

1 **NOTATION**

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4 The following is a list of acronyms and abbreviations, chemical names, and units of
5 measure used in this document. Some acronyms used only in tables may be defined only in those
6 tables.

7
8 **GENERAL ACRONYMS AND ABBREVIATIONS**

9

10	AADT	annual average daily traffic
11	AASHTO	American Association of State Highway and Transportation Officials
12	AC	alternating current
13	ACC	air-cooled condenser
14	ACEC	Area of Critical Environmental Concern
15	ADEQ	Arizona Department of Environmental Quality
16	ACHP	Advisory Council on Historic Preservation
17	ADOT	Arizona Department of Transportation
18	ADWR	Arizona Department of Water Resources
19	AERMOD	AMS/EPA Regulatory Model
20	AFC	Application for Certification
21	AGL	above ground level
22	AIM	Assessment, Inventory and Monitoring
23	AIRFA	American Indian Religious Freedom Act
24	AMA	active management area
25	AML	animal management level
26	ANHP	Arizona National Heritage Program
27	APE	area of potential effect
28	APLIC	Avian Power Line Interaction Committee
29	APP	Avian Protection Plan
30	APS	Arizona Public Service
31	AQCR	Air Quality Control Region
32	AQRV	air quality-related value
33	ARB	Air Resources Board
34	ARRA	American Recovery and Reinvestment Act of 2009
35	ARRTIS	Arizona Renewable Resource and Transmission Identification Subcommittee
36	ARS	Agricultural Research Service
37	ARZC	Arizona and California
38	ATSDR	Agency for Toxic Substances and Disease Registry
39	AUM	animal unit month
40	AVSE	Arlington Valley Solar Energy
41	AVWS	Audio Visual Warning System
42	AWBA	Arizona Water Banking Authority
43	AWEA	American Wind Energy Association
44	AWRM	Active Water Resource Management
45	AZDA	Arizona Department of Agriculture
46	AZGFD	Arizona Game and Fish Department

1	AZGS	Arizona Geological Survey
2		
3	BA	biological assessment
4	BAP	base annual production
5	BEA	Bureau of Economic Analysis
6	BISON-M	Biota Information System of New Mexico
7	BLM	Bureau of Land Management
8	BLM-CA	Bureau of Land Management, California
9	BMP	best management practice
10	BNSF	Burlington Northern Santa Fe
11	BO	biological opinion
12	BOR	U.S. Bureau of Reclamation
13	BPA	Bonneville Power Administration
14	BRAC	Blue Ribbon Advisory Council on Climate Change
15	BSE	Beacon Solar Energy
16	BSEP	Beacon Solar Energy Project
17	BTS	Bureau of Transportation Statistics
18		
19	CAA	Clean Air Act
20	CAAQS	California Air Quality Standards
21	CAISO	California Independent System Operator
22	Caltrans	California Department of Transportation
23	C-AMA	California-Arizona Maneuver Area
24	CAP	Central Arizona Project
25	CARB	California Air Resources Board
26	CAReGAP	California Regional Gap Analysis Project
27	CASQA	California Stormwater Quality Association
28	CASTNET	Clean Air Status and Trends NETwork
29	CAWA	Colorado Agricultural Water Alliance
30	CCC	Civilian Conservation Corps
31	CDC	Centers for Disease Control and Prevention
32	CDCA	California Desert Conservation Area
33	CDFG	California Department of Fish and Game
34	CDNCA	California Desert National Conservation Area
35	CDOT	Colorado Department of Transportation
36	CDOW	Colorado Division of Wildlife (now Colorado Parks and Wildlife)
37	CDPHE	Colorado Department of Public Health and Environment
38	CDWR	California Department of Water Resources
39	CEC	California Energy Commission
40	CEQ	Council on Environmental Quality
41	CES	constant elasticity of substitution
42	CESA	California Endangered Species Act
43	CESF	Carrizo Energy Solar Farm
44	CFR	<i>Code of Federal Regulations</i>
45	CGE	computable general equilibrium
46	CHAT	crucial habitat assessment tool

1	CIRA	Cooperative Institute for Research in the Atmosphere
2	CLFR	compact linear Fresnel reflector
3	CNDDDB	California Natural Diversity Database
4	CNEL	community noise equivalent level
5	CNHP	Colorado National Heritage Program
6	Colorado DWR	Colorado Division of Water Resources
7	CO ₂ e	carbon dioxide equivalent
8	CPC	Center for Plant Conservation
9	CPUC	California Public Utilities Commission
10	CPV	concentrating photovoltaic
11	CRBSCF	Colorado River Basin Salinity Control Forum
12	CREZ	competitive renewable energy zone
13	CRPC	Cultural Resources Preservation Council
14	CRSCP	Colorado River Salinity Control Program
15	CSA	Candidate Study Area
16	CSC	Coastal Services Center
17	CSFG	carbon-sequestration fossil generation
18	CSP	concentrating solar power
19	CSQA	California Stormwater Quality Association
20	CSRI	Cultural Systems Research, Incorporated
21	CTG	combustion turbine generator
22	CTPG	California Transmission Planning Group
23	CTSR	Cumbres & Toltec Scenic Railroad
24	CUP	Conditional Use Permit
25	CVP	Central Valley Project
26	CWA	Clean Water Act
27	CWCB	Colorado Water Conservation Board
28	CWHR	California Wildlife Habitat Relationship System
29		
30	DC	direct current
31	DEM	digital elevation model
32	DHS	U.S. Department of Homeland Security
33	DIMA	Database for Inventory, Monitoring and Assessment
34	DLT	dedicated-line transmission
35	DNA	Determination of NEPA Adequacy
36	DNI	direct normal insulation
37	DNL	day-night average sound level
38	DoD	U.S. Department of Defense
39	DOE	U.S. Department of Energy
40	DOI	U.S. Department of the Interior
41	DOL	U.S. Department of Labor
42	DOT	U.S. Department of Transportation
43	DRECP	California Desert Renewable Energy Conservation Plan
44	DSM	demand-side management
45	DSRP	Decommissioning and Site Reclamation Plan
46	DTC/C-AMA	Desert Training Center/California–Arizona Maneuver Area

1	DWMA	Desert Wildlife Management Area
2	DWR	Division of Water Resources
3		
4	EA	environmental assessment
5	EBID	Elephant Butte Irrigation District
6	ECAR	East Central Area Reliability Coordination Agreement
7	ECOS	Environmental Conservation Online System (USFWS)
8	EERE	Energy Efficiency and Renewable Energy (DOE)
9	Eg	band gap energy
10	EIA	Energy Information Administration (DOE)
11	EIS	environmental impact statement
12	EISA	Energy Independence and Security Act of 2007
13	EMF	electromagnetic field
14	E.O.	Executive Order
15	EPA	U.S. Environmental Protection Agency
16	EPRI	Electric Power Research Institute
17	EQIP	Environmental Quality Incentives Program
18	ERCOT	Electric Reliability Council of Texas
19	ERO	Electric Reliability Organization
20	ERS	Economic Research Service
21	ESA	Endangered Species Act of 1973
22	ESRI	Environmental Systems Research Institute
23		
24	FAA	Federal Aviation Administration
25	FBI	Federal Bureau of Investigation
26	FEMA	Federal Emergency Management Agency
27	FERC	Federal Energy Regulatory Commission
28	FHWA	Federal Highway Administration
29	FIRM	Flood Insurance Rate Map
30	FLPMA	Federal Land Policy and Management Act of 1976
31	FONSI	Finding of No Significant Impact
32	FR	<i>Federal Register</i>
33	FRCC	Florida Reliability Coordinating Council
34	FSA	Final Staff Assessment
35	FTE	full-time equivalent
36	FY	fiscal year
37		
38	G&TM	generation and transmission modeling
39	GCRP	U.S. Global Climate Research Program
40	GDA	generation development area
41	GHG	greenhouse gas
42	GIS	geographic information system
43	GMU	game management unit
44	GPS	global positioning system
45	GTM	Generation and Transmission Model
46		

1	GUAC	Groundwater Users Advisory Council
2	GWP	global warming potential
3		
4	HA	herd area
5	HAP	hazardous air pollutant
6	HAZCOM	hazard communication
7	HCE	heat collection element
8	HCP	Habitat Conservation Plan
9	HMA	herd management area
10	HMMH	Harris Miller Miller & Hanson, Inc.
11	HRSG	heat recovery steam generator
12	HSPD	Homeland Security Presidential Directive
13	HTF	heat transfer fluid
14	HUC	hydrologic unit code
15	HVAC	heating, ventilation, and air-conditioning
16		
17	I	Interstate
18	IARC	International Agency for Research on Cancer
19	IBA	important bird area
20	ICE	internal combustion engine
21	ICPDS	Imperial County Planning & Development Services
22	ICWMA	Imperial County Weed Management Area
23	IDT	interdisciplinary team
24	IEC	International Electrochemical Commission
25	IFR	instrument flight rule
26	IID	Imperial Irrigation District
27	IM	Instruction Memorandum
28	IMPS	Iron Mountain Pumping Station
29	IMS	interim mitigation strategy
30	INA	Irrigation Non-Expansion Area
31	IOP	Interagency Operating Procedure
32	IOU	investor-owned utility
33	IPCC	Intergovernmental Panel on Climate Change
34	ISA	Independent Science Advisor; Instant Study Area
35	ISB	Intermontane Seismic Belt
36	ISCC	integrated solar combined cycle
37	ISDRA	Imperial Sand Dunes Recreation Area
38	ISEGS	Ivanpah Solar Energy Generating System
39	ISO	independent system operator; iterative self-organizing
40	ITFR	Interim Temporary Final Rulemaking
41	ITP	incidental take permit
42	IUCNNR	International Union for Conservation of Nature and Natural Resources
43	IUCNP	International Union for Conservation of Nature Pakistan
44		
45	KGA	known geothermal resources area
46	KML	keyhole markup language

1	KOP	key observation point
2	KSLA	known sodium leasing area
3		
4	LCC	Landscape Conservation Cooperative
5	LCCRDA	Lincoln County Conservation, Recreation, and Development Act of 2004
6	LCOE	levelized cost of energy
7	L _{dn}	day-night average sound level
8	LDWMA	Low Desert Weed Management Area
9	L _{eq}	equivalent sound pressure level
10	LiDAR	light detection and ranging
11	LLA	limited land available
12	LLRW	low-level radioactive waste (waste classification)
13	LPN	listing priority number
14	LRG	Lower Rio Grande
15	LSA	lake and streambed alteration
16	LSE	load-serving entity
17	LTMP	long-term monitoring and adaptive management plan
18	LTVA	long-term visitor area
19		
20	MAAC	Mid-Atlantic Area Council
21	MAIN	Mid-Atlantic Interconnected Network
22	MAPP	methyl acetylene propadiene stabilizer; Mid-Continent Area Power Pool
23	MCAS	Marine Corps Air Station
24	MCL	maximum contaminant level
25	MEB	Marine Expeditionary Brigade
26	MFP	Management Framework Plan
27	MIG	Minnesota IMPLAN Group
28	MLA	maximum land available
29	MOA	military operating area
30	MOU	Memorandum of Understanding
31	MPDS	maximum potential development scenario
32	MRA	Multiple Resource Area
33	MRI	Midwest Research Institute
34	MRO	Midwest Reliability Organization
35	MSDS	Material Safety Data Sheet
36	MSL	mean sea level
37	MTR	military training route
38	MVEDA	Mesilla Valley Economic Development Alliance
39	MWA	Mojave Water Agency
40	MWD	Metropolitan Water District
41	MWMA	Mojave Weed Management Area
42	NAAQS	National Ambient Air Quality Standard(s)
43	NADP	National Atmospheric Deposition Program
44	NAGPRA	Native American Graves Protection and Repatriation Act
45	NAHC	Native American Heritage Commission (California)
46	NAIC	North American Industrial Classification System

1	NASA	National Aeronautics and Space Administration
2	NCA	National Conservation Area
3	NCCAC	Nevada Climate Change Advisory Committee
4	NCDC	National Climatic Data Center
5	NCES	National Center for Education Statistics
6	NDAA	National Defense Authorization Act
7	NDCNR	Nevada Department of Conservation and Natural Resources
8	NDEP	Nevada Division of Environmental Protection
9	NDOT	Nevada Department of Transportation
10	NDOW	Nevada Department of Wildlife
11	NDWP	Nevada Division of Water Planning
12	NDWR	Nevada Division of Water Resources
13	NEAP	Natural Events Action Plan
14	NEC	National Electric Code
15	NED	National Elevation Database
16	NEP	Natural Events Policy
17	NEPA	National Environmental Policy Act of 1969
18	NERC	North American Electricity Reliability Corporation
19	NGO	non-governmental organization
20	NHA	National Heritage Area
21	NHD	National Hydrography Dataset
22	NHNM	National Heritage New Mexico
23	NHPA	National Historic Preservation Act of 1966
24	NID	National Inventory of Dams
25	NLCS	National Landscape Conservation System
26	NMAC	<i>New Mexico Administrative Code</i>
27	NMBGMR	New Mexico Bureau of Geology and Mineral Resources
28	NMDGF	New Mexico Department of Game and Fish
29	NM DOT	New Mexico Department of Transportation
30	NMED	New Mexico Environment Department
31	NMED-AQB	New Mexico Environment Department-Air Quality Board
32	NMFS	National Marine Fisheries Service
33	NMOSE	New Mexico Office of the State Engineer
34	NMSU	New Mexico State University
35	NNHP	Nevada Natural Heritage Program
36	NNL	National Natural Landmark
37	NNSA	National Nuclear Security Administration
38	NOA	Notice of Availability
39	NOAA	National Oceanic and Atmospheric Administration
40	NOI	Notice of Intent
41	NP	National Park
42	NPDES	National Pollutant Discharge Elimination System
43	NPL	National Priorities List
44	NPS	National Park Service
45	NPV	net present value
46	NRA	National Recreation Area

1	NRCS	Natural Resources Conservation Service
2	NREL	National Renewable Energy Laboratory
3	NRHP	<i>National Register of Historic Places</i>
4	NRS	<i>Nevada Revised Statutes</i>
5	NSC	National Safety Council
6	NSO	no surface occupancy
7	NSTC	National Science and Technology Council
8	NTHP	National Trust for Historic Preservation
9	NTS	Nevada Test Site
10	NTTR	Nevada Test and Training Range
11	NVCRS	Nevada Cultural Resources Inventory System
12	NV DOT	Nevada Department of Transportation
13	NWCC	National Wind Coordinating Committee
14	NWI	National Wetlands Inventory
15	NWIS	National Water Information System (USGS)
16	NWPP	Northwest Power Pool
17	NWR	National Wildlife Refuge
18	NWSRS	National Wild and Scenic River System
19		
20	O&M	operation and maintenance
21	ODFW	Oregon Department of Fish and Wildlife
22	OHV	off-highway vehicle
23	ONA	Outstanding Natural Area
24	ORC	organic Rankine cycle
25	OSE/ISC	Office of the State Engineer/Interstate Stream Commission
26	OSHA	Occupational Safety and Health Administration
27	OTA	Office of Technology Assessment
28		
29	PA	Programmatic Agreement
30	PAD	Preliminary Application Document
31	PAH	polycyclic aromatic hydrocarbon
32	PAT	peer analysis tool
33	PCB	polychlorinated biphenyl
34	PCM	purchase change material
35	PCS	power conditioning system
36	PCU	power converting unit
37	PEIS	programmatic environmental impact statement
38	PFYC	potential fossil yield classification
39	PGH	Preliminary General Habitat
40	PIER	Public Interest Energy Research
41	P.L.	Public Law
42	PLSS	Public Land Survey System
43	PM	particulate matter
44	PM _{2.5}	particulate matter with a diameter of 2.5 µm or less
45	PM ₁₀	particulate matter with a diameter of 10 µm or less
46	PPA	Power Purchase Agreement

1	P-P-D	population-to-power density
2	PPH	Preliminary Priority Habitat
3	POD	plan of development
4	POU	publicly owned utility
5	PPA	Power Purchase Agreement
6	PPE	personal protective equipment
7	PSD	Prevention of Significant Deterioration
8	PURPA	Public Utility Regulatory Policy Act
9	PV	photovoltaic
10	PVID	Palo Verde Irrigation District
11	PWR	public water reserve
12		
13	QRA	qualified resource area
14		
15	R&I	relevance and importance
16	RAC	Resource Advisory Council
17	RCE	Reclamation Cost Estimate
18	RCI	residential, commercial, and industrial (sector)
19	RCRA	Resource Conservation and Recovery Act of 1976
20	RD&D	research, development, and demonstration; research, development, and
21		deployment
22	RDBMS	Relational Database Management System
23	RDEP	Restoration Design Energy Project
24	REA	Rapid Ecoregional Assessment
25	REAT	Renewable Energy Action Team
26	REDA	Renewable Energy Development Area
27	REDI	Renewable Energy Development Infrastructure
28	REEA	Renewable Energy Evaluation Area
29	ReEDS	Regional Energy Deployment System
30	REPG	Renewable Energy Policy Group
31	RETA	Renewable Energy Transmission Authority
32	RETAAC	Renewable Energy Transmission Access Advisory Committee
33	RETI	Renewable Energy Transmission Initiative
34	REZ	renewable energy zone
35	RF	radio frequency
36	RFC	Reliability First Corporation
37	RFDS	reasonably foreseeable development scenario
38	RGP	Rio Grande Project
39	RGWCD	Rio Grande Water Conservation District
40	RMP	Resource Management Plan
41	RMPA	Rocky Mountain Power Area
42	RMZ	Resource Management Zone
43	ROD	Record of Decision
44	ROI	region of influence
45	ROS	recreation opportunity spectrum
46	ROW	right-of-way

1	RPG	renewable portfolio goal
2	RPS	Renewable Portfolio Standard
3	RRC	Regional Reliability Council
4	RSEP	Rice Solar Energy Project
5	RSI	Renewable Systems Interconnection
6	RTO	regional transmission organization
7	RTTF	Renewable Transmission Task Force
8	RV	recreational vehicle
9		
10	SAAQS	State Ambient Air Quality Standard(s)
11	SAMHSA	Substance Abuse and Mental Health Services Administration
12	SCADA	supervisory control and data acquisition
13	SCE	Southern California Edison
14	SCRMA	Special Cultural Resource Management Area
15	SDRREG	San Diego Regional Renewable Energy Group
16	SDWA	Safe Drinking Water Act of 1974
17	SEGIS	Solar Energy Grid Integration System
18	SEGS	Solar Energy Generating System
19	SEI	Sustainable Energy Ireland
20	SEIA	Solar Energy Industrial Association
21	SES	Stirling Energy Systems
22	SETP	Solar Energy Technologies Program (DOE)
23	SEZ	solar energy zone
24	SHPO	State Historic Preservation Office(r)
25	SIP	State Implementation Plan
26	SLRG	San Luis & Rio Grande
27	SMA	Special Management Area
28	SMART	specific, measurable, achievable, relevant, and time sensitive
29	SMP	suggested management practice
30	SNWA	Southern Nevada Water Authority
31	SPP	Southwest Power Pool
32	SRMA	Special Recreation Management Area
33	SSA	Socorro Seismic Anomaly
34	SSI	self-supplied industry
35	ST	solar thermal
36	STG	steam turbine generator
37	SUA	special use airspace
38	SWAT	Southwest Area Transmission
39	SWIP	Southwest Intertie Project
40	SWPPP	Stormwater Pollution Prevention Plan
41	SWReGAP	Southwest Regional Gap Analysis Project
42		
43	TAP	toxic air pollutant
44	TCC	Transmission Corridor Committee
45	TDS	total dissolved solids
46	TEPPC	Transmission Expansion Planning Policy Committee

1	TES	thermal energy storage
2	TRACE	Transmission Routing and Configuration Estimator
3	TSA	Transportation Security Administration
4	TSCA	Toxic Substances Control Act of 1976
5	TSDF	treatment, storage, and disposal facility
6	TSP	total suspended particulates
7		
8	UACD	Utah Association of Conservation Districts
9	UBWR	Utah Board of Water Resources
10	UDA	Utah Department of Agriculture
11	UDEQ	Utah Department of Environmental Quality
12	UDNR	Utah Department of Natural Resources
13	UDOT	Utah Department of Transportation
14	UDWQ	Utah Division of Water Quality
15	UDWR	Utah Division of Wildlife Resources
16	UGS	Utah Geological Survey
17	UNEP	United Nations Environmental Programme
18	UNPS	Utah Native Plant Society
19	UP	Union Pacific
20	UREZ	Utah Renewable Energy Zone
21	USACE	U.S. Army Corps of Engineers
22	USAF	U.S. Air Force
23	USC	<i>United States Code</i>
24	USDA	U.S. Department of Agriculture
25	USFS	U.S. Forest Service
26	USFWS	U.S. Fish and Wildlife Service
27	USGS	U.S. Geological Survey
28	Utah DWR	Utah Division of Water Rights
29	UTTR	Utah Test and Training Range
30	UWS	Underground Water Storage, Savings and Replenishment Act
31		
32	VACAR	Virginia–Carolinas Subregion
33	VCRS	Visual Contrast Rating System
34	VFR	visual flight rule
35	VOC	volatile organic compound
36	VRHCRP	Virgin River Habitat Conservation & Recovery Program
37	VRI	Visual Resource Inventory
38	VRM	Visual Resource Management
39		
40	WA	Wilderness Area
41	WECC	Western Electricity Coordinating Council
42	WECC CAN	Western Electricity Coordinating Council–Canada
43	WEG	wind erodibility group
44	Western	Western Area Power Administration
45	WGA	Western Governors’ Association
46	WGFD	Wyoming Game and Fish Department

1	WHA	wildlife habitat area
2	WHO	World Health Organization
3	WIA	Wyoming Infrastructure Authority
4	WRAP	Water Resources Allocation Program; Western Regional Air Partnership
5	WRCC	Western Regional Climate Center
6	WREZ	Western Renewable Energy Zones
7	WRI	Water Resources Research Institute
8	WSA	Wilderness Study Area
9	WSC	wildlife species of special concern
10	WSMR	White Sands Missile Range
11	WSR	Wild and Scenic River
12	WSRA	Wild and Scenic Rivers Act of 1968
13	WWII	World War II
14	WWP	Western Watersheds Project
15		
16	YPG	Yuma Proving Ground
17		
18	ZITA	zone identification and technical analysis
19	ZLD	zero liquid discharge

20
21

22 **CHEMICALS**

23				
24	CH ₄	methane	NO ₂	nitrogen dioxide
25	CO	carbon monoxide	NO _x	nitrogen oxides
26	CO ₂	carbon dioxide		
27			O ₃	ozone
28	H ₂ S	hydrogen sulfide		
29	Hg	mercury	Pb	lead
30				
31	N ₂ O	nitrous oxide	SF ₆	sulfur hexafluoride
32	NH ₃	ammonia	SO ₂	sulfur dioxide
			SO _x	sulfur oxides

33
34

35 **UNITS OF MEASURE**

36				
37	ac-ft	acre-foot (feet)	dB(A)	A-weighted decibel(s)
38	bhp	brake horsepower		
39			°F	degree(s) Fahrenheit
40	°C	degree(s) Celsius	ft	foot (feet)
41	cf	cubic foot (feet)	ft ²	square foot (feet)
42	cfs	cubic foot (feet) per second	ft ³	cubic foot (feet)
43	cm	centimeter(s)		
44			g	gram(s)
45	dB	decibel(s)	gal	gallon(s)

1	GJ	gigajoule(s)	MWe	megawatt(s) electric
2	gpcd	gallon per capita per day	MWh	megawatt-hour(s)
3	gpd	gallon(s) per day		
4	gpm	gallon(s) per minute	ppm	part(s) per million
5	GW	gigawatt(s)	psi	pound(s) per square inch
6	GWh	gigawatt hour(s)	psia	pound(s) per square inch absolute
7	GWh/yr	gigawatt hour(s) per year		
8			rpm	rotation(s) per minute
9	h	hour(s)		
10	ha	hectare(s)	s	second(s)
11	Hz	hertz	scf	standard cubic foot (feet)
12				
13	in.	inch(es)	TWh	terawatt hour(s)
14				
15	J	joule(s)	VdB	vibration velocity decibel(s)
16				
17	K	degree(s) Kelvin	W	watt(s)
18	kcal	kilocalorie(s)		
19	kg	kilogram(s)	yd ²	square yard(s)
20	kHz	kilohertz	yd ³	cubic yard(s)
21	km	kilometer(s)	yr	year(s)
22	km ²	square kilometer(s)		
23	kPa	kilopascal(s)	µg	microgram(s)
24	kV	kilovolt(s)	µm	micrometer(s)
25	kVA	kilovolt-ampere(s)		
26	kW	kilowatt(s)		
27	kWh	kilowatt-hour(s)		
28	kWp	kilowatt peak		
29				
30	L	liter(s)		
31	lb	pound(s)		
32				
33	m	meter(s)		
34	m ²	square meter(s)		
35	m ³	cubic meter(s)		
36	mg	milligram(s)		
37	Mgal	million gallons		
38	mi	mile(s)		
39	mi ²	square mile(s)		
40	min	minute(s)		
41	mm	millimeter(s)		
42	MMt	million metric ton(s)		
43	MPa	megapascal(s)		
44	mph	mile(s) per hour		
45	MVA	megavolt-ampere(s)		
46	MW	megawatt(s)		

1 **11 UPDATE TO AFFECTED ENVIRONMENT AND IMPACT ASSESSMENT FOR**
2 **PROPOSED SOLAR ENERGY ZONES IN NEVADA**
3
4

5 The U.S. Department of the Interior Bureau of Land Management (BLM) has carried
6 17 solar energy zones (SEZs) forward for analysis in this Final Solar Programmatic
7 Environmental Impact Statement (PEIS). These SEZs total approximately 285,000 acres
8 (1,153 km²) of land potentially available for development. This chapter includes analyses of
9 potential environmental impacts for the proposed SEZs in Nevada—Amargosa, Dry Lake, Dry
10 Lake Valley North, Gold Point, and Millers—as well as summaries of the previously proposed
11 Delamar Valley and East Mormon Mountain SEZs and why they were eliminated from further
12 consideration. The SEZ-specific analyses provide documentation from which the BLM will tier
13 future project authorizations, thereby limiting the required scope and effort of project-specific
14 National Environmental Policy Act of 1969 (NEPA) analyses.
15

16 The BLM is committed to collecting additional SEZ-specific resource data and
17 conducting additional analysis in order to more efficiently facilitate future development in
18 SEZs. The BLM developed action plans for each of the 17 SEZs carried forward as part of the
19 Supplement to the Draft Solar PEIS (BLM and DOE 2011). These action plans described
20 additional data that could be collected for individual SEZs and proposed data sources and
21 methods for the collection of those data. Work is underway to collect additional data as specified
22 under these action plans (e.g., additional data collection to support evaluation of cultural, visual,
23 and water resources has begun). As the data become available, they will be posted on the project
24 Web site (<http://solareis.anl.gov>) for use by applicants and the BLM and other agency staff.
25

26 To accommodate the flexibility described in the BLM’s program objectives and in light
27 of anticipated changes in technologies and environmental conditions over time, the BLM has
28 removed some of the prescriptive SEZ-specific design features presented in the Draft Solar PEIS
29 (BLM and DOE 2010) and the Supplement to the Draft (e.g., height restrictions on technologies
30 used to address visual resource impacts). Alternatively, the BLM will give full consideration to
31 any outstanding conflicts in SEZs as part of the competitive process being developed through
32 rulemaking (see Section 2.2.2.2.1).
33

34 In preparing selected parcels for competitive offer, the BLM will review all existing
35 analysis for an SEZ and consider any new or changed circumstances that may affect the
36 development of the SEZ. The BLM will also work with appropriate federal, state, and local
37 agencies, and affected tribes, as necessary, to discuss SEZ-related issues. This work would
38 ultimately inform how a parcel would be offered competitively (e.g., parcel size and
39 configuration, technology limitations, mitigation requirements, and parcel-specific competitive
40 process). Prior to issuing a notice of competitive offer, the BLM would complete appropriate
41 NEPA analysis to support the offer. This analysis would tier to the analysis for SEZs in the Solar
42 PEIS to the extent practicable.
43

44 It is the BLM’s goal to compile all data, information, and analyses for SEZs from the
45 Draft Solar PEIS, the Supplement to the Draft, and this Final Solar PEIS into a single location

1 accessible via the project Web site (<http://solareis.anl.gov>) for ease of use by applicants and the
2 BLM and other agency staff.
3

4 This chapter is an update to the information on Nevada SEZs presented in the Draft Solar
5 PEIS. As stated previously, the Delamar Valley and East Mormon SEZs were dropped from
6 further consideration through the Supplement to the Draft Solar PEIS. For the remaining five
7 Nevada SEZs—Amargosa, Dry Lake, Dry Lake Valley North, Gold Point, and Millers—the
8 information presented in this chapter supplements and updates, but does not replace, the
9 information provided in the corresponding Chapter 11 on proposed SEZs in Nevada in the Draft
10 Solar PEIS. Corrections to incorrect information in Sections 11.1, 11.3, 11.4, 11.6, and 11.7 of
11 the Draft Solar PEIS and in Sections C.4.1, C.4.2, C.4.3, C.4.4, and C.4.5 of the Supplement to
12 the Draft are provided in Sections 11.1.26, 11.3.26, 11.4.26, 11.6.26, and 11.7.26 of this Final
13 Solar PEIS.

