SEZ.

The transmission assessment for the Milford Flats South SEZ has been updated, and the hypothetical transmission corridor assessed in the Draft Solar PEIS is no longer applicable. For this Final Solar PEIS, the 576 acres (2.3 km²) of land disturbance for a hypothetical transmission

¹ There is also a DC transmission line located 2 mi (3 km) to the northwest of the SEZ. Tie-in to the DC line from the SEZ is not considered likely.

1 corridor to the existing transmission line is no longer assumed (although the impacts of required
2 new transmission overall are addressed in Section 13.2.23).

3
4 For the proposed Milford Flats South SEZ, State Route 21/130 lies about 5 mi (8 km) to
5 the east of the SEZ. On the basis of the assumption that construction of a new access road to
6 reach State Route 21/130 would be needed to support construction and operation of solar
7 facilities, approximately 36 acres (0.15 km²) of land disturbance would occur (a 60-ft [18-m]
8 wide ROW is assumed).

9 10 11 **13.2.1.3 Programmatic and SEZ-Specific Design Features**

12
13 The proposed programmatic design features for each resource area to be required under
14 the BLM Solar Energy Program are presented in Section A.2.2 of Appendix A of this Final Solar
15 PEIS. These programmatic design features are intended to avoid, reduce, or mitigate adverse
16 impacts of solar energy development and will be required for development on all BLM-
17 administered lands, including SEZ and non-SEZ lands..

18
19 The discussions below addressing potential impacts of solar energy development on
20 specific resource areas (Sections 13.2.2 through 13.2.22) also provide an assessment of the
21 effectiveness of the programmatic design features in mitigating adverse impacts from solar
22 development within the SEZ. SEZ-specific design features to address impacts specific to the
23 proposed Milford Flats South SEZ may be required in addition to the programmatic design
24 features. The proposed SEZ-specific design features for the Milford Flats South SEZ have been
25 updated on the basis of revisions to the SEZ since the Draft Solar PEIS (such as boundary
26 changes and the identification of non-development areas) and on the basis of comments received
27 on the Draft and Supplement to the Draft Solar PEIS. All applicable SEZ-specific design features
28 identified to date (including those from the Draft Solar PEIS that are still applicable) are
29 presented in Sections 13.2.2 through 13.2.22.

30 31 32 **13.2.2 Lands and Realty**

33 34 35 **13.2.2.1 Affected Environment**

36
37 The boundaries of the Milford Flats South SEZ as proposed in the Draft Solar PEIS have
38 not changed. A total of 228 acres (0.9 km²) along the Minersville Canal along the southern
39 boundary of the SEZ have been identified as a non-development area. The presence of the canal
40 separates about 285 acres (1.2 km²) from the rest of the SEZ that will likely not be developable
41 because of the lack of access. The remaining description of the area in the Draft Solar PEIS
42 remains valid.

1 **13.2.2.2 Impacts**

2
3 Full development of the proposed Milford Flats South SEZ would disturb up to
4 5,002 acres (20.2 km²) and would exclude many existing and potential uses of the public land.
5 Existing ROWs located within the SEZ are prior existing rights and would be protected. The
6 remaining analysis of impacts presented in the Draft Solar PEIS remains valid.
7

8
9 **13.2.2.3 SEZ-Specific Design Features and Design Feature Effectiveness**

10
11 Required programmatic design features that would reduce impacts on lands and realty
12 activities are described in Section A.2.2 of Appendix A of this Final Solar PEIS. Implementing
13 the programmatic design features will provide some mitigation for identified impacts but will not
14 mitigate all adverse impacts. For example, impacts related to the exclusion of many existing and
15 potential uses of the public land; the visual impact of an industrial-type solar facility within an
16 otherwise rural area; and induced land use changes, if any, on nearby or adjacent state and
17 private lands may not be fully mitigated.
18

19 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
20 comments received as applicable, the following proposed SEZ-specific design feature for lands
21 and realty has been identified:
22

- 23 • Priority consideration shall be given to utilizing existing county roads to
24 provide construction and operational access to the SEZ.
25

26 The need for additional SEZ-specific design features will be identified through the
27 process of preparing parcels for competitive offer and subsequent project-specific analysis.
28
29

30 **13.2.3 Specially Designated Areas and Lands with Wilderness Characteristics**

31
32
33 **13.2.3.1 Affected Environment**

34
35 The Granite Peak wilderness inventory unit and the route of the Old Spanish National
36 Historic Trail are within 25 mi (40 km) of the proposed SEZ. The description of the area in the
37 Draft Solar PEIS remains valid.
38

39
40 **13.2.3.2 Impacts**

41
42 There are no anticipated impacts on specially designated areas. The analysis in the Draft
43 Solar PEIS remains valid.
44
45

1 **13.2.3.3 SEZ-Specific Design Features and Design Feature Effectiveness**

2
3 Required programmatic design features that would reduce impacts on specially
4 designated areas are described in Section A.2.2 of Appendix A of this Final Solar PEIS.
5 Implementing the programmatic design features will provide some mitigation for the identified
6 impacts.

7
8 No SEZ-specific design features for specially designated areas have been identified
9 through this Final Solar PEIS. Some SEZ-specific design features may be identified through the
10 process of preparing parcels for competitive offer and subsequent project-specific analysis.

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13 **13.2.4 Rangeland Resources**

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15
16 **13.2.4.1 Livestock Grazing**

17
18
19 ***13.2.4.1.1 Affected Environment***

20
21 There are three perennial grazing allotments that overlie the proposed Milford Flats South
22 SEZ. The description of the area in the Draft Solar PEIS remains valid.

23
24
25 ***13.2.4.1.2 Impacts***

26
27 It is estimated that a total of 360 AUMs of livestock forage would be lost from the
28 three allotments. The discussion of impacts on grazing in the Draft Solar PEIS indicated that
29 the anticipated loss of AUMs would not be significant and this may not be correct. While it is
30 not likely that the Minersville No. 5 allotment will incur a significant impact, the effect on
31 Minersville No. 4 and No. 6, though small, may not be insignificant to these operations.

32
33 Economic impacts of the loss of grazing capacity must be determined at the allotment-
34 specific level. For most public land grazing operations, any loss of grazing capacity is an
35 economic concern, but it is not possible to assess the extent of that specific impact at this
36 programmatic level. For that reason, only a general assessment is made based on the projected
37 loss of livestock AUMs; this assessment does not consider potential impacts on management
38 costs, on reducing the scale of an operation, or on the value of the ranch, including private land
39 values and other grazing associated assets.

40
41 The remaining discussion of impacts in the Draft Solar PEIS is still valid.

1 ***13.2.4.1.3 SEZ-Specific Design Features and Design Feature Effectiveness***
2

3 Required programmatic design features that would reduce impacts on livestock grazing
4 are described in Section A.2.2 of Appendix A of this Final Solar PEIS. Implementing the
5 programmatic design features will provide some mitigation for identified impacts but will not
6 mitigate the loss of livestock AUMs, or the loss of value in ranching operations including private
7 land values.
8

9 No SEZ-specific design features to protect livestock grazing have been identified in this
10 Final Solar PEIS. Some SEZ-specific design features may be identified through the process of
11 preparing parcels for competitive offer and subsequent project-specific analysis.
12

13
14 **13.2.4.2 Wild Horses and Burros**
15

16
17 ***13.2.4.2.1 Affected Environment***
18

19 As presented in the Draft Solar PEIS, no wild horse or burro HMAs occur within the
20 proposed Milford Flats South SEZ or in close proximity to it.
21

22
23 ***13.2.4.2.2 Impacts***
24

25 As presented in the Draft Solar PEIS, solar energy development within the proposed
26 Milford Flats South SEZ would not affect wild horses and burros.
27

28
29 ***13.2.4.2.3 SEZ-Specific Design Features and Design Feature Effectiveness***
30

31 Because solar energy development within the proposed Milford Flats South SEZ would
32 not affect wild horses and burros, no SEZ-specific design features to address wild horses and
33 burros have been identified in this Final Solar PEIS.
34

35
36 **13.2.5 Recreation**
37

38
39 ***13.2.5.1 Affected Environment***
40

41 The proposed Milford Flats South SEZ offers little potential for recreational use, largely
42 because of the presence of confined hog-rearing operations on adjacent private lands. The area
43 may be used occasionally by local residents for general recreational purposes. The description in
44 the Draft Solar PEIS remains valid.
45
46

1 **13.2.5.2 Impacts**

2
3 Recreational users would be excluded from any portions of the SEZ developed for solar
4 energy production, but impacts on recreational use are anticipated to be low.

5
6 In addition, lands that are outside of the proposed SEZ may be acquired or managed for
7 mitigation of impacts on other resources (e.g., sensitive species). Managing these lands for
8 mitigation could further exclude or restrict recreational use, potentially leading to additional
9 losses in recreational opportunities in the region. The impact of acquisition and management of
10 mitigation lands would be considered as a part of the environmental analysis of specific solar
11 energy projects.

12
13 The remaining discussion of impacts on recreation in the Draft Solar PEIS is still valid.

14
15
16 **13.2.5.3 SEZ-Specific Design Features and Design Feature Effectiveness**

17
18 Required programmatic design features that would reduce impacts on recreational
19 resources are described in Section A.2.2 of Appendix A of this Final Solar PEIS. Implementing
20 the programmatic design features will provide some mitigation for identified impacts with the
21 exception of the exclusion of recreational users from developed portions of the SEZ.

22
23 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration
24 of comments received as applicable, no SEZ-specific design features to protect recreational
25 resources have been identified in this Final Solar PEIS. Some SEZ-specific design features may
26 be identified through the process of preparing parcels for competitive offer and subsequent
27 project-specific analysis.

28
29
30 **13.2.6 Military and Civilian Aviation**

31
32
33 **13.2.6.1 Affected Environment**

34
35 There are no identified military or civilian aviation uses in near proximity to the proposed
36 Milford Flats South SEZ.

37
38
39 **13.2.6.2 Impacts**

40
41 There are no identified impacts on military or civilian aviation facilities associated with
42 the proposed Milford Flats South SEZ.

1 **13.2.6.3 SEZ-Specific Design Features and Design Feature Effectiveness**
2

3 Required programmatic design features that would reduce impacts on military and
4 civilian aviation are described in Section A.2.2 of Appendix A of this Final Solar PEIS. The
5 programmatic design features require early coordination with the DoD to identify and avoid,
6 minimize, and/or mitigate, if possible, any potential impacts on the use of military airspace.
7 Implementing these programmatic design features will reduce the potential for impacts on
8 military and civilian aviation.
9

10 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
11 comments received as applicable, no SEZ-specific design features for military and civilian
12 aviation have been identified in this Final Solar PEIS. Some SEZ-specific design features may be
13 identified through the process of preparing parcels for competitive offer and subsequent project-
14 specific analysis.
15

16
17 **13.2.7 Geologic Setting and Soil Resources**
18

19
20 **13.2.7.1 Affected Environment**
21

22
23 ***13.2.7.1.1 Geologic Setting***
24

25 Data provided in the Draft Solar PEIS remain valid. The boundaries of the proposed
26 Milford Flats South SEZ remain the same, but 228 acres (0.92 km²) along the Minersville Canal
27 has been identified as a non-development area.
28

29
30 ***13.2.7.1.2 Soil Resources***
31

32 Data provided in the Draft Solar PEIS remain valid, with the following update:
33

- 34 • Table 13.2.7.1-1 provides revised areas for soil map units taking into account
35 the non-development area within the proposed Milford Flats South SEZ as
36 revised.
- 37
- 38 • Biological soil crusts are likely present within the proposed Milford Flats
39 South SEZ as revised.
40

41
42 **13.2.7.2 Impacts**
43

44 Impacts on soil resources would occur mainly as a result of ground-disturbing activities
45 (e.g., grading, excavating, and drilling), especially during the construction phase of a solar
46

TABLE 13.2.7.1-1 Summary of Soil Map Units within the Proposed Milford Flats South SEZ as Revised

Map Unit Symbol ^a	Map Unit Name	Erosion Potential		Description	Area, in Acres ^d (percentage of SEZ)
		Water ^b	Wind ^c		
139	Thermosprings–Taylorsflat, moderately saline Kunzler complex (0 to 2% slopes)	Moderate	Moderate (WEG 4) ^e	Level to nearly level soils (silt loams) on lake plains. Parent material consists of alluvium from igneous and sedimentary rocks and/or lacustrine deposits. Soils are well drained, with slow infiltration (due to shallow impeding layer) and moderately high permeability. Slightly to strongly saline. Available water capacity is high. Severe rutting hazard. Used for rangeland, irrigated cropland, and wildlife habitat.	3,165 (48.8) ^f
138	Thermosprings–Sevy complex (0 to 3% slopes)	Moderate	Moderate (WEG 3)	Level to nearly level soils (silt loams) on lake plains. Parent material consists of alluvium from igneous and sedimentary rocks. Soils are well drained, with slow infiltration (due to shallow impeding layer) and moderately high permeability. Available water capacity is high. Moderate rutting hazard. Used as rangeland and irrigated cropland.	1,766 (27.3)
129	Bylo silty clay loam (0 to 3% slopes)	Moderate	Moderate (WEG 4)	Level to nearly level soils on alluvial flats. Parent material consists of alluvium from igneous and sedimentary rocks. Soils are very deep and well drained, with slow infiltration (due to shallow impeding layer) and moderately high permeability. Available water capacity is high. Severe rutting hazard. Used for livestock grazing and wildlife habitat.	548 (8.5)
112	Heist–Crestline strongly alkaline complex (0 to 3% slopes)	Slight	Moderate (WEG 3)	Level to nearly level soils (fine sandy loams) on alluvial fan skirts, beach plains, and stream terraces. Parent material consists of alluvium from igneous and sedimentary rocks. Soils are very deep and well drained, with low surface-runoff potential (high infiltration rate) and high permeability. Available water capacity is moderate. Moderate rutting hazard. Used for livestock grazing, irrigated cropland, and wildlife habitat.	317 (4.9) ^g

TABLE 13.2.7.1-1 (Cont.)

Map Unit Symbol ^a	Map Unit Name	Erosion Potential		Description	Area, in Acres ^d (percentage of SEZ)
		Water ^b	Wind ^c		
106	Dixie–Garbo complex (3 to 8% slopes)	Moderate	Low (WEG 7)	Nearly level to gently sloping soils (gravelly loams) on alluvial fan remnants. Parent material consists of alluvium from igneous and sedimentary rocks. Soils are very deep and well drained, with slow infiltration (due to shallow impeding layer) and moderately high permeability. Available water capacity is moderate. Severe rutting hazard. Used for rangeland, wildlife habitat, and recreation.	206 (3.2)
122	Decca–Drum complex (0 to 3% slopes)	Moderate	Low (WEG 7)	Level to nearly level soils (gravelly loams) on stream terraces. Parent material consists of alluvium from igneous rock. Soils are very deep and well drained, with slow infiltration (due to shallow impeding layer) and very high permeability. Available water capacity is low. Moderate rutting hazard. Used for rangeland and irrigated cropland.	169 (2.6)
128	Harding silt loam (0 to 2% slopes)	Severe	Moderate (WEG 4)	Level to nearly level soils on lake plains. Parent material consists of Lake Bonneville lacustrine deposits from igneous and sedimentary rocks. Soils are very deep and well drained, with slow infiltration (due to shallow impeding layer) and moderately low permeability. Available water capacity is moderate. Severe rutting hazard. Used mainly as winter rangeland.	154 (2.4)
123	Taylorflat silt loam (0 to 2% slopes)	Moderate	Moderate (WEG 6)	Level to nearly level soils on alluvial flats. Parent material consists of alluvium from igneous and sedimentary rocks. Soils are very deep and well drained, with slow infiltration (due to shallow impeding layer) and moderately high permeability. Available water capacity is high. Severe rutting hazard. Used for rangeland, irrigated cropland, and wildlife habitat.	80 (1.2)

TABLE 13.2.7.1-1 (Cont.)

Map Unit Symbol ^a	Map Unit Name	Erosion Potential		Description	Area, in Acres ^d (percentage of SEZ)
		Water ^b	Wind ^c		
104	Uvada–Playas complex (0 to 2% slopes)	Moderate	Moderate (WEG 4)	Level to nearly level soils (silt loams) on lake plains. Parent material consists of Lake Bonneville lacustrine deposits from igneous and sedimentary rocks. Soils are very deep and well drained, with high surface runoff potential (very slow infiltration rate) and moderately high permeability. Available water capacity is moderate. Severe rutting hazard. Used for rangeland (Uvada).	71 (1.1)
102	Arents–Miscellaneous water, sewage complex (0 to 3% slopes)	Not rated	Not rated	Level to nearly level variable mixed (disturbed) soils. Soils are well drained, with low surface runoff potential (high infiltration rate) and high permeability. Slight rutting hazard. Used mainly as cropland, urban land, pasture, or wildlife habitat.	4 (<1.0)

^a Map unit symbols are shown in Figure 13.2.7.1-5 of the Draft Solar PEIS.

^b Water erosion potential rates the hazard of soil loss from off-road and off-trail areas after disturbance activities that expose the soil surface. The ratings are based on slope and soil erosion factor K (whole soil; does not account for the presence of rock fragments) and represent soil loss caused by sheet or rill erosion where 50 to 75% of the surface has been exposed by ground disturbance. A rating of “slight” indicates that erosion is unlikely under ordinary climatic conditions. A rating of “moderate” indicates that erosion could be expected under ordinary climatic conditions. A rating of “severe” indicates that erosion is expected, loss of soil productivity and damage are likely, and erosion control measures may be costly or impractical.

^c Wind erosion potential here is based on the wind erodibility group (WEG) designation: groups 1 and 2, high; groups 3 through 6, moderate; and groups 7 and 8, low (see footnote d for further explanation).

^d To convert acres to km², multiply by 0.004047.

Footnotes continued on next page.

TABLE 13.2.7.1-1 (Cont.)

- e WEGs are based on soil texture, content of organic matter, effervescence of carbonates, content of rock fragments, and mineralogy, and also take into account soil moisture, surface cover, soil surface roughness, wind velocity and direction, and the length of unsheltered distance (USDA 2004). Groups range in value from 1 (most susceptible to wind erosion) to 8 (least susceptible to wind erosion). The NRCS provides a wind erodibility index, expressed as an erosion rate in tons per acre (4,000 m²) per year, for each of the wind erodibility groups: WEG 1, 220 tons (200 metric tons) per acre (4,000 m²) per year (average); WEG 2, 134 tons (122 metric tons) per acre (4,000 m²) per year; WEGs 3 and 4 (and 4L), 86 tons (78 metric tons) per acre (4,000 m²) per year; WEG 5, 56 tons (51 metric tons) per acre (4,000 m²) per year; WEG 6, 48 tons (44 metric tons) per acre (4,000 m²) per year; WEG 7, 38 tons (34 metric tons) per acre (4,000 m²) per year; and WEG 8, 0 tons (0 metric tons) per acre (4,000 m²) per year.
- f A total of 158 acres (0.64 km²) of the Thermosprings–Taylorsflat complex along the southeast-facing border of the SEZ is currently categorized as a non-development area.
- g A total of 70 acres (0.28 km²) of the Heist–Crestline complex along the southeast-facing border of the SEZ is currently categorized as a non-development area.