1 **11.7 MILLERS**

2
3
4 **11.7.1 Background and Summary of Impacts**

5
6
7 **11.7.1.1 General Information**

8
9 The proposed Millers SEZ is located in Esmeralda County in southern Nevada, 44 mi
10 (71 km) east of the California border. In 2008, the county population was 664, while adjacent
11 Nye County to the west had a population of 44,175. The nearest town is Tonopah, Nevada, about
12 15 mi (24 km) west in Nye County, with a population of approximately 1,500. The NTTR is
13 30 mi (48 km) northeast of the SEZ. As of October 28, 2011, there were no pending solar
14 applications within or adjacent to the SEZ.
15

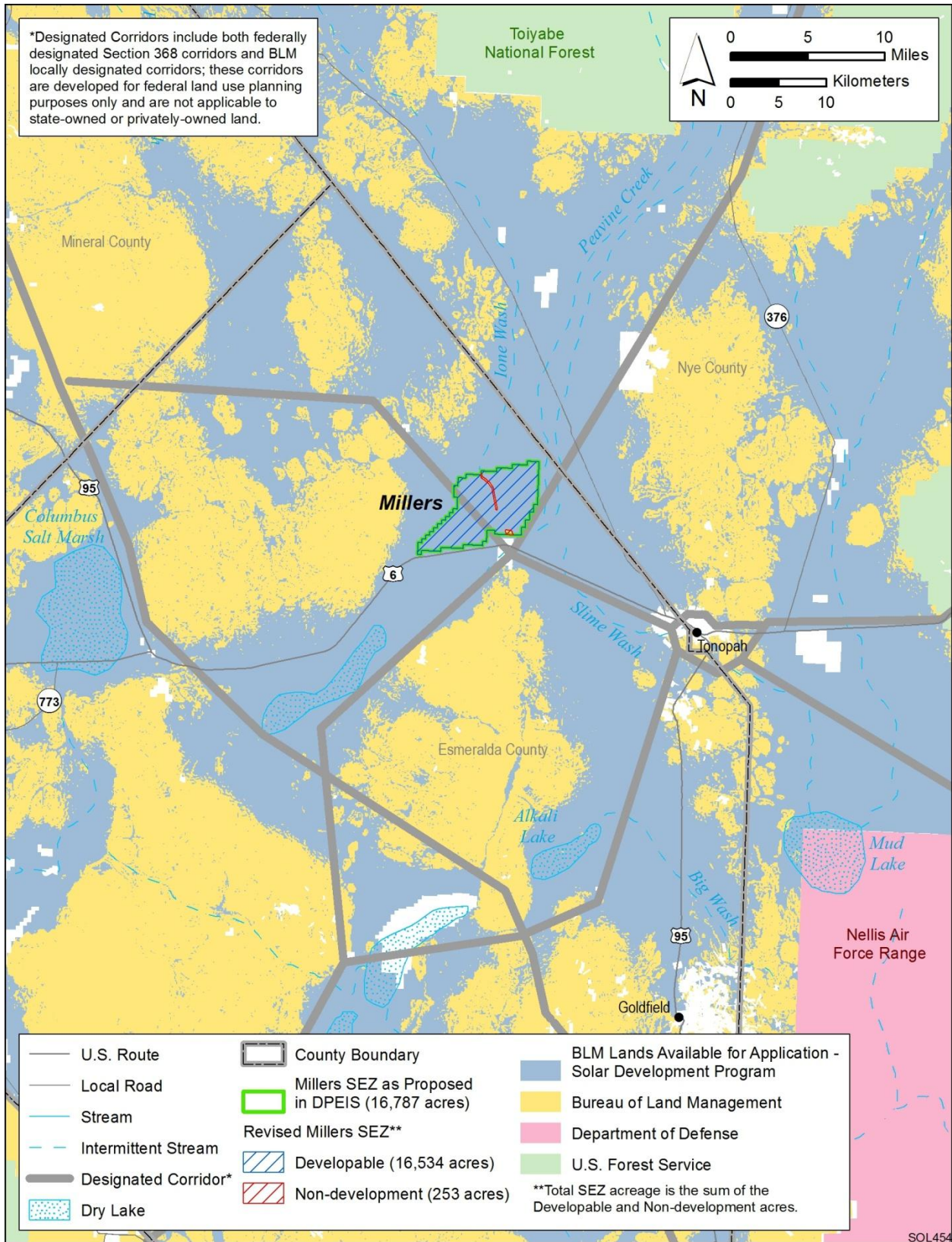
16 The nearest major road access to the proposed SEZ is via U.S. 95/U.S. 6, which runs
17 east–west along its southern border. The nearest railroad stop is 90 mi (145 km) away in Thorne,
18 which is the end of a spur from the main line of the UP Railroad. Tonopah Airport, a small
19 county airport 23 mi (37 km) to the east of the SEZ, and three public airports managed by the
20 BLM serve the area, although none has scheduled commercial passenger service or regular
21 freight service.
22

23 As published in the Draft Solar PEIS (BLM and DOE 2010), the proposed Millers SEZ
24 had a total area of 16,787 acres (66.9 km²). In the Supplement to the Draft Solar PEIS (BLM and
25 DOE 2011), no boundary revisions were identified for the proposed SEZ (see Figure 11.7.1.1-1).
26 However, areas specified for non-development were mapped, where data were available. For the
27 proposed Millers SEZ, Ione Wash and a small wetland area in the southern portion of the SEZ,
28 totaling 253 acres (1.0 km²), were identified as non-development areas (see Figure 11.7.1.1-2).
29 The remaining developable area within the SEZ is 16,534 acres (66.9 km²).
30

31 The analyses in the following sections update the affected environment and potential
32 environmental, cultural, and socioeconomic impacts associated with utility-scale solar energy
33 development in the Millers SEZ as described in the Draft Solar PEIS.
34
35

36 **11.7.1.2 Development Assumptions for the Impact Analysis**

37
38 Maximum solar development of the Millers SEZ is assumed to be 80% of the SEZ
39 area over a period of 20 years, a maximum of 13,227 acres (54 km²) (Table 11.7.1.2-1).
40 Full development of the Millers SEZ would allow development of facilities with an estimated
41 total of between 1,470 MW (power tower, dish engine, or PV technologies, 9 acres/MW
42 [0.04 km²/MW]) and 2,645 MW (solar trough technologies, 5 acres/MW [0.02 km²/MW]) of
43 electrical power capacity.
44
45



1

2 **FIGURE 11.7.1.1-1 Proposed Millers SEZ as Revised**

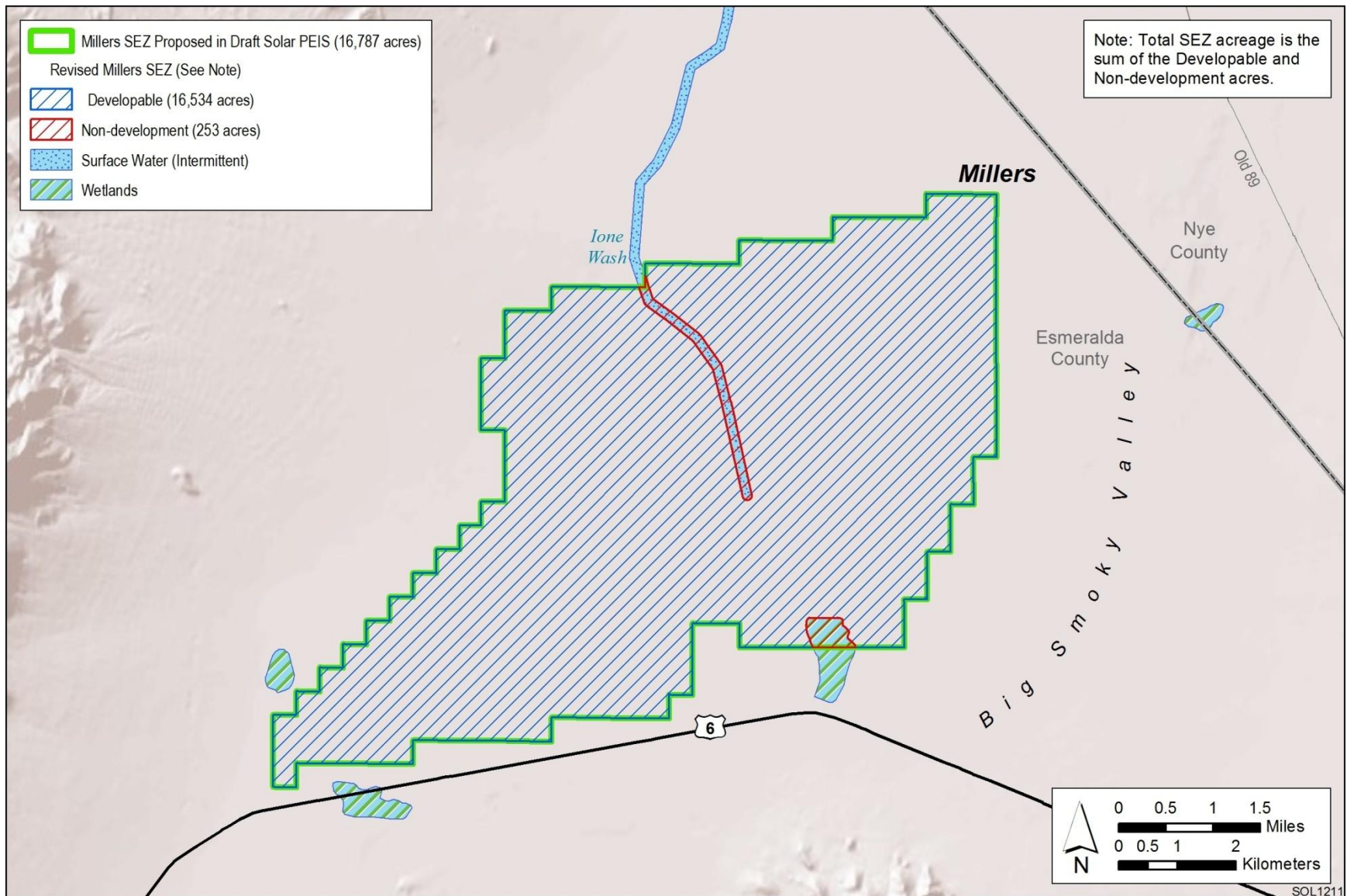


FIGURE 11.7.1.1-2 Developable and Non-development Areas for the Proposed Millers SEZ as Revised

1 **TABLE 11.7.1.2-1 Assumed Development Acreages, Solar MW Output, and Nearest Major**
 2 **Access Road and Transmission Line for the Proposed Millers SEZ as Revised**

Total Developable Acreage and Assumed Developed Acreage (80% of Total)	Assumed Maximum SEZ Output for Various Solar Technologies	Distance to Nearest State, U.S., or Interstate Highway	Distance and Capacity of Nearest Existing Transmission Line	Area of Assumed Road ROW	Distance to Nearest Designated Corridor ^f
16,534 acres ^a and 13,227 acres	1,470 MW ^b 2,645 MW ^c	U.S. 95/U.S. 6 adjacent	0 mi ^d 120 kV	NA ^e	Adjacent

- a To convert acres to km², multiply by 0.004047.
- b Maximum power output if the SEZ were fully developed using power tower, dish engine, or PV technologies, assuming 9 acres/MW (0.04 km²/MW) of land required.
- c Maximum power output if the SEZ were fully developed using solar trough technologies, assuming 5 acres/MW (0.02 km²/MW) of land required.
- d To convert mi to km, multiply by 1.6093.
- e NA = no access road construction is assumed necessary for the SEZ.
- f BLM-designated corridors are developed for federal land use planning purposes only and are not applicable to state-owned or privately owned land.

3
 4
 5 Availability of transmission from SEZs to load centers will be an important consideration
 6 for future development in SEZs. For the proposed Millers SEZ, the nearest existing transmission
 7 line as identified in the Draft Solar PEIS is a 120-kV line that runs through the SEZ. It is possible
 8 that this existing line could be used to provide access from the SEZ to the transmission grid, but
 9 the 120-kV capacity of the line would not be adequate for the possible 1,470 to 2,645 MW of
 10 new capacity. Therefore, at full build-out capacity, new transmission and/or upgrades of existing
 11 transmission lines would be required to bring electricity from the proposed Millers SEZ to load
 12 centers. An assessment of the most likely load center destinations for power generated at the
 13 Millers SEZ and a general assessment of the impacts of constructing and operating new
 14 transmission facilities to those load centers are provided in Section 11.7.23. In addition, the
 15 generic impacts of transmission and associated infrastructure construction and of line upgrades
 16 for various resources are discussed in Chapter 5 of this Final Solar PEIS. Project-specific
 17 analyses would be required to identify the specific impacts of new transmission construction and
 18 line upgrades for any projects proposed within the SEZ.

19
 20 For the proposed Millers SEZ, U.S. 95/U.S. 6 runs from east to west along the southern
 21 border of the SEZ. Existing road access to the proposed Millers SEZ should be adequate to
 22 support construction and operation of solar facilities. No additional road construction outside of
 23 the SEZ was assumed to be required to support solar development.

24
 25 The Millers SEZ partially overlaps a locally designated transmission corridor. For this
 26 impact assessment, it is assumed that up to 80% of the proposed SEZ could be developed. This

1 does not take into account the potential limitations to solar development that may result from siting
2 constraints associated with the corridor. The development of solar facilities and the existing corridor
3 will be dealt with by the BLM on a case-by-case basis; see Section 11.7.2.2 on impacts on lands and
4 realty for further discussion.
5
6

7 **11.7.1.3 Programmatic and SEZ-Specific Design Features**

8

9 The proposed programmatic design features for each resource area to be required under
10 the BLM Solar Energy Program are presented in Section A.2.2 of Appendix A of this Final Solar
11 PEIS. These programmatic design features are intended to avoid, minimize, and/or mitigate
12 adverse impacts from solar energy development and will be required for development on all
13 BLM-administered lands including SEZ and non-SEZ lands.
14

15 The discussions below addressing potential impacts of solar energy development on
16 specific resource areas (Sections 11.7.2 through 11.7.22) also provide an assessment of the
17 effectiveness of the programmatic design features in mitigating adverse impacts from solar
18 development within the SEZ. SEZ-specific design features to address impacts specific to the
19 proposed Millers SEZ may be required in addition to the programmatic design features. The
20 proposed SEZ-specific design features for the Millers SEZ have been updated on the basis of
21 revisions to the SEZ since the Draft Solar PEIS (such as the identification of non-development
22 areas) and on the basis of comments received on the Draft Solar PEIS and Supplement to the
23 Draft. All applicable SEZ-specific design features identified to date (including those from the
24 Draft Solar PEIS that are still applicable) are presented in Sections 11.7.2 through 11.7.22.
25
26

27 **11.7.2 Lands and Realty**

28
29

30 **11.7.2.1 Affected Environment**

31

32 The exterior boundary of the proposed SEZ remains the same as that in the Draft Solar
33 PEIS. Within the boundary of the proposed Millers SEZ, about 253 acres (1.0 km²) along Ione
34 Wash and a small wetland area have been designated as non-development areas, leaving a total
35 developable area within the SEZ of 16,534 acres (66.9 km²). Since the Draft Solar PEIS was
36 published, the BLM has authorized a solar energy development ROW for a facility utilizing
37 power tower technology about 3.2 mi (5 km) east of the proposed SEZ.
38
39

40 **11.7.2.2 Impacts**

41

42 The description of impacts in the Draft Solar PEIS remains the same with the exception
43 of the classification of land along Ione Wash and the small wetland as non-development areas.
44 In addition, with the approval of the solar facility east of the SEZ, solar development within the
45 SEZ would no longer be unique in the immediate area and would present less of a discordant
46 appearance. The major impact of the proposed SEZ on lands and realty activities remains: it

1 would establish a large industrial area that would exclude many existing and potential uses of the
2 land.

3
4 The proposed Millers SEZ partially overlaps a locally designated transmission corridor.
5 This existing corridor will be used primarily for the siting of transmission lines and other
6 infrastructure such as pipelines. The existing corridor will be the preferred location for any
7 transmission development that is required to support solar development and future transmission
8 grid improvements related to the build-out of the Millers SEZ. Any use of the corridor lands
9 within the Millers SEZ for solar energy facilities, such as solar panels or heliostats, must be
10 compatible with the future use of the existing corridor. The BLM will assess solar projects in the
11 vicinity of the existing corridor on a case-by-case basis. The BLM will review and approve
12 individual project plans of development to ensure compatible development that maintains the use
13 of the corridor.

14 15 16 **11.7.2.3 SEZ-Specific Design Features and Design Feature Effectiveness**

17
18 Required programmatic design features that would reduce impacts on lands and realty
19 are described in Section A.2.2 of Appendix A of this Final Solar PEIS. Implementing the
20 programmatic design features will provide some mitigation for the identified impacts but will not
21 mitigate all adverse impacts. For example, impacts related to the exclusion of many existing and
22 potential uses of the public land, the visual impact of an industrial-type solar facility within an
23 otherwise rural area, and induced land use changes, if any, on nearby or adjacent state and
24 private lands may not be fully mitigated

25
26 No SEZ-specific design features to address impacts on lands and realty in the proposed
27 Millers SEZ have been identified through this Final Solar PEIS. Some SEZ-specific design
28 features may be established for parcels within the Millers SEZ through the process of preparing
29 parcels for competitive offer and subsequent project-specific analysis..

30 31 32 **11.7.3 Specially Designated Areas and Lands with Wilderness Characteristics**

33 34 35 **11.7.3.1 Affected Environment**

36
37 There are no specially designated areas or lands with wilderness characteristics within
38 25 mi (40 km) of the SEZ. The description in the Draft Solar PEIS is still valid.

39 40 41 **11.7.3.2 Impacts**

42
43 Because there are no affected resources within 25 mi (40 km) of the SEZ, no impacts
44 have been identified.

1 **11.7.3.3 SEZ-Specific Design Features and Design Feature Effectiveness**

2
3 Since there are no specially designated areas or lands with wilderness characteristics
4 within 25 mi (40 km) of the SEZ, no SEZ-specific design features to address impacts on such
5 areas are required for the proposed Millers SEZ.
6

7
8 **11.7.4 Rangeland Resources**

9
10
11 **11.7.4.1 Livestock Grazing**

12
13
14 ***11.7.4.1.1 Affected Environment***

15
16 The proposed SEZ contains a small percentage of one livestock grazing allotment, and
17 the description in the Draft Solar PEIS remains valid.
18

19
20 ***11.7.4.1.2 Impacts***

21
22 Grazing would be excluded from areas of the SEZ developed for solar energy production.
23 The SEZ includes about 4% of the Magruder grazing allotment. If all of the SEZ were
24 developed, it is anticipated that there would be only a minimal impact on the overall grazing
25 operation. It is likely that because of the large size of the allotment, any losses associated with
26 development of the SEZ would be absorbed elsewhere within the allotment.
27

28
29 ***11.7.4.1.3 SEZ-Specific Design Features and Design Feature Effectiveness***

30
31 Required programmatic design features that would reduce impacts on livestock grazing
32 are described in Section A.2.2 of Appendix A of this Final Solar PEIS. Implementing the
33 programmatic design features will provide some mitigation for any identified impacts.
34

35 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
36 comments received as applicable, no SEZ-specific design features to address impacts on
37 livestock grazing have been identified. Some SEZ-specific design features may be identified
38 through the process of preparing parcels for competitive offer and subsequent project-specific
39 analysis.
40

41
42 **11.7.4.2 Wild Horses and Burros**

43
44
45 ***11.7.4.2.1 Affected Environment***

46
47 As presented in Section 11.7.4.2.1 of the Draft Solar PEIS, no wild horse or burro HMAs
48 occur within the proposed Millers SEZ or in close proximity to it.

1 **11.7.4.2.2 Impacts**

2
3 As presented in the Draft Solar PEIS, solar energy development within the proposed
4 Millers SEZ would not directly affect wild horses and burros.

5
6
7 **11.7.4.2.3 SEZ-Specific Design Features and Design Feature Effectiveness**

8
9 Because solar energy development within the proposed Millers SEZ would not affect
10 wild horses and burros, no SEZ-specific design features to address wild horses and burros have
11 been identified in this Final Solar PEIS.

12
13
14 **11.7.5 Recreation**

15
16
17 **11.7.5.1 Affected Environment**

18
19 The description of the area within and around the proposed Millers SEZ in the Draft
20 Solar PEIS remains valid. The overall appearance of the site is uniform and somewhat
21 monotonous, and it is believed that the area receives no significant recreational use.

22
23
24 **11.7.5.2 Impacts**

25
26 Recreational use would be eliminated from portions of the SEZ developed for solar
27 energy production. The level of recreational use in the area is thought to be low, and the impact
28 on recreational use is anticipated to be minimal. The exception to this would be the presence
29 within the SEZ of a portion of the route for the Las Vegas to Reno OHV race; this portion would
30 be closed. It is anticipated that the race course would be rerouted around the SEZ to avoid the
31 economic and recreational loss that would occur if this was not done.

32
33 In addition, lands that are outside of the proposed SEZ may be acquired or managed for
34 mitigation of impacts on other resources (e.g., sensitive species). Managing these lands for
35 mitigation could further exclude or restrict recreational use, potentially leading to additional
36 losses in recreational opportunities in the region. The impact of acquisition and management of
37 mitigation lands would be considered as a part of the environmental analysis of specific solar
38 energy projects.

39
40
41 **11.7.5.3 SEZ-Specific Design Features and Design Feature Effectiveness**

42
43 Required programmatic design features that would reduce impacts on recreational
44 resources are described in Section A.2.2 of Appendix A of this Final Solar PEIS. Implementing
45 the programmatic design features will provide adequate mitigation for most of the identified
46 impacts with the exception of the potential impact on desert racing.

1 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
2 comments received as applicable, the following SEZ-specific design feature for the Millers SEZ
3 has been identified:

- 4
- 5 • Alternative routes for the Las Vegas–Reno race should be considered
6 consistent with local land use plan requirements.
- 7

8 The need for additional SEZ-specific design features will be identified through the
9 process of preparing parcels for competitive offer and subsequent project specific analysis.

10 11 12 **11.7.6 Military and Civilian Aviation**

13 14 15 **11.7.6.1 Affected Environment**

16
17 The description in the Draft Solar PEIS remains valid. Approximately the eastern two-
18 thirds of the proposed Millers SEZ is covered by MTRs, with 50- and 100-ft (15- and 30-m)
19 AGL operating limits. The area is located about 26 mi (42 km) northwest of the boundary of the
20 NTTR. The closest civilian aviation facility is the Tonopah Municipal Airport, which is located
21 about 20 mi (32 km) southeast of the SEZ.

22 23 24 **11.7.6.2 Impacts**

25
26 Impacts described in the Draft Solar PEIS remain valid and have been updated with
27 additional input from the DoD. Impacts include the following:

- 28
- 29 • Solar development could encroach into MTR airspace that crosses the SEZ;
30 structures higher than 50 ft (15 m) AGL may present unacceptable
31 electromagnetic compatibility concerns for the NTTR test mission.
- 32
- 33 • Light from solar facilities could affect DoD nighttime operations.
- 34

35 Through comments on the Draft Solar PEIS and the Supplement to the Draft, the DoD
36 expressed concern for solar energy facilities that might affect military test and training
37 operations. The DoD requested that the technology at the proposed Millers SEZ be restricted to
38 low-profile, low-glare PV technologies under 50 ft (15 m) AGL, similar to the PV I Array at
39 Nellis Air Force Base.

40 41 42 **11.7.6.3 SEZ-Specific Design Features and Design Feature Effectiveness**

43
44 Required programmatic design features that would reduce impacts on military and
45 civilian aviation are described in Section A.2.2 of Appendix A of this Final Solar PEIS. The

1 programmatic design features require early coordination with the DoD to identify and avoid,
2 minimize, and/or mitigate, if possible, potential impacts on the use of military airspace.
3

4 No SEZ-specific design features to address impacts on military and civilian aviation for
5 the Millers SEZ have been identified in this Final Solar PEIS. Some SEZ-specific design features
6 may be identified through the process of preparing parcels for competitive offer and subsequent
7 project-specific analysis.
8
9

10 **11.7.7 Geologic Setting and Soil Resources**

11
12

13 **11.7.7.1 Affected Environment**

14
15

16 ***11.7.7.1.1 Geologic Setting***

17

18 Data provided in the Draft Solar PEIS remain valid. The boundaries of the proposed SEZ
19 remain the same, but about 253 acres (1.0 km²) of non-development areas have now been
20 identified. Non-development areas include Ione Wash and a small wetland area in the southern
21 portion of the SEZ.
22
23

24 ***11.7.7.1.2 Soil Resources***

25

26 Data provided in the Draft Solar PEIS remain valid, with the following update:

- 27 • Soil unit coverage at the proposed Millers SEZ as revised is summarized in
28 Table 11.7.7.1-1, which provides revised areas for soil map units taking into
29 account non-development areas.
30
31
32

33 **11.7.7.2 Impacts**

34

35 Impacts on soil resources would occur mainly as a result of ground-disturbing activities
36 (e.g., grading, excavating, and drilling), especially during the construction phase of a solar
37 project. Because the developable area of the SEZ has changed by less than 5%, the assessment
38 of impacts provided in the Draft Solar PEIS remains valid, with the following updates:
39

- 40 • Impacts related to wind erodibility are somewhat reduced because the
41 identification of non-development areas eliminates 224 acres (0.91 km²) of
42 moderately erodible soils and 28 acres (0.11 km²) of highly erodible soils
43 (Yomba-Wardenot-Izo and Yomba-Kawich associations) from development.
44

1 **TABLE 11.7.7.1-1 Summary of Soil Map Units within the Proposed Millers SEZ as Revised**

Map Unit Symbol ^a	Map Unit Name	Erosion Potential		Description	Area, in Acres ^d (percentage of SEZ)
		Water ^b	Wind ^c		
162	Yomba–Playas–Youngston association, alkali	Low	Moderate (WEG 4L) ^e	Consists of about 40% Yomba gravelly sand and 25% Playas (silty clay loam). Level to moderately sloping soils on alluvial flats, playas, and drainageways. Parent material is alluvium from mixed sources. Very deep and very poorly (Playas) to somewhat excessively drained, with moderate surface runoff potential and moderately slow to slow permeability. Available water capacity is very low (Playas) to low. Severe rutting hazard. Used mainly for livestock grazing and wildlife habitat.	4,068 (24.2) ^f
131	Belcher–Playas–Yomba association	Low	High (WEG 2)	Consists of 45% Belcher gravelly sand, 20% Yomba gravelly fine sandy loam, and 20% Playas (silty clay loam). Level to nearly level soils on alluvial flats and playas. Parent material is alluvium from mixed sources. Shallow to a duripan (Belcher) and very deep and very poorly (Playas) to somewhat excessively drained, with high surface-runoff potential (very slow infiltration rate) and moderate to moderately rapid permeability. Available water capacity is very low to low. Moderate rutting hazard. Used mainly for wildlife grazing, wildlife habitat, and irrigated cropland (alfalfa, corn silage, and small grains).	4,030 (24.0)
160	Yomba–Playas–Youngston association	Low	Moderate (WEG 4L)	Consists of 40% Yomba gravelly sand, 25% Playas (silty clay loam), and 20% Youngston silt loam. Level to moderately sloping soils on alluvial flats, playas, and drainageways. Parent material is alluvium from mixed sources. Very deep and very poorly (Playas) to somewhat excessively drained, with moderate surface-runoff potential and moderately slow to slow permeability. Available water capacity is very low (Playas) to high. Severe rutting hazard. Used mainly for livestock grazing and wildlife habitat.	3,654 (21.8) ^g

TABLE 11.7.7.1-1 (Cont.)