Source: NRCS (2010).

1 project. Because the developable area of the SEZ has changed by less than 4%, the assessment of
2 impacts provided in the Draft Solar PEIS remains valid, with the following updates:

- 3
- 4 • Impacts related to wind erodibility are somewhat reduced, because the
- 5 identification of the non-development area eliminates 228 acres (0.92 km²) of
- 6 moderately erodible soils from development.
- 7
- 8 • Impacts related to water erodibility are somewhat reduced, because the
- 9 identification of the non-development area eliminates 158 acres (0.64 km²) of
- 10 moderately erodible soils from development.
- 11
- 12

13 **13.2.7.3 SEZ-Specific Design Features and Design Feature Effectiveness**

14
15 Required programmatic design features that would reduce impacts on soils are described
16 in Section A.2.2 of Appendix A of this Final Solar PEIS. Implementing the programmatic design
17 features will reduce the potential for soil impacts during all project phases.

18
19 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
20 comments received as applicable, no SEZ-specific design features for soil resources were
21 identified. Some SEZ-specific design features may be identified through the process of preparing
22 parcels for competitive offer and subsequent project-specific analysis.

23 24 25 **13.2.8 Minerals (Fluids, Solids, and Geothermal Resources)**

26
27 A mineral potential assessment for the proposed Milford Flats South SEZ has been
28 prepared and reviewed by BLM mineral specialists knowledgeable about the region where the
29 SEZ is located (BLM 2012a). The BLM is proposing to withdraw the SEZ from settlement, sale,
30 location, or entry under the general land laws, including the mining laws, for a period of 20 years
31 (see Section 2.2.2.2.4 of the Final Solar PEIS). The potential impacts of this withdrawal are
32 discussed in Section 13.2.24.

33 34 35 **13.2.8.1 Affected Environment**

36
37 There are no known locatable minerals present within the proposed Milford Flats South
38 SEZ. There are four existing oil and gas leases that cover the SEZ, but they are currently
39 classified as nonproducing. While there are no geothermal leases within the SEZ, the area around
40 it is considered to be potentially valuable for geothermal resources. A geothermal plant has been
41 developed 3 mi (5 km) southwest of the SEZ.

1 **13.2.8.2 Impacts**

2
3 The description of impacts on the proposed Milford Flats South SEZ in the Draft Solar
4 PEIS remains valid. If the area is identified as a SEZ, it would continue to be closed to all
5 incompatible forms of mineral development, with the exception of valid existing rights. The oil
6 and gas leases located within the SEZ are prior existing rights and may conflict with solar energy
7 development. Future development of oil and gas resources beneath the SEZ would be possible
8 from existing leases or from offset drilling from outside the SEZ. The surface of the SEZ would
9 be unavailable for geothermal development, but such resources, if present, might be accessible
10 from outside of the SEZ. Production of common minerals could take place in areas not directly
11 developed for solar energy production.
12

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14 **13.2.8.3 SEZ-Specific Design Features and Design Feature Effectiveness**

15
16 Required programmatic design features that would reduce impacts on mineral resources
17 are described in Section A.2.2 of Appendix A of this Final Solar PEIS. Implementing the
18 programmatic design features will provide adequate protection of mineral resources.
19

20 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
21 comments received as applicable, no SEZ-specific design features for mineral resources have
22 been identified in this Final Solar PEIS. Some SEZ-specific design features may be identified
23 through the process of preparing parcels for competitive offer and subsequent project-specific
24 analysis.
25

26
27 **13.2.9 Water Resources**

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30 **13.2.9.1 Affected Environment**

31
32 The description of the affected environment given in the Draft Solar PEIS relevant to
33 water resources at the proposed Milford Flats South SEZ remains valid and is summarized in the
34 following paragraphs.
35

36 The Milford Flats South SEZ is located within the Escalante Desert–Sevier Lake
37 subregion of the Great Basin hydrologic region. The SEZ is located in the Milford area of the
38 Escalante Desert Valley with the Black Mountains to the north, the San Francisco Mountains to
39 the west, and the Mineral Mountains to the east. Average precipitation is estimated to be 9 in./yr
40 (20 cm/yr), and the average pan evaporation rate is estimated to be 70 in./yr (178 cm/yr). The
41 Beaver River flows west out of the Minersville Reservoir (controlled by Rocky Ford Dam and
42 then north along the center of the valley, but almost the entire river flow is diverted for
43 agricultural irrigation. Minersville Canal flows through the southern portion of the SEZ, and
44 several small, unnamed intermittent/ephemeral washes cross the SEZ area as well. The area
45 around the Milford Flats South SEZ has not been examined for flood risk, but any flooding
46 would be limited to local ponding and erosion.

1 The Milford Flats South SEZ is located within the Milford Area groundwater basin in
 2 the northern portion of the Escalante Valley. Groundwater is primarily found in the basin-fill
 3 aquifer, which consists of alternating layers of clay, sand, and gravel and ranges between
 4 300 and 500 ft (91 and 152 m) in thickness. Groundwater recharge has been estimated to be
 5 16,000 ac-ft/yr (20 million m³/yr), primarily from mountain front recharge and irrigation return
 6 flows. Two wells within 1.0 mi (1.6 km) of the SEZ indicated depths to groundwater of 90 ft
 7 (27 m) and 135 ft (41 m). Groundwater levels dropped as much as 65 ft (20 m) between 1948
 8 and 2009 and land subsidence and fracturing have been observed in areas of the highest
 9 groundwater withdrawal rates. Groundwater flows from the south to the north, and its quality is
 10 generally good.

11
 12 In Utah, water resources are considered public, and water rights are allocated by the Utah
 13 DWR. The northern Escalante Desert Valley basin is under the jurisdiction of the southwestern
 14 region office of the Utah DWR and is located in Policy Area 71 (Escalante Valley). Surface
 15 water rights are fully appropriated, and no new groundwater diversions are allowed because of
 16 the land subsidence and declining groundwater table in the region. Solar developers would need
 17 to obtain water right transfers, which are considered by the Utah DWR on a case-by-case basis.

18
 19 In addition to the water resources information provided in the Draft Solar PEIS, this
 20 section provides a planning-level inventory of available climate, surface water, and groundwater
 21 monitoring stations within the immediate vicinity of the Milford Flats South SEZ and
 22 surrounding basin. Additional data regarding climate, surface water, and groundwater conditions
 23 are presented in Tables 13.2.9.1-1 through 13.2.9.1-7 and in Figures 13.2.9.1-1 and 13.2.9.1-2.
 24 Fieldwork and hydrologic analyses needed to determine 100-year floodplains and jurisdictional
 25 water bodies would need to be coordinated with appropriate federal, state, and local agencies.
 26 Areas within the Milford Flats South SEZ that are found to be within a 100-year floodplain will
 27 be identified as non-development areas. Any water features within the Milford Flats South SEZ
 28 determined to be jurisdictional will be subject to the permitting process described in the CWA.

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 30
 31 **TABLE 13.2.9.1-1 Watershed and Water Management Basin Information**
 32 **Relevant to the Proposed Milford Flats South SEZ as Revised**

Basin	Name	Area (acres) ^b
Subregion (HUC4) ^a	Escalante Desert–Sevier Lake (1603)	10,544,005
Cataloging unit (HUC8)	Beaver Bottoms–Upper Beaver (16030007)	1,112,295
Groundwater basin	Milford area	742,000
SEZ	Milford Flats South	6,480

^a HUC = Hydrologic Unit Code; a USGS system for characterizing nested watersheds that includes large-scale subregions (HUC4) and small-scale cataloging units (HUC8).

^b To convert acres to km², multiply by 0.004047.

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TABLE 13.2.9.1-2 Climate Station Information Relevant to the Proposed Milford Flats South SEZ as Revised

Climate Station (COOP ID ^a)	Elevation ^b (ft) ^c	Distance to SEZ (mi) ^d	Period of Record	Mean Annual Precipitation (in.) ^e	Mean Annual Snowfall (in.)
Beaver, Utah (420519)	5,940	25	1888–1990	11.35	34.00
Milford, Utah (425654)	5,010	16	1906–2011	9.10	34.10
Minersville, Utah (425723)	5,280	9	1897–2011	11.18	22.30
Summit, Utah (428456)	6,000	29	1951–2011	12.27	22.90

- ^a National Weather Service’s Cooperative Station Network station identification code.
- ^b Surface elevations for the proposed Milford Flats South SEZ range from 5,020 to 5,120 ft.
- ^c To convert ft to m, multiply by 0.3048.
- ^d To convert mi to km, multiply by 1.6093.
- ^e To convert in. to cm, multiply by 2.540.

Source: NOAA (2012).

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TABLE 13.2.9.1-3 Total Lengths of Selected Streams at the Subregion, Cataloging Unit, and SEZ Scale Relevant to the Proposed Milford Flats South SEZ as Revised

Water Feature	Subregion, HUC4 (ft) ^a	Cataloging Unit, HUC8 (ft)	SEZ (ft)
Unclassified streams	0	0	0
Perennial streams	14,121,714	1,457,973	0
Intermittent/ephemeral streams	160,714,376	16,361,544	60,773
Canals	10,978,835	864,909	20,797

- ^a To convert ft to m, multiply by 0.3048.

Source: USGS (2012a).

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10 **13.2.9.2 Impacts**

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13.2.9.2.1 Land Disturbance Impacts on Water Resources

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The discussion of land disturbance effects on water resources in the Draft Solar PEIS remains valid. As stated in the Draft Solar PEIS, land disturbance activities could potentially affect drainage patterns, along with groundwater recharge and discharge processes. In particular, land disturbance impacts in the vicinity of the proposed Milford Flats South SEZ could result in increased erosion and sedimentation along the Minersville Canal and several intermittent/

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TABLE 13.2.9.1-4 Stream Discharge Information Relevant to the Proposed Milford Flats South SEZ as Revised

Station (USGS ID)	Period of Record	No. of Records
No peak flow/discharge information available for nearby surface water stations (all are springs).	NA ^a	NA

^a NA = No data collected for this parameter.

Source: USGS (2012b).

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TABLE 13.2.9.1-5 Surface Water Quality Data Relevant to the Proposed Milford Flats South SEZ as Revised^a

Parameter	Station (USGS ID)
	381023113121301
Period of record	1939–1967
No. of records	6
Temperature (°C) ^b	78.3 (76.7–82.8)
Total dissolved solids (mg/L)	1485 (1,470–1,490)
Dissolved oxygen (mg/L)	NA ^c
pH	7.7 (7.1–8.6)
Nitrate (mg/L as N)	0.0795 (0.023–0.248)
Phosphate (mg/L)	0.85 (0.1–1.6)
Organic carbon (mg/L)	NA
Calcium (mg/L)	75 (71–82)
Magnesium (mg/L)	9.8 (9.2–12)
Sodium (mg/L)	360 (360–370)
Chloride (mg/L)	215 (210–220)
Sulfate (mg/L)	460 (460–470)
Arsenic (µg/L)	NA

^a Median values are listed; the range in values is shown in parentheses.

^b To convert °C to °F, multiply by 1.8, then add 32.

^c NA = no data collected for this parameter.

Source: USGS (2012b).

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TABLE 13.2.9.1-6 Water Quality Data from Groundwater Samples Relevant to the Proposed Milford Flats South SEZ as Revised

Parameter	Station (USGS ID) ^a		
	381119113005302	381257113114401	381543113035501
Period of record	1960–2004	1971–1971	1956–2008
No. of records	25	2	61
Temperature (°C) ^b	21.1 (21.1–21.1)	15 (15–15)	16 (13.5–23)
Total dissolved solids (mg/L)	300 (291–309)	NA	476.5 (432–521)
Dissolved oxygen (mg/L)	NA ^c	NA	NA
pH	7.6 (7.5–7.7)	7.5 (7.5–7.5)	7.5 (7.1–7.7)
Nitrate (mg/L as N)	1.125 (1.08–1.17)	0.226	NA
Phosphate (mg/L)	NA	0.15 (0.15–0.15)	0.104 (0.095–0.113)
Organic carbon (mg/L)	NA	NA	NA
Calcium (mg/L)	37 (34–40)	55 (55–55)	83 (73.5–100)
Magnesium (mg/L)	8.65 (8.5–8.8)	28 (28–28)	17 (15.2–21.1)
Sodium (mg/L)	38	170 (170–170)	46.5 (37.7–58)
Chloride (mg/L)	29.5 (25–34)	180 (180–180)	110 (94.9–138)
Sulfate (mg/L)	52 (50–54)	230 (230–230)	71.5 (67.7–87)
Arsenic (µg/L)	NA	NA	3.65 (3.6–3.7)

^a Median values are listed; the range in values is shown in parentheses.

^b To convert °C to °F, multiply by 1.8, then add 32.

^c NA = no data collected for this parameter.

Source: USGS (2012b).

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TABLE 13.2.9.1-7 Groundwater Surface Elevations Relevant to the Proposed Milford Flats South SEZ as Revised

Parameter	Station (USGS ID)	
	381318113024801	381319113003501
Period of record	1953–2011	1953–2007
No. of observations	133	127
Surface elevation (ft) ^a	5,081	5,128
Well depth (ft)	110	140
Depth to water, median (ft)	69.19	112.1
Depth to water, range (ft)	55.28–91.87	96.45–134.18
Depth to water, most recent observation (ft)	91.87	134.18
Distance to SEZ (mi) ^b	3	5

^a To convert ft to m, multiply by 0.3048.

^b To convert mi to km, multiply by 1.6093.

Source: USGS (2012b).

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ephemeral streams that cross the SEZ. The identification of regions within the Escalante Valley SEZ near the Minersville Canal as non-development areas (Figure 13.2.1.1-2) reduces the potential for adverse impacts associated with land disturbance activities.

Land clearing, land leveling, and vegetation removal during the development of the SEZ have the potential to disrupt intermittent/ephemeral stream channels. Several programmatic design features described in Section A.2.2 of Appendix A of this Final Solar PEIS would avoid, minimize, and/or mitigate impacts associated with the disruption of intermittent/ephemeral water features. Additional analyses of intermittent/ephemeral streams are presented in this update, including an evaluation of functional aspects of stream channels with respect to groundwater recharge, flood conveyance, sediment transport, geomorphology, and ecological habitats. Only a summary of the results from these surface water analyses is presented in this section; more information on methods and results is presented in Appendix O.

The study region considered for the intermittent/ephemeral stream evaluation relevant to the Milford Flats South SEZ is a subset of the Beaver Bottoms–Upper Beaver watershed (HUC8), for which information regarding stream channels is presented in Tables 13.2.9.1-3 and 13.2.9.1-4 of this Final Solar PEIS. The results of the intermittent/ephemeral stream evaluation are shown in Figure 13.2.9.2-1, which depicts a subset of flow lines from the National Hydrography Dataset (USGS 2012a) labeled as having a low, moderate, or high sensitivity to land disturbance (Figure 13.2.9.2-1). The analysis indicated that 34% of the total length of the intermittent/ephemeral stream channel reaches in the evaluation had low sensitivity, and 66%

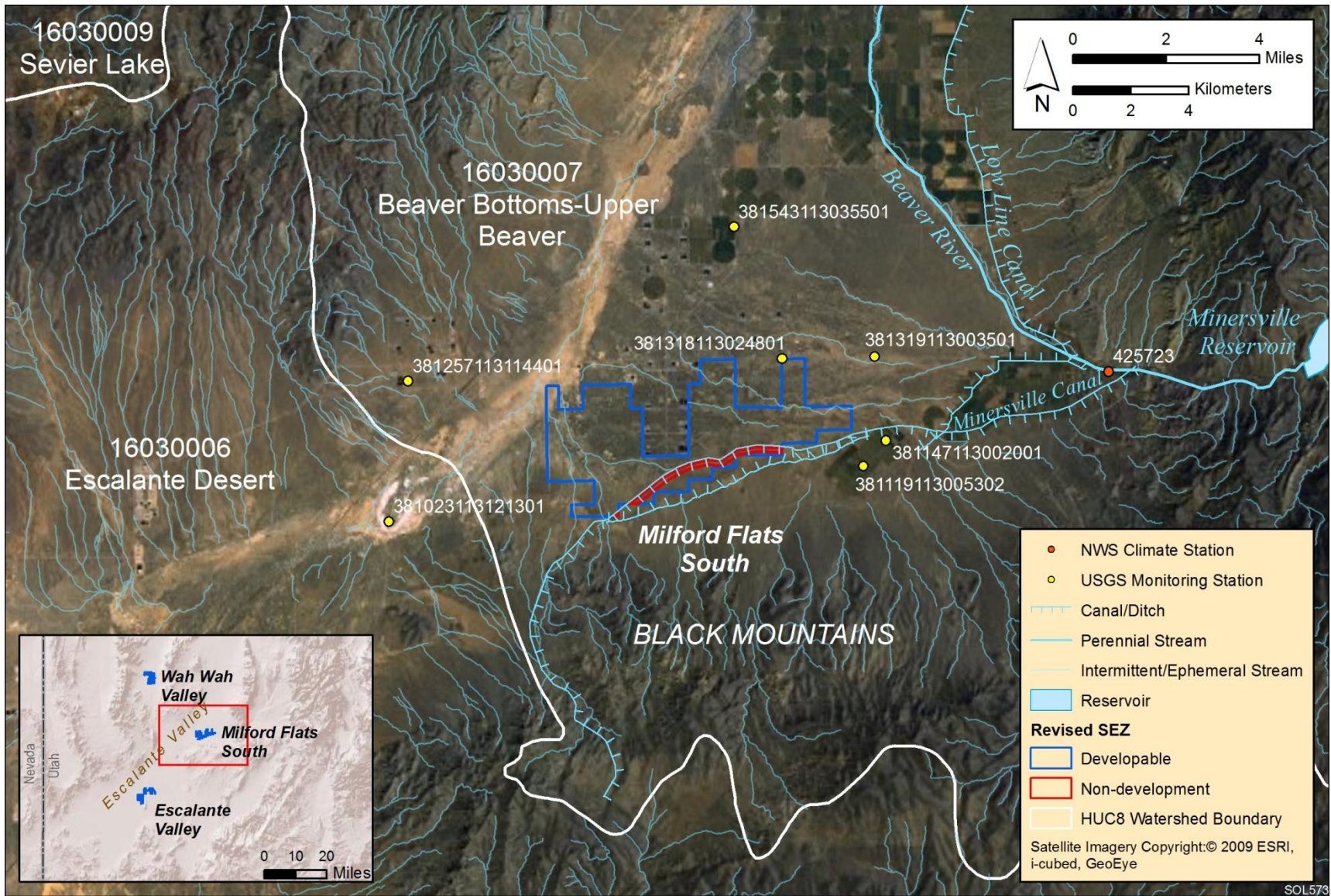


FIGURE 13.2.9.1-1 Surface Water Features near the Proposed Milford Flats South SEZ as Revised