Map Unit Symbol ^a	Map Unit Name	Erosion Potential		Description	Area, in Acres ^d (percentage of SEZ)
		Water ^b	Wind ^c		
163	Yomba–Playas–Kawich association	Moderate	High (WEG 1)	Consists of 30% Yomba gravelly sand, 30% Playas (silty clay loam), and 30% Kawich fine sand. Level to sloping soils on sand sheets (Kawich on stabilized sand dunes), alluvial flats, and playas. Parent material is alluvium from mixed sources and eolian sand. Very deep and very poorly (Playas) to excessively drained, with low surface-runoff potential (high infiltration rate) and moderate to very rapid permeability. Available water capacity is very low (Playas) to low. Moderate rutting hazard. Used mainly for livestock grazing and wildlife habitat.	2,262 (13.5)
161	Yomba–Wardenot–Izo association	Slight	High (WEG 2)	Consists of 45% Yomba gravelly sand, 25% Wardenot gravelly fine sandy loam, and 15% Izo very gravelly sand. Level to sloping soils formed on alluvial flats and fan skirts. Parent material is alluvium from mixed sources. Very deep and somewhat excessively to excessively drained, with moderate surface-runoff potential and moderate to rapid permeability. Available water capacity is very low to low. Moderate rutting hazard. Used mainly for grazing and wildlife habitat.	1,803 (10.7) ^h
164	Yomba–Kawich association	Slight	High (WEG 2)	Consists of 50% Yomba gravelly sand and 35% Kawich fine sand. Level to sloping soils on alluvial flats and fan skirts (Kawich on stabilized sand dunes). Parent material is alluvium from mixed sources. Very deep and somewhat excessively to excessively drained, with low surface-runoff potential (high infiltration rate) and moderate to very rapid permeability. Available water capacity is very low to low. Moderate rutting hazard. Used mainly as livestock grazing and wildlife habitat.	602 (3.6) ⁱ

TABLE 11.7.7.1-1 (Cont.)

Map Unit Symbol ^a	Map Unit Name	Erosion Potential		Description	Area, in Acres ^d (percentage of SEZ)
		Water ^b	Wind ^c		
180	Youngston–Playas association	Moderate	Moderate (WEG 4L)	Consists of 60% Youngston silt loam and 25% Playas (silty clay loam). Level to nearly level soils on alluvial flats and playas. Parent material is alluvium from mixed sources. Very deep and very poorly (Playas) to well drained, with moderate surface-runoff potential and moderately slow permeability. Available water capacity is very low (Playas) to high. Severe rutting hazard. Used mainly for livestock grazing, wildlife habitat, and irrigated cropland (alfalfa, corn silage, and small grains).	182 (1.1)
430	Slaw–Playas complex	Moderate	Moderate (WEG 4L)	Consists of 45% Slaw loam and 40% Playas (silty clay loam). Level to nearly level soils on alluvial flats and playas. Parent material is alluvium from mixed sources. Very deep and very poorly (Playas) to well drained, with high surface-runoff potential (slow infiltration rate) and slow permeability. Available water capacity is very low (Playas) to high. Severe rutting hazard. Used mainly for livestock grazing and wildlife habitat.	137 (<1) ^j

^a Map unit symbols are shown in Figure 11.7.7.1-5 of the Draft Solar PEIS.

^b Water erosion potential rates based on soil erosion factor K, which indicates the susceptibility of soil to sheet and rill erosion by water. Values range from 0.02 to 0.69 and are provided in parentheses under the general rating; a higher value indicates a higher susceptibility to erosion. Estimates are based on the percentage of silt, sand, and organic matter and on soil structure and saturated hydraulic conductivity. A rating of “slight” indicates that erosion is unlikely under ordinary climatic conditions. A rating of “moderate” indicates that erosion could be expected under ordinary climatic conditions.

^c Wind erosion potential here is based on the wind erodibility group (WEG) designation: groups 1 and 2, high; groups 3 through 6, moderate; and groups 7 and 8, low (see footnote d for further explanation).

^d To convert from acres to km², multiply by 0.004047.

Footnotes continued on next page.

TABLE 11.7.7.1-1 (Cont.)

-
- ^e WEGs are based on soil texture, content of organic matter, effervescence of carbonates, content of rock fragments, and mineralogy, and also take into account soil moisture, surface cover, soil surface roughness, wind velocity and direction, and the length of unsheltered distance (USDA 2004). Groups range in value from 1 (most susceptible to wind erosion) to 8 (least susceptible to wind erosion). The NRCS provides a wind erodibility index, expressed as an erosion rate in tons per acre per year, for each of the wind erodibility groups: WEG 1, 220 tons (200 metric tons) per acre (4,000 m²) per year (average); WEG 2, 134 tons (122 metric tons) per acre (4,000 m²) per year; WEGs 3 and 4 (and 4L), 86 tons (78 metric tons) per acre (4,000 m²) per year; WEG 5, 56 tons (51 metric tons) per acre (4,000 m²) per year; WEG 6, 48 tons (44 metric tons) per acre (4,000 m²) per year; WEG 7, 38 tons (34 metric tons) per acre (4,000 m²) per year; and WEG 8, 0 tons (0 metric tons) per acre (4,000 m²) per year.
- ^f A total of 24 acres (0.097 km²) within the Yomba–Playas–Youngston association, alkali is currently categorized as a non-development area.
- ^g A total of 142 acres (0.57 km²) within the Yomba–Playas–Youngston association is currently categorized as a non-development area.
- ^h A total of 2 acres (0.0081 km²) within the Yomba–Wardenot–Izo association is currently categorized as a non-development area.
- ⁱ A total of 26 acres (0.11 km²) within the Yomba–Kawich association is currently categorized as a non-development area.
- ^j A total of 58 acres (0.23 km²) within the Slaw–Playas association is currently categorized as a non-development area.

Source: NRCS (2010).

- 1 • Impacts related to water erodibility are somewhat reduced because the
2 identification of non-development areas eliminates 58 acres (0.23 km²) of
3 moderately erodible soils from development.
4

5 6 **11.7.7.3 SEZ-Specific Design Features and Design Feature Effectiveness**

7
8 Required programmatic design features that would reduce impacts on soils are described
9 in Section A.2.2 of Appendix A of this Final Solar PEIS. Implementing the programmatic design
10 features will reduce the potential for soil impacts during all project phases.
11

12 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
13 comments received as applicable, no SEZ-specific design features for soil resources were
14 identified at the proposed Millers SEZ. Some SEZ-specific design features may be identified
15 through the process of preparing parcels for competitive offer and subsequent project-specific
16 analysis.
17

18 19 **11.7.8 Minerals (Fluids, Solids, and Geothermal Resources)**

20
21 A mineral potential assessment for the proposed Millers SEZ has been prepared and
22 reviewed by BLM mineral specialists knowledgeable about the region where the SEZ is located
23 (BLM 2012). The BLM is proposing to withdraw the SEZ from settlement, sale, location, or
24 entry under the general land laws, including the mining laws, for a period of 20 years (see
25 Section 2.2.2.2.4 of the Final Solar PEIS). The potential impacts of this withdrawal are discussed
26 in Section 11.7.24.
27

28 29 **11.7.8.1 Affected Environment**

30
31 The description in the Draft Solar PEIS remains valid. There are no locatable mining
32 claims, no active oil and gas leases, and no active or historical geothermal developments in or
33 near the Millers SEZ.
34

35 36 **11.7.8.2 Impacts**

37
38 There are no identified conflicts with mineral resources present. The description of the
39 proposed SEZ in the Draft Solar PEIS is still accurate. If identified as an SEZ, it would continue
40 to be closed to all incompatible forms of mineral development. Some future development of oil
41 and gas resources beneath the SEZ would be possible, and production of common minerals could
42 take place in areas not directly developed for solar energy production.
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1 **11.7.8.3 SEZ-Specific Design Features and Design Feature Effectiveness**
2

3 Required programmatic design features that would reduce impacts on mineral resources
4 are described in Section A.2.2 of Appendix A of this Final Solar PEIS. Implementing the
5 programmatic design features will provide adequate protection of mineral resources.
6

7 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
8 comments received as applicable, no SEZ-specific design features for mineral resources have
9 been identified in this Final Solar PEIS. Some SEZ-specific design features may be identified
10 through the process of preparing parcels for competitive offer and subsequent project-specific
11 analysis.
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14 **11.7.9 Water Resources**

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17 **11.7.9.1 Affected Environment**
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19 The description of the affected environment given in the Draft Solar PEIS relevant to
20 water resources at the proposed Millers SEZ remains valid and is summarized in the following
21 paragraphs.
22

23 The Millers SEZ is within the Central Nevada Desert subbasin of the Great Basin
24 hydrologic region. The SEZ is located in the southern half of the Big Smokey Valley known as
25 “Tonopah Flat.” The average precipitation is 5 in./yr (13 cm/yr); average snowfall is 13 in./yr
26 (33 cm/yr); and evapotranspiration rates have been estimated to be approximately 58 in./yr
27 (147 cm/yr). There are no perennial surface water features in the proposed Millers SEZ.
28 Intermittent stream channels of Peavine Creek and Ione Wash flow in a southwestern direction
29 across the SEZ toward the dry lake areas in the southwestern portion of Big Smokey Valley.
30 Approximately 2,200 acres (9 km²) of the northwestern portion of the SEZ is located in the base
31 of an alluvial fan containing several distributary intermittent/ephemeral stream channels.
32 Wetlands near the proposed SEZ are generally less than 200 acres (0.8 km²), and there are no
33 significant wetlands within the area. Flood hazards have not been identified for the SEZ area but
34 have been mapped for the adjacent Nye County, indicating that the braided intermittent channels
35 of Peavine Creek and Ione Wash would likely be within a 100-year floodplain. A total of
36 253 acres (1 km²) associated with the Ione Wash channel in the SEZ has been identified as a
37 non-development area. The proposed Millers SEZ is located within the Big Smokey Valley–
38 Tonopah Flat groundwater basin, which covers an area of 1,025,900 acres (4,152 km²), with
39 groundwater primarily in the basin-fill aquifer, which consists of lenses of gravels, sands, and
40 clays that are typically 1,500 to 2,500 ft (457 to 762 m) thick near the SEZ. Groundwater
41 recharge in the basin has been estimated to range from 2,807 to 4,060 ac-ft/yr (3.5 million to
42 5.0 million m³/yr), and groundwater generally flows from northeast to southwest. Depth to
43 groundwater ranges from 8 to 78 ft (2 to 24 m) in the vicinity of the SEZ, and the quality of the
44 groundwater generally meets drinking water standards.
45

1 All waters in Nevada are public property, and the NDWR is the agency responsible for
 2 managing both surface and groundwater resources. Approximately 1,300 acres (5.3 km²) of the
 3 proposed SEZ falls under State Engineer's Order 828 (NDWR 1983), which designates
 4 municipal and domestic water uses as the preferred beneficial use in the Tonapah Flat
 5 groundwater basin. The annual yield of the Tonapah Flat groundwater basin is set at
 6 6,000 ac-ft/yr (7.4 million m³/yr); water rights in the basin are over-appropriated, with a total
 7 23,930 ac-ft/yr (29.5 million m³/yr) allotted for primarily mining and irrigation (NDWR 2012).
 8 Solar energy developers would have to submit applications for new groundwater withdrawals or
 9 transfer of existing water rights under the review of the NDWR.

10
 11 In addition to the water resources information provided in the Draft Solar PEIS, this
 12 section provides a planning-level inventory of available climate, surface water, and groundwater
 13 monitoring stations within the immediate vicinity of the Millers SEZ and surrounding basin.
 14 Additional data regarding climate, surface water, and groundwater conditions are presented in
 15 Tables 11.7.9.1-1 through 11.7.9.1-7 and in Figures 11.7.9.1-1 and 11.7.9.1-2. Fieldwork and
 16 hydrologic analyses needed to determine 100-year floodplains and jurisdictional water bodies
 17 would need to be coordinated with appropriate federal, state, and local agencies. Areas within
 18 the Millers SEZ that are found to be within a 100-year floodplain will be identified as
 19 non-development areas. Any water features within the Millers SEZ determined to be
 20 jurisdictional will be subject to the permitting process described in the CWA.

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 23 **11.7.9.2 Impacts**

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 26 ***11.7.9.2.1 Land Disturbance Impacts on Water Resources***

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 28 The discussion of land disturbance effects on water resources in the Draft Solar PEIS
 29 remains valid. As stated in the Draft Solar PEIS, land disturbance impacts in the vicinity of the
 30

31
 32 **TABLE 11.7.9.1-1 Watershed and Water Management Basin**
 33 **Information Relevant to the Proposed Millers SEZ as Revised**

Basin	Name	Area (acres) ^b
Subregion (HUC4) ^a	Central Nevada Desert Basins (1606)	30,541,692
Cataloging unit (HUC8)	Southern Big Smoky Valley (16060003)	1,312,034
Groundwater basin	Big Smokey Valley, Tonopah Flat	1,025,920
SEZ	Millers	16,787

^a HUC = Hydrologic Unit Code; a USGS system for characterizing nested watersheds that includes large-scale subregions (HUC4) and small-scale cataloging units (HUC8).

^b To convert acres to km², multiply by 0.004047.

1 **TABLE 11.7.9.1-2 Climate Station Information Relevant to the Proposed Millers SEZ as Revised**

Climate Station (COOP ID ^a)	Elevation ^b (ft) ^c	Distance to SEZ (mi) ^d	Period of Record	Mean Annual Precipitation (in.) ^e	Mean Annual Snowfall (in.)
Coaldale Junction, Nevada (261755)	4,603	24	1941–1970	3.35	7.70
Goldfield, Nevada (263285)	5,690	35	1906–2009	6.06	17.80
Mina, Nevada (265168)	4,550	36	1896–2011	4.51	7.20
Tonopah AP, Nevada (268170)	5,426	22	1954–2011	5.06	13.00

^a National Weather Service’s Cooperative Station Network station identification code.

^b Surface elevations for the proposed Millers SEZ range from 4,775 to 4,865 ft.

^c To convert ft to m, multiply by 0.3048.

^d To convert mi to km, multiply by 1.6093.

^e To convert in. to cm, multiply by 2.540.

Source: NOAA (2012).

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TABLE 11.7.9.1-3 Total Lengths of Selected Streams at the Subregion, Cataloging Unit, and SEZ Scale Relevant to the Proposed Millers SEZ as Revised

Water Feature	Subregion, HUC4 (ft) ^a	Cataloging Unit, HUC8 (ft)	SEZ (ft)
Unclassified streams	87,719	0	0
Perennial streams	10,923,723	218,469	0
Intermittent/ephemeral streams	724,309,083	36,535,020	93,077
Canals	4,035,992	138,426	0

^a To convert ft to m, multiply by 0.3048.

Source: USGS (2012b).

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proposed Millers SEZ could potentially affect drainage patterns, intermittent/ephemeral flows in Ione Wash and Peavine Creek, along with groundwater recharge and discharge properties. The alteration of natural drainage pathways during construction can lead to impacts related to flooding, loss of water delivery to downstream regions, and alterations to riparian vegetation and habitats. The identification of non-development areas associated with Ione Wash was done by using low-resolution data from the National Hydrography Dataset (USGS 2012a), which did not completely capture the braided channels of Ione Wash as shown in Figure 11.7.9.1-1 of this Final Solar PEIS.

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TABLE 11.7.9.1-4 Stream Discharge Information Relevant to the Proposed Millers SEZ as Revised

Parameter	Station (USGS ID)	
	Big Smoky Valley Tributary near Blair Junction, Nevada (10249680)	Big Smoky Valley Tributary near Tonopah, Nevada (10249620)
Period of record	1961–1989	1961–1985
No. of observations	23	25
Discharge, median (ft ³ /s) ^a	0	0.7
Discharge, range (ft ³ /s)	0–10	0–460
Discharge, most recent observation (ft ³ /s)	0	460
Distance to SEZ (mi) ^b	16	17

^a To convert ft³ to m³, multiply by 0.0283.

^b To convert mi to km, multiply by 1.6093.

Source: USGS (2012b).

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TABLE 11.7.9.1-5 Surface Water Quality Data Relevant to the Proposed Millers SEZ as Revised^a

Station (USGS ID)	Period of Record	No. of Records
No water quality data are available for surface water stations in the SEZ's HUC8 watershed.	NA ^a	NA

^a NA = no data collected for this parameter.

Source: USGS (2012b).

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Land clearing, land leveling, and vegetation removal during the development of the SEZ have the potential to disrupt intermittent/ephemeral stream channels. Several programmatic design features described in Section A.2.2 of Appendix A of this Final Solar PEIS would avoid, minimize, and/or mitigate impacts associated with the disruption of intermittent/ephemeral water features. Additional analyses of intermittent/ephemeral streams are presented in this update, including an evaluation of functional aspects of stream channels with respect to groundwater recharge, flood conveyance, sediment transport, geomorphology, and ecological habitats. Only a summary of the results from these surface water analyses is presented in this section; more information on methods and results is presented in Appendix O.

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TABLE 11.7.9.1-6 Water Quality Data from Groundwater Samples Relevant to the Proposed Millers SEZ as Revised

Parameter	Station (USGS ID) ^a	
	383220117034000	382328117262501
Period of record	1967–1967	2003–2003
No. of records	2	2
Temperature (°C) ^b	9.5 (9.5–9.5)	19.8 (19.5–20.1)
Total dissolved solids (mg/L)	NA ^c	362.5 (361–364)
Dissolved oxygen (mg/L)	NA	6.45 (6–6.9)
pH	NA	7.6 (7.5–7.7)
Nitrate (mg/L as N)	0.86	2.745 (2.73–2.76)
Phosphate (mg/L)	< 0.010	0.043 (0.031–< 0.055)
Organic carbon (mg/L)	NA	NA
Calcium (mg/L)	123	NA
Magnesium (mg/L)	18	NA
Sodium (mg/L)	26	NA
Chloride (mg/L)	13	NA
Sulfate (mg/L)	202	NA
Arsenic (µg/L)	0	NA

^a Median values are listed; the range in values is shown in parentheses.

^b To convert °C to °F, multiply by 1.8, then add 32.

^c NA = no data collected for this parameter.

Source: USGS (2012b).

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The study region considered for the intermittent/ephemeral stream evaluation relevant to the Millers SEZ is a subset of the Southern Big Smoky Valley watershed (HUC8), for which information regarding stream channels is presented in Tables 11.7.9.1-3 and 11.7.9.1-4 of this Final Solar PEIS. The results of the intermittent/ephemeral stream evaluation are shown in Figure 11.7.9.2-1, which depicts flow lines from the National Hydrography Dataset (USGS 2012a) labeled as low, moderate, and high sensitivity to land disturbance. Within the study area, 16% of the intermittent/ephemeral stream channels had low sensitivity, 76% had moderate sensitivity, and 8% had high sensitivity to land disturbance. The intermittent/ephemeral stream channels associated with the alluvial fan feature in the northwest portion of the SEZ were identified as having a moderate sensitivity, while the intermittent reaches of Ione Wash and Peavine Creek within the SEZ were primarily identified as having low sensitivity to land disturbance (Figure 11.7.9.2-1).

11.7.9.2.2 Water Use Requirements for Solar Energy Technologies

The water use requirements for full build-out scenarios of the Millers SEZ have not changed from the values presented in the Draft Solar PEIS (see Tables 11.7.9.2-1 and 11.7.9.2-2

TABLE 11.7.9.1-7 Groundwater Surface Elevations Relevant to the Proposed Millers SEZ as Revised

Parameter	Monitoring Station (USGS ID)				
	375821117440201	381906117232001	380645117315801	380830117272001	381345117230501
Period of record	1969	1966–1984	1969	1952–1975	1981
No. of observations	1	3	1	12	1
Surface elevation (ft) ^a	4,742	5,301	4,773	4,790	4,881
Well depth (ft)	97	100	NA ^c	61	150
Depth to water, median (ft)	47.56	69.1	8.34	39.34	78
Depth to water, range (ft)	–	67.7–69.1	–	0–58.38	–
Depth to water, most recent observation (ft)	47.56	67.7	8.34	58.38	78
Distance to SEZ (mi) ^b	19	11	5	3	7

- ^a To convert ft to m, multiply by 0.3048.
 - ^b To convert mi to km, multiply by 1.6093.
 - ^c NA = no data collected for this parameter.
- Source: USGS (2012b).

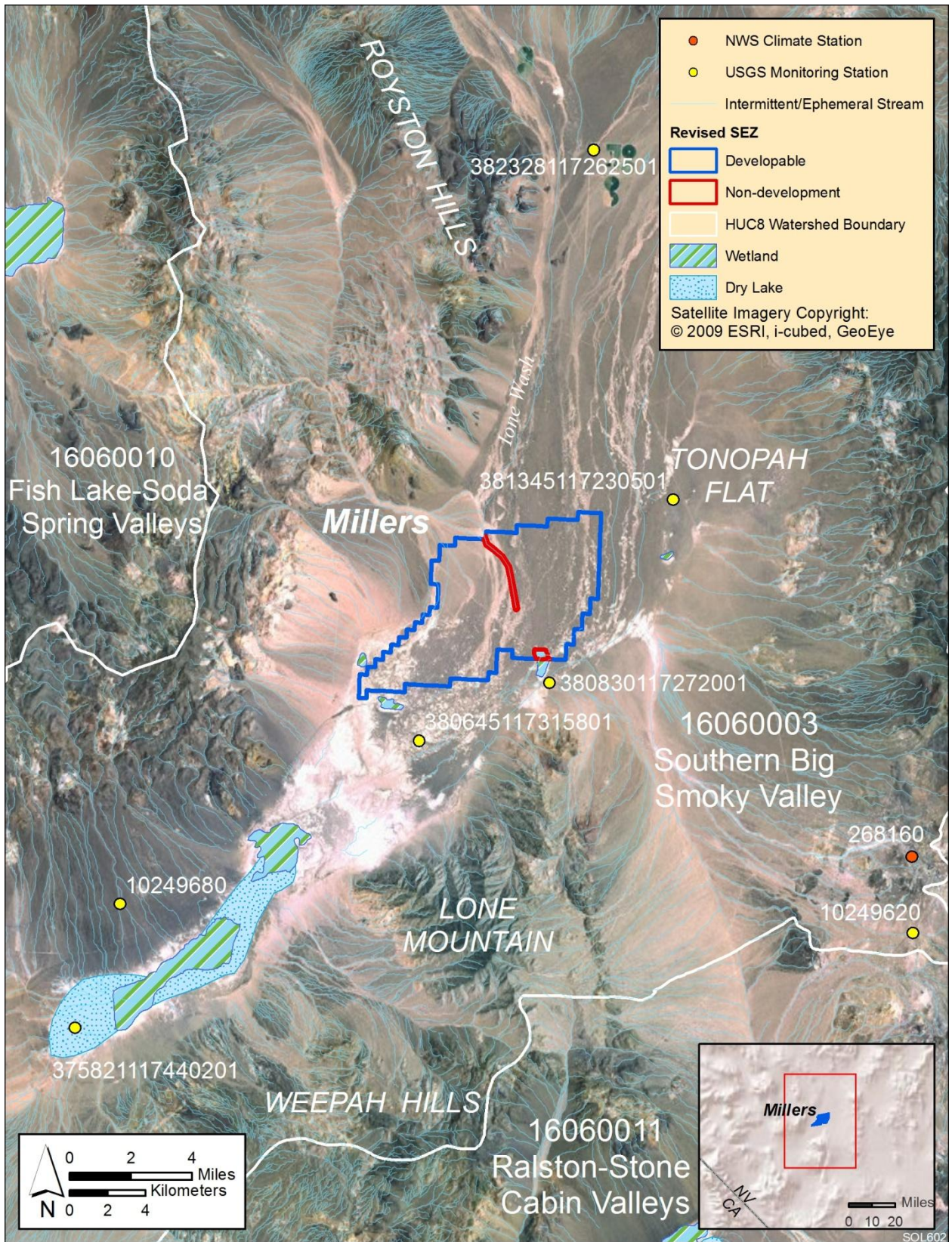
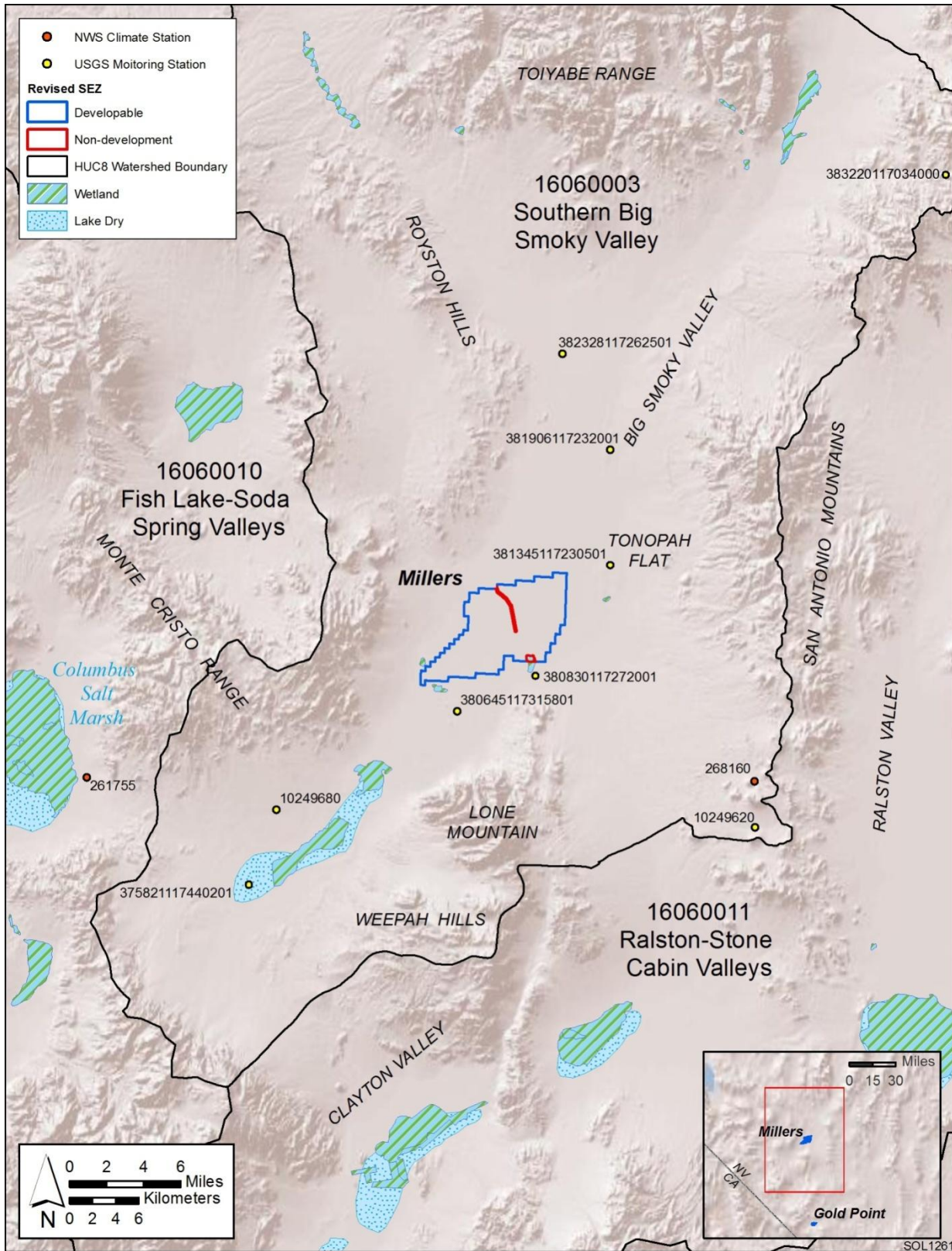


FIGURE 11.7.9.1-1 Water Features near the Proposed Millers SEZ as Revised



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 2 **FIGURE 11.7.9.1-2 Water Features within the Southern Big Smoky Valley Watershed, Which**
 3 **Includes the Proposed Millers SEZ as Revised**

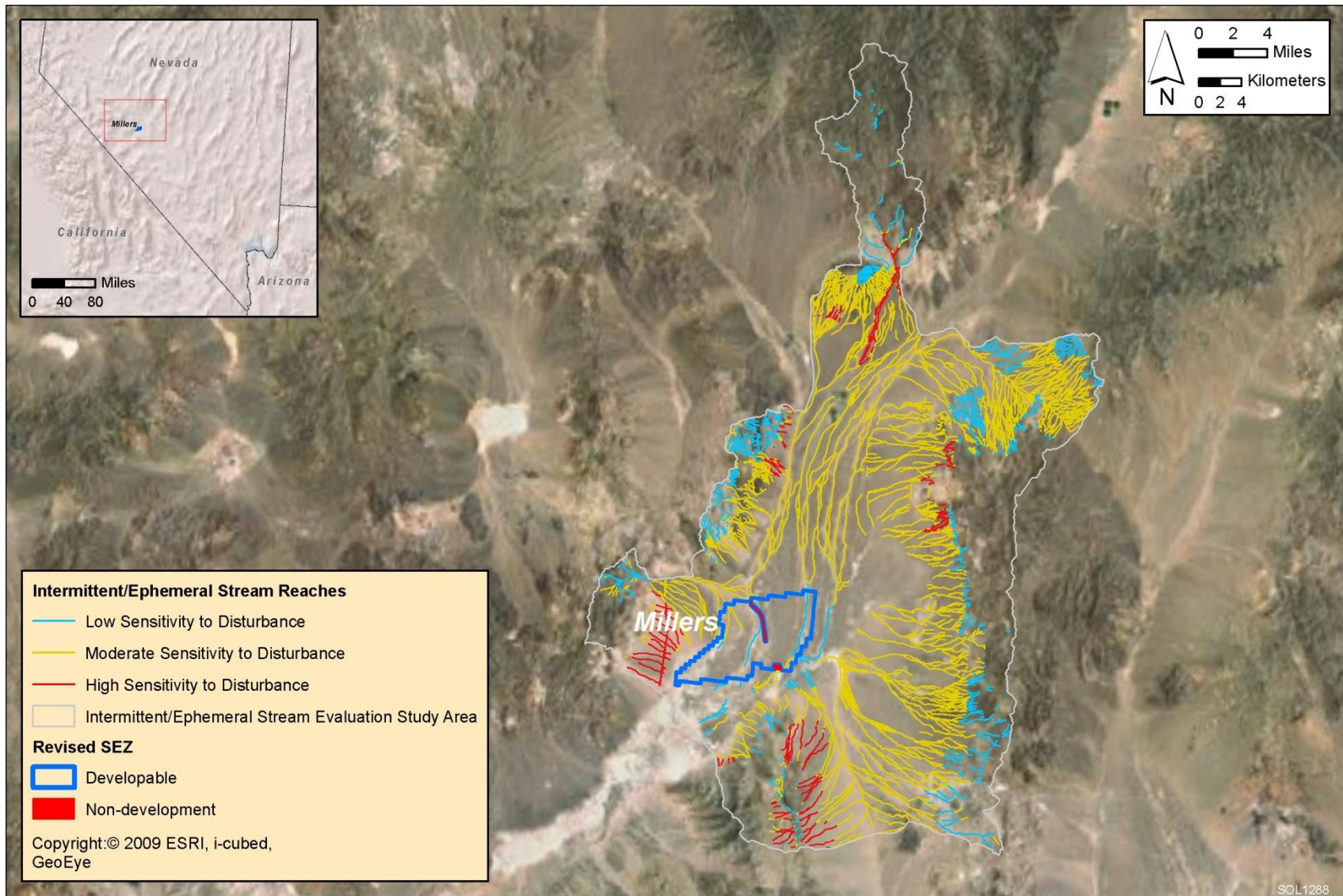


FIGURE 11.7.9.2-1 Intermittent/Ephemeral Stream Channel Sensitivity to Surface Disturbances in the Vicinity of the Proposed Millers SEZ as Revised

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TABLE 11.7.9.2-1 Groundwater Budget for the Big Smoky Valley-Tonopah Flat Groundwater Basin, Which Includes the Proposed Millers SEZ as Revised

Process	Amount ^a
<i>Inputs</i>	
Total recharge (ac-ft/yr)	4,000 ^b –12,000
Subsurface underflow (ac-ft/yr)	2,000–3,000
<i>Outputs</i>	
Subsurface outflow (ac-ft/yr)	8,000
Evapotranspiration (ac-ft/yr)	6,000
Discharge to springs (ac-ft/yr)	230
Groundwater withdrawals (ac-ft/yr)	Unknown
Permitted water rights (ac-ft/yr)	23,930 ^c
<i>Storage</i>	
Storage (ac-ft)	5,000,000–7,000,000 ^d
Perennial yield (ac-ft/yr)	6,000 ^e

- ^a To convert ac-ft to m³, multiply by 1,234.
- ^b Flint et al. (2004).
- ^c NDWR (2012).
- ^d Storage estimates include the northern Big Smoky Valley basin.
- ^e Defined by the NDWR.

Source: Rush and Schroer (1971).

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in the Draft Solar PEIS). This section presents additional analyses pertaining to groundwater, which include a basin-scale groundwater budget and a simplified, one-dimensional groundwater model of potential groundwater drawdown. Only a summary of the results from these groundwater analyses is presented in this section; more information on methods and results is presented in Appendix O.

The estimated total water use requirements during the peak construction year are as high as 3,300 ac-ft/yr (4.1 million m³/yr). The total annual water requirements for operations can be categorized as low, medium, and high groundwater pumping scenarios that represent full build-out of the SEZ assuming PV, dry-cooled parabolic trough, and wet-cooled parabolic trough, respectively (a 30% operational time was considered for all solar facility types on the basis of operations estimates for utility-scale solar energy facilities). This categorization results in water use estimates that range from 77 to 13,468 ac-ft/yr (95,000 to 16.6 million m³/yr), or a total of 1,540 to 269,360 ac-ft (1.9 million to 332 million m³) over the 20-year operation period.

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TABLE 11.7.9.2-2 Aquifer Characteristics and Assumptions Used in the One-Dimensional Groundwater Model for the Proposed Millers SEZ as Revised

Parameter	Value ^a
Aquifer type/conditions	Basin fill/unconfined
Aquifer thickness (ft)	1,500–2,500
Transmissivity (ft ² /day)	3,300–6,600 (4,950)
Specific yield	0.15
Analysis period (yr)	20
High pumping scenario (ac-ft/yr) ^b	13,468
Medium pumping scenario (ac-ft/yr)	1,918
Low pumping scenario (ac-ft/yr)	77

^a Values in parentheses used for model.

^b To convert ac-ft to m³, multiply by 1,234.

Source: Rush and Schroer (1971).

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The estimated groundwater withdrawal rates were compared to the basin-scale groundwater budget for the Big Smoky Valley-Tonopah Flat groundwater basin shown in Table 11.7.9.2-1. The peak construction year water requirements range from 28 to 83% of the total recharge to the basin. Impacts associated with peak construction year water requirements are minimal, considering the short duration of this water demand relative to the groundwater resources in the basin. The long duration of groundwater pumping during operations (20 years) poses a greater threat to groundwater resources. The high pumping scenario represents 224% of the perennial yield and between 112% and 337% of the basin-scale recharge on an annual basis, and 5% of the groundwater storage over the 20-year operations period (Figure 11.7.9.2-2). Significant groundwater impacts are expected with this level of groundwater pumping. The medium pumping scenario represents 32% of the perennial yield and between 16% and 48% of the basin-scale recharge on an annual basis, and less than 1% of the groundwater storage over the 20-year operations period. The low pumping scenario represents approximately 1% of the perennial yield and basin-scale recharge. The low pumping scenario would have minimal impacts on groundwater resources, while the medium pumping scenario could have some localized impacts on water resources given its magnitude relative to the basin-scale recharge.

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Groundwater budgeting allows for quantification of complex groundwater processes at the basin scale, but it ignores the temporal and spatial components of how groundwater withdrawals affect groundwater surface elevations, groundwater flow rates, and connectivity to surface water features such as streams, wetlands, playas, and riparian vegetation. A one-dimensional groundwater modeling analysis was performed to present a simplified depiction of the spatial and temporal effects of groundwater withdrawals by examining groundwater drawdown in a radial direction around the center of the SEZ for the low, medium, and high

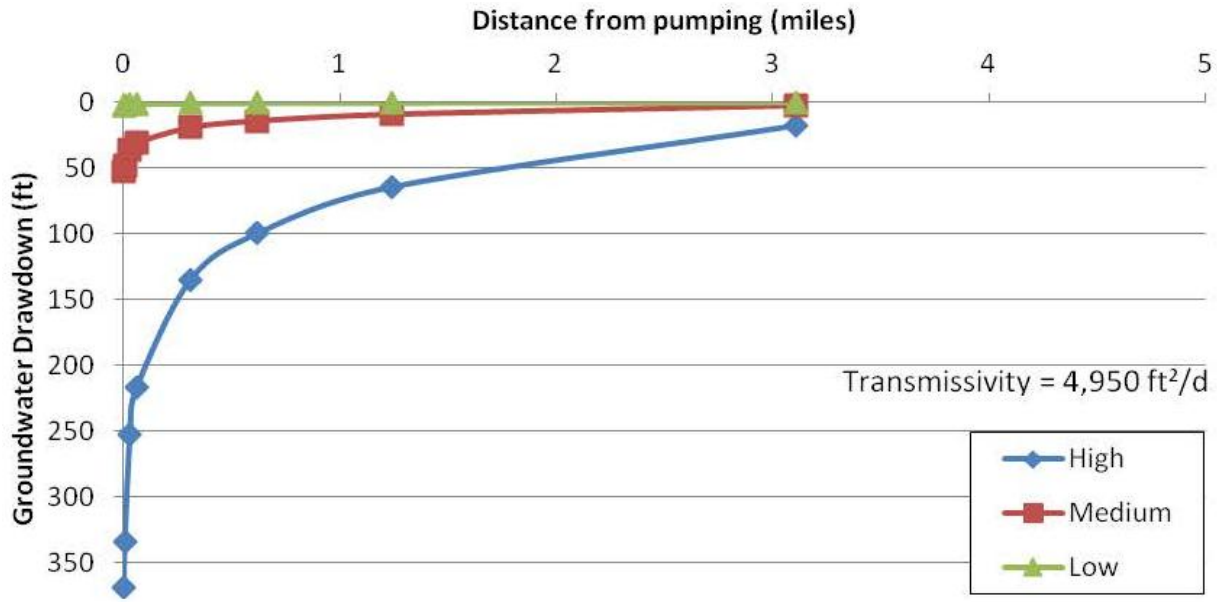


FIGURE 11.7.9.2-2 Estimated One-Dimensional Groundwater Drawdown Resulting from High, Medium, and Low Groundwater Pumping Scenarios over the 20-Year Operational Period at the Proposed Millers SEZ as Revised

pumping scenarios. A detailed discussion of the groundwater modeling analysis is presented in Appendix O. Note, however, that the aquifer parameters used for the one-dimensional groundwater model (Table 11.7.9.2-2) represent available literature data, and that the model aggregates these value ranges into a simplistic representation of the aquifer.

Depth to groundwater ranges from 8 to 78 ft (2 to 24 m) in the vicinity of the SEZ. The one-dimensional groundwater modeling results suggest that groundwater withdrawals for solar energy development would result in groundwater drawdown in the vicinity of the SEZ (approximately a 3-mi [5-km] radius) that ranges up to 360 ft (110 m) for the high pumping scenario, up to 50 ft (15 m) for the medium pumping scenario, and less than 1 ft (0.3 m) for the low pumping scenario. The modeling results suggest that groundwater drawdown is localized to the vicinity of the SEZ for all pumping scenarios. However, the groundwater drawdown associated with the high pumping scenario is very substantial and could possibly disrupt groundwater flow, which is from northeast to southwest. A disruption in groundwater flow could potentially affect the wetland and dry lake regions in the southwestern portion of Big Smoky Valley (Figure 11.7.9.1-1).

11.7.9.2.3 Off-Site Impacts: Roads and Transmission Lines

As stated in the Draft Solar PEIS, impacts associated with the construction of roads and transmission lines primarily deal with water use demands for construction, water quality concerns relating to potential chemical spills, and land disturbance effects on the natural hydrology. Water needed for transmission line construction activities (e.g., for soil compaction,

1 dust suppression, and potable supply for workers) could be trucked to the construction area from
2 an off-site source. If this occurred, water use impacts at the SEZ would be negligible. The Draft
3 Solar PEIS assessment of impacts on water resources from road and transmission line
4 construction remains valid.
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7 ***11.7.9.2.4 Summary of Impacts on Water Resources*** 8

9 The additional information and analyses of water resources presented in this update agree
10 with information provided in the Draft Solar PEIS, which indicates that the Millers SEZ is
11 located in a high-elevation desert valley where water resources are primarily groundwater, along
12 with intermittent/ephemeral surface water features. Groundwater is primarily found in the basin-
13 fill aquifer that is connected to adjacent valleys. Current groundwater withdrawals for the basin
14 are unknown, but current water right allocations far exceed the perennial yield for the basin set
15 by the NDWR. The majority of water right allocations are committed to mining and irrigation
16 purposes, but it is not known how much of these allotted water rights are in use.
17

18 Disturbances to intermittent/ephemeral streams within the Millers SEZ could potentially
19 affect groundwater recharge and ecological habitats, particularly in the vicinity of the alluvial fan
20 in the northwest portion of the SEZ. In addition, portions of the braided stream channel of Ione
21 Wash extend outside the non-development regions of the SEZ. As stated in the Draft Solar PEIS,
22 floodplain maps in the adjacent Nye County suggest that 100-year floodplain areas would be
23 associated with the braided channels of Ione Wash and Peavine Creek, and design features in
24 Appendix A of this Final PEIS describe the need to avoid identified 100-year floodplain areas.
25

26 Groundwater withdrawals associated with the high pumping scenario have the potential
27 to cause significant groundwater drawdown in the vicinity of the SEZ. The magnitude of
28 groundwater drawdown could affect groundwater flow patterns, which could limit groundwater
29 supply to the wetland and dry lake areas located in the southwestern portion of Big Smoky
30 Valley. Groundwater withdrawals associated with the low and medium pumping scenarios have
31 much less impact on groundwater drawdown. Aside from these modeled groundwater drawdown
32 ranges, the transfer of water rights in the overallocated Big Smoky Valley–Tonopah Flat
33 groundwater basin may limit the amount of groundwater available for solar energy facilities,
34 which would ultimately be decided by the water right review process conducted by the NDWR.
35

36 Predicting impacts associated with groundwater withdrawal is often difficult given the
37 heterogeneity of aquifer characteristics, the long time period between the onset of pumping and
38 its effects, and limited data. One of the primary mitigation measures to protect water resources is
39 the implementation of long-term monitoring and adaptive management (see Section A.2.4 of
40 Appendix A). For groundwater, this requires the combination of monitoring and modeling to
41 fully identify the temporal and spatial extent of potential impacts. The framework for a long-term
42 monitoring program would need to be created for the Millers SEZ once development planning
43 begins.
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1 **11.7.9.3 SEZ-Specific Design Features and Design Feature Effectiveness**
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3 Required programmatic design features that would reduce impacts on surface water and
4 groundwater are described in Section A.2.2 of Appendix A of this Final Solar PEIS.
5 Implementing the programmatic design features will provide some protection of and reduce
6 impacts on water resources.
7

8 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
9 comments received as applicable, the following SEZ-specific design feature has been identified:
10

- 11 • Groundwater analyses suggest that full build-out of wet-cooled technologies is
12 not feasible; for mixed-technology development scenarios, any proposed wet-
13 cooled projects should utilize water conservation practices.
14

15 The need for additional SEZ-specific design features will be identified through the
16 process of preparing parcels for competitive offer and subsequent project-specific analysis.
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19 **11.7.10 Vegetation**
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22 **11.7.10.1 Affected Environment**
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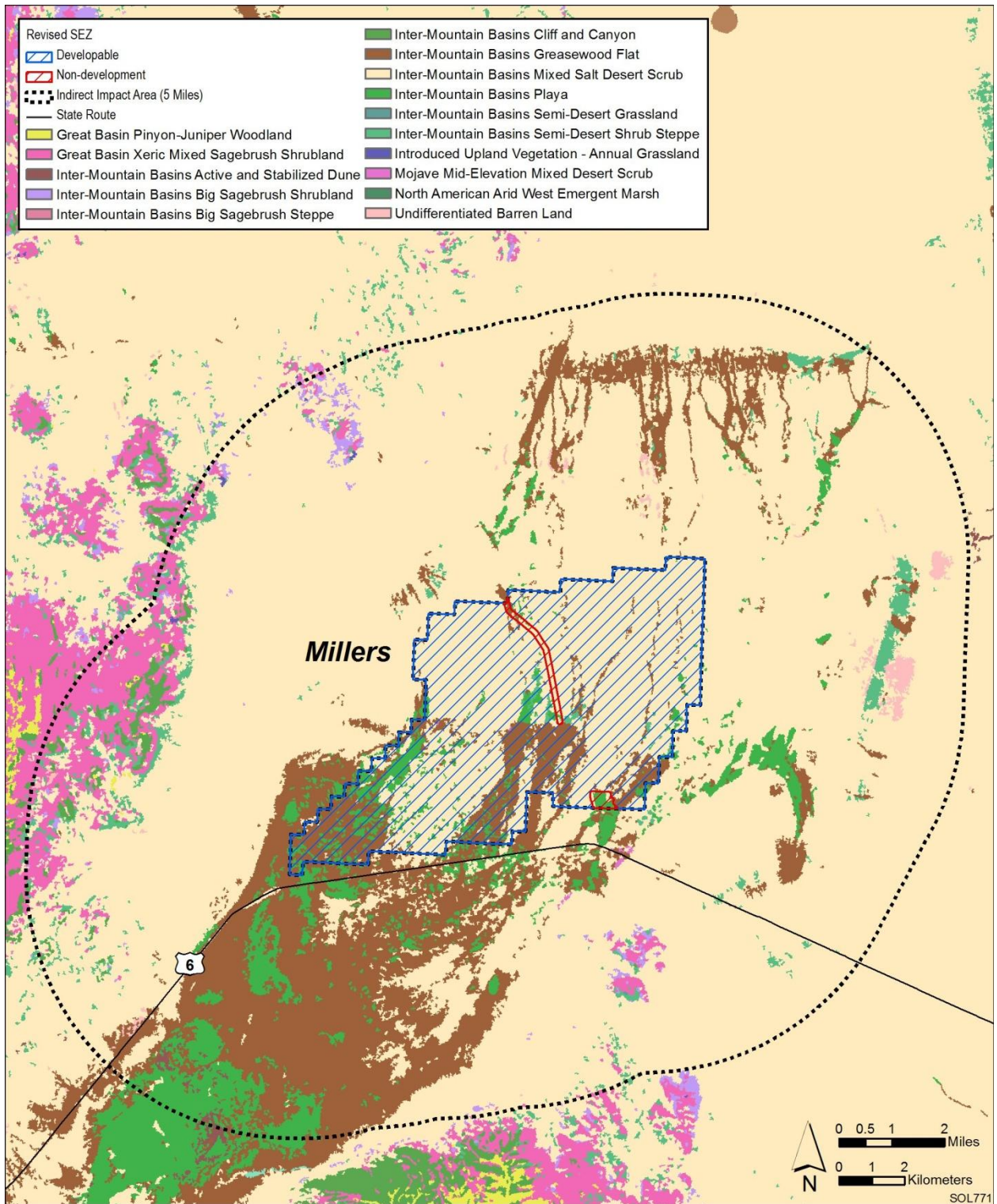
24 The Millers SEZ was revised to identify 253 acres (1.0 km²) along Ione Wash and a
25 wetland located in the southeast portion of the SEZ as non-development areas.
26

27 As presented in Section 11.7.10.1 of the Draft Solar PEIS, 5 cover types were identified
28 within the area of the proposed Millers SEZ, while 15 cover types were identified in the area of
29 indirect effects. Sensitive habitats on the SEZ include desert dry washes, wetland, and playa.
30 Figure 11.7.10.1-1 shows the cover types within the affected area of the Miller SEZ as revised.
31

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33 **11.7.10.2 Impacts**
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35 As presented in the Draft Solar PEIS, the construction of solar energy facilities within the
36 proposed Millers SEZ would result in direct impacts on plant communities because of the
37 removal of vegetation within the facility footprint during land-clearing and land-grading
38 operations. Approximately 80% of the SEZ would be expected to be cleared with full
39 development of the SEZ. As a result of the changes to the proposed SEZ developable area,
40 approximately 13,227 acres (54 km²) would be cleared.
41

42 Overall impact magnitude categories were based on professional judgment and include
43 (1) *small*: a relatively small proportion ($\leq 1\%$) of the cover type within the SEZ region would be
44 lost; (2) *moderate*: an intermediate proportion (> 1 but $\leq 10\%$) of a cover type would be lost; and
45 (3) *large*: $> 10\%$ of a cover type would be lost.
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FIGURE 11.7.10.1-1 Land Cover Types within the Proposed Millers SEZ as Revised

1 ***11.7.10.2.1 Impacts on Native Species***
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3 The analysis presented in the Draft Solar PEIS based on the original Millers SEZ
4 developable area indicated that development would result in a moderate impact on two land
5 cover types and a small impact on all other land cover types occurring within the SEZ
6 (Table 11.7.10.1-1 in the Draft Solar PEIS). Development within the revised Millers SEZ could
7 still directly affect all the cover types evaluated in the Draft Solar PEIS; the impact magnitudes
8 would remain unchanged compared to original estimates in the Draft Solar PEIS.
9

10 Direct impacts on dry washes, playas, and unmapped wetlands could still occur. Indirect
11 impacts on habitats associated with wetlands and playas within or near the SEZ, as described in
12 the Draft Solar PEIS, could also occur, including impacts on groundwater-dependent
13 communities in the region, such as those in the vicinity of playas.
14

15
16 ***11.7.10.2.2 Impacts from Noxious Weeds and Invasive Plant Species***
17

18 As presented in the Draft Solar PEIS, land disturbance from project activities and indirect
19 effects of construction and operation within the Millers SEZ could potentially result in the
20 establishment or expansion of noxious weeds and invasive species populations, potentially
21 including those species listed in Section 11.7.10.1 of the Draft Solar PEIS. Impacts such as
22 reduced restoration success and possible widespread habitat degradation could still occur;
23 however, a small reduction in the potential for such impacts would result from the reduced
24 developable area of the SEZ.
25

26
27 **11.7.10.3 SEZ-Specific Design Features and Design Feature Effectiveness**
28

29 Required programmatic design features that would reduce impacts on vegetation are
30 described in Section A.2.2 of Appendix A of this Final Solar PEIS. SEZ-specific species and
31 habitats will determine how programmatic design features are applied, for example:
32

- 33 • Dry washes, playas, and unmapped wetlands within the SEZ shall be avoided
34 to the extent practicable, and any impacts minimized and mitigated in
35 consultation with appropriate agencies. A buffer area shall be maintained
36 around wetlands, playas, and dry washes to reduce the potential for impacts.
37
- 38 • Appropriate engineering controls shall be used to minimize impacts on the
39 playa wetland and other playas, as well as Ione Wash shrub communities, dry
40 washes, and greasewood flat habitats within the SEZ, and downstream
41 occurrences resulting from surface water runoff, erosion, sedimentation,
42 altered hydrology, accidental spills, or fugitive dust deposition to these
43 habitats. Appropriate buffers and engineering controls will be determined
44 through agency consultation.
45

- 1 • Groundwater withdrawals shall be limited to reduce the potential for indirect
2 impacts on plant communities that access groundwater, such as those in the
3 vicinity of playas. Potential impacts on springs associated with the Tonopah
4 Flat basin or other hydrologically connected basins shall be determined
5 through hydrological studies.
6
- 7 • A qualified botanist or plant ecologist should survey for candelaria blazing
8 star (*Mentzelia candelariae*) during a period when it is flowering and easily
9 documented prior to any construction activities within the SEZ. If individuals
10 are located, individuals or populations shall be avoided through fencing and
11 flagging of the area, including an appropriate buffer zone.
12

13 It is anticipated that the implementation of these programmatic design features will
14 reduce a high potential for impacts from invasive species and impacts on dry washes, playas,
15 wetlands, and springs to a minimal potential for impact. Residual impacts on groundwater-
16 dependent habitats could result from limited groundwater withdrawal and the like; however,
17 it is anticipated that these impacts would be avoided in the majority of instances.
18

19 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration
20 of comments received as applicable, no SEZ-specific design features for vegetation have been
21 identified. Some SEZ-specific design features may be identified through the process of preparing
22 parcels for competitive offer and subsequent project-specific analysis.
23

24

25 **11.7.11 Wildlife and Aquatic Biota**

26

27 For the assessment of potential impacts on wildlife and aquatic biota, overall impact
28 magnitude categories were based on professional judgment and include (1) *small*: a relatively
29 small proportion ($\leq 1\%$) of the species' habitat within the SEZ region would be lost;
30 (2) *moderate*: an intermediate proportion (> 1 but $\leq 10\%$) of the species' habitat would be lost;
31 and (3) *large*: $> 10\%$ of the species' habitat would be lost.
32

33

34 **11.7.11.1 Amphibians and Reptiles**

35

36

37 ***11.7.11.1.1 Affected Environment***

38

39 As presented in the Draft Solar PEIS, representative amphibian and reptile species
40 expected to occur within the Millers SEZ include the Great Plains toad (*Bufo cognatus*), red-
41 spotted toad (*Bufo punctatus*), desert horned lizard (*Phrynosoma platyrhinos*), Great Basin
42 collared lizard (*Crotaphytus bicinctores*), long-nosed leopard lizard (*Gambelia wislizenii*),
43 western fence lizard (*Sceloporus occidentalis*), western whiptail (*Cnemidophorus tigris*), zebra-
44 tailed lizard (*Callisaurus draconoides*), coachwhip (*Masticophis flagellum*), glossy snake
45 (*Arizona elegans*), gophersnake (*Pituophis catenifer*), groundsnake (*Sonora semiannulata*), and
46 nightsnake (*Hypsiglena torquata*).

1 **11.7.11.1.2 Impacts**

2
3 As presented in the Draft Solar PEIS, solar energy development within the proposed
4 Millers SEZ could affect potentially suitable habitats for the representative amphibian and reptile
5 species. The analysis presented in the Draft Solar PEIS for the Millers SEZ indicated that
6 development would result in a small overall impact on all representative amphibian and reptile
7 species (Table 11.7.11.1-1 in the Draft Solar PEIS). The reduction in the developable area of the
8 Millers SEZ would result in reduced habitat impacts for all representative amphibian and reptile
9 species; the resultant impact levels for all the representative species would still be small.

10
11
12 **11.7.11.1.3 SEZ-Specific Design Features and Design Feature Effectiveness**

13
14 Required programmatic design features that would reduce impacts on amphibian and
15 reptile species are described in Section A.2.2 of Appendix A of this Final Solar PEIS. With the
16 implementation of required programmatic design features, impacts on amphibian and reptile
17 species will be reduced.

18
19 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
20 comments received as applicable, the following SEZ-specific design feature has been identified:

- 21
22 • Wash and playa habitats should be avoided. The Ione Wash and a small
23 wetland area in the SEZ have been identified as non-development areas, but
24 other avoidable wash and playa habitats may exist within the SEZ.

25
26 If SEZ-specific design features are implemented in addition to required programmatic
27 design features, impacts on amphibian and reptile species would be small. The need for
28 additional SEZ-specific design features will be identified through the process of preparing
29 parcels for competitive offer and subsequent project-specific analysis.