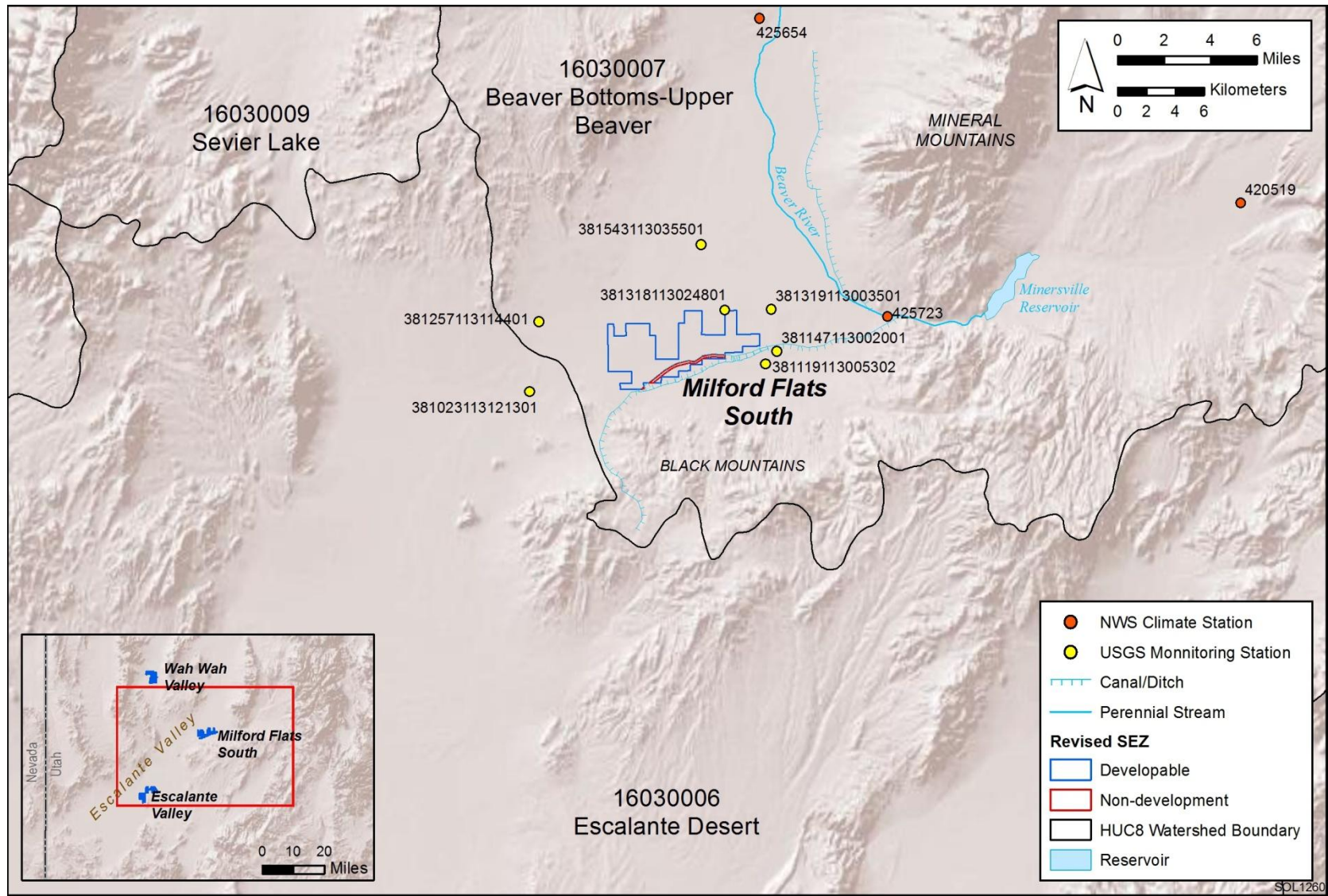


FIGURE 13.2.9.1-2 Surface Water and Groundwater Features within the Beaver Bottoms–Upper Beaver Watershed, Which Includes the Proposed Milford Flats South SEZ as Revised

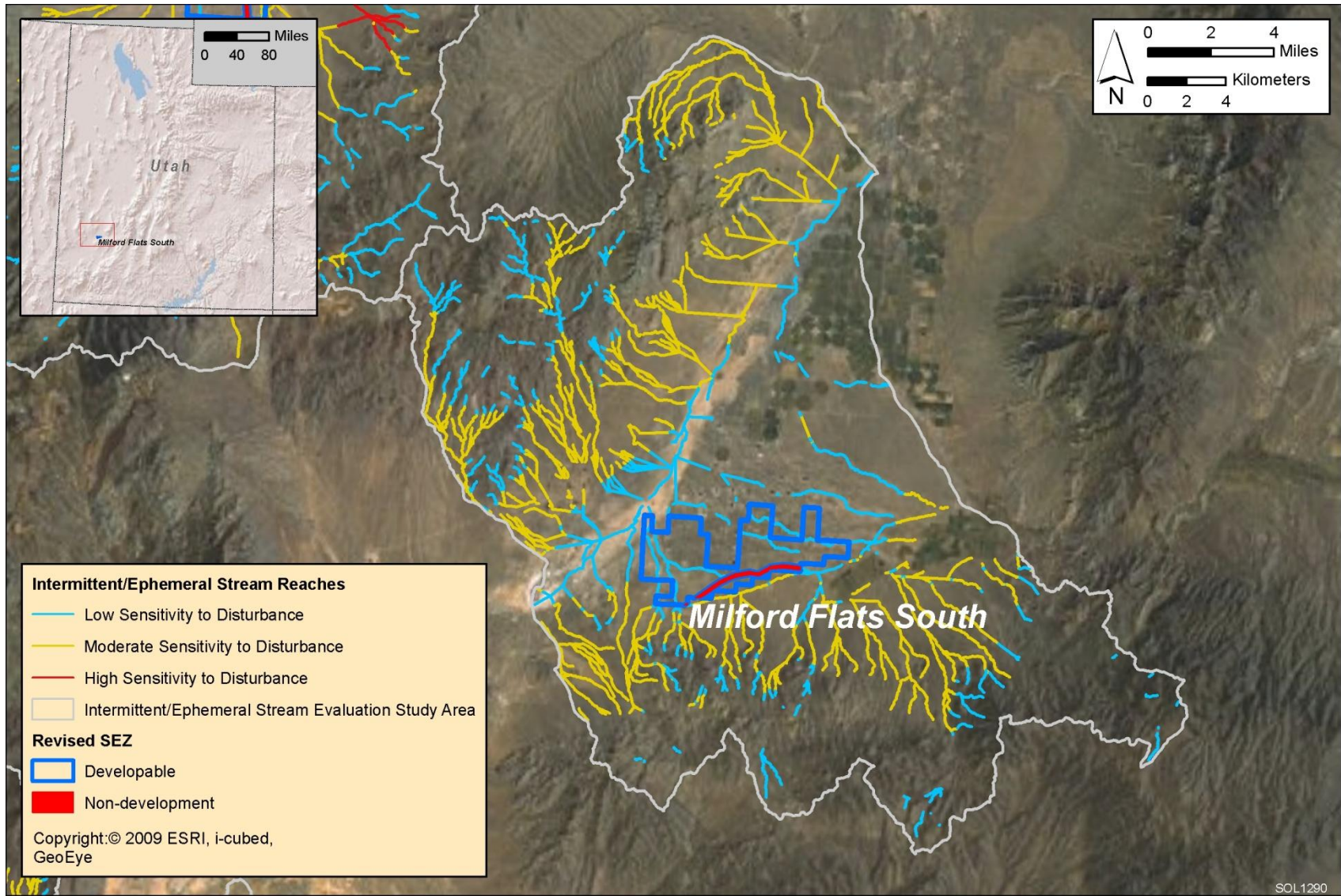


FIGURE 13.2.9.2-1 Intermittent/Ephemeral Stream Channel Sensitivity to Surface Disturbances in the Vicinity of the Proposed Milford Flats South SEZ as Revised

1 had moderate sensitivity to disturbance. Several intermittent/ephemeral channels within the
 2 Milford Flats South SEZ were classified as having low sensitivity to disturbance. Any alterations
 3 to intermittent/ephemeral stream channels in the SEZ would be subject to review by the Utah
 4 DWR’s Stream Alteration Program, which considers natural streams features that receive enough
 5 water for sustaining ecosystems that can be observed primarily by vegetation patterns (Utah
 6 DWR 2004).

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 9 **13.2.9.2.2 Water Use Requirements for Solar Energy Technologies**

10
 11 The water use requirements for full build-out scenarios at the Milford Flats South SEZ
 12 have not changed from the values presented in the Draft Solar PEIS (see Tables 13.2.9.2-1
 13 and 13.2.9.2-2). This section presents additional analyses of groundwater, including a basin-scale
 14 groundwater budget and a simplified, one-dimensional groundwater model of potential
 15 groundwater drawdown in the vicinity of the SEZ. Only a summary of the results from these
 16 groundwater analyses is presented in this section; more information on methods and results
 17 is presented in Appendix O.

18
 19
 20 **TABLE 13.2.9.2-1 Groundwater Budget for the**
 21 **Milford Area Groundwater Basin, Which Includes**
 22 **the Proposed Milford Flats South SEZ as Revised**

Process	Amount
<i>Inputs</i>	
Groundwater recharge (ac-ft/yr) ^{a,b}	9,200
Underflow from adjacent basins (ac-ft/yr)	1,700
Irrigation recharge (ac-ft/yr)	22,700
Losses from canals (ac-ft/yr)	8,500
Underflow from mountains (ac-ft/yr)	16,000
<i>Outputs</i>	
Total withdrawals (ac-ft/yr) ^c	62,000 ^c
Evapotranspiration (ac-ft/yr)	24,000
<i>Storage</i>	
Aquifer storage (ac-ft) ^d	95,000,000

a To convert ac-ft to m³, multiply by 1,234.

b Groundwater recharge includes mountain front, intermittent/ephemeral channel seepage, and direct infiltration recharge processes.

c Total withdrawals for 2010 from Burden (2011).

d Pre-development storage in the Milford area.

Source: Mower and Cordova (1974).

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TABLE 13.2.9.2-2 Aquifer Characteristics and Assumptions Used in the One-Dimensional Groundwater Model for the Proposed Milford Flats South SEZ as Revised

Parameter	Value
Aquifer type/conditions	Basin fill/unconfined
Aquifer thickness (ft)	1,000 ^b
Transmissivity (ft ² /day) ^a	10,000 ^b
Specific yield	0.15 ^c
Analysis period (yr)	20
High pumping scenario (ac-ft/yr) ^d	5,199
Medium pumping scenario (ac-ft/yr)	740
Low pumping scenario (ac-ft/yr)	29

- ^a To convert ft² to m², multiply by 0.0929.
- ^b Source: Mower and Cordova (1974).
- ^c Source: Durbin and Loy (2010).
- ^d To convert ac-ft to m³, multiply by 1,234.

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The Milford Flats South SEZ is located in the Milford Area portion of the Escalante Desert groundwater basin; Durbin and Loy (2010) refer to this portion of the basin as the Beaver Bottoms basin. A basin-scale groundwater budget was assembled using available data on groundwater inputs, outputs, and storage (Table 13.2.9.2-1) for comparison with water use estimates related to solar energy development. The estimated total water use requirements during the peak construction year are as high as 1,244 ac-ft/yr (1.5 million m³/yr), a minor portion of the average annual inputs to the basin and a very small portion of current groundwater withdrawals and estimated groundwater storage in the Milford area basin. Given the short duration of construction activities, the water use estimate for construction is not a primary concern to water resources in the basin.

The long duration of groundwater pumping during operations (20 years) poses a greater threat to groundwater resources. This analysis considered low, medium, and high groundwater pumping scenarios that represent full build-out of the SEZ, assuming PV, dry-cooled parabolic trough, and wet-cooled parabolic trough, respectively (a 30% operational time was considered for all solar facility types on the basis of operations estimates for proposed utility-scale solar energy facilities). The low, medium, and high pumping scenarios result in groundwater withdrawals that range from 29 to 5,199 ac-ft/yr (0.036 to 6.4 million m³/yr), or 580 to 103,980 ac-ft (0.72 to 128 million m³) over the 20-year operational period. From a groundwater budgeting perspective, the high pumping scenario would represent 9% of the estimate of total annual groundwater inputs to the basin and less than 1% of the estimated groundwater storage over the 20-year operational period. However, given the current imbalance between groundwater inputs and outputs (Table 13.2.9.2-1), this groundwater withdrawal rate could potentially result in a 3% decrease in the estimated aquifer storage over the 20-year operational period. The

1 medium-pumping scenario has annual withdrawals that represent about 1%, and the low
2 pumping scenario much less than 1% of the estimated groundwater inputs into the basin
3 (Table 13.2.9.2-1).
4

5 Groundwater budgeting allows for quantification of complex groundwater processes
6 at the basin scale, but it ignores the temporal and spatial components of how groundwater
7 withdrawals affect groundwater surface elevations, groundwater flow rates, and connectivity
8 to surface water features such as streams, wetlands, playas, and riparian vegetation. A
9 one-dimensional groundwater modeling analysis was performed to present a simplified depiction
10 of the spatial and temporal effects of groundwater withdrawals by examining groundwater
11 drawdown in a radial direction around the center of the SEZ for the low, medium, and high
12 pumping scenarios. A detailed discussion of the groundwater modeling analysis is presented
13 in Appendix O. It should be noted, however, that the aquifer parameters used for the
14 one-dimensional groundwater model (Table 13.2.9.2-2) represent available literature data, and
15 that the model aggregates these values into a simplistic representation of the aquifer.
16

17 Currently, the depth to groundwater ranges between 90 and 130 ft (27 and 40 m) in
18 the vicinity of the SEZ (Table 13.2.9.1-7). The modeling results suggest that groundwater
19 withdrawals for solar energy development would result in groundwater drawdown in the vicinity
20 of the SEZ (approximately a 3-mi [5-km] radius) ranging from about 7 to 50 ft (2.1 to 15 m) for
21 the high pumping scenario, 1 to 8 ft (0.3 to 2.4 m) for the medium pumping scenario, and less
22 than 1 ft (0.3 m) for the low pumping scenario (Figure 13.2.9.2-2). If the pumping well were
23 located at a distance of 0.5 mi (0.8 km) from the Minersville Canal on the SEZ, the modeled
24 groundwater drawdown for the high pumping scenario suggests a potential for 25 ft (8 m) of
25
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28 **FIGURE 13.2.9.2-2 Estimated One-Dimensional Groundwater Drawdown Resulting from**
29 **High, Medium, and Low Groundwater Pumping Scenarios over the 20-Year Operational**
30 **Period at the Proposed Milford Flats South SEZ as Revised**

1 drawdown, which could impair groundwater–surface water connectivity via infiltration
2 processes along the canal. Intermittent/ephemeral channels directly to the south of the SEZ could
3 also be affected by the drawdown, leading to a loss of groundwater-surface water connectivity
4 via infiltration processes during channel inundation and alterations to the riparian vegetation
5 (Figure 13.2.9.2-1).

6 7 8 ***13.2.9.2.3 Off-Site Impacts: Roads and Transmission Lines*** 9

10 As stated in the Draft Solar PEIS, impacts associated with the construction of roads and
11 transmission lines primarily deal with water use demands for construction, water quality
12 concerns relating to potential chemical spills, and land disturbance effects on the natural
13 hydrology. Water needed for transmission line construction activities (e.g., for soil compaction,
14 dust suppression, and potable supply for workers) could be trucked to the construction area from
15 an off-site source. If this occurred, water use impacts at the SEZ would be negligible. The Draft
16 Solar PEIS assessment of impacts on water resources from road and transmission line
17 construction remains valid.

18 19 20 ***13.2.9.2.4 Summary of Impacts on Water Resources*** 21

22 The additional information and analyses of water resources presented in this update agree
23 with the information provided in the Draft Solar PEIS, which indicates that the Milford Flats
24 South SEZ is located in a desert valley with predominately intermittent/ephemeral surface water
25 features and groundwater in a basin-fill aquifer. Historical groundwater use in the region led to
26 groundwater declines of up to 65 ft (20 m) from 1948 to 2009 (Burden 2011). These baseline
27 conditions suggest that water resources are vulnerable in the vicinity of the Milford Flats South
28 SEZ, and that the primary potential for impacts from solar energy development comes from
29 surface disturbances and groundwater use.

30
31 The regions identified as non-development areas within the SEZ contain the Minersville
32 Canal along the southern edge of the SEZ, which has reduced potential impacts associated with
33 surface disturbance of surface water features. Disturbance to intermittent/ephemeral stream
34 channels within the Milford Flats South SEZ should not have a significant impact on the critical
35 functions of groundwater recharge, sediment transport, flood conveyance, and ecological habitat
36 given the relatively small footprint of the Milford Flats South SEZ with respect to the study area,
37 and the sensitivity of identified intermittent/ephemeral streams. The intermittent/ephemeral
38 stream evaluation suggests that all intermittent/ephemeral streams crossing the SEZ have a low
39 sensitivity to land disturbances. Additional protection for intermittent/ephemeral streams is
40 provided by the Utah DWR’s Stream Allocation permitting program (Utah DWR 2004).

41
42 The proposed water use for full build-out scenarios at the Milford Flats South SEZ
43 indicate that the low and medium pumping scenarios are preferable, given that the high pumping
44 scenario has the potential to greatly affect both the annual and long-term groundwater budget,
45 and that the high pumping scenario may impair potential groundwater-surface water connectivity

1 in the Minersville Canal and the unnamed intermittent/ephemeral streams along the southern
2 edge of the SEZ.
3

4 Predicting impacts associated with groundwater withdrawals in desert regions is often
5 difficult, given the heterogeneity of aquifer characteristics, the long time period between the
6 onset of pumping and its effects, and limited data. One of the primary mitigation measures
7 to protect water resources is the implementation of long-term monitoring and adaptive
8 management (see Section A.2.4 of Appendix A). For groundwater, this requires the combination
9 of monitoring and modeling to fully identify the temporal and spatial extent of potential impacts.
10 The groundwater modeling framework developed by Durbin and Loy (2010) in this region
11 should be used as a basis to evaluate project-specific development plans, along with supporting
12 long-term monitoring and adaptive management plans for the Milford Flats South SEZ.
13
14

15 **13.2.9.3 SEZ-Specific Design Features and Design Feature Effectiveness**

16
17 Required programmatic design features that would reduce impacts on surface water
18 and groundwater are described in Section A.2.2 of Appendix A of this Final Solar PEIS.
19 Implementing the programmatic design features will provide some protection of and reduce
20 impacts on water resources.
21

22 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
23 comments received as applicable, the following SEZ-specific design features for water resources
24 have been identified:
25

- 26 • Groundwater analyses suggest that full build-out of wet-cooled technologies is
27 not feasible; for mixed-technology development scenarios, any proposed wet-
28 cooled projects should utilize water conservation practices.
29
- 30 • During site characterization, coordination and permitting with the Utah DWR
31 regarding Utah's Stream Alteration Program would be required for any
32 proposed alterations to surface water features.
33

34 The need for additional SEZ-specific design features will be identified through the
35 process of preparing parcels for competitive offer and subsequent project-specific analysis.
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38 **13.2.10 Vegetation**

39 **13.2.10.1 Affected Environment**

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43 In the Supplement to the Draft Solar PEIS, 228 acres (0.9 km²) along the Minersville
44 Canal was identified as a non-development area in the Milford Flats South SEZ.
45

1 As presented in the Draft Solar PEIS, 7 cover types were identified within the area of
2 the proposed Milford Flats South SEZ, while 26 cover types were identified within the area of
3 indirect effects, including the assumed access road and transmission line corridors and within
4 5 mi (8 km) of the SEZ boundary. For this Final Solar PEIS, a specifically located hypothetical
5 transmission line is no longer being assumed (see Section 13.2.23 for an updated transmission
6 assessment for this SEZ). Sensitive habitats on the SEZ include ephemeral dry washes.
7 Figure 13.2.10.1-1 shows the cover types within the affected area of the Milford Flats South
8 SEZ as revised.

11 **13.2.10.2 Impacts**

13 As presented the Draft Solar PEIS, the construction of solar energy facilities within the
14 proposed Milford Flats South SEZ would result in direct impacts on plant communities because
15 of the removal of vegetation within the facility footprint during land-clearing and land-grading
16 operations. Approximately 80% of the SEZ would be expected to be cleared with full
17 development of the SEZ. On the basis of the newly identified non-development area,
18 approximately 5,002 acres (20.2 km²) would be cleared.

19 Overall impact magnitude categories were based on professional judgment and include
20 (1) *small*: a relatively small proportion ($\leq 1\%$) of the cover type within the SEZ region would be
21 lost; (2) *moderate*: an intermediate proportion (>1 but $\leq 10\%$) of a cover type would be lost; and
22 (3) *large*: $>10\%$ of a cover type would be lost.

26 ***13.2.10.2.1 Impacts on Native Species***

27 The analysis presented in the Draft Solar PEIS for the original Milford Flats South SEZ
28 developable area indicated that development would result in a small impact on all land cover
29 types occurring within the SEZ (Table 13.2.10.1-1 in the Draft Solar PEIS). Development within
30 the revised Milford Flats South SEZ could still directly affect all the cover types evaluated in the
31 Draft Solar PEIS; the reduction in the developable area would result in reduced impact levels on
32 most land cover types in the affected area, but the impact magnitudes would remain unchanged
33 compared to original estimates in the Draft Solar PEIS.

34 Direct impacts on habitats within the previously identified transmission corridor would
35 not occur. As a result, direct impacts on the Rocky Mountain Cliff and Canyon and Massive
36 Bedrock, Inter-Mountain Basins Mountain Mahogany Woodland and Shrubland, and Southern
37 Rocky Mountain Montane-Subalpine Grassland cover types, which were only within the
38 transmission corridor, would not occur. However, direct and indirect impacts on plant
39 communities associated with playa habitats, greasewood flats, or other intermittently flooded
40 areas, or dry washes, within or near the SEZ, as described in the Draft Solar PEIS, could still
41 occur. Indirect impacts on riparian communities along Beaver River could still occur. The
42 indirect impacts from groundwater use on plant communities in the region that depend on
43 groundwater, such as riparian communities, could also occur. Direct or indirect impacts on
44
45
46

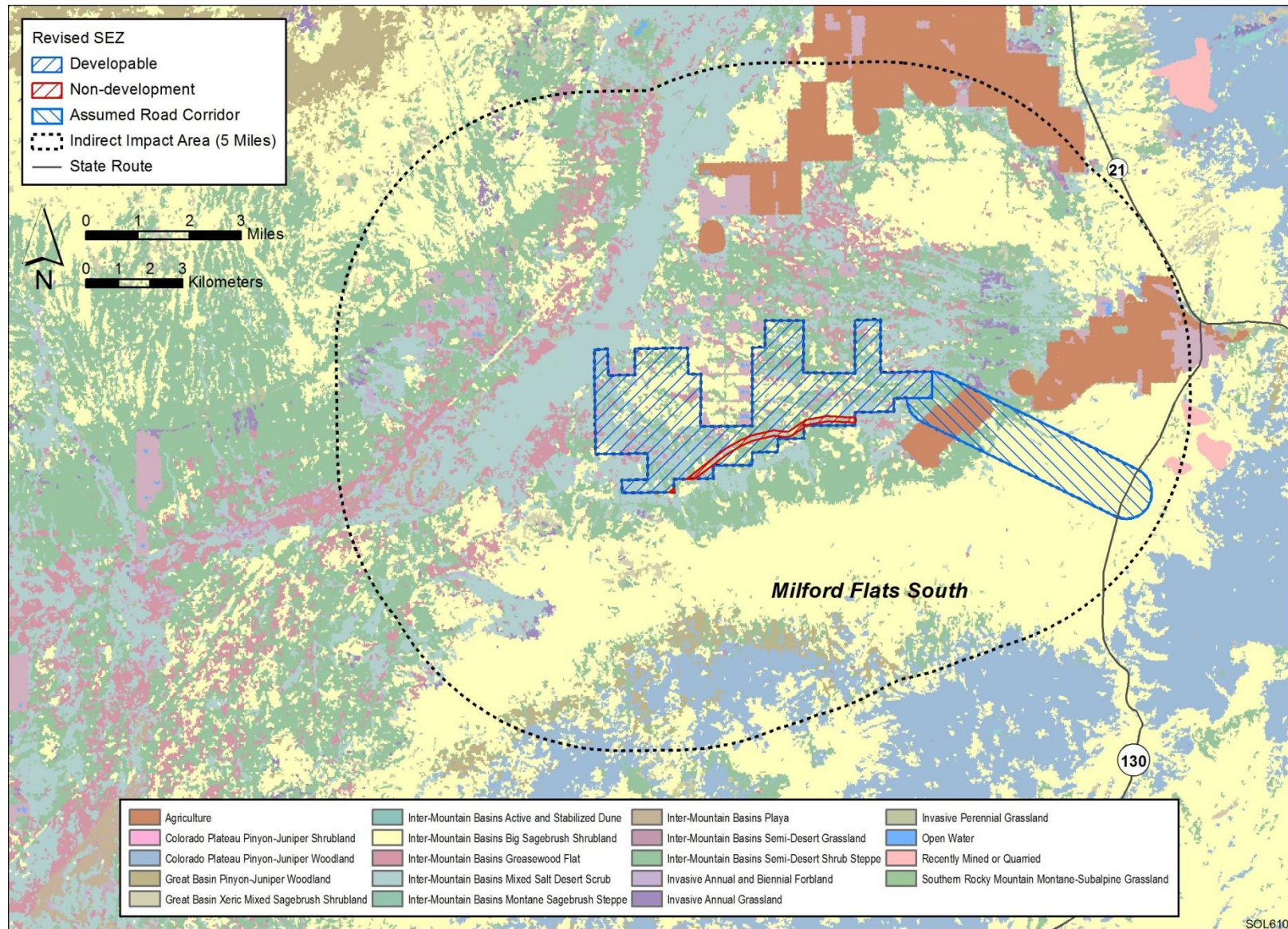


FIGURE 13.2.10.1-1 Land Cover Types within the Proposed Milford Flats South SEZ as Revised

1 wetlands, riparian habitat, or woodlands in or near the access road ROW, as described in the
2 Draft Solar PEIS, could also occur.

3 4 5 **13.2.10.2.2 Impacts from Noxious Weeds and Invasive Plant Species**

6
7 As presented in the Draft Solar PEIS, land disturbance from project activities and indirect
8 effects of construction and operation within the Milford Flats South SEZ could potentially result
9 in the establishment or expansion of noxious weeds and invasive species populations, potentially
10 including those species listed in Section 13.2.10.1 in the Draft Solar PEIS. Impacts such as
11 reduced restoration success and possible widespread habitat degradation could still occur;
12 however, a small reduction in the potential for such impacts would result from the reduced
13 developable area of the SEZ.

14 15 16 **13.2.10.3 SEZ-Specific Design Features and Design Feature Effectiveness**

17
18 Required programmatic design features that would reduce impacts on vegetation are
19 described in Section A.2.2 of Appendix A of this Final Solar PEIS. SEZ-specific species and
20 habits will determine how programmatic design features are applied, for example:

- 21
- 22 • All dry wash habitats within the SEZ and all dry wash and riparian habitats
23 within the assumed access road corridor shall be avoided to the extent
24 practicable, and any impacts minimized and mitigated in consultation with
25 appropriate agencies. A buffer area shall be maintained around dry washes
26 and riparian habitats to reduce the potential for impacts.
 - 27
 - 28 • Appropriate engineering controls shall be used to minimize impacts on dry
29 wash, playa, and greasewood flat habitats, including downstream occurrences,
30 resulting from surface water runoff, erosion, sedimentation, altered hydrology,
31 accidental spills, or fugitive dust deposition to these habitats. Appropriate
32 buffers and engineering controls will be determined through agency
33 consultation.
 - 34
 - 35 • Groundwater studies shall be conducted to evaluate the potential for indirect
36 impacts on riparian habitats, such as those along Beaver River.
 - 37

38 It is anticipated that the implementation of these programmatic design features will
39 reduce a high potential for impacts from invasive species and impacts on dry washes, playas, and
40 riparian habitats to a minimal potential for impact.

41
42 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
43 comments received as applicable, no SEZ-specific design features for vegetation have been
44 identified. Some SEZ-specific design features may be identified through the process of preparing
45 parcels for competitive offer and subsequent project-specific analysis.

1 **13.2.11 Wildlife and Aquatic Biota**
2

3 For the assessment of potential impacts on wildlife and aquatic biota, overall
4 impact magnitude categories were based on professional judgment and include (1) *small*: a
5 relatively small proportion ($\leq 1\%$) of the species' habitat within the SEZ region would be lost;
6 (2) *moderate*: an intermediate proportion (> 1 but $\leq 10\%$) of the species' habitat would be lost;
7 and (3) *large*: $> 10\%$ of the species' habitat would be lost.
8
9

10 **13.2.11.1 Amphibians and Reptiles**
11

12
13 ***13.2.11.1.1 Affected Environment***
14

15 As presented in the Draft Solar PEIS, representative amphibian and reptile species
16 expected to occur within the Milford Flats South SEZ include the Great Basin spadefoot (*Spea*
17 *intermontana*), Great Plains toad (*Bufo cognatus*), common sagebrush lizard (*Sceloporus*
18 *graciosus*), desert horned lizard (*Phrynosoma platyrhinos*), eastern fence lizard (*S. undulatus*),
19 gophersnake (*Pituophis catenifer*), greater short-horned lizard (*Phrynosoma hernandesi*), long-
20 nosed leopard lizard (*Gambelia wislizenii*), nightsnake (*Hypsiglena torquata*), tiger whiptail
21 (*Aspidoscelis tigris*), and wandering gartersnake (*Thamnophis elegans vagrans*, a subspecies of
22 terrestrial gartersnake).
23
24

25 ***13.2.11.1.2 Impacts***
26

27 As presented in the Draft Solar PEIS, solar energy development within the Milford Flats
28 South SEZ could affect potentially suitable habitats for the representative amphibian and reptile
29 species. The analysis presented in the Draft Solar PEIS indicated that development would result
30 in a small overall impact on the representative amphibian and reptile species (Table 13.2.11.1-1
31 in the Draft Solar PEIS). The reduction in the developable area of the Milford Flats South SEZ
32 would result in reduced habitat impacts for all representative amphibian and reptile species; the
33 resultant impact levels for all the representative species would be small.
34
35

36 ***13.2.11.1.3 SEZ-Specific Design Features and Design Feature Effectiveness***
37

38 Required programmatic design features that would reduce impacts on amphibian and
39 reptile species are described in Section A.2.2 of Appendix A of this Final Solar PEIS. With
40 implementation of required programmatic design features, impacts on amphibian and reptile
41 species will be reduced.
42

43 Because of the change in the developable area within the SEZ boundaries, the SEZ-
44 specific design feature identified in Section 13.2.11.1.3 of the Draft Solar PEIS (i.e., the
45 Minersville Canal should be avoided) is no longer applicable. On the basis of impact analyses
46 conducted for the Draft Solar PEIS and consideration of comments received as applicable, no

1 SEZ-specific design features for amphibian and reptile species have been identified Some
2 SEZ-specific design features may be identified through the process of preparing parcels for
3 competitive offer and subsequent project-specific analysis.
4
5

6 **13.2.11.2 Birds**

7
8

9 ***13.2.11.2.1 Affected Environment***

10

11 As presented in the Draft Solar PEIS, a large number of bird species could occur or have
12 potentially suitable habitat within the affected area of the proposed Milford Flats South SEZ.
13 Representative bird species identified in the Draft Solar PEIS included (1) passerines: Bewick’s
14 wren (*Thryomanes bewickii*), Brewer’s sparrow (*Spizella breweri*), common raven (*Corvus*
15 *corax*), gray flycatcher (*Empidonax wrightii*), greater roadrunner (*Geococcyx californianus*),
16 horned lark (*Eremophila alpestris*), Le Conte’s thrasher (*Toxostoma leconteii*), loggerhead shrike
17 (*Lanius ludovicianus*), rock wren (*Salpinctes obsoletus*), sage sparrow (*Amphispiza belli*), sage
18 thrasher (*Oreoscoptes montanus*), vesper sparrow (*Pooecetes gramineus*), and western kingbird
19 (*Tyrannus verticalis*); (2) raptors: American kestrel (*Falco sparverius*), golden eagle (*Aquila*
20 *chrysaetos*), red-tailed hawk (*Buteo jamaicensis*), rough-legged hawk (*Buteo lagopus*, only
21 during winter), Swainson’s hawk (*Buteo swainsoni*), and turkey vulture (*Cathartes aura*); and
22 (3) upland gamebirds: chukar (*Alectoris chukar*), mourning dove (*Zenaida macroura*), and wild
23 turkey (*Meleagris gallopavo*).
24
25

26 ***13.2.11.2.2 Impacts***

27

28 As presented in the Draft Solar PEIS, solar energy development within the Milford Flats
29 South SEZ could affect potentially suitable bird habitats. The analysis presented in the Draft
30 Solar PEIS based on the original Milford Flats South SEZ boundaries indicated that development
31 would result in a small overall impact on the representative bird species (Table 13.2.11.2-1 in the
32 Draft Solar PEIS). The reduction in the developable area of the Milford Flats South SEZ would
33 result in reduced habitat impacts for all representative bird species; however, the resultant impact
34 levels for all the representative bird species would be small.
35
36

37 ***13.2.11.2.3 SEZ-Specific Design Features and Design Feature Effectiveness***

38

39 Required programmatic design features that would reduce impacts on bird species are
40 described in Section A.2.2 of Appendix A of this Final Solar PEIS. With the implementation of
41 required programmatic design features, impacts on bird species will be reduced.
42

43 Because of the reduction in the developable area of the SEZ, one of the SEZ-specific
44 design features identified in Section 13.2.11.2.3 of the Draft Solar PEIS (i.e., the Minersville
45 Canal should be avoided) is no longer applicable.
46

1 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
2 comments received as applicable, the following SEZ-specific design feature for bird species has
3 been identified:

- 4
5 • The steps outlined in the *Utah Field Office Guidelines for Raptor Protection*
6 *from Human and Land Use Disturbances* (Romin and Muck 1999) should be
7 followed.
8

9 If SEZ-specific design features are implemented in addition to required programmatic
10 design features, impacts on bird species would be small. The need for additional SEZ-specific
11 design features will be identified through the process of preparing parcels for competitive offer
12 and subsequent project-specific analysis.
13

14 **13.2.11.3 Mammals**

15 ***13.2.11.3.1 Affected Environment***

16
17
18 As presented in Section 13.2.11.3.1 of the Draft Solar PEIS, a large number of mammal
19 species were identified that could occur or have potentially suitable habitat within the affected
20 area of the proposed Milford Flats South SEZ. Representative mammal species identified in the
21 Draft Solar PEIS included (1) big game species: American black bear (*Ursus americanus*),
22 cougar (*Puma concolor*), elk (*Cervis canadensis*), mule deer (*Odocoileus hemionus*), and
23 pronghorn (*Antilocapra americana*); (2) furbearers and small game species: American badger
24 (*Taxidea taxus*), black-tailed jackrabbit (*Lepus californicus*), coyote (*Canis latrans*), and desert
25 cottontail (*Sylvilagus audubonii*); and (3) small nongame species: desert woodrat (*Neotoma*
26 *lepida*), Great Basin pocket mouse (*Perognathus parvus*), least chipmunk (*Neotamias minimus*),
27 northern grasshopper mouse (*Onychomys leucogaster*), sagebrush vole (*Lemmyscus curtatus*),
28 and white-tailed antelope squirrel (*Ammospermophilus leucurus*). Bat species that may occur
29 within the area of the SEZ include the Brazilian free-tailed bat (*Tadarida brasiliensis*), little
30 brown myotis (*Myotis lucifugus*), long-legged myotis (*M. volans*), and western pipistrelle
31 (*Parastrellus hesperus*). However, roost sites for the bat species (e.g., caves, hollow trees, rock
32 crevices, or buildings) would be limited to absent within the SEZ.
33
34
35

36 ***13.2.11.3.2 Impacts***

37
38 As presented in the Draft Solar PEIS, solar energy development within the Milford Flats
39 South SEZ could affect potentially suitable habitats of mammal species. The analysis presented
40 in the Draft Solar PEIS indicated that development would result in a small overall impact on the
41 representative mammal species (Table 13.2.11.3-1 in the Draft Solar PEIS). The reduction in the
42 developable area of the Milford Flats South SEZ would result in reduced habitat impacts for all
43 representative mammal species; resultant impact levels for all of the representative mammal
44 species would still be small. Based on mapped activity areas, direct potential loss of crucial
45 pronghorn habitat would be reduced from 5,184 acres (21 km²) to 5,002 acres (20.2 km²). The
46

1 direct impact level on crucial pronghorn habitat would be small. No mapped activity areas for the
2 other big game species occur within the SEZ.
3

4 5 ***13.2.11.3.3 SEZ-Specific Design Features and Design Feature Effectiveness*** 6

7 Required programmatic design features that would reduce impacts on mammal species
8 are described in Section A.2.2 of Appendix A of this Final Solar PEIS. With the implementation
9 of required programmatic design features, impacts on mammal species will be reduced.
10

11 Because of changes in the developable area of the SEZ, one of the SEZ-specific design
12 features identified in Section 13.2.11.3.3 of the Draft Solar PEIS (i.e., the Minersville Canal
13 should be avoided) is no longer applicable. On the basis of impact analyses conducted for the
14 Draft Solar PEIS and consideration of comments received as applicable, no SEZ-specific design
15 features for mammal species have been identified through this Final Solar PEIS. Some SEZ-
16 specific design features may be identified through the process of preparing parcels for
17 competitive offer and subsequent project-specific analysis. Projects will comply with terms and
18 conditions set forth by the USFWS Biological Opinion resulting from programmatic consultation
19 and any necessary project-specific ESA Section 7 consultation.
20

21 22 **13.2.11.4 Aquatic Biota** 23

24 25 ***13.2.11.4.1 Affected Environment*** 26

27 No permanent water bodies or perennial streams occur within the boundaries of the
28 Milford Flats South SEZ. Because the boundaries of the Milford Flats South SEZ given in the
29 Draft Solar PEIS have not changed, the amount of surface water features within the area of direct
30 and indirect effects is still valid. Updates to the Draft Solar PEIS include the following:
31

- 32 • The segment of Minersville Canal located within the southern portion of the
33 SEZ has been identified as a non-development area.
- 34 • The specific route for a new transmission line corridor is no longer assumed.
35

36
37 Aquatic biota present in the surface water features in the Milford Flats South SEZ have
38 not been characterized. As stated in Appendix C of the Supplement to the Draft Solar PEIS, site
39 surveys can be conducted at the project-specific level to characterize the aquatic biota, if present.
40