30
31
32 **11.7.11.2 Birds**

33
34
35 **11.7.11.2.1 Affected Environment**

36
37 As presented in the Draft Solar PEIS, a large number of bird species could occur or have
38 potentially suitable habitat within the affected area of the proposed Millers SEZ. Representative
39 bird species identified in the Draft Solar PEIS included (1) shorebirds: killdeer (*Charadrius*
40 *vociferus*); (2) passerines: ash-throated flycatcher (*Myiarchus cinerascens*), Bewick's wren
41 (*Thryomanes bewickii*), common poorwill (*Phalaenoptilus nuttallii*), common raven (*Corvus*
42 *corax*), greater roadrunner (*Geococcyx californianus*), horned lark (*Eremophila alpestris*),
43 ladder-backed woodpecker (*Picoides scalaris*), Le Conte's thrasher (*Toxostoma lecontei*), lesser
44 nighthawk (*Chordeiles acutipennis*), loggerhead shrike (*Lanius ludovicianus*), northern
45 mockingbird (*Mimus polyglottos*), rock wren (*Salpinctes obsoletus*), sage sparrow (*Amphispiza*
46 *belli*), Say's phoebe (*Sayornis saya*), and western kingbird (*Tyrannus verticalis*); (3) raptors:

1 American kestrel (*Falco sparverius*), golden eagle (*Aquila chrysaetos*), great horned owl (*Bubo*
2 *virginianus*), long-eared owl (*Asio otus*), red-tailed hawk (*Buteo jamaicensis*), and turkey vulture
3 (*Cathartes aura*); and (4) upland gamebirds: chukar (*Alectoris chukar*), Gambel's quail
4 (*Callipepla gambelii*), mourning dove (*Zenaida macroura*), and wild turkey (*Meleagris*
5 *gallopavo*).
6
7

8 **11.7.11.2.2 Impacts**

9

10 As presented the Draft Solar PEIS, solar energy development within the Millers SEZ
11 could affect potentially suitable bird habitats. The analysis presented in the Draft Solar PEIS
12 indicated that development would result in a small overall impact on most representative bird
13 species and a moderate impact on the killdeer (Table 11.7.11.2-1 in the Draft Solar PEIS). The
14 reduction in the developable area of the Millers SEZ would result in reduced impacts on habitat
15 for all representative bird species; the resultant impact levels for all the representative bird
16 species would be small. Most habitats suitable for the killdeer are among the areas now identified
17 as undevelopable within the SEZ.
18
19

20 **11.7.11.2.3 SEZ-Specific Design Features and Design Feature Effectiveness**

21

22 Required programmatic design features that would reduce impacts on bird species are
23 described in Section A.2.2 of Appendix A of this Final Solar PEIS. With the implementation of
24 required programmatic design features, impacts on bird species will be reduced.
25

26 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
27 comments received as applicable, the following SEZ-specific design feature has been identified:
28

- 29 • Wash and playa habitats should be avoided. The Ione Wash and a small
30 wetland area in the SEZ have been identified as non-development areas, but
31 other avoidable wash and playa habitats may exist within the SEZ.
32

33 If SEZ-specific design features are implemented in addition to required programmatic
34 design features, impacts on bird species would be small. The need for additional SEZ-specific
35 design features will be identified through the process of preparing parcels for competitive offer
36 and subsequent project-specific analysis.
37
38

39 **11.7.11.3 Mammals**

40
41

42 **11.7.11.3.1 Affected Environment**

43

44 As presented in the Draft Solar PEIS, a large number of mammal species were identified
45 that could occur or have potentially suitable habitat within the affected area of the proposed
46 Millers SEZ. Representative mammal species identified in the Draft Solar PEIS included (1) big

1 game species: cougar (*Puma concolor*), elk (*Cervis canadensis*), mule deer (*Odocoileus*
2 *hemionus*), and pronghorn (*Antilocapra americana*); (2) furbearers and small game species:
3 the American badger (*Taxidea taxus*), black-tailed jackrabbit (*Lepus californicus*), bobcat
4 (*Lynx rufus*), coyote (*Canis latrans*, common), desert cottontail (*Sylvilagus audubonii*), gray
5 fox (*Urocyon cinereoargenteus*), kit fox (*Vulpes macrotis*), and red fox (*Vulpes vulpes*); and
6 (3) small nongame species: Botta's pocket gopher (*Thomomys bottae*), cactus mouse
7 (*Peromyscus eremicus*), canyon mouse (*P. crinitis*), deer mouse (*P. maniculatus*), desert shrew
8 (*Notiosorex crawfordi*), desert woodrat (*Neotoma lepida*), little pocket mouse (*Perognathus*
9 *longimembris*), long-tailed pocket mouse (*Chaetodipus formosus*), Merriam's pocket mouse
10 (*Dipodomys merriami*), northern grasshopper mouse (*Onychomys leucogaster*), southern
11 grasshopper mouse (*O. torridus*), western harvest mouse (*Reithrodontomys megalotis*), and
12 white-tailed antelope squirrel (*Ammospermophilus leucurus*). Bat species that may occur within
13 the area of the SEZ include the big brown bat (*Eptesicus fuscus*), Brazilian free-tailed bat
14 (*Tadarida brasiliensis*), California myotis (*Myotis californicus*), hoary bat (*Lasiurus cinereus*),
15 little brown myotis (*M. lucifugus*), long-legged myotis (*M. volans*), silver-haired bat
16 (*Lasionycteris noctivagans*), and western pipistrelle (*Parastrellus hesperus*).

17 18 19 **11.7.11.3.2 Impacts**

20
21 As presented in the Draft Solar PEIS, solar energy development within the proposed
22 Millers SEZ could affect potentially suitable habitats of mammal species. The analysis presented
23 in the Draft Solar PEIS indicated that development would result in a small overall impact on all
24 representative mammal species analyzed (Table 11.7.11.3-1 in the Draft Solar PEIS). The
25 reduction in the developable area of the Millers SEZ would result in reduced habitat impacts for
26 all representative mammal species; however, resultant impact levels for all the representative
27 mammal species would still be small. This conclusion also applies to mapped year-round
28 pronghorn habitat that occurs within the Millers SEZ.

29 30 31 **11.7.11.3.3 SEZ-Specific Design Features and Design Feature Effectiveness**

32
33 Required programmatic design features that would reduce impacts on mammals are
34 described in Section A.2.2 of Appendix A of this Final Solar PEIS. With the implementation of
35 required programmatic design features, impacts on mammal species will be reduced.

36
37 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
38 comments received as applicable, the following SEZ-specific design features have been
39 identified:

- 40
41 • The fencing around the solar energy development should not block the free
42 movement of mammals, particularly big game species.
- 43
44 • Wash and playa habitats should be avoided. The Ione Wash and a small
45 wetland area in the SEZ have been identified as non-development areas, but
46 other avoidable wash and playa habitats may exist within the SEZ.

1 If these SEZ-specific design features are implemented in addition to the required
2 programmatic design features, impacts on mammal species would be small. The need for
3 additional SEZ-specific design features will be identified through the process of preparing
4 parcels for competitive offer and subsequent project specific analysis.
5
6

7 **11.7.11.4 Aquatic Biota**

8
9

10 **11.7.11.4.1 Affected Environment**

11

12 There are no perennial streams or water bodies present in the proposed Millers SEZ.
13 Updates to the Draft Solar PEIS include the following:
14

- 15 • The intermittent/ephemeral Ione Wash, which runs for approximately 3 mi
16 (5 km) through the center of the proposed Millers SEZ, has now been
17 identified as a non-development area.
18
- 19 • Wetlands within the SEZ have been identified as non-development areas.
20
- 21 • The route of a new transmission line described in the Draft Solar PEIS is no
22 longer assumed.
23

24 The surface water features in the Millers SEZ have not been surveyed for aquatic biota.
25 As stated in Appendix C of the Supplement to the Draft Solar PEIS, site surveys can be
26 conducted at the project-specific level to characterize the aquatic biota, if present, within the
27 SEZ.
28
29

30 **11.7.11.4.2 Impacts**

31

32 The types of impacts on aquatic habitats and biota that could occur from the development
33 of utility-scale solar energy facilities are discussed in Section 5.10.3 of the Draft Solar PEIS and
34 this Final Solar PEIS. Aquatic habitats, including wetland areas, present on or near the Millers
35 SEZ could be affected by solar energy development in a number of ways, including (1) direct
36 disturbance, (2) deposition of sediments, (3) changes in water quantity, and (4) degradation of
37 water quality. The impact assessment provided in the Draft Solar PEIS remains valid, with the
38 following update:
39

- 40 • The intermittent/ephemeral Ione Wash and wetlands within the SEZ have
41 been identified as non-development areas; therefore, they would not be
42 directly affected by construction activities. However, as described in the
43 Draft Solar PEIS, streams and wetlands could be affected indirectly by solar
44 development activities within the SEZ.
45
46

1 **11.7.11.4.3 SEZ-Specific Design Features and Design Feature Effectiveness**
2

3 Required programmatic design features that would reduce impacts on aquatic biota are
4 described in Section A.2.2 of Appendix A of this Final Solar PEIS. SEZ-specific resources and
5 conditions will be considered when programmatic design features are applied, for example:
6

- 7 • Appropriate engineering controls shall be implemented to minimize the
8 amount of contaminants and sediment entering Ione Wash and the wetlands
9 within the SEZ.
10
- 11 • Development shall avoid any additional wetlands identified during future site-
12 specific fieldwork.
13

14 It is anticipated that implementation of these programmatic design features will reduce
15 impacts on aquatic biota, and if the utilization of water from groundwater or surface water
16 sources is adequately controlled to maintain sufficient water levels in nearby aquatic habitats, the
17 potential impacts on aquatic biota from solar energy development at the Millers SEZ would be
18 small.
19

20 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
21 comments received as applicable, no SEZ-specific design features for aquatic biota have been
22 identified. Some SEZ-specific design features may be identified through the process of preparing
23 parcels for competitive offer and subsequent project-specific analysis.
24
25

26 **11.7.12 Special Status Species**
27

28 **11.7.12.1 Affected Environment**
29

30 As presented in the Draft Solar PEIS, 19 special status species were identified that
31 could occur or have potentially suitable habitat within the affected area of the proposed Millers
32 SEZ. Since publication of the Draft Solar PEIS, 11 additional special status species have been
33 identified that could potentially occur in the affected area based on county-level occurrences
34 and the presence of potentially suitable habitat. These 11 special status species are all designated
35 sensitive species by the Nevada BLM office and include (1) plants: Tecopa bird's beak
36 (*Cordylanthus tecopensis*); (2) invertebrates: Wong's pyrg (*Pyrgulopsis wongi*); and (3) birds:
37 golden eagle, loggerhead shrike, and long-eared owl; and (4) mammals: big brown bat, Brazilian
38 free-tailed bat, California myotis, hoary bat, long-legged myotis, and silver-haired bat. These
39 additional species are discussed below.
40
41

42 **Tecopa Bird's Beak.** The Tecopa bird's beak is a plant species in the figwort family that
43 is designated as sensitive by the Nevada BLM. This species was not analyzed for the Millers
44 SEZ in the Draft Solar PEIS. This species is known from Esmeralda and Nye Counties in
45 Nevada, as well as Inyo County, California. It inhabits open, moist alkali-crust clay soils of
46

1 deep springs seeps and outflow drainages at elevations between 2,100 and 4,900 ft (640 and
2 1,494 m). Other potentially suitable habitat types include mesic meadows and playa margins. On
3 the basis of SWReGAP land cover types, potentially suitable playa habitat may occur on the SEZ
4 and throughout portions of the area of indirect effects (Table 11.7.12.1-1).
5
6

7 **Wong's Pyrg.** The Wong's pyrg is a freshwater springsnail that is known from the
8 Owens River drainage and the Deep Springs, Fish Lake, and Huntoon Valleys in Inyo County,
9 California, as well as Mineral County, Nevada (Hershler 1994). Although potentially suitable
10 habitat for this species does not occur on the SEZ, this species is known to occur in aquatic
11 habitats in Mineral County, Nevada, approximately 48 mi (77 km) southwest of the SEZ.
12 Although none of these species occur within 5 mi (8 km) of the SEZ, their habitats could be
13 affected by groundwater withdrawals to serve solar energy development on the SEZ.
14
15

16 **Golden Eagle.** The golden eagle is an uncommon to common permanent resident in
17 southern Nevada. This species was not analyzed for the Millers SEZ in the Draft Solar PEIS.
18 The species inhabits rolling foothills, mountain areas, and desert shrublands. It nests on cliff
19 faces and in large trees in open areas. Potentially suitable foraging habitat for this species may
20 occur in the SEZ and throughout the area of indirect effects (Table 11.7.12.1-1). On the basis of
21 an evaluation of SWReGAP land cover types, there is no suitable nesting habitat within the area
22 of direct effects, but about 720 acres (3 km²) of cliff and rock outcrop habitat that may be
23 potentially suitable nesting habitat occurs in the area of indirect effects.
24
25

26 **Loggerhead Shrike.** The loggerhead shrike is a common winter resident in lowlands and
27 foothills of southern Nevada. This species was not analyzed for the Millers SEZ in the Draft
28 Solar PEIS. The species occurs in open habitats with shrubs, trees, utility lines, or other perches.
29 The highest densities of this species occur in open-canopied foothill forests. On the basis of an
30 evaluation of the SWReGAP habitat suitability model for this species, potentially suitable
31 foraging habitat for the loggerhead shrike may occur on the SEZ and throughout the area of
32 indirect effects (Table 11.7.12.1-1).
33
34

35 **Long-Eared Owl.** The long-eared owl is an uncommon year-round resident in southern
36 Nevada. This species was not analyzed for the Millers SEZ in the Draft Solar PEIS. The
37 species inhabits desert shrubland environments in proximity to riparian areas such as desert
38 washes. It nests in trees using old nests from other birds or squirrels. Potentially suitable
39 foraging habitat for this species may occur on the SEZ and throughout the area of indirect effects
40 (Table 11.7.12.1-1). On the basis of an evaluation of SWReGAP land cover types, no suitable
41 nesting habitat occurs within the SEZ, but about 54 acres (0.2 km²) of pinyon-juniper woodlands
42 that may be potentially suitable nesting habitat occurs in the area of indirect effects.
43
44

1 **TABLE 11.7.12.1-1 Habitats, Potential Impacts, and Potential Mitigation for Special Status Species That Could Be Affected by Solar**
 2 **Energy Development on the Proposed Millers SEZ as Revised^a**

Common Name	Scientific Name	Listing Status ^b	Habitat ^c	Maximum Area of Potential Habitat Affected ^d		Overall Impact Magnitude ^g and Species-Specific Mitigation ^h
				Within SEZ (Direct Effects) ^e	Outside SEZ (Indirect Effects) ^f	
<i>Plants</i>						
Tecopa bird's beak	<i>Cordylanthus tecopensis</i>	BLM-S; FWS-SC; NV-S2	Known from Esmeralda and Nye Counties, Nevada, as well as Inyo County, California. Inhabits open, moist alkali-crusted clay soils of deep springs, seeps, and outflow drainages. About 97,000 acres ⁱ of potentially suitable habitat occurs within the SEZ region.	1,000 acres of potentially suitable habitat lost (1.0% of available potentially suitable habitat)	6,600 acres of potentially suitable habitat (6.8% of available potentially suitable habitat)	Moderate overall impact. Habitats on the SEZ may be directly affected by construction and operations. Habitats on the SEZ and in the area of indirect effects may also be affected by groundwater withdrawal. The impact of water withdrawal on the regional groundwater system that supports aquatic and mesic habitat in the SEZ region would depend on the volume of water withdrawn to support construction and operations. Avoiding or limiting withdrawals from this regional groundwater system could reduce impacts on this species to small or negligible levels. Note that these potential impact magnitudes and potential mitigation measures also apply to all groundwater-dependent special status species that may occur in the SEZ region.

TABLE 11.7.12.1-1 (Cont.)

Common Name	Scientific Name	Listing Status ^b	Habitat ^c	Maximum Area of Potential Habitat Affected ^d		Overall Impact Magnitude ^f and Species-Specific Mitigation ^h
				Within SEZ (Direct Effects) ^e	Outside SEZ (Indirect Effects) ^f	
Invertebrates						
Wong's pyrg	<i>Pyrgulopsis wongi</i>	BLM-S; NV-S1	Known from Mineral County, Nevada and Inyo County, California. Occurs in aquatic habitats in the Owens River drainage and the Deep Springs, Fish Lake, and Huntton Valleys. Nearest recorded occurrences are from Mineral County, approximately 48 mi ^j southwest of the SEZ. The amount of suitable habitat in the SEZ region has not been determined.	0 acres	0 acres within the 5-mi area surrounding the SEZ, but suitable habitat elsewhere in the SEZ region could be affected by groundwater withdrawals.	Small to large overall impact. Habitats may be affected by groundwater withdrawal. See Topeca bird's beak for potential impacts and mitigation measures applicable to all groundwater-dependent special status species.
Birds						
Golden eagle	<i>Aquila chrysaetos</i>	BLM-S	An uncommon to common permanent resident and migrant in southern Nevada. Habitat includes rolling foothills, mountain areas, and desert shrublands. Nests on cliff faces and in large trees in open areas. About 4,850,000 acres of potentially suitable habitat occurs within the SEZ region.	15,000 acres of potentially suitable habitat lost (0.3% of available potentially suitable habitat)	120,100 acres of potentially suitable habitat (2.5% of available potentially suitable habitat)	Small overall impact. Direct impact on foraging habitat only. Avoidance of direct impacts on all foraging habitat is not feasible because suitable foraging habitat is widespread in the area of direct effects.
Loggerhead shrike	<i>Lanius ludovicianus</i>	BLM-S	A common winter resident in lowlands and foothills in southern Nevada. Prefers open habitats with shrubs, trees, utility lines, or other perches. Highest density occurs in open-canopied foothill forests. About 4,800,000 acres of potentially suitable habitat occurs within the SEZ region.	15,000 acres of potentially suitable habitat lost (0.3% of available potentially suitable habitat)	120,000 acres of potentially suitable habitat (2.5% of available potentially suitable habitat)	Small overall impact. Direct impact on foraging habitat only. Avoidance of direct impacts on all foraging habitat is not feasible because suitable foraging habitat is widespread in the area of direct effects.

TABLE 11.7.12.1-1 (Cont.)

Common Name	Scientific Name	Listing Status ^b	Habitat ^c	Maximum Area of Potential Habitat Affected ^d		Overall Impact Magnitude ^f and Species-Specific Mitigation ^h
				Within SEZ (Direct Effects) ^e	Outside SEZ (Indirect Effects) ^f	
Birds (Cont.)						
Long-eared owl	<i>Asio otus</i>	BLM-S	An uncommon yearlong resident in southern Nevada. Occurs in desert shrubland environments in proximity to riparian areas such as desert washes. Nests in trees using old nests from other birds or squirrels. About 4,800,000 acres of potentially suitable habitat occurs within the SEZ region.	15,000 acres of potentially suitable habitat lost (0.3% of available potentially suitable habitat)	119,600 acres of potentially suitable habitat (2.5% of available potentially suitable habitat)	Small overall impact. Direct impact on foraging habitat only. Avoidance of direct impacts on all foraging habitat is not feasible because suitable foraging habitat is widespread in the area of direct effects.
Mammals						
Big brown bat	<i>Eptesicus fuscus</i>	BLM-S	Occurs throughout the southwestern United States in various habitat types. Uncommon in hot desert environments, but may occur in areas in close proximity to water sources such as lakes and washes. Roosts in buildings, caves, mines, and trees. About 3,700,000 acres of potentially suitable habitat occurs within the SEZ region.	16,400 acres of potentially suitable habitat lost (0.4% of available potentially suitable habitat)	121,300 acres of potentially suitable habitat (2.7% of available potentially suitable habitat)	Small overall impact. Direct impact on foraging habitat only. Avoidance of direct impacts on all foraging habitat is not feasible because suitable foraging habitat is widespread in the area of direct effects.
Brazilian free-tailed bat	<i>Tadarida brasiliensis</i>	BLM-S	A fairly common year-round resident in southern Nevada. Occurs in a variety of habitats including woodlands, shrublands, and grasslands. Roosts in caves, crevices, and buildings. About 4,250,000 acres of potentially suitable habitat occurs within the SEZ region.	16,400 acres of potentially suitable habitat lost (0.4% of available potentially suitable habitat)	122,000 acres of potentially suitable habitat (2.9% of available potentially suitable habitat)	Small overall impact. Direct impact on foraging habitat only. Avoidance of direct impacts on all foraging habitat is not feasible because suitable foraging habitat is widespread in the area of direct effects.

TABLE 11.7.12.1-1 (Cont.)

Common Name	Scientific Name	Listing Status ^b	Habitat ^c	Maximum Area of Potential Habitat Affected ^d		Overall Impact Magnitude ^f and Species-Specific Mitigation ^h
				Within SEZ (Direct Effects) ^e	Outside SEZ (Indirect Effects) ^f	
Mammals (Cont.)						
California myotis	<i>Myotis californicus</i>	BLM-S	A common year-round resident in southern Nevada. Occurs in a variety of habitats including desert, chaparral, woodlands, and forests. Roosts primarily in crevices, but will also use buildings, mines, and hollow trees. About 3,500,000 acres of potentially suitable habitat occurs within the SEZ region.	16,400 acres of potentially suitable habitat lost (0.5% of available potentially suitable habitat)	121,100 acres of potentially suitable habitat (3.5% of available potentially suitable habitat)	Small overall impact. Direct impact on foraging habitat only. Avoidance of direct impacts on all foraging habitat is not feasible because suitable foraging habitat is widespread in the area of direct effects.
Hoary bat	<i>Lasiurus cinereus</i>	BLM-S	The most widespread North American bat species, occurs throughout southern Nevada in various habitat types. Occurs in habitats such as woodlands, foothills, desert shrublands, and chaparral. Roosts primarily in trees. About 1,100,000 acres of potentially suitable habitat occurs within the SEZ region.	4,700 acres of potentially suitable habitat lost (0.4% of available potentially suitable habitat)	27,300 acres of potentially suitable habitat (2.5% of available suitable habitat)	Small overall impact. Direct impact on foraging habitat only. Avoidance of direct impacts on all foraging habitat is not feasible because suitable foraging habitat is widespread in the area of direct effects.

TABLE 11.7.12.1-1 (Cont.)

Common Name	Scientific Name	Listing Status ^b	Habitat ^c	Maximum Area of Potential Habitat Affected ^d		Overall Impact Magnitude ^f and Species-Specific Mitigation ^h
				Within SEZ (Direct Effects) ^e	Outside SEZ (Indirect Effects) ^f	
Mammals (Cont.)						
Long-legged myotis	<i>Myotis volans</i>	BLM-S	Common to uncommon year-round resident in southern Nevada. Uncommon in desert and arid grassland environments. Most common in woodlands above 4,000 ft elevation. Forages in chaparral, scrub, woodlands, and desert shrublands. Roosts in trees, caves, and crevices. About 3,700,000 acres of potentially suitable habitat occurs within the SEZ region.	16,400 acres of potentially suitable habitat lost (0.4% of available potentially suitable habitat)	121,200 acres of potentially suitable habitat (3.3% of available potentially suitable habitat)	Small overall impact. Direct impact on foraging habitat only. Avoidance of direct impacts on all foraging habitat is not feasible because suitable foraging habitat is widespread in the area of direct effects.
Silver-haired bat	<i>Lasiorycteris noctivagans</i>	BLM-S	Uncommon year-round resident in desert habitats of southern Nevada. Forages in coniferous forests, foothill woodlands, and montane riparian habitats. May also forage in desert shrublands. Primarily roosts in hollow trees. About 4,150,000 acres of potentially suitable habitat occurs within the SEZ region.	13,300 acres of potentially suitable habitat lost (0.3% of available potentially suitable habitat)	103,000 acres of potentially suitable habitat (2.5% of available potentially suitable habitat)	Small overall impact. Direct impact on foraging habitat only. Avoidance of direct impacts on all foraging habitat is not feasible because suitable foraging habitat is widespread in the area of direct effects.

^a The species presented in this table represent new species identified following publication of the Draft Solar PEIS or a re-evaluation of those species that were determined to have moderate or large impacts in the Draft Solar PEIS. The other special status species for this SEZ are identified in Table 11.7.12.1-1 of the Draft Solar PEIS.

^b BLM-S = listed as sensitive by the BLM.

Footnotes continued on next page.

TABLE 11.7.12.1-1 (Cont.)

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- ^c Potentially suitable habitat was determined by using SWReGAP habitat suitability models (USGS 2004, 2007). Area of potentially suitable habitat for each species is presented for the SEZ region, which is defined as the area within 50 mi (80 km) of the SEZ center.
- ^d Maximum area of potentially suitable habitat that could be affected relative to availability within the SEZ region. Habitat availability for each species within the region was determined by using SWReGAP habitat suitability models (USGS 2004, 2007). This approach probably overestimates the amount of suitable habitat in the project area.
- ^e Direct effects within the SEZ consist of the ground-disturbing activities associated with construction and the maintenance of an altered environment associated with operations.
- ^f Area of indirect effects was assumed to be the area adjacent to the SEZ within 5 mi (8 km) of the SEZ boundary where ground-disturbing activities would not occur. Indirect effects include effects from surface runoff, dust, noise, lighting, and so on from project developments. The potential degree of indirect effects would decrease with increasing distance away from the SEZ.
- ^g Overall impact magnitude categories were based on professional judgment and are as follows: (1) *small*: $\leq 1\%$ of the population or its habitat would be lost and the activity would not result in a measurable change in carrying capacity or population size in the affected area; (2) *moderate*: >1 but $\leq 10\%$ of the population or its habitat would be lost and the activity would result in a measurable but moderate (not destabilizing) change in carrying capacity or population size in the affected area; (3) *large*: $>10\%$ of a population or its habitat would be lost and the activity would result in a large, measurable, and destabilizing change in carrying capacity or population size in the affected area. Note that much greater weight was given to the magnitude of direct effects because those effects would be difficult to mitigate. Design features would reduce most indirect effects to negligible levels.
- ^h Species-specific mitigations are suggested here, but final mitigations should be developed in consultation with state and federal agencies and should be based on pre-disturbance surveys.
- ⁱ To convert acres to km^2 , multiply by 0.004047.
- ^j To convert mi to km, multiply by 1.6093.

1 **Big Brown Bat.** The big brown bat is a fairly common year-round resident in southern
2 Nevada. This species was not analyzed for the Millers SEZ in the Draft Solar PEIS. The big
3 brown bat is uncommon in desert habitats but may occur in desert shrublands in close proximity
4 to water sources. The species inhabits desert shrubland environments in proximity to riparian
5 areas such as desert washes. It roosts in buildings, caves, mines, and trees. Potentially suitable
6 foraging habitat for this species may occur on the SEZ and throughout the area of indirect effects
7 (Table 11.7.12.1-1). On the basis of an evaluation of SWReGAP land cover types, potentially
8 suitable roosting habitat (forests and rock outcrops) does not occur on the SEZ. However,
9 approximately 54 acres (0.2 km²) of woodland habitat (pinyon-juniper) and 720 acres (3 km²) of
10 cliff and rock outcrop habitat that may be potentially suitable roosting habitat occur in the area of
11 indirect effects.
12
13

14 **Brazilian Free-Tailed Bat.** The Brazilian free-tailed bat is a fairly common year-round
15 resident in southern Nevada. This species was not analyzed for the Millers SEZ in the Draft
16 Solar PEIS. The species inhabits woodlands, shrublands, and grasslands. It roosts in caves and
17 crevices. Potentially suitable foraging habitat for this species may occur on the SEZ and
18 throughout the area of indirect effects (Table 11.7.12.1-1). On the basis of an evaluation of
19 SWReGAP land cover types, potentially suitable roosting habitat (forests and rock outcrops)
20 does not occur on the SEZ. However, approximately 720 acres (3 km²) of cliff and rock outcrop
21 habitat that may be potentially suitable roosting habitat occurs in the area of indirect effects.
22
23

24 **California Myotis.** The California myotis is a fairly common year-round resident in
25 southern Nevada. This species was not analyzed for the Millers SEZ in the Draft Solar PEIS. The
26 species inhabits desert, chaparral, woodlands, and forests. It roosts primarily in crevices but will
27 also use buildings, mines, and hollow trees. Potentially suitable foraging habitat for this species
28 may occur on the SEZ and throughout the area of indirect effects (Table 11.7.12.1-1). On the
29 basis of an evaluation of SWReGAP land cover types, potentially suitable roosting habitat
30 (forests and rock outcrops) does not occur on the SEZ. However, approximately 54 acres
31 (0.2 km²) of woodland habitat (pinyon-juniper) and 720 acres (3 km²) of cliff and rock outcrop
32 habitat that may be potentially suitable roosting habitat occur in the area of indirect effects.
33
34

35 **Hoary Bat.** The hoary bat is a fairly common year-round resident in southern Nevada.
36 This species was not analyzed for the Millers SEZ in the Draft Solar PEIS. The species
37 inhabits woodlands, foothills, desert shrublands, and chaparral. It roosts primarily in trees.
38 Potentially suitable foraging habitat for this species may occur on the SEZ and throughout
39 the area of indirect effects (Table 11.7.12.1-1). On the basis of an evaluation of SWReGAP
40 land cover types, potentially suitable roosting habitat (forests) does not occur on the SEZ
41 (Table 11.7.12.1-1). However, approximately 54 acres (0.2 km²) of woodland habitat (pinyon-
42 juniper) that may be potentially suitable roosting habitat occurs in the area of indirect effects.
43
44

45 **Long-Legged Myotis.** The long-legged myotis is a common to uncommon year-round
46 resident in southern Nevada. This species was not analyzed for the Millers SEZ in the Draft

1 Solar PEIS. This species is uncommon in desert and arid grassland environments and most
2 common in woodlands above 4,000 ft (1,291 m) elevation. It forages in chaparral, scrub,
3 woodlands, and desert shrublands and roosts in trees, caves, and crevices. Potentially suitable
4 foraging habitat for this species may occur on the SEZ and throughout the area of indirect effects
5 (Table 11.7.12.1-1). On the basis of an evaluation of SWReGAP land cover types, potentially
6 suitable roosting habitat (forests and rock outcrops) does not occur on the SEZ. However,
7 approximately 54 acres (0.2 km²) of woodland habitat (pinyon-juniper) and 720 acres (3 km²) of
8 cliff and rock outcrop habitat that may be potentially suitable roosting habitat occur in the area of
9 indirect effects.