41 42 ***13.2.11.4.2 Impacts*** 43

44 The types of impacts from the development of utility-scale solar energy facilities that
45 could affect aquatic habitats and biota are discussed in Section 5.10.3 of the Draft Solar PEIS
46 and this Final Solar PEIS. Aquatic habitats could be affected by solar energy development in a

1 number of ways, including (1) direct disturbance, (2) deposition of sediments, (3) changes in
2 water quantity, and (4) degradation of water quality. The impact assessment provided in the
3 Draft Solar PEIS remains valid, with the following update:

- 4
5 • The portion of Minersville Canal within the SEZ has been identified as a non-
6 development area; therefore, construction activities would not directly affect
7 the canal. However, as described in the Draft Solar PEIS, Minersville Canal
8 could be affected indirectly by solar development activities within the SEZ.
9

10 11 ***13.2.11.4.3 SEZ-Specific Design Features and Design Feature Effectiveness***

12
13 Required programmatic design features that would reduce impacts on aquatic biota are
14 described in Section A.2.2 of Appendix A of this Final Solar PEIS. It is anticipated that the
15 implementation of the programmatic design features will reduce impacts on aquatic biota, and if
16 the utilization of water from groundwater or surface water sources is adequately controlled to
17 maintain sufficient water levels in nearby aquatic habitats, the potential impacts on aquatic biota
18 from solar energy development at the Milford Flats South SEZ would be small.
19

20 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
21 comments received as applicable, no SEZ specific design features for aquatic biota have been
22 identified. Some SEZ-specific design features may be identified through the process of preparing
23 parcels for competitive offer and subsequent project-specific analysis.
24
25

26 **13.2.12 Special Status Species**

27 28 29 **13.2.12.1 Affected Environment**

30
31 Twenty special status species were identified in the Draft Solar PEIS that could occur or
32 have potentially suitable habitat within the affected area of the proposed Milford Flats South
33 SEZ. The reduction in the developable area of the Milford Flats South SEZ does not alter the
34 potential for special status species to occur in the affected area.
35
36

37 **13.2.12.2 Impacts**

38
39 Overall impact magnitude categories were based on professional judgment and include
40 (1) *small*: a relatively small proportion ($\leq 1\%$) of the special status species' habitat within the
41 SEZ region would be lost; (2) *moderate*: an intermediate proportion (> 1 but $\leq 10\%$) of the special
42 status species' habitat would be lost; and (3) *large*: $> 10\%$ of the special status species' habitat
43 would be lost.
44

45 As presented in the Draft Solar PEIS, solar energy development within the Milford Flats
46 South SEZ could affect potentially suitable habitats of special status species. The analysis

1 presented in the Draft Solar PEIS for the original Milford Flats South SEZ developable area
2 indicated that development would result in no impact or a small overall impact on all special
3 status species (Table 13.2.12.1-1 in the Draft Solar PEIS). Development within the SEZ could
4 still affect the same 20 special status species evaluated in the Draft Solar PEIS; however, the
5 reduction in the developable area would result in reduced (but still small) impact levels
6 compared to original estimates in the Draft Solar PEIS.

9 **13.2.12.3 SEZ-Specific Design Features and Design Feature Effectiveness**

10
11 Required programmatic design features are described in Section A.2.2 of Appendix A of
12 the Draft Solar PEIS. Some additional SEZ-specific resources and conditions will guide how
13 programmatic design features are applied, for example:

- 14
15 • Pre-disturbance surveys shall be conducted to determine the presence and
16 abundance of special status species, including those identified in
17 Table 13.2.12.1-1 of the Draft Solar PEIS; disturbance to occupied habitats for
18 these species shall be avoided, or impacts on occupied habitats minimized to
19 the extent practicable. If avoiding or minimizing impacts on occupied habitats
20 is not possible, translocation of individuals from areas of direct effects or
21 compensatory mitigation of direct effects on occupied habitats may be used to
22 reduce or offset impacts. A comprehensive mitigation strategy for special
23 status species that uses one or more of these options to offset the impacts of
24 development shall be developed in coordination with the appropriate federal
25 and state agencies.
- 26
27 • Avoiding or minimizing disturbance of woodland habitats (e.g., pinyon-
28 juniper, mixed conifer, oak) in the area of direct effects may reduce impacts
29 on the ferruginous hawk (nesting), Lewis's woodpecker, and northern
30 goshawk (nesting).
- 31
32 • Consultations with the USFWS and the UDWR shall be conducted to address
33 the potential for impacts on the Utah prairie dog, a species listed as threatened
34 under the ESA. Consultation will identify an appropriate survey protocol,
35 avoidance measures, and, if appropriate, reasonable and prudent alternatives,
36 reasonable and prudent measures, and terms and conditions for incidental take
37 statements.
- 38
39 • Coordination with the USFWS and UDWR shall be conducted to address
40 the potential for impacts on the greater sage-grouse—a candidate species
41 for listing under the ESA. Coordination will identify an appropriate
42 pre-disturbance survey protocol, avoidance measures, and any potential
43 compensatory mitigation actions.
- 44

1 If these programmatic design features are implemented, it is anticipated that the majority
2 of impacts on the special status species from habitat disturbance and groundwater use will be
3 reduced.

4
5 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
6 comments received as applicable, no SEZ-specific design features for special status species have
7 been identified. Some SEZ-specific design features may be identified through the process of
8 preparing parcels for competitive offer and subsequent project-specific analysis. Projects will
9 comply with terms and conditions set forth by the USFWS Biological Opinion resulting from the
10 programmatic consultation and any necessary project-specific ESA Section 7 consultations.

11 12 13 **13.2.13 Air Quality and Climate**

14 15 16 **13.2.13.1 Affected Environment**

17
18 Except as noted below, the information for air quality and climate presented in the
19 affected environment section of the Draft Solar PEIS remains essentially unchanged.

20 21 22 ***13.2.13.1.1 Existing Air Emissions***

23
24 The Draft Solar PEIS presented Beaver County emissions data for 2002. More recent data
25 for 2008 (UDEQ 2010) were reviewed. The two emissions inventories are from different sources
26 and have differing assumptions. In the more recent data, emissions of SO₂, NO_x, CO, and VOCs
27 were lower, while PM₁₀ and PM_{2.5} emissions were higher. These changes would not affect
28 modeled air quality impacts presented in this Final Solar PEIS.

29 30 31 ***13.2.13.1.2 Air Quality***

32
33 The calendar quarterly average NAAQS of 1.5 µg/m³ for lead (Pb) presented in
34 Table 13.2.13.1-2 of the Draft Solar PEIS has been replaced by the rolling 3-month standard
35 (0.15 µg/m³). The federal 24-hour and annual SO₂, 1-hour O₃, and annual PM₁₀ standards have
36 been revoked as well (EPA 2011). Utah adopts the NAAQS; thus, Utah SAAQS will reflect the
37 same changes. These changes will not affect the modeled air quality impacts presented in this
38 Final Solar PEIS.

39
40 Because the boundaries of the proposed Milford Flats South SEZ have not changed, the
41 updated distances to the nearest Class I areas are the same as presented in the Draft Solar PEIS.
42 Two Class I areas are situated within 62 mi (100 km) of the proposed SEZ. The nearest Class I
43 area is Zion NP, about 47 mi (75 km) south of the SEZ; the other is Bryce Canyon NP, about
44 59 mi (95 km) southeast of the SEZ.

1 **13.2.13.2 Impacts**

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3
4 **13.2.13.2.1 Construction**

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6
7 **Methods and Assumptions**

8
9 The methods and modeling assumptions remain the same as presented in the Draft Solar
10 PEIS. The area of the proposed Milford Flats South SEZ was reduced by less than 4% from
11 6,480 acres (26.2 km²) to 6,252 acres (25.3 km²). This small reduction would have a negligible
12 impact on air quality; thus, impacts were not remodeled.

13
14
15 **Results**

16
17 Because the annual PM₁₀ standard has been rescinded, the discussion of annual PM₁₀
18 impacts in the Draft Solar PEIS is no longer applicable, and Table 13.2.13.2-1 has been updated
19 for this Final Solar PEIS. The tabulated concentrations as presented in the Draft Solar PEIS
20 remain valid.

21
22 Because the air quality impacts remain the same as those presented in the Draft Solar
23 PEIS, the conclusions presented in the Draft Solar PEIS remain valid.² Predicted 24-hour PM₁₀
24 and 24-hour and annual PM_{2.5} concentration levels could exceed the standard levels at the SEZ
25 boundaries and in the immediate surrounding areas during the construction of solar facilities. To
26 reduce potential impacts on ambient air quality and in compliance with programmatic design
27 features, aggressive dust control measures would be used. Potential air quality impacts on nearby
28 residences and towns would be lower. Modeling indicates that emissions from construction
29 activities are not anticipated to exceed Class I PSD PM₁₀ increments at the nearest federal
30 Class I area (Zion NP). Construction activities are not subject to the PSD program, and the
31 comparison provides only a screen to gauge the size of the impact. Accordingly, it is anticipated
32 that impacts of construction activities on ambient air quality would be moderate and temporary.

33
34 Because the same area size is assumed to be disturbed both in the Draft Solar PEIS and in
35 this Final Solar PEIS, emissions from construction equipment and vehicles would be the same as
36 those discussed in the Draft Solar PEIS. Construction emissions from the engine exhaust from
37 heavy equipment and vehicles could cause impacts on AQRVs (e.g., visibility and acid
38 deposition) at the nearest federal Class I area, Zion NP, which is not located directly downwind

² At this programmatic level, detailed information on construction activities, such as facility size, type of solar technology, heavy equipment fleet, activity level, work schedule, and so on is not known; thus air quality modeling cannot be conducted. Therefore it has been assumed that an area of 3,000 acres (12.1 km²) in total would be disturbed continuously; thus the modeling results and discussion here should be interpreted in that context. During the site-specific project phase, more detailed information would be available and more realistic air quality modeling analysis could be conducted. It is likely that impacts on ambient air quality predicted for specific projects would be much lower than those presented in this Final Solar PEIS.

1 **TABLE 13.2.13.2-1 Maximum Air Quality Impacts from Emissions Associated with**
 2 **Construction Activities for the Proposed Milford Flats South SEZ as Revised**

Pollutant ^a	Averaging Time	Rank ^b	Concentration ($\mu\text{g}/\text{m}^3$)				Percentage of NAAQS	
			Maximum Increment ^b	Background ^c	Total	NAAQS	Increment	Total
PM ₁₀	24 hour	H6H	515	83	598	150	343	398
PM _{2.5}	24 hour	H8H	37.1	18	55.1	35	106	157
	Annual	NA ^d	10.1	8	18.1	15.0	67	121

^a PM_{2.5} = particulate matter with a diameter of $\leq 2.5 \mu\text{m}$; PM₁₀ = particulate matter with a diameter of $\leq 10 \mu\text{m}$.

^b Concentrations for attainment demonstration are presented. H6H = highest of the sixth-highest concentrations at each receptor over the 5-year period. H8H = highest of the multiyear average of the eighth-highest concentrations at each receptor over the 5-year period. For the annual average, multiyear averages of annual means over the 5-year period are presented. Maximum concentrations are predicted to occur at the site boundaries.

^c See Table 13.2.13.1-2 of the Draft Solar PEIS (Prey 2009).

^d NA = not applicable.

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of prevailing winds. Construction-related emissions are temporary and thus would cause some unavoidable but short-term impacts.

9 **13.2.13.2.2 Operations**

10
11 The reduction in the developable area of the proposed Milford Flats South SEZ by less
12 than 4%, from 6,480 acres (26.2 km²) to 6,252 acres (25.3 km²), decreases the generating
13 capacity and annual power generation and thus the potentially avoided emissions presented in the
14 Draft Solar PEIS. Total revised power generation capacity ranging from 556 to 1,000 MW is
15 estimated for the Milford Flats South SEZ for various solar technologies. As explained in the
16 Draft Solar PEIS, the estimated amount of emissions avoided for the solar technologies evaluated
17 depends only on the megawatts of conventional fossil fuel-generated power avoided.

18
19 Table 13.2.13.2-2 in the Draft Solar PEIS provided estimates for emissions potentially
20 avoided by a solar facility. These estimates were updated by reducing the tabulated estimates by
21 3.53%, as shown in the revised Table 13.2.13.2-2. For example, for the technologies estimated
22 to require 9 acres/MW (power tower, dish engine, and PV), up to 1,853 tons of NO_x per year
23 (= 96.47% \times the value of 1,921 tons per year tabulated in the Draft Solar PEIS) could be avoided
24 by full solar development of the proposed Milford Flats South SEZ as revised. Because the total
25 emissions potentially avoided by full solar development of the proposed Milford Flats South
26 SEZ are about the same as those presented in the Draft Solar PEIS, the conclusions of the Draft

1
2

TABLE 13.2.13.2-2 Annual Emissions from Combustion-Related Power Generation Avoided by Full Solar Development of the Proposed Milford Flats South SEZ as Revised

Area Size (acres) ^a	Capacity (MW) ^b	Power Generation (GWh/yr) ^c	Emission Rates (tons/yr; 10 ³ tons/yr for CO ₂) ^d			
			SO ₂	NO _x	Hg	CO ₂
6,252	556–1,000	974–1,753	969–1,744	1,853–3,336	0.004-0.007	1,050–1,891
Percentage of total emissions from electric power systems in Utah ^e			2.6–4.7%	2.6–4.7%	2.6–4.7%	2.6–4.7%
Percentage of total emissions from all source categories in Utah ^f			1.8–3.2%	0.76–1.4%	NA ^g	1.4–2.6%
Percentage of total emissions from electric power systems in the six-state study area ^e			0.39–0.70%	0.50–0.90%	0.13–0.23%	0.40–0.72%
Percentage of total emissions from all source categories in the six-state study area ^f			0.21–0.37%	0.07-0.12%	NA	0.13–0.23%

- ^a To convert acres to km², multiply by 0.004047.
- ^b It is assumed that the SEZ would eventually have development on 80% of the lands and that a range of 5 acres (0.020 km²) per MW (for parabolic trough technology) to 9 acres (0.04 km²) per MW (power tower, dish engine, and PV technologies) of land would be required.
- ^c A capacity factor of 20% is assumed.
- ^d Composite combustion-related emission factors for SO₂, NO_x, Hg, and CO₂ of 1.99, 3.81, 7.8 × 10⁻⁶, and 2,158 lb/MWh, respectively, were used for the state of Utah.
- ^e Emission data for all air pollutants are for 2005.
- ^f Emission data for SO₂ and NO_x are for 2002, while those for CO₂ are for 2005.
- ^g NA = not estimated.

Sources: EPA (2009a,b); WRAP (2009).

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16

Solar PEIS remain valid. Full solar development of the proposed Milford Flats South SEZ could result in substantial avoided emissions. Solar facilities to be built in the Milford Flats South SEZ could avoid relatively more fossil fuel emissions than those built in other states that rely less on fossil fuel-generated power.

13.2.13.2.3 Decommissioning and Reclamation

The discussion in the Draft Solar PEIS remains valid. Decommissioning and reclamation activities would be of short duration, and their potential air impacts would be moderate and temporary.

1 **13.2.13.3 SEZ-Specific Design Features and Design Feature Effectiveness**
2

3 Required programmatic design features that would reduce air quality impacts are
4 described in Section A.2.2 of Appendix A of this Final Solar PEIS. Limiting dust generation
5 during construction and operations is a required programmatic design feature under the BLM
6 Solar Energy Program. These extensive fugitive dust control measures would keep off-site PM
7 levels as low as possible during construction.
8

9 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
10 comments received as applicable, no SEZ-specific design features for air quality have been
11 identified. Some SEZ-specific design features may be identified through the process of preparing
12 parcels for competitive offer and subsequent project-specific analysis.
13

14
15 **13.2.14 Visual Resources**
16

17
18 **13.2.14.1 Affected Environment**
19

20 No boundary revisions were identified for the proposed Milford Flats South SEZ in the
21 Supplement to the Draft Solar PEIS; however, 228 acres (0.9 km²) of the Minersville Canal
22 were identified as non-development areas. The remaining developable area within the SEZ is
23 6,252 acres (25.3 km²).
24

25
26 **13.2.14.2 Impacts**
27

28 The summary of impacts provided in the Draft Solar PEIS remains valid, as follows. The
29 SEZ is in an area of low scenic quality, with numerous cultural disturbances already present.
30 Residents, workers, and visitors to the area may experience visual impacts from solar energy
31 facilities located within the SEZ (as well as any associated access roads and transmission lines)
32 as they travel area roads. The residents nearest to the SEZ could be subjected to large visual
33 impacts from solar energy development within the SEZ.
34

35 Utility-scale solar energy development within the proposed Milford Flats South SEZ is
36 unlikely to cause even moderate visual impacts on highly sensitive visual resource areas, the
37 closest of which is more than 25 mi (40 km) from the SEZ. The closest community (Minersville)
38 is approximately 5 mi (8 km) from the SEZ, and weak visual contrasts from solar development
39 within the SEZ are expected where the SEZ is visible within the community.
40

41
42 **13.2.14.3 SEZ-Specific Design Features and Design Feature Effectiveness**
43

44 Required programmatic design features that would reduce impacts on visual resources are
45 described in Section A.2.2 of Appendix A of this Final Solar PEIS. While application of the
46 programmatic design features would reduce potential visual impacts somewhat, the degree of

1 effectiveness of these design features can only be assessed at the site- and project-specific level.
2 Given the large scale, reflective surfaces, and strong regular geometry of utility-scale solar
3 energy facilities and the lack of screening vegetation and landforms within the SEZ viewshed,
4 siting the facilities away from sensitive visual resource areas and other sensitive viewing areas
5 would be the primary means of mitigating visual impacts. The effectiveness of other visual
6 impact mitigation measures generally would be limited.

7
8 On the basis of impact analyses conducted for the Draft Solar PEIS and considering
9 comments received as applicable, no SEZ-specific design features to address impacts on visual
10 resources have been identified in this Final Solar PEIS. Some SEZ-specific design features may
11 be identified through the process of preparing parcels for competitive offer and subsequent
12 project-specific analysis.

13 14 15 **13.2.15 Acoustic Environment**

16 17 18 **13.2.15.1 Affected Environment**

19
20 The developable area of the proposed Milford Flats South SEZ was reduced by less than
21 4% from 6,480 acres (26.2 km²) to 6,252 acres (25.3 km²). The boundaries of the SEZ were not
22 changed, and thus the information for acoustic environment remains the same as presented in the
23 Draft Solar PEIS.

24 25 26 **13.2.15.2 Impacts**

27
28 The small reduction in the developable area of the SEZ would cause only a negligible
29 reduction in predicted noise levels from construction and operations. The conclusions presented
30 in the Draft Solar PEIS remain valid.

31 32 33 **13.2.15.2.1 Construction**

34
35 The conclusions in the Draft Solar PEIS remain valid.

36
37 For construction activities occurring near the eastern SEZ boundary, estimated noise
38 levels at the nearest residence (about 1.1 mi [1.8 km] from the eastern SEZ boundary) would be
39 about 41 dBA, which is below the neighboring Iron County regulation level of 50 dBA and
40 comparable to a typical daytime mean rural background level of 40 dBA. The estimated 42 dBA
41 L_{dn} at this residence is well below the EPA guideline of 55 dBA L_{dn} for residential areas.