10
11
12 **Silver-Haired Bat.** The silver-haired bat is an uncommon year-round resident in
13 southern Nevada. This species was not analyzed for the Millers SEZ in the Draft Solar PEIS.
14 The species inhabits coniferous forests, foothill woodlands, and montane riparian habitats. It
15 may also forage in desert shrublands. This species primarily roosts in hollow trees. Potentially
16 suitable foraging habitat for this species may occur on the SEZ and throughout the area of
17 indirect effects (Table 11.7.12.1-1). On the basis of an evaluation of SWReGAP land
18 cover types, potentially suitable roosting habitat (forests) does not occur on the SEZ
19 (Table 11.7.12.1-1). However, approximately 54 acres (0.2 km²) of woodland habitat (pinyon-
20 juniper) that may be potentially suitable roosting habitat occurs in the area of indirect effects.

21 22 23 **11.7.12.2 Impacts**

24
25 Overall impact magnitude categories were based on professional judgment and include
26 (1) *small*: a relatively small proportion ($\leq 1\%$) of the special status species' habitat within the
27 SEZ region would be lost; (2) *moderate*: an intermediate proportion (>1 but $\leq 10\%$) of the special
28 status species' habitat would be lost; and (3) *large*: $>10\%$ of the special status species' habitat
29 would be lost.

30
31 As presented in the Draft Solar PEIS, solar energy development within the Millers SEZ
32 could affect potentially suitable habitats of special status species. The analysis presented in the
33 Draft Solar PEIS for the Millers SEZ indicated that development would result in no impact or a
34 small overall impact on all special status species. Development within the Millers SEZ could still
35 affect the same 19 species evaluated in the Draft Solar PEIS; however, the reduction in the
36 developable area would result in reduced (and still small) impact levels compared to original
37 estimates in the Draft Solar PEIS.

38
39 In addition, impacts on the 11 BLM-designated sensitive species that were not evaluated
40 for the Millers SEZ in the Draft Solar PEIS are discussed below and in Table 11.7.12.1-1. The
41 impact assessment for these additional species was carried out in the same way as for those
42 species analyzed in the Draft Solar PEIS (Section 11.7.12.2 of the Draft Solar PEIS).

43
44
45 **Tecopa Bird's Beak.** The Tecopa bird's beak was not analyzed for the Millers SEZ in
46 the Draft Solar PEIS. This species is known from Esmeralda and Nye Counties in Nevada, as

1 well as Inyo County, California. It inhabits open, moist alkali-crust clay soils of deep springs,
2 seeps, and outflow drainages at elevations between 2,100 and 4,900 ft (640 and 1,494 m). Other
3 potentially suitable habitat types include mesic meadows and playa margins. On the basis of
4 SWReGAP land cover types, approximately 1,000 acres (4 km²) of potentially suitable habitat
5 on the revised area of the Millers SEZ could be directly affected by construction and operations
6 (Table 11.7.12.1-1). This direct effects area represents 1.0% of potentially suitable habitat in the
7 SEZ region. About 6,600 acres (27 km²) of potentially suitable habitat occurs in the area of
8 indirect effects; this area represents about 6.8% of the available suitable foraging habitat in the
9 SEZ region (Table 11.7.12.1-1). Most of this suitable habitat is represented by playa habitat.

10
11 The overall impact on the Tecopa bird's beak from construction, operation, and
12 decommissioning of utility-scale solar energy facilities within the revised area of the Millers
13 SEZ is considered moderate, because the amount of potentially suitable foraging habitat for this
14 species in the area of direct effects represents greater than 1% but less than 10% of potentially
15 suitable foraging habitat in the SEZ region. Groundwater withdrawals to support solar energy
16 development on the SEZ may affect habitat for the Tecopa bird's beak on the SEZ and
17 throughout the area of indirect effects. Impacts of groundwater depletion from solar energy
18 development in the revised area of the Millers SEZ cannot be quantified without identification of
19 the cumulative amount of groundwater withdrawals needed to support development on the SEZ.
20 Consequently, the overall impact on this species would depend in part on the solar energy
21 technology deployed, the scale of development within the SEZ, the type of cooling system used,
22 and the degree of influence of water withdrawals in the SEZ on drawdown and surface water
23 discharges in habitats supporting this species (Table 11.7.12.1-1).

24
25 The implementation of design features and complete avoidance or limitations of
26 groundwater withdrawals from the regional groundwater system would reduce impacts on the
27 Tecopa bird's beak and other groundwater-dependent species to small or negligible levels.
28 Impacts can be better quantified for specific projects once water needs are identified and through
29 application of a regional groundwater model.

30
31
32 **Wong's Pyrg.** The Wong's pyrg is a freshwater springsnail that is known from the
33 Owens River drainage and the Deep Springs, Fish Lake, and Huntoon Valleys in Inyo County,
34 California, as well as Mineral County, Nevada (Hershler 1994). Although potentially suitable
35 habitat for this species does not occur on the SEZ, this species is known to occur in aquatic
36 habitats in Mineral County, Nevada, approximately 48 mi (77 km) southwest of the SEZ.
37 Groundwater withdrawn from the regional groundwater basin to serve construction and
38 operations of solar energy facilities on the SEZ could affect aquatic and riparian habitats for
39 this species. Such impacts would result from the lowering of the water table and alteration of
40 hydrologic processes.

41
42 Impacts of groundwater depletion from solar energy development in the revised area
43 of the Millers SEZ cannot be quantified without identification of the cumulative amount of
44 groundwater withdrawals needed to support development on the SEZ. Consequently, the overall
45 impact on the Wong's pyrg could range from small to large and would depend in part on the
46 solar energy technology deployed, the scale of development within the SEZ, the type of cooling

1 system used, and the degree of influence of water withdrawals in the SEZ on drawdown and
2 surface water discharges in habitats supporting these species (Table 11.7.12.1-1).

3
4 The implementation of design features and complete avoidance or limitations of
5 groundwater withdrawals from the regional groundwater system would reduce impacts on the
6 Wong's pyrg and other groundwater-dependent species to small or negligible levels. Impacts can
7 be better quantified for specific projects once water needs are identified and through application
8 of a regional groundwater model.

9
10
11 **Golden Eagle.** The golden eagle was not analyzed for the Millers SEZ in the Draft Solar
12 PEIS. This species is an uncommon to common permanent resident in southern Nevada, and
13 potentially suitable foraging habitat is expected to occur in the affected area of the Millers SEZ.
14 Approximately 15,000 acres (61 km²) of potentially suitable foraging habitat on the SEZ could
15 be directly affected by construction and operations (Table 11.7.12.1-1). This direct effects area
16 represents 0.3% of potentially suitable habitat in the SEZ region. About 120,100 acres (486 km²)
17 of potentially suitable foraging habitat occurs in the area of indirect effects; this area represents
18 about 2.5% of the available suitable foraging habitat in the SEZ region (Table 11.7.12.1-1). Most
19 of this area could serve as foraging habitat (open shrublands). On the basis of an evaluation of
20 SWReGAP land cover types, there is no suitable nesting habitat within the area of direct effects.
21 However, about 720 acres (3 km²) of cliff and rock outcrop habitat that may be potentially
22 suitable nesting habitat occurs in the area of indirect effects.

23
24 The overall impact on the golden eagle from construction, operation, and
25 decommissioning of utility-scale solar energy facilities within the Millers SEZ is considered
26 small, because the amount of potentially suitable foraging habitat for this species in the area of
27 direct effects represents less than 1% of potentially suitable foraging habitat in the SEZ region.
28 The implementation of programmatic design features is expected to be sufficient to reduce
29 indirect impacts on this species to negligible levels. Avoidance of direct impacts on all
30 potentially suitable foraging habitat is not a feasible way to mitigate impacts on the golden eagle,
31 because potentially suitable shrubland is widespread throughout the area of direct effects and
32 readily available in other portions of the affected area.

33
34
35 **Loggerhead Shrike.** The loggerhead shrike was not analyzed for the Millers SEZ in the
36 Draft Solar PEIS. This species is a common winter resident in lowlands and foothills of southern
37 Nevada. Approximately 15,000 acres (61 km²) of potentially suitable foraging habitat on
38 the SEZ could be directly affected by construction and operations (Table 11.7.12.1-1). This
39 direct effects area represents 0.3% of potentially suitable habitat in the SEZ region. About
40 120,000 acres (486 km²) of potentially suitable foraging habitat occurs in the area of
41 indirect effects; this area represents about 2.5% of the available suitable foraging habitat in
42 the SEZ region (Table 11.7.12.1-1).

43
44 The overall impact on the loggerhead shrike from construction, operation, and
45 decommissioning of utility-scale solar energy facilities within the Millers SEZ is considered
46 small, because the amount of potentially suitable foraging habitat for this species in the area of

1 direct effects represents less than 1% of potentially suitable foraging habitat in the SEZ region.
2 The implementation of programmatic design features is expected to be sufficient to reduce
3 indirect impacts on this species to negligible levels. Avoidance of direct impacts on all
4 potentially suitable foraging habitat is not a feasible way to mitigate impacts on the loggerhead
5 shrike, because potentially suitable shrubland is widespread throughout the area of direct effects
6 and is readily available in other portions of the affected area.
7
8

9 **Long-Eared Owl.** The long-eared owl was not analyzed for the Millers SEZ in the Draft
10 Solar PEIS. This species is an uncommon to common permanent resident in southern Nevada
11 and potentially suitable foraging habitat is expected to occur in the affected area of the Millers
12 SEZ. Approximately 15,000 acres (61 km²) of potentially suitable foraging habitat on the SEZ
13 could be directly affected by construction and operations (Table 11.7.12.1-1). This direct effects
14 area represents 0.3% of potentially suitable habitat in the SEZ region. About 119,600 acres
15 (484 km²) of potentially suitable foraging habitat occurs in the area of indirect effects; this area
16 represents about 2.5% of the available suitable foraging habitat in the SEZ region
17 (Table 11.7.12.1-1).
18

19 The overall impact on the long-eared owl from construction, operation, and
20 decommissioning of utility-scale solar energy facilities within the Millers SEZ is considered
21 small, because the amount of potentially suitable foraging habitat for this species in the area of
22 direct effects represents less than 1% of potentially suitable foraging habitat in the SEZ region.
23 The implementation of programmatic design features is expected to be sufficient to reduce
24 indirect impacts on this species to negligible levels. Avoidance of direct impacts on all
25 potentially suitable foraging habitat is not a feasible way to mitigate impacts on the long-eared
26 owl, because potentially suitable shrubland is widespread throughout the area of direct effects
27 and is readily available in other portions of the affected area.
28
29

30 **Big Brown Bat.** The big brown bat is a fairly common year-round resident in southern
31 Nevada. This species was not analyzed for the Millers SEZ in the Draft Solar PEIS. Suitable
32 roosting habitats (caves, forests, and buildings) are not expected to occur on the SEZ, but the
33 availability of suitable roosting sites in the area of indirect effects has not been determined.
34 Approximately 16,400 acres (66 km²) of potentially suitable foraging habitat on the SEZ could
35 be directly affected by construction and operations (Table 11.7.12.1-1). This direct effects area
36 represents about 0.4% of potentially suitable foraging habitat in the region. About 121,300 acres
37 (491 km²) of potentially suitable foraging habitat occurs in the area of indirect effects; this area
38 represents about 2.7% of the available suitable foraging habitat in the region (Table 11.7.12.1-1).
39 On the basis of an evaluation of SWReGAP land cover types, potentially suitable roosting
40 habitat (forests and rock outcrops) does not occur on the SEZ. However, approximately 54 acres
41 (0.2 km²) of woodland habitat (pinyon-juniper) and 720 acres (3 km²) of cliff and rock outcrop
42 habitat that may be potentially suitable roosting habitat occurs in the area of indirect effects.
43

44 The overall impact on the big brown bat from construction, operation, and
45 decommissioning of utility-scale solar energy facilities within the Millers SEZ is considered
46 small, because the amount of potentially suitable habitat for this species in the area of direct

1 effects represents less than 1% of potentially suitable habitat in the region. The implementation
2 of programmatic design features is expected to be sufficient to reduce indirect impacts on this
3 species to negligible levels. Avoidance of all potentially suitable foraging habitat is not a feasible
4 way to mitigate impacts, because potentially suitable foraging habitat is widespread throughout
5 the area of direct effects and is readily available in other portions of the SEZ region.
6
7

8 **Brazilian Free-Tailed Bat.** The Brazilian free-tailed bat is a fairly common year-round
9 resident in southern Nevada. This species was not analyzed for the Millers SEZ in the Draft
10 Solar PEIS. Suitable roosting habitats (caves, forests, and buildings) are not expected to occur on
11 the SEZ, but the availability of suitable roosting sites in the area of indirect effects has not been
12 determined. Approximately 16,400 acres (66 km²) of potentially suitable foraging habitat on the
13 revised SEZ could be directly affected by construction and operations (Table 11.7.12.1-1). This
14 direct effects area represents about 0.4% of potentially suitable foraging habitat in the region.
15 About 122,000 acres (494 km²) of potentially suitable foraging habitat occurs in the area of
16 indirect effects; this area represents about 2.9% of the available suitable foraging habitat in the
17 region (Table 11.7.12.1-1). On the basis of an evaluation of SWReGAP land cover types,
18 potentially suitable roosting habitat (forests and rock outcrops) does not occur on the SEZ.
19 However, approximately 54 acres (0.2 km²) of woodland habitat (pinyon-juniper) and 720 acres
20 (3 km²) of cliff and rock outcrop habitat that may be potentially suitable roosting habitat occur in
21 the area of indirect effects.
22

23 The overall impact on the Brazilian free-tailed bat from construction, operation, and
24 decommissioning of utility-scale solar energy facilities within the revised Millers SEZ is
25 considered small, because the amount of potentially suitable habitat for this species in the
26 area of direct effects represents less than 1% of potentially suitable habitat in the region. The
27 implementation of programmatic design features is expected to be sufficient to reduce indirect
28 impacts on this species to negligible levels. Avoidance of all potentially suitable foraging habitat
29 is not a feasible way to mitigate impacts, because potentially suitable foraging habitat is
30 widespread throughout the area of direct effects and is readily available in other portions of the
31 SEZ region.
32
33

34 **California Myotis.** The California myotis is a fairly common year-round resident in
35 southern Nevada. This species was not analyzed for the Millers SEZ in the Draft Solar PEIS.
36 Suitable roosting habitats (forests and rock outcrops) are not expected to occur on the SEZ, but
37 the availability of suitable roosting sites in the area of indirect effects has not been determined.
38 Approximately 16,400 acres (66 km²) of potentially suitable foraging habitat on the SEZ could
39 be directly affected by construction and operations (Table 11.7.12.1-1). This direct effects area
40 represents about 0.5% of potentially suitable foraging habitat in the region. About 121,100 acres
41 (490 km²) of potentially suitable foraging habitat occurs in the area of indirect effects; this area
42 represents about 3.5% of the available suitable foraging habitat in the region (Table 11.7.12.1-1).
43 On the basis of an evaluation of SWReGAP land cover types, potentially suitable roosting
44 habitat (forests and rock outcrops) does not occur on the SEZ. However, approximately 54 acres
45 (0.2 km²) of woodland habitat (pinyon-juniper) and 720 acres (3 km²) of cliff and rock outcrop
46 habitat that may be potentially suitable roosting habitat occur in the area of indirect effects.

1 The overall impact on the California myotis from construction, operation, and
2 decommissioning of utility-scale solar energy facilities within the Millers SEZ is considered
3 small, because the amount of potentially suitable habitat for this species in the area of direct
4 effects represents less than 1% of potentially suitable habitat in the region. The implementation
5 of programmatic design features is expected to be sufficient to reduce indirect impacts on this
6 species to negligible levels. Avoidance of all potentially suitable foraging habitat is not a feasible
7 way to mitigate impacts, because potentially suitable foraging habitat is widespread throughout
8 the area of direct effects and is readily available in other portions of the SEZ region.
9

10
11 **Hoary Bat.** The hoary bat is a fairly common year-round resident in southern Nevada.
12 This species was not analyzed for the Millers SEZ in the Draft Solar PEIS. Suitable roosting
13 habitats (forests) are not expected to occur on the SEZ, but the availability of suitable roosting
14 sites in the area of indirect effects has not been determined. Approximately 4,700 acres (19 km²)
15 of potentially suitable foraging habitat on the SEZ could be directly affected by construction and
16 operations (Table 11.7.12.1-1). This direct effects area represents 0.4% of potentially suitable
17 foraging habitat in the region. About 27,300 acres (110 km²) of potentially suitable foraging
18 habitat occurs in the area of indirect effects; this area represents about 2.5% of the available
19 suitable foraging habitat in the region (Table 11.7.12.1-1). On the basis of an evaluation of
20 SWReGAP land cover types, potentially suitable roosting habitat does not occur on the SEZ.
21 However, approximately 54 acres (0.2 km²) of woodland habitat (pinyon-juniper) that may be
22 potentially suitable roosting habitat occurs in the area of indirect effects.
23

24 The overall impact on the hoary bat from construction, operation, and decommissioning
25 of utility-scale solar energy facilities within the Millers SEZ is considered small, because the
26 amount of potentially suitable habitat for this species in the area of direct effects represents less
27 than 1% of potentially suitable habitat in the region. The implementation of programmatic design
28 features is expected to be sufficient to reduce indirect impacts on this species to negligible levels.
29 Avoidance of all potentially suitable foraging habitat is not a feasible way to mitigate impacts,
30 because potentially suitable foraging habitat is widespread throughout the area of direct effects
31 and is readily available in other portions of the SEZ region.
32

33
34 **Long-Legged Myotis.** The long-legged myotis is a common to uncommon year-round
35 resident in southern Nevada. This species was not analyzed for the Millers SEZ in the Draft
36 Solar PEIS. Suitable roosting habitats (forests and rock outcrops) are not expected to occur on
37 the SEZ, but the availability of suitable roosting sites in the area of indirect effects has not been
38 determined. Approximately 16,400 acres (66 km²) of potentially suitable foraging habitat on the
39 SEZ could be directly affected by construction and operations (Table 11.7.12.1-1). This direct
40 effects area represents about 0.4% of potentially suitable foraging habitat in the region. About
41 121,200 acres (490 km²) of potentially suitable foraging habitat occurs in the area of indirect
42 effects; this area represents about 3.3% of the available suitable foraging habitat in the region
43 (Table 11.7.12.1-1). On the basis of an evaluation of SWReGAP land cover types, potentially
44 suitable roosting habitat (forests and rock outcrops) does not occur on the SEZ. However,
45 approximately 54 acres (0.2 km²) of woodland habitat (pinyon-juniper) and 720 acres (3 km²) of

1 cliff and rock outcrop habitat that may be potentially suitable roosting habitat occur in the area of
2 indirect effects.

3
4 The overall impact on the long-legged myotis from construction, operation, and
5 decommissioning of utility-scale solar energy facilities within the Millers SEZ is considered
6 small, because the amount of potentially suitable habitat for this species in the area of direct
7 effects represents less than 1% of potentially suitable habitat in the region. The implementation
8 of programmatic design features is expected to be sufficient to reduce indirect impacts on this
9 species to negligible levels. Avoidance of all potentially suitable foraging habitat is not a feasible
10 way to mitigate impacts, because potentially suitable foraging habitat is widespread throughout
11 the area of direct effects and is readily available in other portions of the SEZ region.

12
13
14 **Silver-Haired Bat.** The silver-haired bat is an uncommon year-round resident in
15 southern Nevada. This species was not analyzed for the Millers SEZ in the Draft Solar PEIS.
16 Suitable roosting habitats (forests) are not expected to occur on the SEZ, but the availability of
17 suitable roosting sites in the area of indirect effects has not been determined. Approximately
18 13,300 acres (54 km²) of potentially suitable foraging habitat on the revised SEZ could be
19 directly affected by construction and operations (Table 11.7.12.1-1). This direct effects area
20 represents about 0.3% of potentially suitable foraging habitat in the region. About 103,000 acres
21 (417 km²) of potentially suitable foraging habitat occurs in the area of indirect effects; this area
22 represents about 2.5% of the available suitable foraging habitat in the region (Table 11.7.12.1-1).
23 On the basis of an evaluation of SWReGAP land cover types, potentially suitable roosting
24 habitat does not occur on the SEZ. However, approximately 54 acres (0.2 km²) of woodland
25 habitat (pinyon-juniper) that may be potentially suitable roosting habitat occurs in the area of
26 indirect effects.

27
28 The overall impact on the silver-haired bat from construction, operation, and
29 decommissioning of utility-scale solar energy facilities within the revised Millers SEZ is
30 considered small, because the amount of potentially suitable habitat for this species in the
31 area of direct effects represents less than 1% of potentially suitable habitat in the region. The
32 implementation of programmatic design features is expected to be sufficient to reduce indirect
33 impacts on this species to negligible levels. Avoidance of all potentially suitable foraging habitat
34 is not a feasible way to mitigate impacts, because potentially suitable foraging habitat is
35 widespread throughout the area of direct effects and is readily available in other portions of the
36 SEZ region.

37 38 39 **11.7.12.3 SEZ-Specific Design Features and Design Feature Effectiveness**

40
41 Required programmatic design features are described in Section A.2.2 of Appendix A of
42 the Draft Solar PEIS. SEZ-specific resources and conditions will determine how programmatic
43 design features are applied, for example:

- 44
45 • Pre-disturbance surveys shall be conducted within the SEZ to determine the
46 presence and abundance of special status species, including those identified in

1 Table 11.7.12.1-1 of the Draft Solar PEIS and in Table 11.7.12.1-1 of this
2 update for the Final Solar PEIS. Disturbance to occupied habitats for these
3 species shall be avoided or minimized to the extent practicable. If avoiding or
4 minimizing impacts on occupied habitats is not possible, translocation of
5 individuals from areas of direct effects or compensatory mitigation of direct
6 effects on occupied habitats may be used to reduce impacts. A comprehensive
7 mitigation strategy for special status species that uses one or more of these
8 options to offset the impacts of development should be generated in
9 coordination with the appropriate federal and state agencies.

- 10 • Coordination shall be conducted with the USFWS and NDOW for the
11 Crescent Dunes aegialian scarab beetle, Crescent Dunes serican scarab beetle,
12 and greater sage-grouse (*Centrocercus urophasianus*)—species that are
13 candidates or under review for ESA listing. Coordination would identify an
14 appropriate survey protocol, and mitigation requirements, which may include
15 avoidance, minimization, translocation, or compensation.
16
- 17 • Avoiding or limiting groundwater withdrawals from the regional groundwater
18 basin to serve solar energy development on the SEZ will reduce or prevent
19 impacts on the following groundwater-dependent special status species that
20 may occur more than 5 mi (8 km) from the SEZ boundary: Tecopa bird’s beak
21 and Wong’s pyrg.
22

23
24 It is anticipated that implementation of the programmatic design features will reduce the
25 majority of impacts on the special status species from habitat disturbance and groundwater use.
26

27 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
28 comments received as applicable, no SEZ-specific design features have been identified. Some
29 SEZ-specific design features may be identified through the process of preparing parcels for
30 competitive offer and subsequent project-specific analysis. Projects will comply with terms and
31 conditions set forth by the USFWS Biological Opinion resulting from the programmatic
32 consultations and any necessary project-specific ESA 7 consultations.
33
34

35 **11.7.13 Air Quality and Climate**

36
37 Except as noted below, the information for air quality and climate presented for the
38 affected environment of the Draft Solar PEIS remains valid.
39
40

41 **11.7.13.1 Affected Environment**

42 43 **11.7.13.1.1 Existing Air Emissions**

44
45
46 The Draft Solar PEIS presented Esmeralda County emissions data for 2002. More
47 recent data for 2008 (EPA 2011a) were reviewed for this Final Solar PEIS. The two emissions

1 inventories used different sources and assumptions; for example, the 2008 data did not include
2 biogenic emissions. All emissions were lower in the more recent data. These changes would not
3 affect the modeled air quality impacts presented in this update.

6 ***11.7.13.1.2 Air Quality***

7
8 The calendar quarterly average NAAQS of 1.5 µg/m³ for lead (Pb) presented in
9 Table 11.7.13.1-2 of the Draft Solar PEIS has been replaced by the rolling 3-month standard
10 (0.15 µg/m³). The federal 24-hour and annual SO₂ and 1-hour O₃ standards have been revoked
11 as well (EPA 2011b). These changes will not affect the modeled air quality impacts presented in
12 this update. Nevada State Ambient Air Quality Standards (SAAQS) have not been changed.

15 **11.7.13.2 Impacts**

18 ***11.7.13.2.1 Construction***

21 **Methods and Assumptions**

23 Except as noted below, the methods and modeling assumptions are the same as those
24 presented in the Draft Solar PEIS. The developable area of the proposed Millers SEZ was
25 reduced by about 2% from 16,787 acres (67.9 km²) to 16,534 acres (66.9 km²). Given this small
26 change, remodeling was not warranted, and the modeled air quality impacts and conclusions
27 presented in the Draft Solar PEIS (as summarized below) remain valid.¹

30 **Results**

32 Predicted 24-hour and annual PM₁₀ and 24-hour PM_{2.5} concentration levels could exceed
33 the standard levels at the SEZ boundaries and in the immediate surrounding areas during the
34 construction of solar facilities. To reduce potential impacts on ambient air quality and in
35 compliance with programmatic design features, aggressive dust control measures would be used.
36 Potential particulate air quality impacts on nearby communities would not exceed standard
37 levels. Impacts from construction activities are not anticipated to exceed Class I PSD PM₁₀
38 increments at the nearest federal Class I area (John Muir WA in California). Construction
39 activities are not subject to the PSD program, and the comparison provides only a screen for

¹ At this programmatic level, detailed information on construction activities, such as facility size, type of solar technology, heavy equipment fleet, activity level, work schedule, and so forth, is not known; thus air quality modeling cannot be conducted. Therefore, it has been assumed that an area of 6,000 acres (24.28 km²) in total would be disturbed continuously; the modeling results and discussion here should be interpreted in that context. During the site-specific project phase, more detailed information would be available and more realistic air quality modeling analysis could be conducted. It is likely that impacts on ambient air quality predicted for specific projects would be much lower than those in this Final Solar PEIS.

1 gauging the magnitude of the impact. Accordingly, it is anticipated that impacts of construction
2 activities on ambient air quality would be moderate and temporary.
3

4 Given the small change in developable area, emissions from construction equipment and
5 vehicles would be almost the same as those identified in the Draft Solar PEIS. Any potential
6 impacts on AQRVs at nearby federal Class I areas would be about the same as those in the Draft
7 Solar PEIS, and the conclusions in the Draft Solar PEIS remain valid. Construction-related
8 emissions are temporary and thus would cause some unavoidable but short-term impacts.
9

10 ***11.7.13.2.2 Operations***

11
12
13 The reduction of about 2% in developable area of the proposed Millers SEZ decreases the
14 generation capacity and annual power generation by a similar percentage and thus potentially
15 avoided emissions presented in the Draft Solar PEIS. Updated estimates for emissions potentially
16 avoided by full solar development of the proposed Millers SEZ can be obtained from the table in
17 the Draft Solar PEIS by reducing the tabulated emissions shown in Table 11.7.13.2-2 of the Draft
18 Solar PEIS by 1.5%. For example, depending on the technology used, up to 3,116 tons/yr of NO_x
19 (= 98.5% × the lower end value of 3,164 tons/yr tabulated in the Draft Solar PEIS) could be
20 avoided by full solar development of the proposed Millers SEZ as revised for this Final Solar
21 PEIS. These tabulated results are consistent with, but slightly smaller than, the results presented
22 in the Draft Solar PEIS. Solar facilities built in the Millers SEZ could be more important than
23 those built in other states in terms of reducing fuel combustion-related emissions.
24
25

26 ***11.7.13.2.3 Decommissioning and Reclamation***

27
28 The discussion in the Draft Solar PEIS remains valid. Decommissioning and reclamation
29 activities would be of short duration, and their potential impacts would be moderate and
30 temporary.
31
32

33 **11.7.13.3 SEZ-Specific Design Features and Design Feature Effectiveness**

34
35 Required programmatic design features that would reduce air quality impacts are
36 described in Section A.2.2 of Appendix A of this Final Solar PEIS. Limiting dust generation
37 during construction and operations is a required programmatic design feature under the BLM
38 Solar Energy Program. These extensive fugitive dust control measures would keep off-site PM
39 levels as low as possible during construction.
40

41 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
42 comments received as applicable, no SEZ-specific design features for air quality have been
43 identified for the proposed Millers SEZ. Some SEZ-specific design features may be identified
44 through the process of preparing parcels for competitive offer and subsequent project-specific
45 analysis.
46

1 **11.7.14 Visual Resources**

2
3
4 **11.7.14.1 Affected Environment**

5
6 No boundary revisions were identified for the proposed SEZ in the Supplement to the
7 Draft Solar PEIS; however, non-development areas were identified. For the proposed Millers
8 SEZ, 253 acres (1.0 km²) of the Ione Wash and a small wetland area in the southern portion of
9 the SEZ were identified as non-development areas. The remaining developable area within the
10 SEZ is 16,534 acres (66.9 km²).