42
43 There are no specially designated areas within 5 mi (8 km) of the Milford Flats South
44 SEZ, which is the farthest distance at which noise, other than extremely loud noise, would be
45 discernible. Thus, no noise impact analysis for specially designated areas was conducted.

1 Construction could cause some unavoidable but localized short-term noise impacts on
2 neighboring communities, particularly for activities occurring near the eastern SEZ boundary,
3 close to the nearest residences.
4

5 No adverse vibration impacts are anticipated from construction activities, including
6 impacts from pile driving for dish engines.
7
8

9 ***13.2.15.2.2 Operations***

10 Because of the small reduction in developable area, conclusions presented in the Draft
11 Solar PEIS remain valid.
12
13

14 **Parabolic Trough and Power Tower**

15
16 For operating parabolic trough and power tower technologies, both the neighboring Iron
17 County level of 50 dBA and the EPA guideline of 55 dBA L_{dn} for residential areas would be met
18 at the nearest residence (about 1.1 mi [1.8 km] from the eastern SEZ boundary) if TES were not
19 used. However, use of TES at a solar facility located near the eastern SEZ boundary could
20 produce nighttime noise levels of 50 dBA, higher than the typical nighttime mean rural
21 background level of 30 dBA and equal to the neighboring Iron County regulatory level at the
22 nearest residence. The predicted day-night average level of 52 dBA L_{dn} would be below the EPA
23 guideline level of 55 dBA L_{dn} for residential areas. Operating parabolic trough or power tower
24 facilities using TES and located near the eastern SEZ boundary could result in adverse noise
25 impacts on the nearest residence, depending on background noise levels and meteorological
26 conditions. In the permitting process, refined noise propagation modeling would be warranted
27 along with measurement of background noise levels.
28
29

30 **Dish Engines**

31
32 For operating dish engines, the estimated noise level at the nearest residence (about
33 1.1 mi [1.8 km] from the eastern SEZ boundary) is about 44 dBA, below the neighboring Iron
34 County regulation level of 50 dBA, but is higher than the typical daytime mean rural background
35 level of 40 dBA. For a 12-hour daytime operation, predicted 44 dBA L_{dn} at this residence is well
36 below the EPA guideline of 55 dBA L_{dn} for residential areas. Depending on background noise
37 levels and meteorological conditions, noise from dish engines could have minor adverse impacts
38 on the nearest residences. Thus, consideration of minimizing noise impacts is very important
39 during the siting of dish engine facilities. Direct mitigation of dish engine noise through noise
40 control engineering could also limit noise impacts.
41
42

43 During operation of any solar facility, potential vibration impacts on surrounding
44 communities and vibration-sensitive structures would be minimal.
45

1 The discussions of vibration, transformer and switchyard noise, and transmission line
2 corona discharge presented in the Draft Solar PEIS remain valid. Noise impacts from these
3 sources would be minimal to negligible.
4

6 **13.2.15.2.3 Decommissioning and Reclamation**

7
8 The discussion in the Draft Solar PEIS remains valid. Decommissioning and reclamation
9 activities would be of short duration, and their potential noise impacts would be minor and
10 temporary. Potential noise and vibration impacts on surrounding communities would be minimal.
11

13 **13.2.15.3 SEZ-Specific Design Features and Design Feature Effectiveness**

14
15 Required programmatic design features that would reduce noise impacts are described in
16 Section A.2.2 of Appendix A of this Final Solar PEIS. Implementing the programmatic design
17 features will provide some protection from noise impacts.
18

19 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
20 comments received as applicable, no SEZ-specific design features were identified for noise.
21 Some SEZ-specific design features may be identified through the process of preparing parcels
22 for competitive offer and subsequent project-specific analysis.
23

25 **13.2.16 Paleontological Resources**

28 **13.2.16.1 Affected Environment**

29
30 Data provided in the Draft Solar PEIS remain valid, with the following update:
31

- 32 • The BLM Regional Paleontologist may have additional information regarding
33 the paleontological potential of the SEZ and be able to verify the PFYC of the
34 SEZ as Class 2 as used in the Draft Solar PEIS.
35

37 **13.2.16.2 Impacts**

38
39 Few, if any, impacts on significant paleontological resources are likely to occur in the
40 proposed Milford Flats South SEZ. However, a more detailed look at the geological deposits of
41 the SEZ is needed to determine whether a paleontological survey is warranted. The assessment
42 provided in the Draft Solar PEIS remains valid.
43
44

1 **13.2.16.3 SEZ-Specific Design Features and Design Feature Effectiveness**
2

3 Required programmatic design features that would reduce impacts on paleontological
4 resources are described in Section A.2.2 of Appendix A of this Final Solar PEIS. Impacts would
5 be minimized through the implementation of required programmatic design features, including
6 a stop-work stipulation in the event that paleontological resources are encountered during
7 construction, as described in Section A.2.2 of Appendix A.
8

9 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
10 comments received as applicable, no SEZ-specific design features for paleontological resources
11 have been identified. If the geological deposits are determined to be as described above and
12 remain classified as PFYC Class 2 or Class 1, SEZ-specific design features for mitigating
13 impacts on paleontological resources within the proposed Milford Flats South SEZ and
14 associated ROWs are not likely to be necessary. The need for and nature of any SEZ-specific
15 design features for the remaining portion of the SEZ would depend on the results of future
16 paleontological investigations. Some SEZ-specific design features may be identified through the
17 process of preparing parcels for competitive offer and subsequent project-specific analysis.
18

19 As additional information on paleontological resources (e.g., from regional
20 paleontologists or from new surveys) becomes available, the BLM will post the data to the
21 project Web site (<http://solareis.anl.gov>) for use by applicants, the BLM, and other stakeholders.
22
23

24 **13.2.17 Cultural Resources**

25
26
27 **13.2.17.1 Affected Environment**
28

29 Data provided in the Draft Solar PEIS remain valid, with the following updates:
30

- 31 • The Dominguez–Escalante Trail may have gone through or passed very near
32 to the SEZ.
- 33
34 • A tribally approved ethnographic study of the proposed Milford Flats South
35 SEZ was conducted (SWCA and University of Arizona 2011), and a summary
36 of that study was presented in the Supplement to the Draft Solar PEIS. A
37 number of new, important cultural landscapes, water sources, and traditional
38 plants and animals were identified (see Section 13.2.18 for a description of the
39 latter). The completed ethnographic study is available in its entirety on the
40 Solar PEIS Web site (<http://solarpeis.anl.gov>).
- 41
42 • The Confederated Tribes of the Goshute Reservation and the Paiute Indian
43 Tribe of Utah identified the Thermo Hot Springs as the outstanding feature of
44 the Milford Flats South SEZ area.
45
46

- 1 • Additional information may be available to characterize the area surrounding
2 the proposed SEZ in the future (after the Final Solar PEIS is completed), as
3 follows:
 - 4 – Results of a Class I literature file search to better understand (1) the site
5 distribution pattern in the vicinity of the SEZ, (2) trail networks through
6 existing ethnographic reports, and (3) overall cultural sensitivity of the
7 landscape.
 - 8 – Results of a Class II reconnaissance-level stratified random sample survey
9 of the SEZ with a goal of achieving a 10% sample (roughly 625 acres
10 [2.5 km²]) as funding to support additional Class II sample inventories in
11 the SEZ areas becomes available. If the roughly 123 acres (0.5 km²)
12 previously surveyed meets current survey standards, then approximately
13 502 acres (2.03 km²) of survey could satisfy a 10% sample. Areas of
14 interest as determined through a Class I review should also be identified
15 prior to establishing the survey design and sampling strategy. If
16 appropriate, some subsurface testing of dune and/or colluvium areas
17 should be considered in the sampling strategies of future surveys. The
18 sample inventory combined with the Class I review would be used to
19 project cultural sensitivity as an aid in planning future solar development.
 - 20 – Continuation of government-to-government consultation as described in
21 Section 2.4.3 of the Supplement to the Draft Solar PEIS and IM 2012-032
22 (BLM 2011c), including follow-up to recent ethnographic studies with
23 tribes not included in the original studies to determine whether those tribes
24 have similar concerns.

27 **13.2.17.2 Impacts**

28
29 Few, if any, adverse impacts on significant cultural resources are anticipated in the
30 proposed Milford Flats South SEZ; however, further investigation is needed. The assessment
31 provided in the Draft Solar PEIS remains valid, with the following update:

- 32
33 • The Dominguez–Escalante Trail may have gone through or passed very close
34 to the Milford Flats South SEZ, but as stated for the Escalante Valley SEZ in
35 the Draft PEIS, since there is relatively little potential for finding traces of the
36 single pack trail itself, the potential for adverse effects on the trail is very low.
37 The nearest well-documented site related to the Dominguez–Escalante Trail is
38 the Thermo Hot Springs. Visual impacts on Thermo Hot Springs are possible
39 (see also Section 13.2.18.2).

42 **13.2.17.3 SEZ-Specific Design Features and Design Feature Effectiveness**

43
44 Required programmatic design features that would reduce impacts on cultural resources
45 are described in Section A.2.2 of Appendix A of this Final Solar PEIS. Programmatic design
46 features assume that the necessary surveys, evaluations, and consultations will occur.

1 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration
2 of comments received as applicable, no SEZ-specific design features for cultural resources
3 have been identified. SEZ-specific design features, if needed, would be determined during
4 consultations with the Utah SHPO and affected tribes and would depend on the findings of
5 future investigations. Some SEZ-specific design features may be identified through the process
6 of preparing parcels for competitive offer and subsequent project-specific analysis.
7
8

9 **13.2.18 Native American Concerns**

10 11 **13.2.18.1 Affected Environment**

12 Data provided in the Draft Solar PEIS remain valid, with the following updates:
13

- 14
15
16 • A tribally approved ethnographic study of the proposed Milford Flats South
17 SEZ was conducted (SWCA and University of Arizona 2011), and a summary
18 of that study was presented in the Supplement to the Draft Solar PEIS. New
19 important cultural landscapes, water sources, and traditional plants and
20 animals were identified. The completed ethnographic study is available in its
21 entirety on the Solar PEIS Web site (<http://solarpeis.anl.gov>)
22
- 23 • The tribal representatives from both the Confederated Tribe of the Goshute
24 Reservation and the Paiute Indian Tribe of Utah believe that all the cultural
25 resources and landscapes within the proposed Milford Flats South SEZ are
26 important in helping both tribes to understand their past, present, and future.
27
- 28 • The tribal representatives of the Confederated Tribes of the Goshute
29 Reservation and the Paiute Indian Tribe of Utah believe that culturally
30 significant areas such as Thermo Hot Springs and Parowan Gap should be
31 considered Sacred Sites and nominated as traditional cultural properties.
32 Both tribes have noted increased vandalism to the Parowan Gap petroglyph
33 complex and would like to have better protection measures instituted to
34 protect the rock art.
35
- 36 • Thermo Hot Springs has been identified as an important place of ceremonial
37 activity. The sulfuric muds and mineralized water of Thermo Hot Springs
38 were used in curing ceremonies, while others used the springs to purify
39 themselves before participating in ceremonial activities such as vision
40 questing.
41
- 42 • Parowan Gap has been identified as a place of spiritual importance. It is
43 associated with a Southern Paiute creation story that identifies the origin
44 of the geological feature and the associated rock art found on its walls.
45

- 1 • Indian Graves Peak, located approximately 18 mi (28.9 km) northwest of the
2 proposed SEZ, has been identified as a location of several Native American
3 burials.
- 4
- 5 • Indian Peaks has been identified by ethnographers as a likely “Region of
6 Refuge,” that is, an area where Native Americans retreated when Europeans
7 began encroaching on their traditional lands.
- 8
- 9 • Beaver River was identified by ethnographers as an important source of water
10 for the irrigated agriculture practiced by Native Americans in the area.
- 11
- 12 • Ethnographers identified the present town of Milford as an area where Paiute
13 peoples may have lived prior to European contact.
- 14
- 15 • Historical events in and around the Escalante and Wah Wah Valleys have
16 contributed to the history of the Confederated Tribes of the Goshute
17 Reservation and the Paiute Indian Tribe of Utah. These events include the first
18 recorded encounter between the Paiute peoples and the Dominguez–Escalante
19 Expedition; the period of travel and exploration beginning with the
20 establishment of the Old Spanish Trail and continuing with the influx of
21 ranches, mining, communities, roads, and railroads; the forced abandonment
22 of the tribal horticultural way of life into a herding and ranching lifestyle; the
23 establishment of mines and mining communities in which Native American
24 were employed; and the spread of European diseases, which decimated Native
25 American populations.
- 26
- 27 • The following traditional plants have been identified in addition to those listed
28 in Table 13.2.18.1-2 of the Draft Solar PEIS: alkaligrass (*Puccinellia* sp.), big
29 sagebrush (*Artemisia tridentate*), bud sagebrush (*Picrothamnus dessertorum*),
30 desert prince’s plume (*Stanleya pinnata*), fourwing saltbrush (*Atriplex*
31 *canescens*), Indian tea (*Ephedra viridis*), nettle (*Urtica* sp.), orange lichen
32 (*Caloplaca trachyhylla*), rough cocklebur (*Xanthium strumarium*), shadscale
33 (*Atriplex confertifolia*), singleleaf Pinyon (*Pinus monophylla*), spikerush
34 (*Eleocharis* sp.), three-leaf sumac (*Rhus trilobata*), tulip pricklypear
35 (*Opuntia phaeacantha*), Utah juniper (*Juniperus osteoperma*), winterfat
36 (*Krascheninnikovia lanata*), western tansymustard (*Descurainia pinnata*), and
37 western wheatgrass (*Pascopyrum smithii*).
- 38
- 39 • The following traditional animals have been identified in addition to those
40 listed in Table 13.2.18.1-3 of the Draft Solar PEIS: American black bear
41 (*Ursus americanus*); American badger (*Taxidea taxus*); elk (*Cervus*
42 *Canadensis*), white-tailed antelope squirrel (*Ammospermophilus leucurus*),
43 American kestrel (*Falco sparverius*), loggerhead shrike (*Lanius ludovicianus*),
44 roadrunner (*Geococcyx* sp.), rock wren (*Salpinctes obsoletus*), turkey vulture
45 (*Cathartes aura*), and western kingbird (*Tyrannus verticalis*).
- 46

1 **13.2.18.2 Impacts**
2

3 The description of potential concerns provided in the Draft Solar PEIS remains valid.
4 During past project-related consultation, the Southern Paiutes have expressed concerns over
5 project impacts on a variety of resources, such as food plants, medicinal plants, plants used in
6 basketry, plants used in construction, large and small game animals, birds, and sources of clay,
7 salt, and pigments (Stoffle and Dobyns 1983). The construction of utility-scale solar energy
8 facilities within the proposed SEZ would result in the destruction of some plants important to
9 Native Americans and the habitat of some traditionally important animals.

10
11 In addition to the impacts discussed in the Draft Solar PEIS, the ethnographic study
12 conducted for the proposed Milford Flats South SEZ identified the following impacts:

- 13
14 • Tribal representatives believe that solar energy development within the
15 proposed Milford Flats South SEZ will adversely affect rock art sites, water
16 sources, culturally important geological features, and traditional plant,
17 mineral, and animal resources (SWCA and University of Arizona 2011).
18
- 19 • Development within the proposed Milford Flats South SEZ could result in
20 visual impacts on Thermo Hot Springs. Possible visual impacts could occur to
21 Parowan Gap, the Dominquez–Escalante Trail, and the Old Spanish Trail as
22 well.
23
- 24 • Development within the proposed Milford Flats South SEZ may affect
25 the spiritual connection both tribes have to water and *Puha*, especially for
26 developments near spiritual water sources such as Thermo Hot Springs
27 and the Beaver River.
28
- 29 • Development within the proposed Milford Flats South SEZ will directly affect
30 culturally important plant and animal resources because it will likely require
31 the grading of the project area.
32

33
34 **13.2.18.3 SEZ-Specific Design Features and Design Feature Effectiveness**
35

36 Required programmatic design features that would reduce impacts on Native American
37 concerns are described in Section A.2.2 of Appendix A of this Final Solar PEIS. For example,
38 impacts would be minimized through the avoidance of sacred sites, water sources, and tribally
39 important plant and animal species. Programmatic design features require that the necessary
40 surveys, evaluations, and consultations would occur. The tribes would be notified regarding the
41 results of archaeological surveys, and they would be contacted immediately upon any discovery
42 of Native American human remains and associated cultural items.
43

44 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
45 comments received as applicable, no SEZ-specific design features to address Native American
46 concerns have been identified. The need for and nature of SEZ-specific design features would be

1 determined during government-to-government consultation with affected tribes as part of the
2 process of preparing parcels for competitive offer and subsequent project specific analysis.
3 Potentially culturally significant sites and landscapes in the vicinity of the SEZ associated with
4 Thermo Hot Springs, Indian Graves Peak, and Parowan Gap, as well as important water sources,
5 ceremonial areas, and traditionally important plant and animal species, should be considered and
6 discussed during consultation.
7
8

9 **13.2.19 Socioeconomics**

10 11 12 **13.2.19.1 Affected Environment**

13
14 The boundaries of the Milford Flats South SEZ have not changed. The socioeconomic
15 ROI, the area in which site employees would live and spend their wages and salaries and into
16 which any in-migration would occur, includes the same counties and communities as described
17 in the Draft Solar PEIS, meaning that no updates to the affected environment information given
18 in the Draft Solar PEIS are required.
19

20 21 **13.2.19.2 Impacts**

22
23 Socioeconomic resources in the ROI around the SEZ could be affected by solar energy
24 development through the creation of direct and indirect employment and income, the generation
25 of direct sales and income taxes, SEZ acreage rental and capacity payments to the BLM, the
26 in-migration of solar facility workers and their families, impacts on local housing markets, and
27 on local community service employment. Since the boundaries of the proposed Milford Flats
28 South SEZ remain unchanged and the reduction of the developable area was small (less than
29 4%), the impacts for full build-out of the SEZ estimated in the Draft Solar PEIS remain
30 essentially unchanged. During construction, between 216 and 2,856 jobs and between
31 \$11.2 million and \$148 million in income could be associated with solar development in the
32 SEZ. During operations at full build-out, between 15 and 327 jobs and between \$0.4 million and
33 \$9.9 million in income could be produced. In-migration of workers and their families would
34 mean between 48 and 631 rental housing units would be needed during construction, and
35 between 4 and 86 owner-occupied units during operations.
36
37

38 **13.2.19.3 SEZ-Specific Design Features and Design Feature Effectiveness**

39
40 Required programmatic design features that would reduce socioeconomic impacts
41 are described in Section A.2.2 of Appendix A of this Final Solar PEIS. Implementing the
42 programmatic design features will reduce the potential for socioeconomic impacts during all
43 project phases.
44

45 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
46 comments received as applicable, no SEZ-specific design features to address socioeconomic

1 impacts have been identified. Some SEZ-specific design features may be identified through the
2 process of preparing parcels for competitive offer and subsequent project-specific analysis.
3
4

5 **13.2.20 Environmental Justice**

6 7 8 **13.2.20.1 Affected Environment** 9

10 The data presented in the Draft Solar PEIS for the proposed Milford Flats South SEZ
11 have not changed substantially. There are no minority or low-income populations in the Nevada
12 or Utah portions of the 50-mi (80-km) radius of the SEZ taken as a whole. At the individual
13 block group level, there are low-income populations in specific census block groups located in
14 two block groups in Iron County, in Cedar City itself, and to the west of Cedar City.
15
16

17 **13.2.20.2 Impacts** 18

19 Potential impacts (e.g., from noise and dust during construction and operations, visual
20 impacts, cultural impacts, and effects on property values) on low-income and minority
21 populations could be incurred as a result of the construction and operation of solar facilities
22 involving each of the four technologies. Impacts are likely to be small, and there are no minority
23 populations defined by CEQ guidelines (CEQ 1997) (see Section 13.2.20.1 of the Draft Solar
24 PEIS) within the 50-mi (80-km) radius around the boundary of the SEZ. Thus any adverse
25 impacts of solar projects would not disproportionately affect minority populations. Because there
26 are no low-income populations within the 50-mi (80-km) radius as a whole, there would be no
27 impacts on low-income populations.
28
29

30 **13.2.20.3 SEZ-Specific Design Features and Design Feature Effectiveness** 31

32 Required programmatic design features that would reduce potential environmental justice
33 impacts are described in Section A.2.2 of Appendix A of this Final Solar PEIS. Implementing the
34 programmatic design features will reduce the potential for such impacts.
35

36 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
37 comments received as applicable, no SEZ-specific design features for environmental justice
38 impacts have been identified. Some SEZ-specific design features may be identified through the
39 process of preparing parcels for competitive offer and subsequent project-specific analysis.
40
41

42 **13.2.21 Transportation** 43 44

45 **13.2.21.1 Affected Environment** 46

47 The reduction in developable area of the proposed Milford Flats South SEZ of less than
48 4% does not change the information on affected environment for transportation provided in the
49 Draft Solar PEIS.