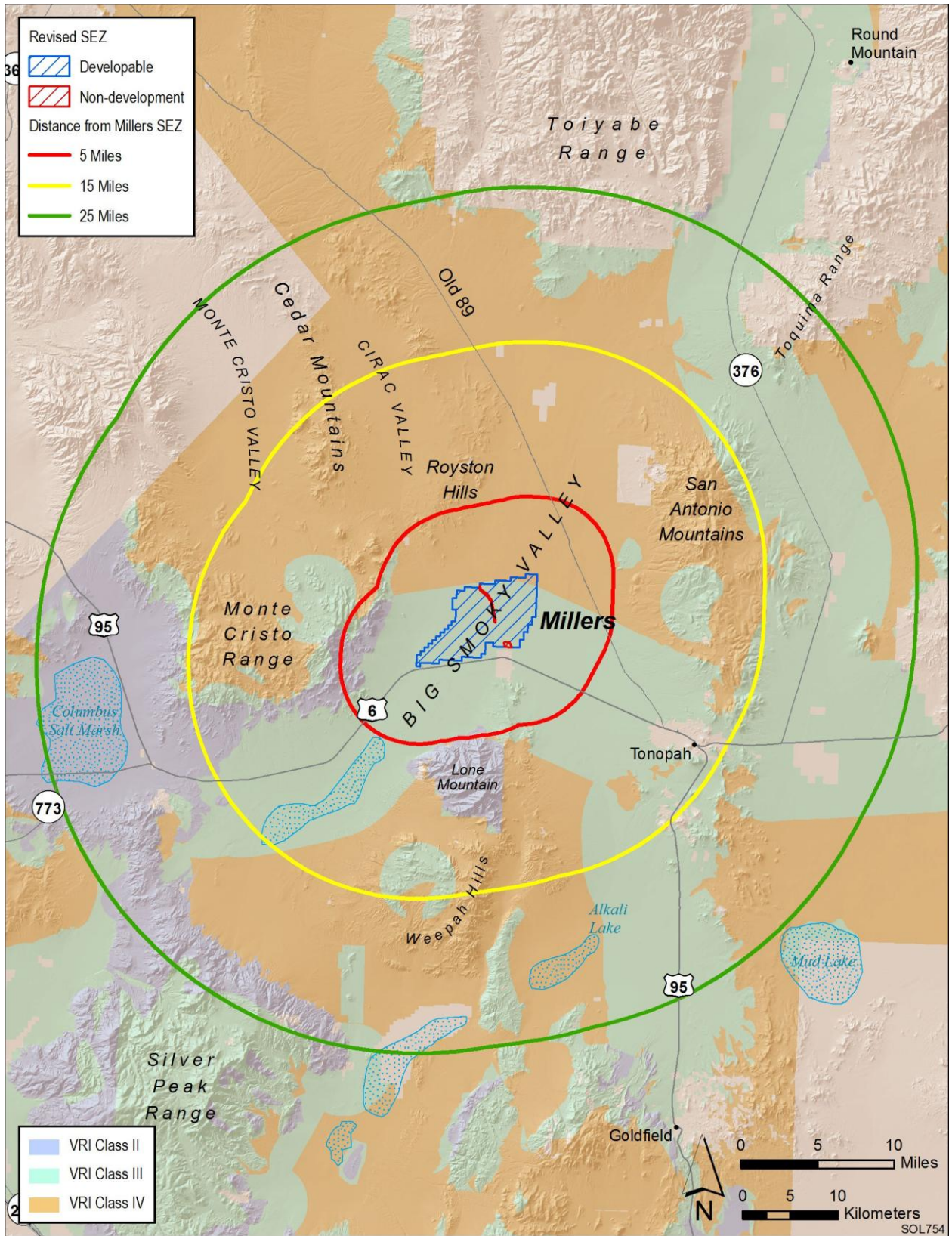
11
12 An updated VRI map for the SEZ and surrounding lands is shown in Figure 11.7.14.1-1;
13 it provides information collected in BLM’s 2010 and 2011 VRI, which was finalized in
14 October 2011 (BLM 2011a). As shown, the updated VRI values for the SEZ primarily are VRI
15 Class III, indicating moderate visual values; a small portion in the northeast corner of the SEZ is
16 VRI Class IV, indicating low visual values. The SEZ area received a low scenic quality rating,
17 because it lacks topographic variability, diverse vegetation, water features, and range of colors.
18 The SEZ area’s adjacent scenery was rated as a positive scenic quality attribute. The SEZ area
19 received a high sensitivity rating, because of the amount of use, public interest, and adjacent land
20 uses within the U.S. 95 corridor.

21
22 On the basis of the 2011 VRI class assignments, lands in the Battle Mountain District
23 Office within the 25-mi (40-km), 650-ft (198-m) viewshed of the SEZ now include 26,184 acres
24 (106.0 km²) of VRI Class II areas, 206,124 acres (834.2 km²) of VRI Class III areas, and
25 284,059 acres (1,149.5 km²) of VRI Class IV areas.

26
27 As indicated in the Draft Solar PEIS, the Tonopah RMP (BLM 1997) indicates that the
28 SEZ and surrounding area are managed as VRM Class IV, which permits major modification of
29 the existing character of the landscape. Since the publication of the Draft Solar PEIS, the Battle
30 Mountain District Office has been preparing a new comprehensive RMP and associated EIS. The
31 RMP/EIS will replace the existing 1997 Tonopah RMP and 1986 Shoshone-Eureka RMP. The
32 RMP revision process began in December 2010 (BLM 2011b).

33
34
35 **11.7.14.2 Impacts**

36
37 The summary of impacts provided in the Draft Solar PEIS remains valid, as follows.
38 Development within the SEZ could create a visually complex landscape that would contrast
39 strongly with the strongly horizontal landscape of the flat valley in which the SEZ is located.
40 Large visual impacts on the SEZ and surrounding lands within the SEZ viewshed would be
41 associated with solar energy development because of major modification of the character of the
42 existing landscape. The potential exists for additional impacts from construction and operation of
43 transmission lines and access roads within the SEZ.



1

2 **FIGURE 11.7.14.1-1 Visual Resource Inventory Values for the Proposed Millers SEZ as Revised**

1 The SEZ is in an area of low scenic quality. Residents of Tonopah and nearby areas,
2 workers, and visitors to the area may experience visual impacts from solar energy facilities
3 located within the SEZ (as well as from any associated access roads and transmission lines) as
4 they travel area roads. The residents nearest to the SEZ could be subjected to large visual
5 impacts from solar energy development within the SEZ. In addition, U.S. 6 passes very close to
6 the SEZ, and travelers on that road could be subjected to strong visual contrasts from solar
7 development within the SEZ, but typically their exposure would be brief. Utility-scale solar
8 energy development within the proposed Millers SEZ could cause weak levels of visual contrast
9 for some residents of Tonopah, generally for persons in the westernmost parts of the community.

11.7.14.3 SEZ-Specific Design Features and Design Feature Effectiveness

14 Required programmatic design features that would reduce impacts on visual resources are
15 described in Section A.2.2 of Appendix A of this Final Solar PEIS. While application of the
16 programmatic design features would reduce potential visual impacts somewhat, the degree of
17 effectiveness of these design features can only be assessed at the site- and project-specific level.
18 Given the large scale, reflective surfaces, and strong regular geometry of utility-scale solar
19 energy facilities and the lack of screening vegetation and landforms within the SEZ viewshed,
20 siting the facilities away from sensitive visual resource areas and other sensitive viewing areas
21 would be the primary means of mitigating visual impacts. The effectiveness of other visual
22 impact mitigation measures generally would be limited.

24 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
25 comments received as applicable, no SEZ-specific design features to address impacts on visual
26 resources in the Millers SEZ have been identified in this Final Solar PEIS. Some SEZ-specific
27 design features may be identified through the process of preparing parcels for competitive offer
28 and subsequent project-specific analysis.

11.7.15 Acoustic Environment

11.7.15.1 Affected Environment

36 The developable area of the proposed Millers SEZ was reduced by about 2% from
37 16,787 acres (67.9 km²) to 16,534 acres (66.9 km²); the boundaries of the SEZ were not
38 changed, and thus the information for affected environment remains the same as presented in the
39 Draft Solar PEIS.

11.7.15.2 Impacts

11.7.15.2.1 Construction

46 Since the boundaries of the proposed Millers SEZ remain unchanged and the reduction of
47 the developable area is small, the noise impacts from solar development in the proposed Millers
48

1 SEZ remain the same as presented in the Draft Solar PEIS. Construction within the SEZ would
2 cause negligible unavoidable, but localized, short-term noise impacts on the nearest residences
3 located more than 10 mi (16 km) north and east–southeast of the SEZ. No adverse vibration
4 impacts are anticipated from construction activities, including pile driving for dish engines.
5
6

7 ***11.7.15.2.2 Operations***

8
9 The conclusions presented in the Draft Solar PEIS remain valid. Even if TES were used,
10 operating parabolic trough or power tower facilities would result in minimal adverse noise
11 impacts on the nearest residences. The noise levels would also depend on background noise
12 levels and meteorological conditions.
13

14 Potential noise impacts on the nearest residences from operating dish engines would be
15 expected to be minimal with predicted noise levels well below the EPA guideline of 55 dBA L_{dn}.
16

17 Small changes in the developable area of the proposed SEZ would not affect the
18 discussions of vibration, transformer and switchyard noise, and transmission line corona
19 discharge presented in the Draft Solar PEIS. Noise impacts from these sources would be
20 negligible.
21
22

23 ***11.7.15.2.3 Decommissioning and Reclamation***

24
25 The conclusions presented in the Draft Solar PEIS remain valid. Decommissioning and
26 reclamation activities would be of short duration, and their potential noise impacts would be
27 minimal and temporary.
28
29

30 **11.7.15.3 SEZ-Specific Design Features and Design Feature Effectiveness**

31
32 Required programmatic design features that would reduce noise impacts are described in
33 Section A.2.2 of Appendix A of this Final Solar PEIS. Implementing the programmatic design
34 features will provide some protection from noise impacts.
35

36 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
37 comments received as applicable, no SEZ-specific design features to address noise impacts in the
38 Millers SEZ are required. Some SEZ-specific design features may be identified through the
39 process of preparing parcels for competitive offer and subsequent project-specific analysis.
40
41

42 **11.7.16 Paleontological Resources**

43 **11.7.16.1 Affected Environment**

44
45 Data provided in the Draft Solar PEIS remain valid, with the following updates:
46
47

- The playa deposits in the southern portion of the SEZ are now designated as non-developable areas.
- The BLM Regional Paleontologist may have additional information regarding the paleontological potential of the SEZ and be able to verify the PFYC of the SEZ as Class 2 and 3b as used in the Draft Solar PEIS.

11.7.16.2 Impacts

The assessment provided in the Draft Solar PEIS remains valid. The potential for impacts in most of the SEZ is unknown, but may be potentially high in some areas. A more detailed look at the geological deposits of the SEZ is needed to determine whether a paleontological survey is warranted.

11.7.16.3 SEZ-Specific Design Features and Design Feature Effectiveness

Required programmatic design features that would reduce impacts on paleontological resources are described in Section A.2.2 of Appendix A of this Final Solar PEIS. Impacts would be minimized through the implementation of required programmatic design features, including a stop-work stipulation in the event that paleontological resources are encountered during construction, as described in Section A.2.2 of Appendix A.

On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of comments received as applicable, no SEZ-specific design features for paleontological resources have been identified. If the geological deposits for 6% of the SEZ are determined to be consistent with a classification of PFYC Class 2, mitigation of paleontological resources in the alluvial deposits would not likely be necessary. The need for and nature of SEZ-specific design features for 94% of the proposed Millers SEZ would depend on the results of future paleontological investigations. Some SEZ-specific design features may be identified through the process of preparing parcels for competitive offer and subsequent project-specific analysis.

As additional information on paleontological resources (e.g., from regional paleontologists or from new surveys) becomes available, the BLM will post the data to the project Web site (<http://solareis.anl.gov>) for use by applicants, the BLM, and other stakeholders.

11.7.17 Cultural Resources

11.7.17.1 Affected Environment

Data provided in the Draft Solar PEIS remain valid, with the following updates:

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- 46
- A tribally approved ethnographic study of the proposed Millers SEZ and surrounding area was conducted (SWCA and University of Arizona 2011), and a summary of that study was presented in the Supplement to the Draft Solar PEIS. A number of new potential sites, new cultural landscapes, important water sources, and traditional plants and animals were identified as a result of this study (see Section 11.7.18 for a description of the latter). The completed ethnographic study is available in its entirety on the Solar PEIS Web site (<http://solareis.anl.gov>).
 - Water sources important to the Duckwater and Timbisha Shoshone in the Millers SEZ and surrounding area include Pleistocene Lake Tonopah, Peavine Creek, Ione Wash, Cloverdale Creek, and Darrough's Hot Spring.
 - Geological features important to the Duckwater and Timbisha Shoshone in the Millers SEZ and surrounding area include the entire Big Smoky Valley, Lone Mountain, the Toiyabe Range, the Toquima Range, the Monte Cristo Range, Weepah Hills, and Royston Hills.
 - During a site visit to the proposed Millers SEZ, tribal representatives identified a projectile point and several areas of flaked stone within the SEZ. It is unknown whether these artifacts represented previously recorded sites or whether they were new finds.
 - Additional information may be available to characterize the area surrounding the proposed SEZ in the future (after the Final Solar PEIS is completed), as follows:
 - Results of a Class I literature file search to better understand (1) the site distribution pattern in the vicinity of the SEZ, (2) trail networks through existing ethnographic reports, and (3) overall cultural sensitivity of the landscape.
 - Results of a Class II reconnaissance-level stratified random sample survey of 827 acres (3.3 km²) or roughly 5% of the SEZ. The Class II survey is being conducted by the BLM to meet its ongoing Section 110 responsibilities under the NHPA. The objectives of the Class II surveys currently under contract are to reliably predict the density, diversity, and distribution of archaeological sites within each SEZ in Arizona, California, and Nevada and create sensitivity zones based on projected site density, complexity, likely presence of human burials, and/or other tribal concerns. The BLM will continue to request funding to support additional Class II sample inventories in the SEZ areas. Areas of interest, such as dune areas and along washes, as determined through a Class I review, and, if appropriate, subsurface testing of dune and/or colluvium areas should be considered in sampling strategies for future surveys.
 - Continuation of government-to-government consultation as described in Section 2.4.3 of the Supplement to the Draft Solar PEIS and IM 2012-032 (BLM 2011c), including follow-up to recent ethnographic studies covering

1 some SEZs in Nevada and Utah with tribes not included in the original
2 studies to determine whether those tribes have similar concerns.
3
4

5 **11.7.17.2 Impacts**

6
7 As stated in the Draft Solar PEIS, direct impacts on significant cultural resources could
8 occur in the proposed Millers SEZ; however, further investigation is needed. Impacts on cultural
9 resources are possible in the dune areas associated with Lake Tonopah, as well as areas
10 associated with the Millers town site.
11
12

13 **11.7.17.3 SEZ-Specific Design Features and Design Feature Effectiveness**

14
15 Required programmatic design features that would reduce impacts on cultural resources
16 are described in Section A.2.2 of Appendix A of this Final Solar PEIS. Programmatic design
17 features assume that the necessary surveys, evaluations, and consultations will occur.
18

19 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
20 comments received as applicable, the following SEZ-specific design feature for cultural
21 resources has been identified:
22

- 23 • Areas with a high potential for containing significant cultural resources or
24 with a high density of cultural resources should be avoided. However, because
25 of the high likelihood that the area contains prehistoric sites associated with
26 Lake Tonopah and the presence of historic period sites related to the
27 development of the Millers town site, complete avoidance of NRHP-eligible
28 sites may not be possible. In particular, it may not be possible to fully mitigate
29 the loss of such a large number of sites associated with one Pleistocene lake
30 system.
31

32 Additional SEZ-specific design features would be determined in consultation with the
33 Nevada SHPO and affected tribes and would depend on the results of future investigations. Some
34 SEZ-specific design features may be identified through the process of preparing parcels for
35 competitive offer and subsequent project-specific analysis.
36
37

38 **11.7.18 Native American Concerns**

39 **11.7.18.1 Affected Environment**

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41
42
43 Data provided in the Draft Solar PEIS remain valid, with the following updates:
44

- 45 • A tribally approved ethnographic study of the proposed Millers SEZ was
46 conducted (SWCA and University of Arizona 2011), and a summary of that

1 study was presented in the Supplement to the Draft Solar PEIS. A number of
2 new potential sites, new cultural landscapes, important water sources, and
3 traditional plants and animals were identified as a result of this study. The
4 completed ethnographic study is available in its entirety on the Solar PEIS
5 Web site (<http://solareis.anl.gov>).
6

- 7 • The tribal representatives from both the Duckwater and Timbisha Shoshone
8 Tribes believe that all the cultural resources and landscapes within the
9 proposed Millers SEZ are important in helping both tribes to understand their
10 past, present, and future.
11
- 12 • Crescent Dunes has been identified as an important landscape feature, a
13 geological anomaly known as “singing dunes.” According to tribal
14 representatives, the Crescent Dunes have a great deal of *Puha* (or power) and
15 their ancestors would gather there for ceremonies.
16
- 17 • Tribal representatives of the Duckwater and Timbisha Shoshone Tribes
18 maintain that the Big Smoky Valley connects the people to the surrounding
19 mountains, valleys, and water sources. Areas of particular importance are the
20 Toiyabe and Toquima Ranges, which are associated with origin stories for
21 staple foods such as pine nuts and fish. Seasonal festivals, called Fandangos,
22 were held in Big Smoky Valley as well.
23
- 24 • Geological features identified by tribal representatives as possessing cultural
25 importance include Lone Mountain, the Monte Cristo Range, Weepah Hills,
26 and Royston Hills.
27
- 28 • Late Pleistocene Lake Tonopah, Ione Wash, Peavine Creek, and Cloverdale
29 Creek were identified as important water sources to the Shoshone.
30
- 31 • The following traditional plants have been identified in addition to those listed
32 in Table 11.7.18.1-2 of the Draft Solar PEIS: bud sagebrush (*Picrothamnus*
33 *desertorum*), desert prince’s plume/Indian spinach (*Stanleya pinnata*), desert
34 trumpet (*Eriogonum inflatum*), Douglas rabbitbrush (*Chrysothamnus*
35 *viscidiflorus*), dune evening primrose (*Oenothera deltoides*), horsebrush
36 (*Tetradymia* sp.), Mojave seablite (*Suaeda moquinii*), Nevada smokebush
37 (*Psoralea polydenius*), orange lichen (*Caloplaca trachyphylla*), rubber
38 rabbitbrush (*Ericameria nauseosa*), shadscale (*Atriplex confertifolia*), silver
39 cholla (*Opuntia echinocarpa*), spiny hopsage (*Grayia spinosa*), spiny
40 menodora (*Menodora spinescens*), Whipple’s cholla (*Opuntia whipplei*), and
41 wolfberry (*Lycium* sp.).
42
- 43 • The following traditional animals have been identified in addition to those
44 listed in Table 11.7.18.1-3 of the Draft Solar PEIS: bobcat (*Lynx* sp.), Cougar
45 (*Puma concolor*), mule deer (*Odocoileus hemionus*), pronghorn antelope
46 (*Antilocarpa Americana*), American kestrel (*Falco sparverius*), Gambel’s

1 quail (*Callipepla gambelii*), greater roadrunner (*Geococcyx californianus*),
2 horned lark (*Eremophila alpestris*), killdeer (*Charadrius vociferous*),
3 mourning dove (*Zenaida macroura*), nighthawk (*Chardeiles* sp.), and turkey
4 vulture (*Carhartes aura*).
5
6

7 **11.7.18.2 Impacts**

8

9 The following summary of potential concerns provided in the Draft Solar PEIS remains
10 valid. In the past, the Western Shoshone and Owens Valley Paiutes have expressed concern over
11 project impacts on a variety of resources. While no comments specific to the proposed Millers
12 SEZ have been received from Native American tribes to date, in comments on the scope of the
13 Solar PEIS, the Big Pine Paiute Tribe of the Owens Valley has recommended that the BLM
14 preserve undisturbed lands intact and that recently disturbed lands, such as abandoned farm
15 fields, rail yards, mines, and airfields, be given primary consideration for solar energy
16 development. Potential impacts on existing water supplies were also stated to be a primary
17 concern. The construction of utility-scale solar energy facilities within the proposed SEZ would
18 almost certainly result in the destruction of some plants important to Native Americans and the
19 habitat of some traditionally important animals.
20

21 In addition to the impacts discussed in the Draft Solar PEIS, the ethnographic study
22 conducted for the proposed Millers SEZ identified the following impacts:
23

- 24 • Development within the proposed Millers SEZ will result in visual impacts on
25 Crescent Dunes and interfere with views of Lone Mountain, the Monte Cristo
26 Range, the Toiyabe Range, and the Toquima Range from the location of the
27 proposed SEZ.
28
- 29 • Development of a project area within the SEZ will directly affect culturally
30 important plant and animal resources, because it will likely require the grading
31 of the project area, removal of vegetation, and the destruction of burrows,
32 nests, and migratory habitat.
33
- 34 • OHV use, nonvehicular recreational activities such as hiking, and cattle
35 ranching have been identified by tribal representatives as current impacts
36 on cultural resources, cultural landscapes, traditionally important plants
37 and animals, and water sources in the SEZ and surrounding area (SWCA and
38 University of Arizona 2011).
39
40

41 **11.7.18.3 SEZ-Specific Design Features and Design Feature Effectiveness**

42

43 Tribal representatives believe that solar energy development within the proposed Millers
44 SEZ will adversely affect identified and unidentified archaeological resources, water sources,
45 geological features associated with the Big Smoky Valley, and traditional plant, mineral, and
46 animal resources (SWCA and University of Arizona 2011). Required programmatic design

1 features that would reduce impacts on Native American concerns are described in Section A.2.2
2 of Appendix A of this Final Solar PEIS. For example, impacts would be minimized through the
3 avoidance of sacred sites, water sources, and tribally important plant and animal species.
4 Programmatic design features require that the necessary surveys, evaluations, and consultations
5 would occur. The tribes would be notified regarding the results of archaeological surveys, and
6 they would be contacted immediately upon the discovery of Native American human remains
7 and associated cultural items.
8

9 On the basis of the impact analyses conducted for the Draft Solar PEIS and consideration
10 of comments received as applicable, no SEZ-specific design features to address Native American
11 concerns have been identified. The need for and nature of SEZ-specific design features would be
12 determined during government-to-government consultation with the affected tribes as part of the
13 process of preparing parcels for competitive offer and subsequent project-specific analysis.
14 Potential culturally significant sites and landscapes in the vicinity of the SEZ associated with the
15 Big Smoky Valley, Crescent Dunes, and other nearby geologic features, water sources, and sites
16 and landscapes associated with Lake Tonopah, as well as plant and animal resources, should be
17 considered and discussed during consultations.
18

19 20 **11.7.19 Socioeconomics**

21 22 23 **11.7.19.1 Affected Environment**

24
25 The boundaries of the proposed Millers SEZ have not changed. The socioeconomic ROI,
26 the area in which site employees would live and spend their wages and salaries and into which
27 any in-migration would occur, includes the same counties and communities as described in the
28 Draft Solar PEIS, meaning that no updates to the affected environment information given in the
29 Draft Solar PEIS are required.
30

31 32 **11.7.19.2 Impacts**

33
34 Socioeconomic resources in the ROI around the SEZ could be affected by solar energy
35 development through the creation of direct and indirect employment and income, the generation
36 of direct sales and income taxes, SEZ acreage rental and capacity payments to BLM, the
37 in-migration of solar facility workers and their families, and impacts on local housing markets
38 and on local community service employment. Since the boundaries of the proposed Millers SEZ
39 remain unchanged and the reduction of the developable area is small (less than 2%), the impacts
40 estimated in the Draft Solar PEIS remain valid. During construction, between 346 and 4,578 jobs
41 and between \$21 million and \$278 million in income could be associated with solar development
42 in the SEZ. During operations at full build-out, between 35 and 773 jobs and between
43 \$1.1 million and \$26 million in income could be produced. In-migration of workers and their
44 families would mean between 95 and 1,262 rental housing units would be needed during
45 construction, and between 11 and 228 owner-occupied units during operations.
46

1 **11.7.19.3 SEZ-Specific Design Features and Design Feature Effectiveness**
2

3 Required programmatic design features that would reduce socioeconomic impacts are
4 described in Section A.2.2 of Appendix A of this Final Solar PEIS. Implementing the
5 programmatic design features would reduce the potential for socioeconomic impacts during all
6 project phases.
7

8 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
9 comments received as applicable, no SEZ-specific design features to address socioeconomic
10 impacts have been identified for the proposed Millers SEZ. Some SEZ-specific design features
11 may be identified through the process of preparing parcels for competitive offer and subsequent
12 project-specific analysis.
13

14 **11.7.20 Environmental Justice**
15

16 **11.7.20.1 Affected Environment**
17

18 The data presented in the Draft Solar PEIS for the proposed Millers SEZ have not
19 substantially changed. There are no minority or low-income populations in the Nevada or
20 California portions of the 50-mi (80-km) radius of the SEZ.
21
22
23

24 **11.7.20.2 Impacts**
25

26 Potential impacts (e.g., from noise and dust during construction and operations, visual
27 impacts, cultural impacts, and effects on property values) on low-income and minority
28 populations could be incurred as a result of the construction and operation of solar facilities
29 involving each of the four technologies. Impacts are likely to be small, because no minority
30 populations defined by CEQ guidance (CEQ 1997) are within the 50-mi (80-km) radius
31 around the boundary of the SEZ. That is, any adverse impacts of solar projects could not
32 disproportionately affect minority populations. Because there are no low-income populations
33 within the 50-mi (80-km) radius, there could be no impacts on low-income populations.
34
35
36

37 **11.7.20.3 SEZ-Specific Design Features and Design Feature Effectiveness**
38

39 Required programmatic design features that would reduce potential environmental justice
40 impacts are described in Section A.2.2 of Appendix A of this Final Solar PEIS. Implementing the
41 programmatic design features will reduce the potential for such impacts.
42

43 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
44 comments received as applicable, no SEZ-specific design features for environmental justice
45 impacts have been identified. Some SEZ-specific design features may ultimately be identified

1 through the process of preparing parcels for competitive offer and subsequent project-specific
2 analysis.

3 4 5 **11.7.21 Transportation**

6 7 8 **11.7.21.1 Affected Environment**

9
10 The reduction of less than 2% in the developable area of the proposed Millers SEZ does
11 not change the information on affected environment for transportation provided in the Draft
12 Solar PEIS.

13 14 15 **11.7.21.2 Impacts**

16
17 As stated in the Draft Solar PEIS, the primary transportation impacts are anticipated to be
18 from commuting worker traffic. Single projects could involve up to 1,000 workers each day with
19 an additional 2,000 vehicle trips per day (maximum), or possibly 4,000 vehicle trips per day if
20 two larger projects were to be developed at the same time. The volume of traffic on U.S. 95
21 along the southern edge of the Millers SEZ would represent an increase in traffic of about 100 or
22 200% for one or two projects, respectively, should all traffic access the SEZ in that area.

23
24 Because higher traffic volumes would be experienced during shift changes, traffic on
25 U.S. 95 would experience slowdowns during these time periods in the vicinity of access roads
26 for projects in the SEZ. Local road improvements would be necessary on any portion of U.S. 95
27 that might be developed so as not to overwhelm the local access roads near any site access
28 point(s).

29
30 Solar development within the SEZ would affect public access along OHV routes that are
31 designated open and available for public use. Although open routes crossing areas granted
32 ROWs for solar facilities could be redesignated as closed (see Section 5.5.1 of the Draft Solar
33 PEIS), a programmatic design feature has been included under Recreation (Section A.2.2.6.1 of
34 Appendix A) that requires consideration of replacement of lost OHV route acreage and of access
35 across and to public lands.

36 37 38 **11.7.21.3 SEZ-Specific Design Features and Design Feature Effectiveness**

39
40 Required programmatic design features that would reduce impacts on transportation are
41 described in Section A.2.2 of Appendix A of this Final Solar PEIS. The programmatic design
42 features, including local road improvements, multiple site-access locations, staggered work
43 schedules, and ride-sharing, would all provide some relief to traffic congestion on local roads
44 leading to the SEZ. Depending on the location of solar facilities within the SEZ, more specific
45 access locations and local road improvements could be implemented.