1 **13.2.21.2 Impacts**
2

3 As stated in the Draft Solar PEIS, the primary transportation impacts are anticipated to
4 be from commuting worker traffic. Single projects could involve up to 1,000 workers each day,
5 with an additional 2,000 vehicle trips per day (maximum). The volumes of traffic on regional
6 corridors would be more than double the current values in most cases. Beryl Milford Road and
7 State Routes 21, 129, and 130 provide regional traffic corridors near the proposed Milford Flats
8 South SEZ. Local road improvements would be necessary on any portion of these roads that
9 might be developed so as not to overwhelm the local access roads near any site access point(s).
10 Thermal Road would also require upgrades. Potential existing site access roads would require
11 improvements, including asphalt pavement.
12

13 Solar development within the SEZ would affect public access along OHV routes that
14 are designated open and available for public use. Although open routes crossing areas granted
15 ROWs for solar facilities could be redesignated as closed (see Section 5.5.1 of the Draft Solar
16 PEIS), a programmatic design feature has been included under Recreation (Section A.2.2.6.1 of
17 Appendix A) that requires consideration of replacement of lost OHV route acreage and of access
18 across and to public lands.
19
20

21 **13.2.21.3 SEZ-Specific Design Features and Design Feature Effectiveness**
22

23 Required programmatic design features that would reduce transportation impacts are
24 described in Section A.2.2 of Appendix A of this Final Solar PEIS. The programmatic design
25 features, including local road improvements, multiple site access locations, staggered work
26 schedules, and ride-sharing, would all provide some relief to traffic congestion on local roads
27 leading to the SEZ. Depending on the location of solar facilities within the SEZ, more specific
28 access locations and local road improvements could be implemented.
29

30 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
31 comments received as applicable, no SEZ-specific design features to address transportation have
32 been identified. Some SEZ-specific design features may be identified through the process of
33 preparing parcels for competitive offer and subsequent project-specific analysis.
34
35

36 **13.2.22 Cumulative Impacts**
37

38 The analysis of potential impacts in the vicinity of the proposed Milford Flats South SEZ
39 presented in the Draft Solar PEIS is still generally applicable for this Final Solar PEIS. The size
40 of the developable area of the proposed SEZ has been reduced by less than 4%. The following
41 sections include an update to the information presented in the Draft Solar PEIS regarding
42 cumulative effects for the proposed Milford Flats South SEZ.
43
44

1 **13.2.22.1 Geographic Extent of the Cumulative Impact Analysis**
2

3 The geographic extent of the cumulative impact analysis has not changed. The extent
4 varies on the basis of the nature of the resource being evaluated and the distance at which the
5 impact may occur (e.g., air quality impacts may have a greater geographic extent than visual
6 resources impacts). Most of the lands around the SEZ are state owned, administered by the
7 USFS, or administered by the BLM. The BLM administers about 54% of the lands within a
8 50-mi (80-km) radius of the SEZ.
9

10 **13.2.22.2 Overview of Ongoing and Reasonably Foreseeable Future Actions**
11

12 The Draft Solar PEIS included two other proposed SEZs in southwestern Utah, Escalante
13 Valley and Wah Wah Valley; these areas remain proposed as SEZs.
14
15

16 ***13.2.22.2.1 Energy Production and Distribution***
17

18 The list of reasonably foreseeable future actions related to energy development and
19 distribution near the proposed Milford Flats South SEZ has been updated and is presented in
20 Table 13.2.22.2-1. The locations of these projects are shown in Figure 13.2.22.2-1.
21
22

23 ***13.2.22.2.2 Other Actions***
24

25 Only two of the other major ongoing and foreseeable actions within 50 mi (80 km) of the
26 proposed Milford Flats South SEZ that were listed in Table 13.2.22.2-3 of the Draft Solar PEIS
27 have had a change in their status: Utah’s Copper King Mining has filed for Chapter 11 and
28 suspended operations at the Hidden Treasure Mine (Oberbeck 2010), and the Environmental
29 Assessment on the Hamlin Valley Resource Protection and Habitat Improvement Project was
30 issued on February 2, 2012 (BLM 2012b).
31
32

33 **13.2.22.3 General Trends**
34

35 The information on general trends presented in the Draft Solar PEIS remains valid.
36
37
38

39 **13.2.22.4 Cumulative Impacts on Resources**
40

41 Total disturbance in the proposed Milford Flats South SEZ over 20 years is assumed to
42 be about 5,002 acres (20.2 km²) (80% of the entire proposed SEZ). This development would
43 contribute incrementally to the impacts from other past, present, and reasonably foreseeable
44 future actions in the region as described in the Draft Solar PEIS. Primary impacts from
45 development in the Milford Flats South SEZ may include impacts on water quantity and quality,
46

1 **TABLE 13.2.22.2-1 Ongoing and Reasonably Foreseeable Future Actions Related to Energy**
 2 **Development and Distribution near the Proposed Milford Flats South SEZ as Revised^a**

Description	Status	Resources Affected	Primary Impact Location
<i>Renewable Energy Development</i>			
Milford Wind Phase I (UTU 82972), 97 turbines, 204 MW^b	Operating since November 2009^b	Land use, ecological resources, visual	About 25 mi ^c northeast of the Milford Flats South SEZ (Beaver and Millard Counties)
Milford Wind Phase II (UTU 83073), 68 turbines, 102 MW^b	Operating since May 2011^b	Land use, ecological resources, visual	About 25 mi northeast of the Milford Flats South SEZ (Beaver and Millard Counties)
Milford Wind Phase III (UTU 8307301), 140 turbines, 16,068 acres^d (private)	Draft Environmental Assessment Report October 2011^e	Land use, ecological resources, visual	About 25 mi northeast of the Milford Flats South SEZ (Beaver and Millard Counties)
Milford Wind Phases IV–V, (UTU 8307301)	Planned	Land use, ecological resources, visual	About 25 mi northeast of the Milford Flats South SEZ (Beaver and Millard Counties)
Geothermal Energy Project (UTU 66583O)	Authorized	Land use, groundwater, terrestrial habitats, visual	About 20 mi northeast of the Milford Flats South SEZ (Beaver County)
Geothermal Energy Project (UTU 66583X)	Authorized	Land use, groundwater, terrestrial habitats, visual	About 20 mi northeast of the Milford Flats South SEZ (Beaver County)
Geothermal projects: Several geothermal projects in the vicinity of the SEZ on both BLM-administered lands and state lands are either in the planning stages or under construction	Planned and ongoing	Land use, water resources, ecological resources, socioeconomics, transportation	General vicinity of the SEZ and north of Milford
Blundell Geothermal Power Station, Units 1 & 2, 26 & 12 MW, 2,000 acres^f	Ongoing	Land use, groundwater, terrestrial habitats, visual	About 40 mi north of the Milford Flats South SEZ (Beaver County)

TABLE 13.2.22.2-1 (Cont.)

Description	Status	Resources Affected	Primary Impact Location
Transmission and Distribution System			
Milford Wind Corridor Project	Ongoing	Land use, ecological resources, visual	Wah Wah Valley
Sigurd to Red Butte No. 2, 345-kV Transmission Line Project	DEIS May 2011^g	Land use, ecological resources, visual	East of the Milford Flats South and Escalante Valley SEZs
Energy Gateway South, 500-kV AC Transmission Line Project	ROW modified and no longer within 50 mi (80 km) of the SEZ^h		
TransWest Express, 600-kV DC Transmission Line Project	Scoping Report July 2011ⁱ	Land use, ecological resources, visual	About 5 mi southeast of the Escalante Valley SEZ and 3 mi west of the Milford Flats South SEZ
UNEV Liquid Fuel Pipeline (UTU-79766)	DEIS April 2010^j	Disturbed areas, terrestrial habitats along pipeline ROW	About 5 mi southeast of the Escalante Valley SEZ and 3 mi west of the Milford Flats South SEZ
Oil and Gas Leasing			
Oil and gas leasing	Planned	Land use, ecological resources, visual	Eastern portions of Iron and Beaver Counties.

^a Projects with status changed or additional information from that given in the Draft Solar PEIS are shown in bold text.

^b See First Wind (2011) for details.

^c To convert mi to km, multiply by 1.6093.

^d To convert acres to km², multiply by 0.004047.

^e See CH2MHILL (2011) for details.

^f See PacifiCorp (2011) for details.

^g See BLM (2011a) for details.

^h See BLM (2011b) for details.

ⁱ See BLM and Western (2011) for details.

^j See BLM (2010) for details.

1
2

1 air quality, ecological resources such as habitat and species, cultural and visual resources, and
2 specially designated lands.

3
4 No additional major actions have been identified within 50 mi (80 km) of the SEZ.
5 Therefore, the incremental cumulative impacts associated with development in the proposed
6 Milford Flats South during construction, operation, and decommissioning are expected to be the
7 same as those projected in the Draft Solar PEIS.
8
9

10 **13.2.23 Transmission Analysis**

11
12 The methodology for this transmission analysis is described in Appendix G of this Final
13 Solar PEIS. This section presents the results of the transmission analysis for the Milford Flats
14 South SEZ, including the identification of potential load areas to be served by power generated at
15 the SEZ and the results of the DLT analysis. Unlike Sections 13.2.2 through 13.2.22, this section
16 is not an update of previous analysis for the Milford Flats SEZ; this analysis was not presented in
17 the Draft Solar PEIS. However, the methodology and a test case analysis were presented in the
18 Supplement to the Draft Solar PEIS. Comments received on the material presented in the
19 Supplement were used to improve the methodology for the assessment presented in this Final
20 Solar PEIS.
21

22 On the basis of its size, the assumption of a minimum of 5 acres (0.0.2 km²) of land
23 required per MW, and the assumption of a maximum of 80% of the land area developed, the
24 Milford Flats South SEZ is estimated to have the potential to generate 1,000 MW of marketable
25 solar power at full build-out.
26
27

28 **13.2.23.1 Identification and Characterization of Load Areas**

29
30 The primary candidates for Milford Flats South SEZ load areas are the major surrounding
31 cities. Figure 13.2.23.1-1 shows the possible load areas for the Milford Flats South SEZ and the
32 estimated portion of their market that could be served by solar generation. Possible load areas for
33 the Milford Flats South SEZ include St. George and Salt Lake City, Utah; Las Vegas, Nevada;
34 and the major cities in San Bernardino and Riverside Counties, California.
35

36 The two load area groupings examined for the Milford Flats South SEZ are as follows:
37

- 38 1. St. George, Utah; and Las Vegas, Nevada; and
- 39 2. Salt Lake City, Utah; and San Bernardino–Riverside County load II and
40 San Bernardino–Riverside County load I, California.
41
42

43 Figure 13.2.23.1-2 shows the most economically viable load groups and transmission
44 scheme for the Milford Flats South SEZ (transmission scheme 1), and Figure 13.2.23.1-3 shows
45 an alternative transmission scheme (transmission scheme 2) that represents a logical choice
46 should transmission scheme 1 be infeasible. As described in Appendix G, the alternative shown

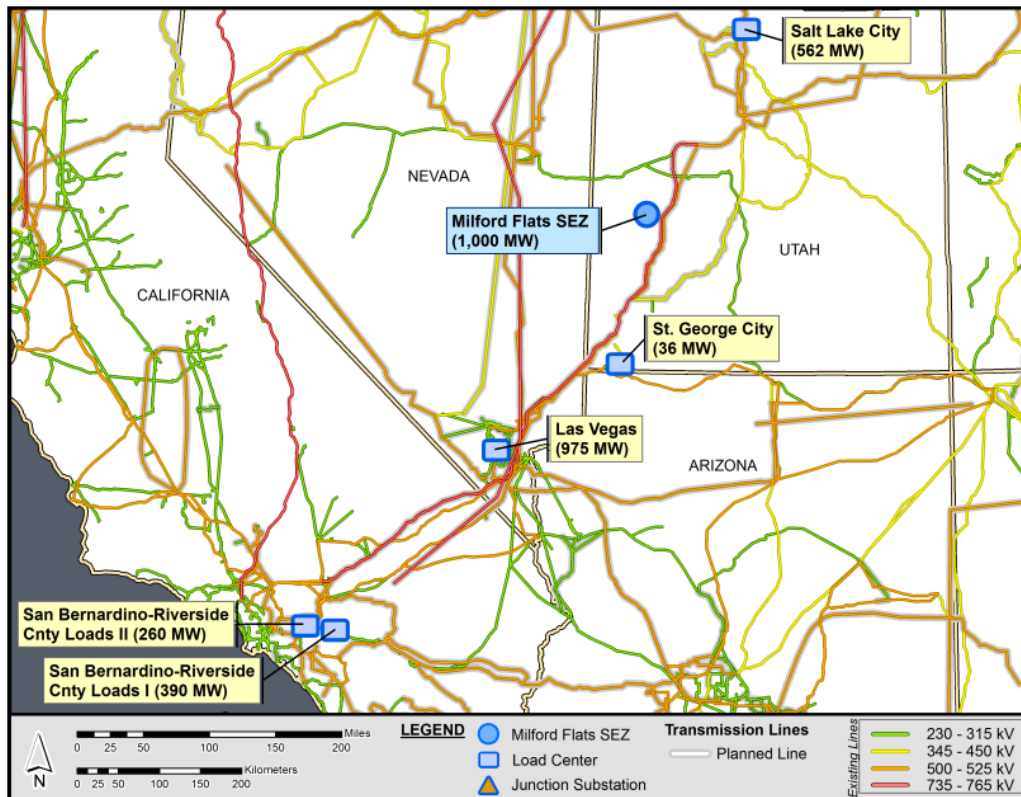


FIGURE 13.2.23.1-1 Location of the Proposed Milford Flats South SEZ and Possible Load Areas (Source for background map: Platts 2011)

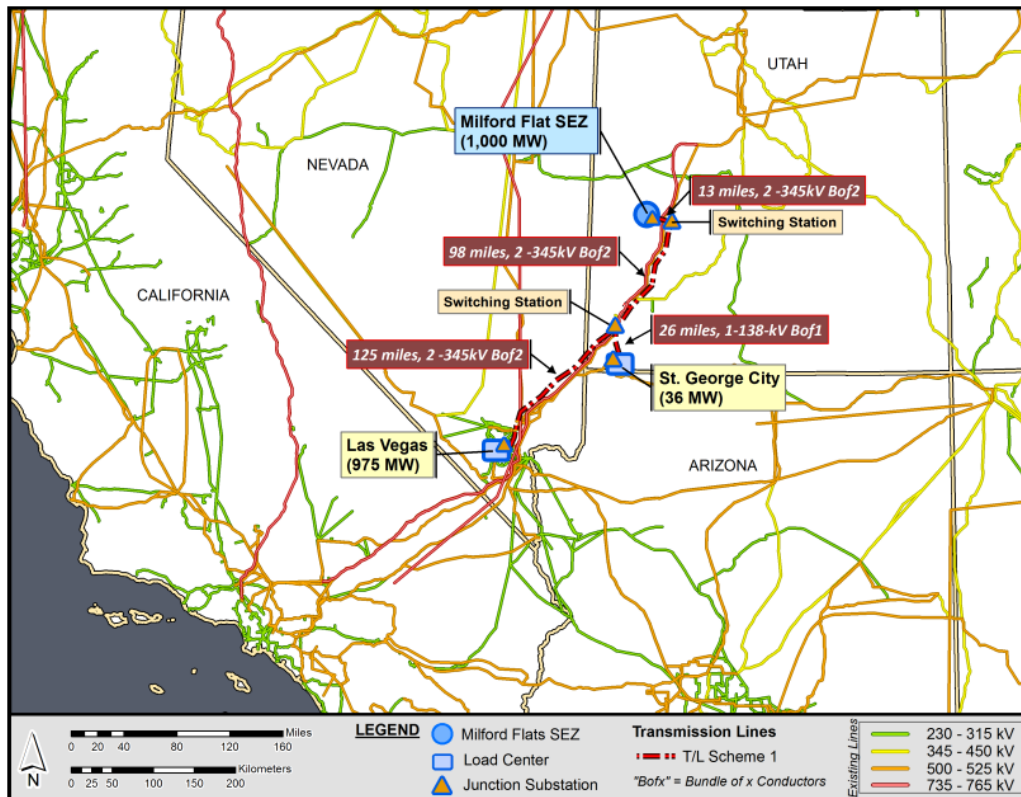
in transmission scheme 2 represents the optimum choice if one or more of the primary linkages in transmission scheme 1 are excluded from consideration. The groups provide for linking loads along alternative routes so that the SEZ's output of 1,000 MW could be fully allocated.

Table 13.2.23.1-1 summarizes and groups the load areas according to their associated transmission scheme and provides details on how the megawatt load for each area was estimated.

13.2.23.2 Findings for the DLT Analysis

The DLT analysis approach assumes that the Milford Flats South SEZ will require all new construction for transmission lines (i.e., dedicated lines) and substations. The new transmission lines(s) would directly convey the 1,000-MW output of the Milford Flats South SEZ to the prospective load areas for each possible transmission scheme. The approach also assumes that all existing transmission lines in the WECC region are saturated and have little or no available capacity to accommodate the SEZ's output throughout the entire 10-year study horizon.