1 On the basis of impact analyses conducted for the Draft Solar PEIS and consideration of
2 comments received as applicable, no SEZ-specific design features to address transportation
3 impacts in the proposed Millers SEZ have been identified. Some SEZ-specific design features
4 may be identified through the process of preparing parcels for competitive offer and subsequent
5 project-specific analysis.
6
7

8 **11.7.22 Cumulative Impacts**

9

10 The analysis of potential impacts in the vicinity of the proposed Millers SEZ presented in
11 the Draft Solar PEIS is still generally applicable for this Final Solar PEIS. The size of the
12 developable area of the proposed SEZ has been reduced by less than 2%. The following sections
13 include an update to the information presented in the Draft Solar PEIS regarding cumulative
14 effects for the proposed Millers SEZ.
15
16

17 **11.7.22.1 Geographic Extent of the Cumulative Impact Analysis**

18

19 The geographic extent of the cumulative impact analysis has not changed. The extent
20 varies based on the nature of the resource being evaluated and the distance at which the impact
21 may occur (e.g., impacts on air quality may have a greater geographic extent than impacts on
22 visual resources). The BLM, USFS, and DoD administer most of the land around the SEZ; there
23 are also some tribal lands nearby at the Yomba Reservation 48 mi (77 km) to the north of the
24 SEZ. The BLM administers approximately 77% of the lands within a 50-mi (80-km) radius of
25 the SEZ.
26
27

28 **11.7.22.2 Overview of Ongoing and Reasonably Foreseeable Future Actions**

29

30 The Draft Solar PEIS included six other proposed SEZs in Nevada. Two of these,
31 Delamar Valley and East Mormon Mountain, have been removed from consideration.
32

33 The list of reasonably foreseeable future actions that relate to energy production and
34 distribution near the proposed Millers SEZ has been updated and is presented in
35 Table 11.7.22.2-1. Projects listed in the table are shown in Figure 11.7.22.2-1.
36

37 Other major ongoing and foreseeable actions within 50 mi (80 km) of the proposed
38 Millers SEZ have been updated and are listed in Table 11.7.22.2-2.
39
40

41 **11.7.22.3 General Trends**

42

43 The information on general trends presented in the Draft Solar PEIS remains valid.
44
45
46

1 **TABLE 11.7.22.2-1 Ongoing and Reasonably Foreseeable Future Actions Related to Energy**
 2 **Development and Distribution near the Proposed Millers SEZ as Revised^a**

Description	Status	Resources Affected	Primary Impact Location
<i>Fast-Track Solar Energy Projects on BLM-Administered Land</i>			
Crescent Dunes Solar Energy Project (NVN-86292); 110 MW , solar tower, 1,620 acres^b	ROD December 20, 2010^c, under Construction	Terrestrial habitats, wildlife, vegetation, water, soils, cultural, visual, aviation, and land use	3 mi ^d east of the SEZ
<i>Renewable Energy Development</i>			
Darrough Hot Springs Geothermal Leasing Project; 27 MW, 160 acres	ROD August 18, 2009	Terrestrial habitats, wildlife	45 mi north of the SEZ
<i>Transmission and Distribution Systems</i>			
None			

^a Projects with status changed from that given in the Draft Solar PEIS are shown in bold text.

^b To convert to km², multiply by 0.004047.

^c See BLM (2010a) for details.

^d To convert mi to km, multiply by 1.6093.

3
4
5 **11.7.22.4 Cumulative Impacts on Resources**
6

7 Total disturbance in the proposed Millers SEZ over 20 years is assumed to be up to about
 8 13,227 acres (53.5 km²) (80% of the entire proposed SEZ). This development would contribute
 9 incrementally to the impacts from other past, present, and reasonably foreseeable future actions
 10 in the region as described in the Draft Solar PEIS. Primary impacts from development in the
 11 Millers SEZ may include impacts on water quantity and quality, air quality, ecological resources
 12 such as habitat and species, cultural and visual resources, and to specially designated lands.
 13

14 No additional major actions have been identified within 50 mi (80km) of the SEZ.
 15 Therefore, the incremental cumulative impacts associated with development in the proposed
 16 Millers SEZ during construction, operation, and decommissioning are expected to be the same as
 17 those projected in the Draft Solar PEIS.
 18
 19

20 **11.7.23 Transmission Analysis**
21

22 The methodology for this transmission analysis is described in Appendix G of this Final
 23 Solar PEIS. This section presents the results of the transmission analysis for the Millers SEZ,

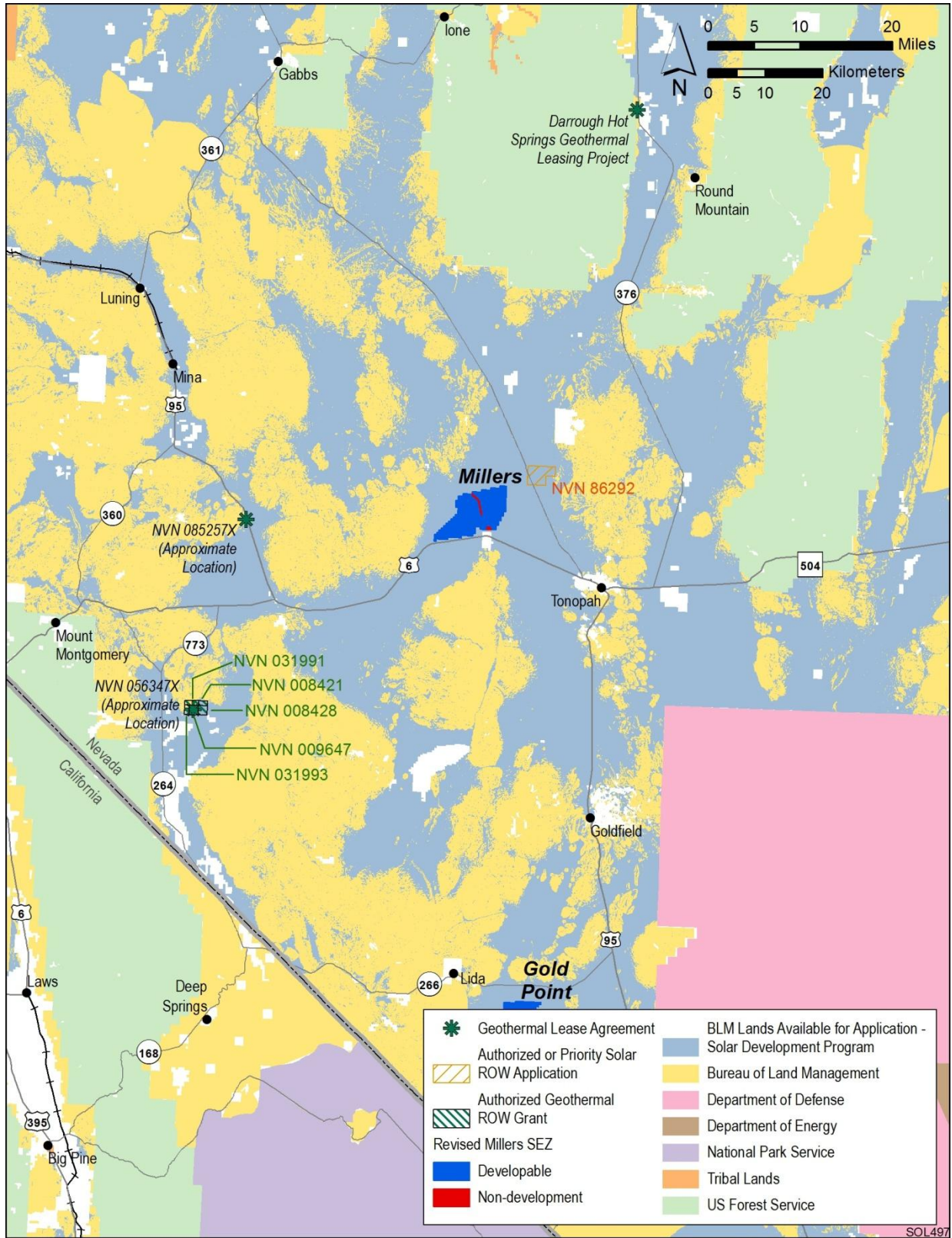


FIGURE 11.7.22.2-1 Locations of Existing and Reasonably Foreseeable Renewable Energy Projects on Public Land with a 50-mi (80-km) Radius of the Proposed Millers SEZ as Revised

1 **TABLE 11.7.22.2-2 Other Major Actions near the Proposed Millers SEZ as Revised^a**

Description	Status	Resources Affected	Primary Impact Location
Caliente Rail Realignment	FEIS June 2008	Terrestrial habitats, wildlife cultural resources	24 mi ^b southeast of the SEZ
Chemetall Foote Lithium Carbonate Facility Expansion	FONSI September 22, 2010^c	Terrestrial habitats, wildlife, air quality	30 mi south of the SEZ
Five Producing Geothermal Leases: NVN 8421, 8428, 9647, 31991, and 31993	Operating	Terrestrial habitats, wildlife	32 mi southwest of the SEZ
Mineral Ridge Project	EA Amendment August 2011^d; mining operations have started^e	Terrestrial habitats, groundwater, air quality	28 mi south of the SEZ
Montezuma Peak HMA and Paymaster HMA Wild Horse and Burro Gather	Completed^f	Terrestrial habitats, wildlife	32 mi and 8 mi southeast of the SEZ
Round Mountain Mine Expansion; 4,698 acres^g new surface disturbance^h	ROD June 30, 2010^h; expansion has started	Terrestrial habitats, wildlife, cultural resources	45 mi north of the SEZ

^a Projects with status changed from that given in the Draft Solar PEIS are shown in bold text.

^b To convert mi to km, multiply by 1.6093.

^c See Chemetall (2010) for details.

^d See BLM (2011d) for details.

^e See Golden Phoenix Minerals (2011) for details.

^f See BLM (2010c) for details.

^g To convert acres to km², multiply by 0.004047.

^h See BLM (2010b) for details.

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including the identification of potential load areas to be served by power generated at the SEZ and the results of the DLT analysis. Unlike Sections 11.7.2 through 11.7.22, this section is not an update of previous analysis for the Millers SEZ; this analysis was not presented in the Draft Solar PEIS. However, the methodology and a test case analysis were presented in the Supplement to the Draft Solar PEIS. Comments received on the material presented in the Supplement were used to improve the methodology for the assessment presented in this Final Solar PEIS.

1 The Millers SEZ represents one of the more complex cases because of its potential to
2 generate a large amount of solar power. On the basis of its size, the assumption of a minimum of
3 5 acres (0.02 km²) of land required per MW, and the assumption of a maximum of 80% of the
4 land area developed, the Millers SEZ is estimated to have the potential to generate 2,645 MW of
5 marketable solar power at full build-out.
6
7

8 **11.7.23.1 Identification and Characterization of Load Areas** 9

10 The primary candidates for Millers SEZ load areas are the major surrounding cities.
11 Figure 11.7.23.1-1 shows the possible load areas for the Millers SEZ and the estimated portion of
12 their market that could be served by solar generation. Possible load areas for the Millers SEZ
13 include Phoenix and Tucson, Arizona; Salt Lake City, Utah; Las Vegas and Reno, Nevada; and
14 San Diego, Los Angeles, San Jose, San Francisco, Oakland, and Sacramento, California.
15

16 The two load area groupings examined for the Millers SEZ are as follows:
17

- 18 1. Los Angeles, California; and
- 19 2. Reno, Nevada; Sacramento, Oakland, and San Francisco, California; and
20 Las Vegas, Nevada.
21
22

23 Figure 11.7.23.1-2 shows the most economically viable transmission scheme for the
24 Millers SEZ (transmission scheme 1), and Figure 11.7.23.1-3 shows an alternative transmission
25 scheme (transmission scheme 2) that represents a logical choice should transmission scheme 1 be
26 infeasible. As described in Appendix G, the alternative shown in transmission scheme 2
27 represents the optimum choice if one or more of the primary linkages in transmission scheme 1
28 are excluded from consideration. The groups provide for linking loads along alternative routes so
29 that the SEZ's output of 2,645 MW could be fully allocated.
30

31 Table 11.7.23.1-1 summarizes and groups the load areas according to their associated
32 transmission scheme and provides details on how the megawatt load for each area was estimated.
33
34

35 **11.7.23.2 Findings for the DLT Analysis** 36

37 The DLT analysis approach assumes that the Millers SEZ will require all new
38 construction for transmission lines (i.e., dedicated lines) and substations. The new transmission
39 lines(s) would directly convey the 2,645-MW output of the Millers SEZ to the prospective load
40 areas for each possible transmission scheme. The approach also assumes that all existing
41 transmission lines in the WECC region are saturated and have little or no available capacity to
42 accommodate the SEZ's output throughout the entire 10-year study horizon.
43

44 Figures 11.7.23.1-2 and 11.7.23.1-3 display the pathways that new dedicated lines might
45 follow to distribute solar power generated at the Millers SEZ via the two identified transmission
46 schemes described in Table 11.7.23.1-1. These pathways parallel existing 500-kV, 230-kV, and



FIGURE 11.7.23.1-1 Location of the Proposed Millers SEZ and Possible Load Areas (Source for background map: Platts 2011)

lower voltage lines. The intent of following existing lines is to avoid pathways that may be infeasible due to topographical limitations or other concerns.

For transmission scheme 1, a new line would be constructed to connect with Los Angeles (6,400 MW), so that the 2,645-MW output of the Millers SEZ could be fully utilized (Figure 11.7.23.1-2). This particular scheme has two segments. The first segment extends about 30 mi (48 km) to the southwest from the SEZ to the switching station located at the corridor of the existing 345-kV line. On the basis of engineering and operational considerations, this segment would require a double-circuit 765-kV (2-765 kV) bundle of four conductors (Bof4) transmission line design. The second segment runs from the switching station to Los Angeles over a distance of about 294 mi (473 km). The transmission configuration options were determined by using the line “loadability” curve provided in American Electric Power’s *Transmission Facts* (AEP 2010). Appendix G documents the line options used for this analysis and describes how the load area groupings were determined.

For transmission scheme 2, serving load centers to the northwest, west, and southeast, Figure 11.7.23.1-3 shows that new lines would be constructed to connect with Reno (213 MW), Sacramento (1,075 MW), Oakland (195 MW), San Francisco (400 MW), and Las Vegas (975 MW), so that the 2,645-MW output of the Millers SEZ could be fully utilized. This scheme



1
2 **FIGURE 11.7.23.1-2 Transmission Scheme 1 for the Proposed Millers SEZ**
3 **(Source for background map: Platts 2011)**

4
5
6 has seven segments. The first segment extends 30 mi (48 km) to the southwest from the SEZ to
7 the first switching station. The second segment runs to Reno (213 MW) over a distance of about
8 186 mi (299 km). This segment would require a double-circuit 500-kV (2-500 kV) bundle of
9 three (Bof3) conductors transmission line design. The third segment runs about 104 mi (167 km)
10 west from Reno to a switching station located just north of the Sacramento area, while the fourth
11 segment extends from the switching station south about 23 mi (37 km) to Sacramento
12 (1,075 MW). The fifth segment traverses a distance of about 98 mi (158 km) and links the
13 Sacramento switching station to Oakland. The sixth line crosses a 12-mi (19-km) body of water
14 via an existing bridge to serve loads in San Francisco. The seventh and final segment connects
15 the first switching station near the SEZ to Las Vegas over a distance of about 200 mi (322 km).
16

17 Table 11.7.23.2-1 summarizes the distances to the various load areas over which new
18 transmission lines would need to be constructed, as well as the assumed number of substations
19 that would be required. One substation is assumed to be installed at each load area and an
20 additional one at the SEZ. Thus, in general, the total number of substations per scheme is simply
21 equal to the number of load areas associated with the scheme plus one. Substations at the load
22 areas could consist of one or more step-down transformers, while the originating substation at
23 the SEZ would consist of several step-up transformers. The originating substation would have a
24 rating of at least 2,645 MW (to match the plant's output), while the combined load substations
25 would have a similar total rating of 2,645 MW. For schemes that require branching of the lines,



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FIGURE 11.7.23.1-3 Transmission Scheme 2 for the Proposed Millers SEZ
(Source for background map: Platts 2011)

TABLE 11.7.23.1-1 Candidate Load Area Characteristics for the Proposed Millers SEZ

Transmission Scheme	City/Load Area Name	Position Relative to SEZ	2010 Population ^c	Estimated Total Peak Load (MW)	Estimated Peak Solar Market (MW)
1	Switching Stations	Southwest	0	0	0
	Los Angeles, California ^a	Southwest	12,800,000	32,000	6,400
2	Switching Stations	Southwest	0	0	0
	Reno, Nevada ^a	Northwest	425,000	1,063	213
	Sacramento, California ^a	West	2,150,000	5,375	1,075
	San Francisco, California ^b	West	800,000	2,000	400
	Oakland, California ^b	West	390,000	975	195
	Las Vegas, Nevada ^a	Southeast	1,950,000	4,875	975

^a The load area represents the metropolitan area (i.e., the identified city plus adjacent communities).

^b The load area represents the city named.

^c City and metropolitan area population data are from 2010 Census data (U.S. Bureau of the Census 2010).

7

1 **TABLE 11.7.23.2-1 Potential Transmission Schemes, Estimated Solar Markets, and Distances to**
 2 **Load Areas for the Proposed Millers SEZ**

Transmission Scheme	City/Load Area Name ^a	Estimated Peak Solar Market (MW) ^c	Total Solar Market (MW)	Sequential Distance (mi) ^d	Total Distance (mi) ^d	Line Voltage (kV)	No. of Substations
1	Switching Stations	0	6,400	30	324	765	3
	Los Angeles, California ^a	6,400		294			
2	Switching Stations	0	2,858	30	652	500, 345, 230	8
	Reno, Nevada ^a	213		186			
	Sacramento, California ^a	1,075		127			
	San Francisco, California ^b	400		12			
	Oakland, California ^b	195		98			
Las Vegas, Nevada ^a	975		199				

^a The load area represents the metropolitan area (i.e., the identified city plus adjacent communities).

^b The load area represents the city named.

^c From Table 11.7.23.1-1.

^d To convert mi to km, multiply by 1.6093.

3
 4
 5 a switching substation is assumed to be constructed at the appropriate junction. In general,
 6 switching stations carry no local load but are assumed to be equipped with switching gears
 7 (e.g., circuit breakers and connecting switches) to reroute power as well as, in some cases, with
 8 additional equipment to regulate voltage.
 9

10 Table 11.7.23.2-2 provides an estimate of the total land area disturbed for construction
 11 of new transmission facilities under each of the schemes evaluated. The most favorable
 12 transmission scheme with respect to minimizing costs and the area disturbed would be scheme 1,
 13 which would serve Los Angeles. This scheme is estimated to potentially disturb about
 14 7,982 acres (32.3 km²) of land. The less favorable transmission scheme with respect to
 15 minimizing costs and the area disturbed would be scheme 2, which serves multiple load areas
 16 in California and Las Vegas. For this scheme, the construction of new transmission lines and
 17 substations is estimated to disturb a land area on the order of 14,924 acres (60.4 km²).
 18

19 Table 11.7.23.2-3 shows the estimated NPV of both transmission schemes and takes into
 20 account the cost of constructing the lines, the substations, and the projected revenue stream over
 21 the 10-year horizon. A positive NPV indicates that revenues more than offset investments. This
 22 calculation does not include the cost of producing electricity.
 23

24 The most economically attractive configuration (transmission scheme 1) has the highest
 25 positive NPV and serves Los Angeles. The secondary case (transmission scheme 2), which
 26 excludes one or more of the primary pathways used in scheme 1, is less economically attractive

1 **TABLE 11.7.23.2-2 Comparison of the Various Transmission Line Configurations with Respect**
 2 **to Land Use Requirements for the Proposed Millers SEZ**

Transmission Scheme	City/Load Area Name	Total Distance (mi) ^c	No. of Substations	Land Use (acres) ^d		
				Transmission Line	Substation	Total
1	Switching Stations Los Angeles, California ^a	324	3	7,854.5	126.9	7,981.5
2	Switching Stations Reno, Nevada ^a Sacramento, California ^a San Francisco, California ^b Oakland, California ^b Las Vegas, Nevada ^a	652	8	14,763.6	160.2	14,923.8

a The load area represents the metropolitan area (i.e., the identified city plus adjacent communities).

b The load area represents the city named.

c To convert mi to km, multiply by 1.6093.

d To convert acres to km², multiply by 0.004047.

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TABLE 11.7.23.2-3 Comparison of Potential Transmission Lines with Respect to NPV (Base Case)
for the Proposed Millers SEZ

Transmission Scheme	City/Load Area Name	Present Value Transmission Line Cost (\$ million)	Present Value Substation Cost (\$ million)	Annual Sales Revenue (\$ million)	Present Worth of Revenue Stream (\$ million)	NPV (\$ million)
1	Switching Stations Los Angeles, California ^a	1,822	174.6	463.4	3,578.3	1,581.2
2	Switching Stations Reno, Nevada ^a Sacramento, California ^a San Francisco, California ^b Oakland, California ^b Las Vegas, Nevada ^a	2,085.9	174.6	463.4	3,578.3	1,317.8

a The load area represents the metropolitan area (i.e., the identified city plus adjacent communities).

b The load area represents the city named.

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1 and serves several markets. For the assumed utilization factor of 20%, both options exhibit
 2 positive NPVs, implying varying degrees of economic viability under the current assumptions.
 3

4 Table 11.7.23.2-4 shows the effect of varying the value of the utilization factor on the
 5 NPV of the various transmission schemes. It also shows that as the utilization factor is increased,
 6 the economic viability of the lines increases. Utilization factors can be raised by allowing the
 7 new dedicated lines to market other power generation outputs in the region in addition to that of
 8 its associated SEZ.
 9

10 The findings of the DLT analysis for the proposed Millers SEZ are as follows:
 11

- 12 • Transmission scheme 1, which identifies Los Angeles as the primary
 13 market, represents the most favorable option based on NPV and land use
 14 requirements. This configuration would result in new land disturbance of
 15 about 7,982 acres (32.3 km²).
 16
- 17 • Transmission scheme 2, which represents an alternative configuration if
 18 Los Angeles is excluded, serves Reno, Sacramento, San Francisco, and
 19 Oakland. This configuration would result in new land disturbance of about
 20 14,924 acres (60.4 km²).
 21
- 22 • Other load area configurations are possible but would be less favorable than
 23 scheme 1 in terms of NPV and, in most cases, also in terms of land use
 24 requirements. If new electricity generation at the proposed Millers SEZ is not
 25 sent to either of the two markets identified above, the potential upper-bound
 26 impacts in terms of cost would be greater.
 27
 28

29 **TABLE 11.7.23.2-4 Effects of Varying the Utilization Factor on the NPV of the Transmission**
 30 **Schemes for the Proposed Millers SEZ**

Transmission Scheme	City/Load Area Name	NPV (\$ million) at Different Utilization Factors					
		20%	30%	40%	50%	60%	70%
1	Switching Stations Los Angeles, California ^a	1,581.2	3,370.4	5,159.5	6,948.6	8,737.8	10,526.9
2	Switching Stations Reno, Nevada ^a Sacramento, California ^a San Francisco, California ^b Oakland, California ^b Las Vegas, Nevada ^a	1,317.8	3,107.0	4,896.1	6,685.2	8,474.4	10,263.5

^a The load area represents the metropolitan area (i.e., the identified city plus adjacent communities).

^b The load area represents the city named.

- The analysis of transmission requirements for the proposed Millers SEZ indicates no reduction of impacts from increasing the solar-eligible load assumption for transmission scheme 1, which brings power to Los Angeles. Increasing the solar-eligible percentage would have no effect, because an adequate load area was identified under the 20% assumption that would accommodate all of the SEZ's capacity. Thus, line distances and voltages would not be affected by increasing the solar-eligible load assumption, and similarly the associated costs and land disturbance would not be affected. However, for transmission scheme 2, which serves Reno, Sacramento, San Francisco, and Oakland, increasing the assumed solar-eligible load assumption could result in lower cost and land disturbance estimates, because it is likely that fewer load areas would be needed to accommodate the SEZ's capacity.

11.7.24 Impacts of the Withdrawal

The BLM is proposing to withdraw 16,797 acres (67 km²) of public land comprising the proposed Millers SEZ from settlement, sale, location, or entry under the general land laws, including the mining laws, for a period of 20 years (see Section 2.2.2.2.4 of the Final Solar PEIS). The public lands would be withdrawn, subject to valid existing rights, from settlement, sale, location, or entry under the general land laws, including the mining laws. This means that the lands could not be appropriated, sold, or exchanged during the term of the withdrawal, and new mining claims could not be filed on the withdrawn lands. Mining claims filed prior to the segregation or withdrawal of the identified lands would take precedence over future solar energy development. The withdrawn lands would remain open to the mineral leasing, geothermal leasing, and mineral material laws, and the BLM could elect to lease the oil, gas, coal, or geothermal steam resources, or to sell common-variety mineral materials, such as sand and gravel, contained in the withdrawn lands. In addition, the BLM would retain the discretion to authorize linear and renewable energy ROWs on the withdrawn lands.

The purpose of the proposed land withdrawal is to minimize the potential for conflicts between mineral development and solar energy development for the proposed 20-year withdrawal period. Under the land withdrawal, there would be no mining-related surface development, such as the establishment of open pit mining, construction of roads for hauling materials, extraction of ores from tunnels or adits, or construction of facilities to process the material mined, that could preclude use of the SEZ for solar energy development. For the Millers SEZ, the impacts of the proposed withdrawal on mineral resources and related economic activity and employment are expected to be negligible because the mineral potential of the lands within the SEZ is low (BLM 2012). There has been no documented mining within the SEZ, and there are no known locatable mineral deposits within the land withdrawal area. According to the LR2000 (accessed in May 2012), there are no recorded mining claims within the land withdrawal area.

Although the mineral potential of the lands within the Millers SEZ is low, the proposed withdrawal of lands within the SEZ would preclude many types of mining activity over a 20-year

1 period, resulting in the avoidance of potential mining related adverse impacts. Impacts
2 commonly related to mining development include increased soil erosion and sedimentation,
3 water use, generation of contaminated water in need of treatment, creation of lagoons and ponds
4 (hazardous to wildlife), toxic runoff, air pollution, establishment of noxious weeds and invasive
5 species, habitat destruction or fragmentation, disturbance of wildlife, blockage of migration
6 corridors, increased visual contrast, noise, destruction of cultural artifacts and fossils and/or their
7 context, disruption of landscapes and sacred places of interest to tribes, increased traffic and
8 related emissions, and conflicts with other land uses (e.g., recreational).

11 11.7.25 References

13 *Note to Reader:* This list of references identifies Web pages and associated URLs where
14 reference data were obtained for the analyses presented in this Final Solar PEIS. It is likely that
15 at the time of publication of this Final Solar PEIS, some of these Web pages may no longer be
16 available or their URL addresses may have changed. The original information has been retained
17 and is available through the Public Information Docket for this Final Solar PEIS.

19 AEP (American Electric Power), 2010, *Transmission Facts*. Available at <http://www.aep.com/about/transmission/docs/transmission-facts.pdf>. Accessed July 2010.

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1 **11.7.26 Errata for the Proposed Millers SEZ**
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3 This section presents corrections to material presented in the Draft Solar PEIS and the
4 Supplement to the Draft. The need for these corrections was identified in several ways: through
5 comments received on the Draft Solar PEIS and the Supplement to the Draft (and verified by the
6 authors), through new information obtained by the authors subsequent to publication of the Draft
7 Solar PEIS and the Supplement to the Draft, or through additional review of the original material
8 by the authors. Table 11.7.26-1 presents corrections to the material presented in the Draft Solar
9 PEIS and the Supplement to the Draft.
10

TABLE 11.7.26-1 Errata for the Proposed Millers SEZ (Section 11.7 of the Draft Solar PEIS and Section C.4.5 of the Supplement to the Draft Solar PEIS)

Section No.	Page No.	Line No.	Figure No.	Table No.	Correction
11.7.11.2					All uses of the term “neotropical migrants” in the text and tables of this section should be replaced with the term “passerines.”
11.7.13.2.1	11.7-144	9			The sentence “Uniformly distributed emissions of 3,000 acres (12.1 km ²) each and 6,000 acres (24.3 km ²) in total, in the southeastern portion of the SEZ, close to the nearest residences and the town of Tonopah,” should read, “Uniformly distributed emissions of 3,000 acres (12.1 km ²) each and 6,000 acres (24.3 km ²) in total, in the eastern portion of the SEZ, close to the nearest residences and the town of Tonopah.”

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