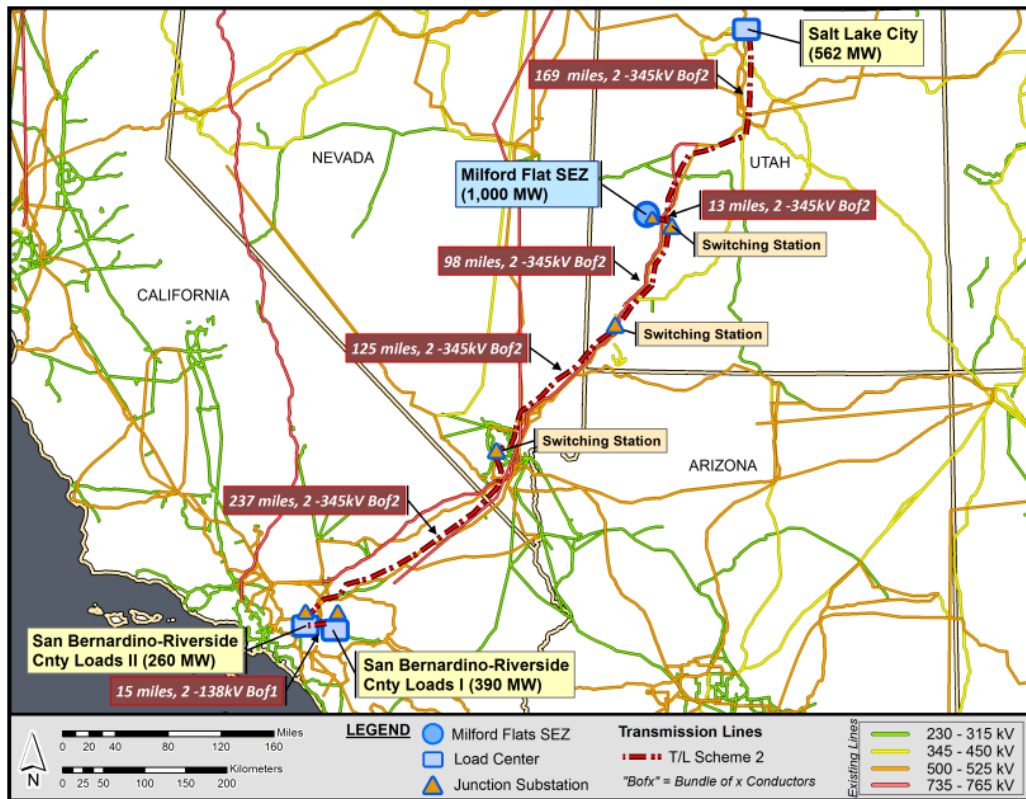
Figures 13.2.23.1-2 and 13.2.23.1-3 display the pathways that new dedicated lines might follow to distribute solar power generated at the Milford Flats South SEZ via the two identified



1
2 **FIGURE 13.2.23.1-2 Transmission Scheme 1 for the Proposed Milford Flats**
3 **South SEZ (Source for background map: Platts 2011)**

4
5
6 transmission schemes described in Table 13.2.23.1-1. These pathways parallel existing 500-,
7 345-kV, and/or lower voltage lines. The intent of following existing lines is to avoid pathways
8 that may be infeasible due to topographical limitations or other concerns.

9
10 For transmission scheme 1, serving load areas to the southwest, a new line would be
11 constructed to connect with St. George and Las Vegas, so that the 1,000-MW output of the
12 Milford Flats South SEZ could be fully utilized (Figure 13.2.23.1-2). This particular scheme has
13 four segments. The first segment extends to the southwest from the SEZ to the first switching
14 station over a distance of about 13 mi (21 km). On the basis of engineering and operational
15 considerations, this segment would require a double-circuit 345-kV (2–345 kV) bundle of two
16 conductors (Bof2) transmission line design. The second leg would extend about 98 mi (158 km)
17 from the first switching station to a second switching station and forms as a tap point for the line
18 going to St. George. The third segment extends from the second switching station about 26 mi
19 (42 km) to St. George (36 MW). The fourth and final leg would extend about 125 mi (201 km)
20 from the second switching station near St. George to Las Vegas. In general, the transmission
21 configuration options were determined by using the line “loadability” curve provided in
22 American Electric Power’s *Transmission Facts* (AEP 2010). Appendix G documents the line
23 options used for this analysis and describes how the load area groupings were determined.
24



1

2 **FIGURE 13.2.23.1-3 Transmission Scheme 2 for the Proposed Milford Flats**
 3 **South SEZ (Source for background map: Platts 2011)**

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Transmission scheme 2, which assumes the Las Vegas market is not available, serves load centers to the southwest and northwest. Figure 13.2.23.1-3 shows that new lines would be constructed to connect with San Bernardino–Riverside County load II (260 MW), San Bernardino–Riverside County load I (390 MW), and Salt Lake City (562 MW), so that the 1,000-MW output of the Milford Flats South SEZ could be fully utilized. This scheme has six segments, or legs. The first segment extends to the southwest from the SEZ to the first switching station over a distance of about 13 mi (21 km). This segment would require a double-circuit, 345-kV (2–345 kV) bundle of two (Bof2) conductors transmission line design. The second leg goes about 98 mi (158 km) from the first switching station to a second switching station, and the third leg extends about 125 mi (201 km) from the second switching station to the Las Vegas switching station. The fourth segment runs from the Las Vegas switching station to the San Bernardino–Riverside County load II (260 MW) via a 237-mi (381-km) line, while the fifth leg links San Bernardino–Riverside County load II with San Bernardino–Riverside County load I (390 MW) via a 15-mi (24-km) line. The seventh leg extends to the northeast from the first switching station near the SEZ to Salt Lake City (562 MW) over a distance of 169 mi (272 km).

Table 13.2.23.2-1 summarizes the distances to the various load areas over which new transmission lines would need to be constructed, as well as the assumed number of substations that would be required. One substation is assumed to be installed at each load area and an additional one at the SEZ. In general, the total number of substations per scheme is simply equal

1 **TABLE 13.2.23.1-1 Candidate Load Area Characteristics for the Proposed Milford Flats South**
 2 **SEZ**

Transmission Scheme	City/Load Area Name	Position Relative to SEZ	2010 Population ^e	Estimated Total Peak Load (MW)	Estimated Peak Solar Market (MW)
1	St. George, Utah ^a	Southeast	72,000	180	36
	Las Vegas, Nevada ^b	South	1,951,269	4,878	975
2	San Bernardino–Riverside County load II, California ^c	Southwest	524,993	1,312	260
	San Bernardino–Riverside County load I, California ^d	South	786,971	1,967	390
	Salt Lake City, Utah ^b	Northeast	1,124,197	2,810	562

a The load area represents the city named.

b The load area represents the metropolitan area (i.e., the identified city plus adjacent communities).

c The San Bernardino–Riverside County load II area includes the communities of Fontana, Ontario, and Rancho Cucamonga.

d The San Bernardino–Riverside County load I area includes the communities of Colton, Riverside, San Bernardino, Redlands, Highland, and Rialto.

e City and metropolitan area population data are from 2010 Census data (U.S. Bureau of the Census 2010).

3
 4
 5 to the number of load areas associated with the scheme plus one. Substations at the load areas
 6 would consist of one or more step-down transformers, while the originating substation at the
 7 SEZ would consist of several step-up transformers. The originating substation would have a
 8 rating of at least 1,000 MW (to match the plant’s output), while the combined load substations
 9 would have a similar total rating of 1,000 MW. Switching stations are introduced at appropriate
 10 junctions where there is the need to branch out to simultaneously serve two or more load areas in
 11 different locations. In general, switching stations carry no local load but are assumed to be
 12 equipped with switching gears (e.g., circuit breakers and connecting switches) to reroute power
 13 as well as, in some cases, with additional equipment to regulate voltage.

14
 15 Table 13.2.23.2-2 provides an estimate of the total land area disturbed for construction of
 16 new transmission facilities under each of the schemes evaluated. The most favorable
 17 transmission scheme with respect to minimizing the costs and area disturbed would be scheme 1,
 18 which would serve St. George and Las Vegas. This scheme is estimated to potentially disturb
 19 about 5,282 acres (21.4 km²) of land. The less favorable transmission scheme with respect to
 20 minimizing the costs and area disturbed would be scheme 2 (serving San Bernardino–Riverside
 21 County loads I and II and Salt Lake City, but excluding Las Vegas). For this scheme, the
 22 construction of new transmission lines and substations is estimated to disturb a land area on the
 23 order of 13,788 acres (55.8 km²).

24
 25

1 **TABLE 13.2.23.2-1 Potential Transmission Schemes, Estimated Solar Markets, and Distances to**
 2 **Load Areas for the Proposed Milford Flats South SEZ**

Transmission Scheme	City/Load Area Name	Estimated Peak Solar Market (MW) ^e	Total Solar Market (MW)	Sequential Distance (mi) ^f	Total Distance (mi) ^f	Line Voltage (kV)	No. of Substations
1	St. George, Utah ^a	36	1,011	137	262	345,	5
	Las Vegas, Nevada ^b	975		125		138	
2	San Bernardino–Riverside County load II, California ^c	260	1,212	473	657	345,	7
	San Bernardino–Riverside County load I, California ^d	390		15		138	
	Salt Lake City, Utah ^b	562		169			

^a The load area represents the city named.

^b The load area represents the metropolitan area (i.e., the identified city plus adjacent communities).

^c The San Bernardino–Riverside County load II area includes the communities of Fontana, Ontario, and Rancho Cucamonga.

^d The San Bernardino–Riverside County load I area includes the communities of Colton, Riverside, San Bernardino, Redlands, Highland, and Rialto.

^e From Table 13.2.23.1-1.

^f To convert mi to km, multiply by 1.6093.

3
 4
 5 Table 13.2.23.2-3 shows the estimated NPV of both transmission schemes and takes into
 6 account the cost of constructing the lines, the substations, and the projected revenue stream over
 7 the 10-year horizon. A positive NPV indicates that revenues more than offset investments. This
 8 calculation does not include the cost of producing electricity.

9
 10 The most economically attractive configuration (transmission scheme 1) has the highest
 11 positive NPV and serves Las Vegas. The secondary case (transmission scheme 2), which
 12 excludes the Las Vegas market, is less economically attractive. For the assumed utilization factor
 13 of 20%, scheme 2 exhibits a negative NPV, implying that this option may not be economically
 14 viable under the current assumptions.

15
 16 Table 13.2.23.2-4 shows the effect of varying the value of the utilization factor on the
 17 NPV of the transmission schemes. The table shows that just slightly above 20% utilization, the
 18 NPVs for both transmission schemes are positive. It also shows that as the utilization factor is
 19 increased, the economic viability of the lines increases. Utilization factors can be raised by
 20 allowing the new dedicated lines to market other power generation outputs in the region in
 21 addition to that of its associated SEZ.

22
 23 The findings of the DLT analysis for the proposed Milford Flats South SEZ are as
 24 follows:
 25
 26

1 **TABLE 13.2.23.2-2 Comparison of the Various Transmission Line Configurations with Respect to**
 2 **Land Use Requirements for the Proposed Milford Flats SEZ**

Transmission Scheme	City/Load Area Name	Total Distance (mi) ^e	No. of Substations	Land Use (acres) ^f		
				Transmission Line	Substation	Total
1	St. George, Utah ^a Las Vegas, Nevada ^b	262	5	5,258.2	24.0	5,282.2
2	San Bernardino–Riverside County load II, California ^c San Bernardino–Riverside County load I, California ^d Salt Lake City, Utah ^b	657	7	13,763.6	24.0	13,787.6

a The load area represents the city named.

b The load area represents the metropolitan area (i.e., the identified city plus adjacent communities).

c The San Bernardino–Riverside County load II area includes the communities of Fontana, Ontario, and Rancho Cucamonga.

d The San Bernardino–Riverside County load I area includes the communities of Colton, Riverside, San Bernardino, Redlands, Highland, and Rialto.

e To convert mi to km, multiply by 1.6093.

f To convert acres to km², multiply by 0.004047.

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- Transmission scheme 1, which identifies St. George and Las Vegas as the primary markets, represents the most favorable option based on NPV and land use requirements. This configuration would result in new land disturbance of about 5,282 acres (21.4 km²).
- Transmission scheme 2, which represents an alternative configuration if Las Vegas is excluded, serves the major cities in San Bernardino and Riverside Counties and Salt Lake City. This configuration would result in new land disturbance of about 13,788 acres (55.8 km²).
- Other load area configurations are possible but would be less favorable than scheme 1 in terms of NPV and, in most cases, also in terms of land use requirements. If new electricity generation at the proposed Milford Flats South SEZ is not sent to either of the two markets identified above, the potential upper-bound impacts in terms of cost would be greater.

1 **TABLE 13.2.23.2-3 Comparison of Potential Transmission Lines with Respect to NPV (Base Case)**
 2 **for the Proposed Milford Flats SEZ**

Transmission Scheme	City/Load Area Name	Present Value Transmission Line Cost (\$ million)	Present Value Substation Cost (\$ million)	Annual Sales Revenue (\$ million)	Present Worth of Revenue Stream (\$ million)	NPV (\$ million)
1	St. George, Utah ^a Las Vegas, Nevada ^b	605.9	66.7	177.1	1,367.7	695.1
2	San Bernardino–Riverside County load II, California ^c San Bernardino–Riverside County load I, California ^d Salt Lake City, Utah ^b	1,563.5	80.0	212.3	1,367.7	–3.8

^a The load area represents the city named.

^b The load area represents the metropolitan area (i.e., the identified city plus adjacent communities).

^c The San Bernardino–Riverside County load II area includes the communities of Fontana, Ontario, and Rancho Cucamonga.

^d The San Bernardino–Riverside County load I area includes the communities of Colton, Riverside, San Bernardino, Redlands, Highland, and Rialto.

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TABLE 13.2.23.2-4 Effect of Varying the Utilization Factor on the NPV of the Transmission Schemes for the Proposed Milford Flats South SEZ

Transmission Scheme	City/Load Area Name	NPV (\$ million) at Different Utilization Factors					
		20%	30%	40%	50%	60%	70%
1	St. George, Utah ^a Las Vegas, Nevada ^b	695.9	1,379.0	2,062.8	2,746.7	3,430.6	4,114.4
2	San Bernardino–Riverside County load II, California ^c San Bernardino–Riverside County load I, California ^d Salt Lake City, Utah ^b	–3.8	816.0	1,635.8	2,455.6	3,275.5	4,095.3

^a The load area represents the city named.

^b The load area represents the metropolitan area (i.e., the identified city plus adjacent communities).

^c The San Bernardino–Riverside County load II area includes the communities of Fontana, Ontario, and Rancho Cucamonga.

^d The San Bernardino–Riverside County load I area includes the communities of Colton, Riverside, San Bernardino, Redlands, Highland, and Rialto.

- The analysis of transmission requirements for the Milford Flats South SEZ would be expected to show lower costs and less land disturbance if solar-eligible load assumptions were increased, although the magnitude of those changes would vary due to a number of factors. In general, for cases such as the Milford Flats South SEZ that show multiple load areas being served to accommodate the specified capacity, the estimated costs and land disturbance would be affected by increasing the solar-eligible load assumption. By increasing the eligible loads at all load areas, the transmission routing and configuration solutions can take advantage of shorter line distances and deliveries to fewer load areas, thus reducing costs and land disturbed. In general, SEZs that show the greatest number of load areas served and greatest distances required for new transmission lines (e.g., Riverside East) would show the greatest decrease in impacts as a result of increasing the solar-eligible load assumption from 20% to a higher percentage.

13.2.24 Impacts of the Withdrawal

The BLM is proposing to withdraw 6,480 acres (2 km²) of public land comprising the proposed Milford Flats South SEZ from settlement, sale, location, or entry under the general land laws, including the mining laws, for a period of 20 years (see Section 2.2.2.2.4 of the Final Solar PEIS). The public lands would be withdrawn, subject to valid existing rights, from settlement, sale, location, or entry under the general land laws, including the mining laws. This means that the lands could not be appropriated, sold, or exchanged during the term of the withdrawal, and new mining claims could not be filed on the withdrawn lands. Mining claims filed prior to the segregation or withdrawal of the identified lands would take precedence over future solar energy development. The withdrawn lands would remain open to the mineral leasing, geothermal leasing, and mineral material laws, and the BLM could elect to lease the oil, gas, coal, or geothermal steam resources, or to sell common-variety mineral materials, such as sand and gravel, contained in the withdrawn lands. In addition, the BLM would retain the discretion to authorize linear and renewable energy ROWs on the withdrawn lands.

The purpose of the proposed land withdrawal is to minimize the potential for conflicts between mineral development and solar energy development for the proposed 20-year withdrawal period. Under the land withdrawal, there would be no mining-related surface development, such as the establishment of open pit mining, construction of roads for hauling materials, extraction of ores from tunnels or adits, or construction of facilities to process the material mined, that could preclude use of the SEZ for solar energy development. For the Milford Flats South SEZ, the impacts of the proposed withdrawal on mineral resources and related economic activity and employment are expected to be negligible because the mineral potential of the lands within the SEZ is low (BLM 2012a). There has been no documented mining within the SEZ, and there are no known locatable mineral deposits within the land withdrawal area. According to the LR2000 (accessed in February 2012), there are no recorded mining claims within the land withdrawal area.

1 Although the mineral potential of the lands within the Milford Flats South SEZ is low,
2 the proposed withdrawal of lands within the SEZ would preclude many types of mining activity
3 over a 20-year period, resulting in the avoidance of potential mining-related adverse impacts.
4 Impacts commonly related to mining development include increased soil erosion and
5 sedimentation, water use, generation of contaminated water in need of treatment, creation of
6 lagoons and ponds (hazardous to wildlife), toxic runoff, air pollution, establishment of noxious
7 weeds and invasive species, habitat destruction or fragmentation, disturbance of wildlife,
8 blockage of migration corridors, increased visual contrast, noise, destruction of cultural artifacts
9 and fossils and/or their context, disruption of landscapes and sacred places of interest to tribes,
10 increased traffic and related emissions, and conflicts with other land uses (e.g., recreational).

13 13.2.25 References

14
15 *Note to Reader:* This list of references identifies Web pages and associated URLs where
16 reference data were obtained for the analyses presented in this Final Solar PEIS. It is likely that
17 at the time of publication of this Final Solar PEIS, some of these Web pages may no longer be
18 available or the URL addresses may have changed. The original information has been retained
19 and is available through the Public Information Docket for this Final Solar PEIS.

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1 **13.2.26 Errata for the Proposed Milford Flats South SEZ**

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3 This section presents corrections to material presented in the Draft Solar PEIS and the
4 Supplement to the Draft. The need for these corrections was identified in several ways: through
5 comments received on the Draft Solar PEIS and the Supplement to the Draft (and verified by the
6 authors), through new information obtained by the authors subsequent to publication of the Draft
7 Solar PEIS and the Supplement to the Draft, or through additional review of the original material
8 by the authors. Table 13.2.26-1 provides corrections to information presented in the Draft Solar
9 PEIS and the Supplement to the Draft.

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TABLE 13.2.26-1 Errata for the Proposed Milford Flats South SEZ (Section 13.2 of the Draft Solar PEIS and Section C.6.2 of the Supplement to the Draft Solar PEIS)

Section No.	Page No.	Line No.	Figure No.	Table No.	Correction
13.2.11.2					All uses of the term “neotropical migrants” in the text and tables of this section should be replaced with the term “passerines.”

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